NOTICE: This is an unofficial transcript of the portion of the Public Company Accounting Oversight Board's Investor Advisory Group meeting on October 16, 2013 that relates to the Board's proposals (1) Improving the Transparency of Audits: Proposed Amendments to PCAOB Auditing Standards and Form 2 and (2) Proposed Auditing Standards on the Auditor's Report and the Auditor's Responsibilities Regarding Other Information and Related Amendments. The other topics discussed during the October 16, 2013 meeting are not included in this transcript excerpt.

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PUBLIC COMPANY ACCOUNTING OVERSIGHT BOARD

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INVESTOR ADVISORY GROUP

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MEETING

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WEDNESDAY OCTOBER 16, 2013

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14	CHAIRMAN HARRIS: In terms of this final general
15	discussion session, I emailed all the Investor Advisory
16	Group members, tasked them what topics they wanted us to
17	discuss. And they indicated the auditors reporting
18	model, audit transparency, the status of the PCAOB's work
19	on the ACAP recommendations which is, I think everybody
20	knows ACAP refers to the report of the Department of the
21	Treasury's 2008 Advisory Committee on the Auditing
22	Profession, the global agenda, which is something that

- 1 Anne Simpson raised, oversight of audit committees, and
- 2 the possibility, although I think there was enough
- 3 communication that we're probably not going to bring up
- 4 a fair value accounting.
- 5 Since the first two topics are under
- 6 consideration by the Board, we've made it clear that all
- 7 comments will be transcribed as have the comments of this
- 8 entire session. But those first two topics deal with the
- 9 auditors reporting model and audit transparency.
- 10 And I should say that I anticipate that this last
- 11 hour's discussion will be relatively free-flowing with
- 12 members discussing issues as they see fit. And hopefully
- 13 we'll have time before we break for everybody to bring
- 14 to our attention what is most on his or her mind.
- 15 So having said that whether or not we want to
- 16 start with audit transparency or the audit reporting
- 17 model, whoever wants to start with that subject matter
- 18 or either of those raise your tent card and we'll start,
- 19 Ann, with you first, and then we'll just recognize people
- 20 as they put up their tent cards. So Ann Yerger?
- 21 MEMBER YERGER: This is Ann Yerger, one of the
- 22 two Anns named here. Well, yes, let me make one comment

- 1 regarding just auditor report, and it sort of links on 2 to our prior conversation.
- I know we were talking a lot about audit
- 4 committee disclosures to investors, but I do want to
- 5 stress that certainly the council and personally I'm in
- 6 favor of an enhanced auditor report to the public.
- 7 I appreciate the benefits of sort of that
- 8 pass/fail model that's in place, but I think there's
- 9 terrific, important information that the auditors have
- 10 that I think should be disclosed to the public.
- 11 Second, let me comment on the issue of auditor
- 12 transparency. I think that there is no simpler or less
- 13 expensive reform that should and could be put in place
- 14 than requiring the disclosure of the name of the partner
- 15 on the engagement. I think nothing sharpens the mind
- 16 more than a signature.
- I know we all have to sign documents, public or
- 18 not, and I pay a lot of attention to that. I think it's
- 19 an incredibly important reform and I urge the Board to
- 20 move forward with that. Thank you.
- 21 CHAIRMAN HARRIS: Anne Simpson?
- 22 MEMBER SIMPSON: Thank you. I'd like to fully

- 1 support what Ann Yerger has just said. I think the
- 2 question of transparency on the audit, it's hard to
- 3 understand who would object to this. Who would not be
- 4 willing to stand and be held accountable for their own
- 5 work?
- 6 I recall us having similar discussions around
- 7 boards of directors 20 years ago about knowing who the
- 8 board were, what their background was and so forth. It
- 9 seems to me just exactly as we were talking about, the
- 10 accountability to shareholders which is in real need of
- 11 being strengthened. That sense of personal
- 12 accountability is extremely important. So we fully
- 13 support this and we actually think it will sharpen the
- 14 discussion in an extremely useful way.
- On the auditors reporting model we'll be putting
- 16 in comments. I think, you know, you will remember, I
- 17 think it was the first meeting that I came to we looked
- 18 at the auditor report, was one of the issues in the
- 19 working group that I participated in.
- 20 And my party piece of the day was to illustrate
- 21 the problem we had as shareholders by reading you the
- 22 audit report from Bank of America before, during and

1 immediately after the crisis. And there was not one dot 2 or comma different.

- 3 So I think if we can't use the audit report to
- 4 communicate on critical issues, and many of them are
- 5 listed out in the consultation, then really this is
- 6 becoming an exercise in pushing paper around. So
- 7 accountability will be sharpened with transparency, and
- 8 quality will most definitely be improved with this new
- 9 scope to the audit.
- 10 DIRECTOR DOTY: With transparency there has been
- 11 an issue raised in the comment process over the original
- 12 proposal as to whether it was either useful or necessary
- 13 or appropriate to have the engagement partner disclosed
- 14 in the audit report, whether the same results could be
- 15 achieved by having a separate form, a Form 2 filing or
- 16 a special form that we would devise which would be filed
- 17 either annually or within a certain period of time
- 18 following the completion of the audit that would contain
- 19 this information.
- That raises also the question of whether you just
- 21 stick with the auditor's name, the engagement partner's
- 22 name, or whether you include more extensive information

- 1 about his or her qualifications and the audit team. Are
- 2 there any views you have on that?
- 3 MEMBER YERGER: I would strongly prefer that
- 4 there not be a second or another filing. You know, the
- 5 more you make folks hunt and peck for something, I think
- 6 the less valuable it is. I don't know why you would add,
- 7 you know, make something more complicated that really
- 8 doesn't have to be.
- 9 I don't object, frankly, to having additional
- 10 information disclosed regarding the background or
- 11 expertise of the individual. I think that can be helpful
- 12 as well. But I do think just having the name is a good
- 13 data point. I think it sharpens the mind and I think it
- 14 also can give the audit committee good information as
- 15 well to compare.
- 16 MEMBER SIMPSON: Yes, I agree with that. I mean
- 17 an auditor should be proud of the work they're doing.
- 18 And in the same way that we know more now about the
- 19 people who serve on the boards, it's entirely appropriate
- 20 to have that sort of information about the auditor and
- 21 the audit partner.
- 22 This is entirely complementary to the

- 1 improvements we'd like to see to the audit report itself.
- 2 So if transparency is the watchword, you know, we hope
- 3 the wind is in your sails. We certainly, as the users,
- 4 the prime users of this information, fully support what
- 5 the PCAOB's hoping to achieve.
- 6 MEMBER BUETTNER: And Steven, I would just say --
- 7 sorry, just to jump in on the back of that. I would say
- 8 that if you are going to disclose additional information,
- 9 the tenure, that particular engagement partner's tenure
- 10 is actually relevant and important information and should
- 11 be included.
- 12 CHAIRMAN HARRIS: Well, as I say, since this is
- 13 the equivalent of a comment period as well, you're being
- 14 transcribed, what are your views in terms of the
- 15 identification of the engagement partner and the
- 16 identification of other auditors involved in the
- 17 engagement?
- 18 MEMBER BUETTNER: I would agree. I think the
- 19 more information, frankly, the better, and I would think
- 20 that to put that on a separate form probably complicates
- 21 the issue as well. It should be relatively easy to find.
- 22 CHAIRMAN HARRIS: Norman?

- 1 MEMBER HARRISON: Very quickly on this question.
- 2 First of all, I violently agree with everything that was
- 3 just said on the other side of the room. But to take it
- 4 a step further, as some may recall I was on the working
- 5 group last year that dealt with the issues around the
- 6 audit report, and of course we raised this issue at that
- 7 time.
- 8 It's an important transparency issue, but it ties
- 9 in as well to other things we've talked about today
- 10 including this issue of whether there is or perhaps why
- 11 there isn't competition for audit services that's based
- 12 on quality.
- I think that ownership and putting identities
- 14 with work product, I think, moves us a step in that
- 15 direction. And it may have some beneficial aspects for
- 16 compensation issues as well. So I just wanted to point
- 17 out, I think that it's an important issue for the reasons
- 18 that both Anns provided but that it ties into a number
- 19 of things we've talked about today.
- 20 CHAIRMAN HARRIS: It's extremely important that
- 21 we get the temperature of investors on this issue because
- 22 oftentimes the assertion is made that we only have

1 comment letters from the profession.

- I mean the profession's comment letters totally
- 3 outnumber the comment letters that come from investors
- 4 or representatives of investors or people who are
- 5 associated with investors. So, you know, to the extent
- 6 that you can flush out your arguments either pro or con
- 7 on these issues, it's important to get it on the record.
- 8 Mike?
- 9 MEMBER HEAD: Mike Head. And as far as the
- 10 additional auditors report, obviously I was on the
- 11 similar subcommittee last time and still feel an
- 12 auditor's discussion and analysis supplemental report
- 13 would be very valuable.
- And I guess based on what you just said I have no
- 15 problem with a supplemental filing. I would just then
- 16 require whoever the lead engagement partner is that is
- 17 on the supplemental filing has to sign and be shown on
- 18 the opinion in their name. I'd give them both instead
- 19 of one or the other.
- 20 CHAIRMAN HARRIS: Lynn?
- 21 MEMBER TURNER: The getting the auditor's name,
- 22 I think, would be very good. In fact, I'm shocked that

- 1 this thing's been debated for 40 years and finally it
- 2 looks like maybe someone will actually do something about
- 3 it.
- I agree, well, I mean put it this way, I don't
- 5 think it matters whether you have a separate ADNA or you
- 6 included in the filing the 10-k or whatever filing it is
- 7 itself, what I'm concerned about is the information and
- 8 getting the information that you need and I care less
- 9 about, you know, which page it's printed on.
- With respect to information that would be useful
- 11 to and impact on someone voting on whether or not to
- 12 retain the auditor, I think that stuff clearly ought to
- 13 go into the proxy because that's when investors are most
- 14 likely to be looking at it and where they're most likely
- 15 to look at it when making that vote. So I think it
- 16 probably ought to go in there. I wouldn't do a separate
- 17 filing out beyond that.
- 18 As far as information like tenure and that as
- 19 long as it's factual, I think that is good. I asked our
- 20 CIO at Copara to survey all of her analysts and portfolio
- 21 managers, and one concern that they came back and
- 22 expressed was asking the auditor to provide information

- 1 that would be perhaps turned into spin or hype. They
- 2 were very concerned about that. They wanted it to be
- 3 factual information and information that the PCAOB or
- 4 someone at least periodically could test and see that it
- 5 was actually accurate. So at least in that group they
- 6 were very concerned about that at Copara.
- 7 So factual stuff like here's the tenure of the
- 8 auditor, here's the experience the audit partner has in
- 9 auditing that industry, that type of stuff is factual and
- 10 it would be very helpful.
- 11 CHAIRMAN HARRIS: Damon Silvers?
- 12 MEMBER SILVERS: Yes, I again want to speak to
- 13 this question of identifying the partner. Like Lynn, I
- 14 mean I've been on many bodies that have advised doing
- 15 this over a period of years and it just continues to
- 16 surprise me it's not done, particularly against the
- 17 context of, for example, the fact that individual
- 18 attorneys sign SEC filings.
- 19 The fact that in general we demand a great deal
- 20 of individual disclosure in disclosure systems generally.
- 21 This is true with respect to boards of directors, to
- 22 corporate executives. Corporate executives have to

- 1 individually sign financial statements.
- 2 This is true in, to take a somewhat far-afield
- 3 example but one which I'm somewhat familiar with, in the
- 4 regulation of labor organizations. I mean a great deal
- 5 of information is publicly available about me. I'm just
- 6 an employee.
- 7 And so the idea of sort of some level of personal
- 8 identification in relationship to important gatekeeper
- 9 functions strikes me as just totally old hat, and I don't
- 10 understand why this is controversial, and it's just long
- 11 overdue.
- 12 And it ties to what we were discussing earlier.
- 13 I mean throughout today in terms of the problem of
- 14 commodification, the problem of audit committees not
- 15 necessarily doing what they're supposed to do, the
- 16 minimum that the PCAOB ought to be doing in this area is
- 17 arming the various actors in this process so that if they
- 18 choose to want to do their job seriously they have the
- 19 basic information necessary to do it. And I would say
- 20 the most basic information is knowing who's in charge of
- 21 the audit.
- Now I think there is, in addition, I think there

- 1 is something that has not gotten a lot of attention here
- 2 which is the question of who really is, whether we really
- 3 have a consistent view of quote, who is in charge of the
- 4 audit.
- 5 And the Big Four audit firms and now their global
- 6 networks, is it truly meaningful, what does it mean to
- 7 say that one of them is in charge of the audit without
- 8 identifying specific human beings?
- 9 I think if we were talking about, you know, a
- 10 Victorian partnership, you know, a handful of people
- 11 sitting in an office together, you might be able to say,
- 12 well, it's a meaningful thing to say that those five
- 13 people or those ten people are in charge of an audit.
- 14 How many tens of thousands of people represent
- 15 the institution of PwC or E&Y and is it meaningful to
- 16 identify them as responsible collectively? I don't think
- 17 it is.
- 18 And oddly enough, when we talk about auditor
- 19 rotation currently we focus on partners. And the idea
- 20 that we focus on partners there but then don't tell
- 21 anyone who the partners are, it doesn't make any sense
- 22 to me.

1 And so, you know, look, there's always going to

2 be a certain amount of pushback here, but this seems sort

3 of like a minimum thing for the PCAOB to move forward and

4 adopt.

5 And then I'll make then a comment about the

6 auditor reporting model for a moment and just a general

7 piece which relates to what a number of people said about

8 the danger of boilerplate in any revisions of the auditor

9 reporting model.

10 Again, having seen a number or requirements for

11 disclosure turn into meaningless mush, it seems to me

12 that if you're going to try to get more information in

13 a meaningful way out of the audit process that then again

14 informs and potentially empowers a variety of actors that

15 surround the, including the audit committee itself, but

16 the actors surrounding the audit committee to try to

17 improve audit quality, that those disclosures really have

18 to either be specific, testable facts of the kind that

19 I think people have discussed here already today, it was

20 the subject, I think, of Ann's presentation, or they have

21 to be kind of processes of requirements that for lack of

22 a better word compel either the auditor or the audit

- 1 committee to disclose sort of the things that essentially 2 involve grading on a curve.
- 3 The example of, tell me the five hardest things
- 4 you had to deal with in the audit process, the five
- 5 toughest decisions, the five most marginal things, a
- 6 process that doesn't allow you to say, oh, we don't have
- 7 any. We're all fine here.
- I can't help but just saying that, you know, the
- 9 president of the AFL-CIO just came back from his first-
- 10 ever trip to China. No president of the AFL-CIO has ever
- 11 been to China since 1955 when the AFL-CIO was
- 12 established. If you think about the dates involved
- 13 you'll understand why.
- And he had a great trip, but he was constantly in
- 15 the process of asking people in various settings, so does
- 16 anything ever go wrong here? Do you all ever have, you
- 17 know, does the mine ever cave in? And the answer was
- 18 always, oh no, no, no, no. Never, never, never.
- 19 Now we all understood that this was part of a
- 20 ritual back and forth. We don't want to reproduce that
- 21 kind of ritual back and forth in what we're doing here.
- 22 And the way in which I think you avoid that is by not

- 1 allowing, oh, there's no problem to be an answer.
- 2 MEMBER HANSON: Joe Carcello?
- 3 And let me ask the people who have commented to
- 4 also respond to the liability issue associated with the
- 5 partner identification.
- 6 MEMBER CARCELLO: Like the other people who've
- 7 spoken, I also had a couple of comments about both of
- 8 these. And in terms of the liability issue, I'm not an
- 9 attorney so there's people in this room who are in a
- 10 better position than I to talk about that.
- But in terms of the audit report, let me just
- 12 give you a very brief quote which I'm sure you've seen.
- 13 "I believe the audit is at a tipping point. The audit
- 14 report at present is hopeless."
- Now that wasn't Damon, that wasn't Lynn, that
- 16 wasn't either of the Anns. That wasn't me. That was Sir
- 17 David Tweedie, okay, former Big Four audit partner, a
- 18 former chairman of the IASB.
- 19 You know, this is as an establishment profession
- 20 as you can get, and I could give you a bunch more quotes
- 21 like that. So I think it's clear that there's a need.
- I went back and I reviewed the transcript of the

- 1 September 2011 roundtable, and people who are opposed to
- 2 your rules always pull out the bogeyman, right, Damon?
- 3 Unintended consequences. If I've heard that once I've
- 4 heard that dozens of times.
- 5 Here's a quote from Paul Haaga at the Capital
- 6 Group. "The mere fact that there's more to say than pass
- 7 or fail we think would give, " and there was broad
- 8 consensus on this within the Capital Group, "we think
- 9 would give auditors a stronger hand. They would win more
- 10 arguments and we think that would be a good thing."
- 11 That's an unintended consequence. All unintended
- 12 consequences aren't necessarily bad. In fact, that would
- 13 be a good unintended consequence.
- In terms of auditor transparency, there's a
- 15 growing body of literature that finds that, in fact,
- 16 identification or signature is helpful. Much of that
- 17 literature the Board has seen.
- 18 As others have already said, CEOs, CFOs, chief
- 19 accounting officers have certified Ks and other documents
- 20 for years without huge problems. Most of the developed
- 21 world require the partner to sign or be identified,
- 22 virtually all of Europe, China, Australia. Has not been

- 1 a problem.
- 2 And I'll close with another quote from a very
- 3 bright person. "Common human experience suggests that
- 4 when an individual is publicly identified with a
- 5 particular activity that identification usually leads to
- 6 a higher degree of care and focus." I agree.
- 7 CHAIRMAN HARRIS: Mercer Bullard?
- 8 MEMBER BULLARD: Sure, just a couple of comments
- 9 on the, you know, on the liability issue. Often you hear
- 10 liability risk used as if it is always a bad thing. The
- 11 issue with liability risk is, is it a good liability
- 12 risk, and then creating the liability is going to create
- 13 net social benefits, but you always almost hear it as
- 14 inherently negative.
- 15 I'm all for reducing liability risk that doesn't
- 16 create net social benefits, but this is one I think you
- 17 certainly would. And it also reflects a trend that
- 18 you're probably aware of in that cohorts have been
- 19 complaining about holding corporate entities liable and
- 20 no individual's engaged in the contact for which they're
- 21 being held liable.
- 22 Another problem has been true for quite some

- 1 time. You have corporations in many cases paying
- 2 damages. The corporation itself pays the damages to
- 3 shareholders, who of course the shareholders of the
- 4 corporation paying it, and no individuals are held
- 5 liable.
- 6 You have the SEC now saying it's not going to
- 7 take no-admit, no-deny settlements anymore and pointing
- 8 out it's going to go after individuals. And this is
- 9 precisely what we need to do.
- We need to make individuals responsible, because
- 11 in this sense corporations are not people. Corporations
- 12 can't take action without an individual having taken that
- 13 action. So I think that putting the name and the face
- 14 on the action will have this behavioral modification
- 15 effect, it also will be the kind of liability risk that
- 16 you want.
- 17 And I think it also, to Anne's point, it really
- 18 needs to be in the main source of information about the
- 19 audit. You know, there's a general collective action
- 20 problem that shareholders have in getting involved in
- 21 anything. And a big part of the collective action is the
- 22 information costs, and every time you increase the

- 1 information costs you make it much less likely
- 2 shareholders will engage and be active, because as a cost
- 3 efficiency issue it's just not worth it.
- 4 And in talking to reporters this is constantly an
- 5 issue. They will not write good stories if the
- 6 information is not easily available.
- 7 And, you know, going further, this is an issue
- 8 that I've been sort of arguing with the SEC about for
- 9 more than a decade is, it's not clear to me why
- 10 information is not provided in a way that when you go on
- 11 useful websites it's provided where you can click a
- 12 button and get all the combinations of information that
- 13 you want that would be relevant.
- And in the mutual fund world, for example, you
- 15 should be able to compare ten funds and see their fees.
- 16 In the context of issuers you should be able to compare
- 17 the auditors. You should be able to compare who's been
- 18 with what firm how long, who have been the auditors on
- 19 different projects, what's the disclosure that is related
- 20 to PCAOB inspections.
- 21 And you see the government using virtually none
- 22 of that technology in order to make information really

1 useful, and that is what would really make it actionable.

- 2 DIRECTOR DOTY: Mercer, you may have to write
- 3 that to a legal argument on liability up in a comment
- 4 letter. December the 4th, 60 days, it gives you until
- 5 February. You'll have plenty of time to do this at the
- 6 University of Mississippi. But we're going to need the
- 7 comment, the legal argument on intended and unintended,
- 8 good and bad litigation costs in the file.
- 9 CHAIRMAN HARRIS: That was not a set-up, Mercer.
- 10 Norman?
- 11 MEMBER HARRISON: Sorry to come back to it, but
- 12 actually I had two things, one of which I think Mercer
- 13 and Ann have eloquently described on the issue of
- 14 liability.
- I would second the notion that what the ideal and
- 16 a probable outcome of engagement partner accountability
- 17 for the content of an audit report and public visibility
- 18 with respect to the conduct of the audit, I would think
- 19 would be a risk mitigation tool not a risk aggravation
- 20 tool.
- 21 Secondly, I'm not a litigator, but at the end of
- 22 the day when an accounting firm is sued over an allegedly

- 1 blown audit, I mean they're the deep pocket. I don't
- 2 know that adding, the identity of the partner comes to
- 3 life early in the litigation.
- 4 Any event through discovery, I don't get the
- 5 whole thing, to be quite honest with you, about that adds
- 6 anything of any material with respect to litigation risk
- 7 or to risks of judgments or outcomes.
- 8 The other thing I wanted to mention briefly, and
- 9 I was putting my board down when the thought popped into
- 10 my head that when Damon gave so many good analogies I
- 11 want to offer one more for everyone who's been or is a
- 12 litigator.
- I'm sorry the judge isn't here, but many of us in
- 14 this room have at one point or another in our lives
- 15 served as an expert witness in civil litigation. And
- 16 it's not a perfect analogy but it's close, where we've
- 17 been asked to examine a body of evidence and to apply
- 18 judgment and experience to it and render an opinion on
- 19 one or more issues.
- 20 And certainly under the Federal Rules of Evidence
- 21 we sign the reports, we don't sign our firms' name to the
- 22 reports. And then we are often challenged as to whether

- 1 we possess the requisite expertise or not and a judge has
- 2 to decide and we're deposed and there is sometimes an
- 3 exhausting level of review and transparency disclosure
- 4 on the contents of our report.
- 5 I'm not suggesting that same level of increase
- 6 should apply here, but again it goes back to this notion
- 7 of when someone holds themselves out as a professional
- 8 it's hard to find many other examples where the
- 9 individual's name isn't on it.
- 10 It really goes back to the issue we discussed
- 11 earlier in our group's discussion of audit quality
- 12 indicators where I made the point that we're in that
- 13 context assessing or measuring or evaluating conduct.
- 14 It's the same thing here.
- The opinion was ultimately reached and rendered
- 16 by a human being who had authority or responsibility for
- 17 conducting an audit process. It was not reached and
- 18 rendered by a limited liability partnership, a fictional
- 19 legal entity.
- Now I'll put my board down. Thank you.
- 21 CHAIRMAN HARRIS: Barbara Roper?
- 22 MEMBER ROPER: First of all, I agree with

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1 everything Mercer said and plan to cosign his letter when 2 he writes it.

- We were talking last night, we were kind of
- 4 joking around about the fact that my sister and I have
- 5 always said that fear of embarrassment has propelled us
- 6 towards success. The fear of, you know, of embarrassment
- 7 keeps us from ever having gone to class not prepared, you
- 8 know, whatever.
- 9 I think it's sort of a frivolous example, but
- 10 people behave differently when their name is on there.
- 11 People speak differently when they're making an anonymous
- 12 comment in the blogs or when their name is attached to
- 13 a comment.
- We know in a variety of context that this does
- 15 affect people's conduct, and it affects people's conduct,
- 16 I think, in this way precisely the way we want to affect
- 17 it, which is to make them think more seriously about just
- 18 exactly how comfortable they are with the opinion they're
- 19 rendering.
- 20 And so I mean, I think the benefits of this
- 21 proposal are self-evident. We've been talking about it
- 22 for years, and I think, you know, I would strongly

- 1 support the Board moving forward in that area.
- 2 CHAIRMAN HARRIS: Anne, I'm not going to
- 3 recognize you now because I know that you want to talk
- 4 about the global agenda, and we'll -- well, then if you
- 5 don't we'll recognize you now and then you can talk about
- 6 the global agenda. But that was one of the items in the
- 7 email correspondence that you put on there. But talk
- 8 about whatever and then we'll --
- 9 MEMBER SIMPSON: True enough, but I'm a
- 10 nonresident alien so I'm honor bound to talk about other
- 11 places. No, this was, you said, Steve, that you wanted
- 12 people who had spoke in favor of transparency to address
- 13 the question of liability, so I'm briefly going to do
- 14 that.
- I agree with what's been said that these
- 16 corporate forms, be they joint stock companies or
- 17 partnerships, the corporate forms have a lot of purposes.
- 18 But these are not moral agents and cannot be held.
- 19 So whichever Lord Chief Justice, way back when,
- 20 said, you know, corporations have neither a body to kick
- 21 nor a soul to condemn to eternal damnation, at that point
- 22 we're then back to people. And whatever has been said

- 1 about political donations and political speech about
- 2 corporations being persons is nonsense.
- 3 So if we want to change behavior, the corporation
- 4 is not something that will behave differently. It's
- 5 people that will behave differently, and behavior does
- 6 change under observation.
- 7 If there are concerns about liability it is not
- 8 to be addressed by drawing a veil over the people who are
- 9 responsible. If there are issues around litigation and
- 10 liability they need to be dealt with on their merit, but
- 11 this would not be the channel I would suggest.
- 12 CHAIRMAN HARRIS: Okay, Lynn, then Damon.
- 13 MEMBER TURNER: Two points, one to your question
- 14 of liability and then one back to the basic audit
- 15 reporting model and your proposal that the staff have
- 16 recently put out.
- 17 First, on the liability issue. In the state of
- 18 Colorado, engineers and architects, you can add those to
- 19 the list of people who have to sign in their own personal
- 20 name, in addition to the CPAs who give expert reports,
- 21 the boards and all those people.
- In fact, when you come down it, the auditors

- 1 signing these audit reports are about the only people
- 2 that don't have to put their name down. Everyone else
- 3 does. And they're the only ones, and there's no good
- 4 reason why they should be given special privilege
- 5 whatsoever.
- 6 And on liability, I chaired at the board of
- 7 trustee committee at Copara that oversees our litigation.
- 8 I can't fathom us deciding whether or not to sue a firm
- 9 based upon who an individual partner is.
- 10 It's going to be based upon whether or not there
- 11 was an audit report rendered when, in fact, the belief
- 12 is that it was a failed audit and a clean opinion wasn't
- 13 warranted.
- And in every case I've ever seen go into
- 15 litigation no one sued, first and foremost, the partner
- 16 and left the firm off the thing. It's ridiculous to even
- 17 propose that. It's always going to be the firm that gets
- 18 sued.
- 19 You go into discovery and immediately upon
- 20 discovery what's the first thing you find out? The
- 21 partner's name. So the notion that there's audit risk
- 22 associated here because of liability is a figment of

- 1 someone's imagination and dreams. It just isn't 2 supported by actual fact.
- And in Colorado, and I've checked this with the
- 4 state Board of Accountancy, you're liable as an
- 5 individual whether you sign in the firm's name or your
- 6 own name. So it doesn't affect liability in that respect
- 7 in any way, fashion, shape or form. So there is no
- 8 argument on liability on this that is factually based.
- 9 The second issue on the audit reporting model on
- 10 the proposal that a comment, I guess, is due in December,
- 11 and it's good that something's got out there that people
- 12 can discuss and comment, I'd just say there has been an
- 13 issue thrown up with respect to that proposal.
- 14 And depending upon how people look at it, and
- 15 I've gotten different reads from different people, that
- 16 proposal may or may not be fatally flawed. And the issue
- 17 is whether or not that proposal as written would require
- 18 disclosure of the items set forth, and there's some good
- 19 items there that are set forth, but whether or not
- 20 disclosure's required based upon the professional view
- 21 of the auditor or is based upon what the auditing
- 22 standards themselves would require to be identified as

- 1 significant matters.
- 2 And when the ISB did the old ISB Standard Number
- 3 1, that standard was written and said you have to
- 4 disclose to the audit committee, what, in the
- 5 professional view of the auditor, is deemed to be
- 6 something that the auditor would believe would impact on
- 7 their independence wasn't required to be disclosed from
- 8 an investor perspective or perspective of the standards.
- 9 And what we saw when the standard was written
- 10 that way was the auditor's continued to violate black and
- 11 white independence standards but didn't put it in the
- 12 standards letter itself, and came back and always said,
- 13 well, in our professional view.
- 14 So it became an unenforceable standard when it
- 15 was written that way because auditors always came back
- 16 and said, well, it doesn't matter what the standard said
- 17 because it's what in our professional view was. And so
- 18 the ISB Standard Number 1 turned out to be basically a
- 19 fatally flawed and worthless standard.
- 20 Bill Allen is someone you might recall tried to
- 21 fix it. He wrote a letter shortly after it was issued,
- 22 after he and the other three members recognized the fatal

- 1 flaw, but it never got it fixed and it's never worked.
- There's been many, many instances of black and
- 3 white violations that never were told to audit committees
- 4 in that black and white letter.
- 5 So depending upon how you've written it, if
- 6 you've written it to say in the professional view of the
- 7 auditor this is what they would have to disclose, that
- 8 document is fatally flawed and will never work. And
- 9 we've got that experience behind us.
- If it's written from the perspective of, here are
- 11 the significant matters you would have to disclose if the
- 12 auditing standards would deem those to be significant
- 13 matters, then you're okay. And I've heard different
- 14 interpretations of that standard.
- 15 DIRECTOR DOTY: This is a very valid point, and
- 16 I think the limiting case you lay out, Lynn, is one that
- 17 the proposal avoids. The proposal requires a discussion
- 18 of what were the difficult auditor judgments, the
- 19 difficult issues of supporting opinion, the complex
- 20 issues.
- 21 It further goes forward to say if you decide
- 22 there are none you must explain why. You must document

- 1 how you got to the decision that there were none. And
- 2 it goes further to say that it would be not expected that
- 3 there would be many audits in which the auditor could
- 4 conclude there were no critical accounting matters.
- 5 It directs the auditor to decide and to discuss
- 6 what were the critical audit matters on the basis of, I
- 7 think, a stated as well as implied assumption that almost
- 8 any audit involves some critical audit matters.
- 9 And the documentation is required of the decision
- 10 either way to exclude, if you exclude something that
- 11 normally would have been reported to the audit committee
- 12 you've got to explain why. You've got to document the
- 13 reason why that would not be a critical audit matter in
- 14 this case.
- 15 MEMBER TURNER: But are those critical audit
- 16 matters determined in accordance with the standards, or
- 17 critical audit matters determined in the professional
- 18 view of the auditor? And that's the question.
- MR. BAUMANN: Well, Lynn, you know, this is a
- 20 lengthy discussion that we could have and it's probably
- 21 beyond this room and we'll appreciate your comment letter
- 22 when it comes in and we'll address it.

- 1 But clearly, as Jim just mentioned a moment ago,
- 2 the critical audit matters we indicated would be things
- 3 that the auditor documented under AS 3 requirements, for
- 4 documentation requirements.
- 5 Would likely be things that the engagement
- 6 quality review are under AS 7 had looked at as the most
- 7 significant judgments in the audit. Would likely be
- 8 things that the auditor communicated to the audit
- 9 committee in connection with AS 16.
- 10 And went on to say as Jim indicated, if you have
- 11 such matters that would appear to meet critical audit
- 12 matters, and have those attributes of having been
- 13 discussed with the engagement quality review and
- 14 discussed with the audit committee, documented as a
- 15 difficult matter, consulted on with the national office,
- 16 and it's not disclosed as a critical audit matter, then
- 17 the auditor has to document on the work papers what was
- 18 the rationale why that was not a critical matter.
- 19 And that documentation, we believe, would be
- 20 subject then to inspection to understand is that a
- 21 reasonable rationale why that wasn't a critical audit
- 22 matter. So I think it's somewhere in between where

- 1 you're saying, is it directly driven by the audit
- 2 standards or judgment?
- 3 There's definitely judgment involved, but that
- 4 judgment is linked to existing auditing disclosure
- 5 requirements in communications with audit committees,
- 6 documentation requirements under AS 3 and things that are
- 7 reviewed by the EQR under AS 7.
- 8 MEMBER TURNER: So are you saying, Marty, that if
- 9 the auditing standards would deem whatever the matter was
- 10 that it should have been a significant matter? For
- 11 whatever reason the auditor decided not to make it a
- 12 significant matter then that would be a deficiency in the
- 13 report?
- 14 MR. BAUMANN: Yes. I am saying that once again
- 15 if this is a matter that when somebody looks at it and
- 16 sees the AS 3 required documentation of the most
- 17 difficult matters, and there's a whole list of AS 3 of
- 18 what has to be documented, the most difficult subjective
- 19 matters in the audit, then looks at what was reviewed by
- 20 the engagement quality reviewer, and the same matters
- 21 that matter was a high priority for the engagement
- 22 quality reviewer, what was discussed with the audit

- 1 committee, the same matter was communicated and was a
- 2 significant discussion matter with the audit committee,
- 3 if that matter does not make it into a critical audit
- 4 matter, I think it would be very difficult for an auditor
- 5 to justify how they concluded that that was not a
- 6 critical matter.
- 7 MEMBER TURNER: Yes, but I don't think that
- 8 things will get to that point, Marty. We saw that with
- 9 the ISB-1 thing. The bottom line was it didn't get to
- 10 that point of being discussed with the audit committee
- 11 and that was the problem.
- MR. BAUMANN: Well, that would be a violation of
- 13 AS 16 then, if things are missed and not discussed with
- 14 the audit committee that should be, and I think that
- 15 would be something we would inspect against as well.
- So if people are omitting required disclosures to
- 17 the audit committee, that itself is a problem and then
- 18 we could have an inspection finding with respect to that
- 19 also.
- 20 CHAIRMAN HARRIS: Lynn, let me jump in for a
- 21 second. Two things. First, we do look forward to your
- 22 comment letter. Second, I do think you raise a very

- 1 valid question with respect to the objectivity of the
- 2 standard and to the extent that there's judgment and
- 3 whether or not there could be tightened. You have five
- 4 Board members with five different viewpoints on it, so
- 5 I think you ought to reduce your comments to writing
- 6 which I think we'll review very carefully.
- Damon, you know, go ahead, and then Mercer. And
- 8 then I would like to, because, you know, we're going to
- 9 be approaching the end of the session, I did raise other
- 10 issues that were brought to the attention of the Board
- 11 in terms of what other people might want to bring up.
- But to the extent that anybody has an issue that
- 13 they want to bring to our attention, I want to go right
- 14 the way around the room and spend the last 15 minutes,
- 15 you know, for you to tell us what you want us to hear,
- 16 and to the SEC as well.
- 17 I'm sorry. Brian, your card is up so we'll
- 18 recognize you and then we'll go to Mercer.
- 19 MR. CROTEAU: Well, thanks, and it does relate to
- 20 the point we were just talking about, so I'll take the
- 21 opportunity. I think it's a great discussion we're
- 22 having relative to what would be a critical matter, and

1 certainly there's an open comment period.

- I think one of the important questions to think
- 3 about, really, is the criteria for what is a critical
- 4 audit matter sufficiently objective or should it be any
- 5 more objective than it is? And I think the PCAOB's asked
- 6 some thoughtful questions in the release around that.
- 7 Certainly Marty's described the documentation and
- 8 others have described the documentation requirements, you
- 9 know, the question can be asked to whether documentation
- 10 requirements are enough to overcome what some might view
- 11 as a more subjective definition to begin with.
- 12 So very interested in comments as to whether
- 13 there's improvement that can or should be made to the
- 14 definition of a critical audit matter in the first
- 15 instance, but I think the PCAOB's at least been very
- 16 thoughtful in trying to put forth an initial proposal in
- 17 that regard. But I think it's an area that could benefit
- 18 from some focus and public comment.
- 19 MEMBER HANSON: Mercer?
- 20 MEMBER BULLARD: I'm just trying to figure out
- 21 the dynamics here. So it sounds like there are scenarios
- 22 in which the auditor will be exercising discretion, and

- 1 whichever way they go is going to determine whether they
- 2 have to disclose something as a significant issue.
- And if that's true, why wouldn't the disclosure
- 4 requirement give them a very strong incentive not to take
- 5 those steps? In other words, decide differently, not
- 6 bring something to the committee precisely because that
- 7 will trigger a different requirement where they don't
- 8 want disclosure.
- 9 Or is it objections, there's no discretion for
- 10 them to make those because it sounds like they're taking
- 11 it up the chain was one thing you mentioned. If I'm the
- 12 auditor I'm not going to take it up the chain if it means
- 13 I'm going to get public disclosure out of that. So how
- 14 does that dynamic work?
- MR. BAUMANN: Well, again I think it's rather
- 16 than getting into a lengthy discussion about this item,
- 17 I think it's important to read the proposal, read the
- 18 standards and raise questions if you think that the way
- 19 that it's crafted leaves the ability for an auditor to
- 20 not disclose things and to not meet the spirit of what
- 21 we're trying to get at here.
- 22 So I'll support what Brian said, and that is we

- 1 worked really hard to get a standard that we think would
- 2 improve disclosures to investors about what's critical
- 3 in the audit. It's hard to mandate those things that
- 4 were most difficult to the auditor because it's whatever
- 5 was most difficult to the auditor in those particular
- 6 circumstances. So you can't say what they'd be, it was
- 7 what was difficult in that particular audit.
- 8 So as Damon said before, name the five things
- 9 that were most difficult. Well, we could put a number
- 10 five on it. We actually thought about that and we asked
- 11 questions, should we have a minimum number? So that
- 12 actually was a question in the release that would help.
- 13 Should there be any situations where you would
- 14 not have critical audit matters? That's another
- 15 situation, another question we asked. So there's lots
- 16 of ways in which people can comment to us that listen,
- 17 you can make this tighter in your final document by doing
- 18 X, Y, or Z. And I think that's very valuable comment to
- 19 get that.
- 20 But that's sort of the way it's structured. And
- 21 we had a conversation way back when, Damon, you and I
- 22 together and at the SAG also about, Marty, just have them

- 1 disclose the five toughest matters. And that's sort of 2 what this is.
- 3 But we are looking for valuable comment about how
- 4 to make this crisp and tight so that this really does
- 5 achieve the objectives and that matters aren't avoided
- 6 by, well, I'm not going to communicate this to the audit
- 7 committee because then it will look like it's too
- 8 critical.
- 9 So you're right. We want to avoid those
- 10 consequences, but we want to think about all those
- 11 things. And if in the proposal, if there are ways in
- 12 which people think that it can be fixed and made even
- 13 better, we're looking forward to those comments and we'll
- 14 move forward on that. We certainly want to have a strong
- 15 standard here that greatly improves the audit report.
- 16 MEMBER HANSON: Damon, did your card go back up
- 17 or --
- 18 MEMBER SILVERS: It was up before.
- 19 MEMBER HANSON: Oh, I'm sorry. Oh, I thought I
- 20 heard you before. By all means, go ahead.
- 21 MEMBER SILVERS: Well, I had two things. Now
- 22 after Marty spoke I've got three. Look, at first it was

- 1 in response to your question about liability. I want to
- 2 just even intensify what Lynn said.
- I don't understand the argument about liability
- 4 from the auditing firms. As Lynn pointed out it is a
- 5 trivial matter in litigation to get the name of the
- 6 partner. And the notion that somehow the lack of
- 7 disclosure of the name in non-litigation situations is
- 8 going to promote, that that's somehow protection against
- 9 litigation, I think is not a serious argument.
- 10 And I would urge the PCAOB to the extent that
- 11 auditors are making a litigation argument, and this
- 12 doesn't even get into Mercer's point, I'm just saying I
- 13 don't get what the argument is. And I think the PCAOB
- 14 needs to sort of insist people who make this argument be
- 15 specific as to what they think exactly is going to
- 16 happen. But I think if you follow the thread of that
- 17 logic through a little bit you get to a deeper issue.
- 18 So if litigation's not the point, what is the
- 19 point? Why do investors want to see this name? And the
- 20 reason is precisely because you want to be able to engage
- 21 in types of accountability that don't rise to litigation,
- 22 and you want to facilitate that on the part of investors

1 who may not have the muscle to get it on their own.

- 2 Because I think, in addition to the fact that
- 3 litigation can get that name, okay, if you hold three
- 4 percent of a company's stock you can probably get that
- 5 name. It's probably not that hard, in fact, to get that
- 6 name.
- What's absent though is in this regime, the
- 8 existing regime we have, is the sense of a level playing
- 9 field in the securities markets that is what, in fact,
- 10 the audit report is all about in the first place.
- I mean why, you know, we've had this conversation
- 12 today and people have talked about what is an audit
- 13 report for? Well, increasingly, I think, and I think Joe
- 14 said this earlier that there's a real danger here of the
- 15 diminishment of the value of the audit report in general.
- And what's going on right now, and it's visible
- 17 to me in terms of at least what is now, you know, ten
- 18 years of this body's existence and going back to the
- 19 period before this body was created, this body being the
- 20 PCAOB, that what has increasingly happened, I think, is
- 21 that the securities markets have become for a variety of
- 22 different reasons, and a lot of people have talked about

- 1 high-speed trading as part of this but that's not the
- 2 only driver of this, the securities markets have become
- 3 increasingly hostile to the involvement of investors who
- 4 lack enormous scale and enormous resources.
- 5 If you have enormous scale and enormous
- 6 resources, there's a sense in which maybe you don't need
- 7 an audit report. You can send your own team of financial
- 8 experts in to talk to a public company.
- 9 You've got a variety of ways, if you've got that
- 10 kind of scale. You know, if you're at Black Rock you can
- 11 have that conversation, closed doors, demand whatever
- 12 metrics you want to get whatever you get and make your
- 13 own conclusions.
- 14 Maybe for any given public company there are 20
- 15 investors who can do that. Everybody else is kind of
- 16 left in the dark. As financial statements have become
- 17 more complex, as the ability of firms to essentially play
- 18 games with financial statements has grown, and in
- 19 parallel, as trading processes have become less friendly
- 20 to smaller investors, you have an overall drift away from
- 21 a level playing field in the markets. Identifying
- 22 auditors by name is by no means a solution to this

1 problem broadly writ, but it pushes back on it a little 2 bit.

- 3 DIRECTOR DOTY: I've got to ask you, is this
- 4 about making small investors feel good about large,
- 5 complex and impersonal markets or is it about having them
- 6 think they have information that other people have and
- 7 feel better about it that way, or is there something of
- 8 use to them?
- 9 Of what utility is it for them to have the
- 10 information given the situation they're in, which you and
- 11 Ann have so articulated?
- 12 MEMBER SILVERS: I think it's a very fair
- 13 question, and I think that there are two answers that go
- 14 beyond feel-goodism here. I think the first is, is that
- 15 it will be possible for a wide variety of actors,
- 16 academic actors, providers of public, the press and other
- 17 sort of providers of public analysis to look at the pay-
- 18 driven individual partners across companies that is, and
- 19 tell investors things that are meaningful.
- The second thing I think is possible is, is that
- 21 I think there is a landscape between, really, the small
- 22 investor, the individual investor, there's a landscape

1 between that party and the very largest players who have

2 the resources and the market leverage to extract

3 information sort of willy-nilly from companies.

4 And those, if you look at the history of

5 corporate governance reform in the United States, it's

6 often been those investors who have pushed the envelope

7 on things and, you know, using publicly available data

8 as opposed to what they can extract as a private party.

9 I think that was certainly true in the initial

10 push for auditor independence, in the push around Board

11 independence. A number of those funds are ones, this is

12 certainly true of a lot of funds that are collectively

13 bargained in one or another. I don't think this is a

14 transformative move in relation to any of these dynamics,

15 but I think it pushes it the right way. And I think it's

16 not feel-goodism.

17 CHAIRMAN HARRIS: Well, I want to begin the wrap-

18 up period here and just start, Brandon, with you and just

19 go right the way around in terms of any final parting

20 shots that you would like to leave the Board with in

21 terms of what we should be doing to improve audit quality

22 and protect investors.

1	1		BECKER:	Well.	_	_7 _	think	1	⊥ 1
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- 2 signature makes a lot of sense, the same way we do it
- 3 with mutual fund portfolio managers and the like where
- 4 the SEC has been much more aggressive. I discount the
- 5 liability issues for the various and other sundry
- 6 reasons.
- 7 The context of the discussion today though, I
- 8 think, really goes to the audit quality indicators in the
- 9 morning, getting those built into the governance process.
- 10 Because as Curt highlighted and as various have referred,
- 11 basically the relevancy of the audit, getting more of
- 12 that quality and ultimately going to the quality of
- 13 earnings so that there is more value extracted rather
- 14 than check the box from the audit would be valuable.
- 15 I should say, however, that while greater
- 16 transparency to the audit is important, we would be
- 17 worried if we lost the pass/fail. We think that we would
- 18 not want to see the greater transparency degrade the
- 19 pass/fail. I don't think it needs to, but I did want to
- 20 at least highlight our concern along those lines.
- 21 CHAIRMAN HARRIS: Curt?
- 22 MEMBER BUSER: So I think the audit quality

- 1 initiatives are key. I think that, you know, what I'd
- 2 like to see happen is the PCAOB start to get in a
- 3 position where it can comment on, you know, what we see
- 4 in improvements in audit quality and what's the state of
- 5 the profession and be able to answer a lot of the
- 6 questions that are unknown about the quality of the
- 7 people that are carrying this out. So I think we need
- 8 to know, kind of, is the profession having the right
- 9 people in place or not?
- 10 CHAIRMAN HARRIS: Grant?
- 11 MEMBER CALLERY: I think I'd like to see the
- 12 Board take a further look into some of the issues, the
- 13 governance issues that we talked about where you do have
- 14 access to information. Because I think a lot of the sort
- 15 of presumptive reactions that people have were based on
- 16 very surface level knowledge and that you really ought
- 17 to delve into it and see whether there's "there" there,
- 18 and then move accordingly from there.
- 19 CHAIRMAN HARRIS: Grant, we certainly welcome you
- 20 to the Investor Advisory Group.
- 21 MEMBER WALSH: Yes, I've been trying to think
- 22 about how investors will react to a lot of what we've

- 1 talked about today, and I think it's hard to imagine a
- 2 situation where investors go in and short stocks of
- 3 companies whose audit partners have shown mistakes in the
- 4 past and buy really strong audit companies.
- I don't know that that's going to happen, and
- 6 before we get to that point we'll see trading cards with
- 7 auditors on the face, and I think at that point you
- 8 really do end the worry about commoditization.
- 9 But I really do have a sense that we need to get
- 10 to more information, and I don't know how the market will
- 11 use what we've talked about with audit quality indicators
- 12 or how they're going to use identification of the
- 13 partners responsible for the audit, perhaps the
- 14 identification of the audit committee chairman.
- I don't know how it will be used, but I think
- 16 that there's an invisible hand that will ferret that
- 17 information out and it's a process and we'll get better
- 18 at this, and maybe we have 70 indicators that we disclose
- 19 Round 1, it turns out that there 35 that are helpful.
- 20 The market will figure that out and migrate towards those
- 21 indicators.
- 22 And so I'm all in favor of more information

- 1 rather than less, even if we don't know how it'll be used
- 2 or which ones are going to be the most helpful. But I'm
- 3 very encouraged by what we're talking about today.
- 4 CHAIRMAN HARRIS: Thank you.
- 5 Damon?
- 6 MEMBER SILVERS: Since the chairman caught me in
- 7 my train of thought I left out my comment from Marty.
- 8 I'm just going to make that. I think it's quite
- 9 dangerous to have even with the caveat that you don't
- 10 expect to see very many of them, I think, in the
- 11 reporting model, it's very dangerous to have an option
- 12 of saying no, we don't have any serious issues.
- 13 I think it raises this issue of then all of
- 14 sudden auditors are, it becomes tricky to push issues in
- 15 the internal process, I think, if you do that. I stand
- 16 by what I said to you when however long ago that you were
- 17 citing, which is put a number on it, one, two, three,
- 18 five, whatever that number is and everyone has to
- 19 disclose what that is. Every audit has an issue. It's
- 20 not possible to have an audit without an issue.
- 21 CHAIRMAN HARRIS: Norman?
- 22 MEMBER HARRISON: Nothing new to add other than

- 1 to thank you all for having us and for inviting us to be
- 2 participants. And I'll say only we've covered a lot of
- 3 ground today, not only in the panel-specific discussions
- 4 but certainly here at the end.
- 5 And, you know, I think when you take a step back
- 6 you realize that the issue of quality is the silver
- 7 thread that connects it all and then the need to define
- 8 it, to measure it, to report it and to use it as a tool
- 9 for improving or providing safeguards around audit
- 10 quality, I think there's further work to be done.
- 11 So by way of parting comment I'll say that rather
- 12 than show up again next year, you know, see where we are,
- 13 I'm happy to continue being supportive in any way I can
- 14 as the staff moves forward.
- 15 CHAIRMAN HARRIS: Thank you very much.
- 16 Tony? Tony Sondhi?
- 17 MEMBER SONDHI: Thank you. I'd like to simply
- 18 emphasize what I thought was the two main things I said
- 19 this morning. One is that as Norman just said, audit
- 20 quality is the critical issue.
- 21 But if you develop indicators that are based on
- 22 audit firm quality and audit process and not focus on

- 1 audit quality, I think we're going to miss very
- 2 significant opportunity. I think it's absolutely
- 3 critical that we focus on audit quality.
- 4 The second point I want to make is that what the
- 5 discussion today showed is that there are concerns. I
- 6 understand that the sort of the nexus where the output
- 7 based indicators meet, financial reporting quality and
- 8 some of the other issues that Lynn and some other people
- 9 have raised, and Joe, I think, I think that although that
- 10 nexus is a difficult one, I think that should not get in
- 11 the way of developing really good audit quality
- 12 indicators. And being very firm, the complexity
- 13 shouldn't get in the way.
- 14 CHAIRMAN HARRIS: Bob?
- 15 MEMBER BUETTNER: I hope this is not off-topic,
- 16 but as you said you were hoping to get what was on our
- 17 minds at this time. My question are something that I
- 18 think at some point I'd like more explanation on was the
- 19 issue around the Chinese reverse merger issues.
- 20 And most specifically, in fact, this might just
- 21 go to harmonization of global accounting standards, but
- 22 the differentials that existed between the Chinese

- 1 accounts and the accounts that were ultimately reported
- 2 here, I think the collapse that we saw and the investor
- 3 losses that we saw across a wide range of those companies
- 4 was really a black mark on the U.S. capital markets.
- 5 And so, really, my questions are more around,
- 6 one, how was this allowed to happen? In other words,
- 7 that these companies were able to, sort of, from an
- 8 accounting and audit perspective slip under the radar?
- 9 And then secondarily, are there processes that we can put
- 10 in place to ensure that situations like that do not recur
- 11 again?
- 12 DIRECTOR DOTY: Audits were ostensibly performed
- 13 where we have reason to believe now there was no work
- 14 done. In some cases by registered firms within China,
- 15 in some cases by registered firms in the United States
- 16 which were relying on firms in China.
- 17 That situation has received a lot of attention
- 18 both in the area of enforcement, which will continue as
- 19 an interest that we have, but also in our relations with
- 20 the People's Republic we are continuing to press for a
- 21 joint inspection regime.
- 22 I think that unless we could get to a position in

- 1 which our division of inspections can go to China and can
- 2 satisfy themselves about the quality of the audits that
- 3 are being used to issue securities or trade securities
- 4 in the secondary market here, we will have to move toward
- 5 deregistration of firms and that will have, of course,
- 6 implications for markets. It'll be something that we
- 7 will have to work out with our colleagues at the SEC.
- 8 CHAIRMAN HARRIS: Anne Simpson?
- 9 MEMBER SIMPSON: Yes, I had two points, one of
- 10 which I think Robert has referred to. So CalPERS invests
- 11 in 47 markets worldwide and regulation is a global game.
- 12 It's not just of account audits, it's accounting,
- 13 securities law, capital adequacy for banks, you name it.
- 14 And what struck, although there are the
- 15 multiplicity of regulators, the core of the regulatee is
- 16 the Big Four, maybe plus two. So the work that you're
- 17 doing to cooperate and coordinate is really important,
- 18 but I hope it's also a weather eye to the fact that these
- 19 public agencies are stumbling over themselves and each
- 20 other dealing with four business networks.
- 21 And I don't know what the solution to that is,
- 22 but that is something I would have talked about. So I

- 1 really encourage that work that you're doing and thank
- 2 you very much for it. If there's anything more we on the
- 3 investor side can do to support you please let me know.
- 4 And the other thing, my closing comment is that
- 5 with regard to audit, shareholders are weak and ill-
- 6 informed. And you can do something about the ill-
- 7 informed part and our friends at the SEC can do something
- 8 about the weak part.
- 9 So I hope that we can make progress on this,
- 10 because all this good work on quality and disclosure and
- 11 all the rest of it, if we can't, you know, both speak
- 12 softly but carry the big stick, if there's no stick, if
- 13 we can't move in as the shareholders, it would be Teddy
- 14 Roosevelt in style, it won't work.
- 15 But thank you for what you're doing. We greatly
- 16 appreciate it. I think the PCAOB is doing tremendous
- 17 work. We very much value what you do. Thank you.
- 18 CHAIRMAN HARRIS: Ann Yerger?
- 19 MEMBER YERGER: Well, let me echo the thank you.
- 20 This is an energized Board and we really appreciate it.
- 21 You've been bold, I think, recommending and proposing
- 22 reforms, and I think on behalf of investors and the

- 1 Council we really appreciate it.
- I would urge you to maybe get one easy or
- 3 seemingly easy win and that's the auditor or the
- 4 engagement partner transparency. I think it just seems
- 5 like that's not a complicated reform and it would be
- 6 great to push that across the finish line.
- 7 I think the second point is as everyone else has
- 8 said, this is all about audit quality. I think the work
- 9 that you're doing on audit quality indicators is
- 10 profoundly important so I commend you to move forward
- 11 with that, but also to not let the perfect be the enemy
- 12 of the good.
- I don't know that there's one perfect
- 14 prescription for how to do this and this could get
- 15 analyzed forever without a resolution. I think it's
- 16 important to move along. I do believe public disclosure
- 17 of audit quality indicators is very important.
- I do think it's an interim step issuing some
- 19 quidance, additional quidance to audit committees so they
- 20 have a better arsenal of questions to be asking on audit
- 21 quality, I think could be very helpful as well.
- 22 CHAIRMAN HARRIS: Mercer?

- 1 MEMBER BULLARD: I just would probably emphasize
- 2 that the way I see the quality issue is really something
- 3 bigger. It's more of a value-added issue. It's not so
- 4 much quality to prevent fraud, it's to make the case for
- 5 public companies. Because from the securities law
- 6 perspective, you know, what I see is, 15 years ago there
- 7 was twice as many companies on the New York Stock
- 8 Exchange as there are now.
- 9 Over the last couple of years more money was
- 10 raised in private markets in IPOs -- than in IPOs. You
- 11 see Facebook trading on private markets millions of
- 12 shares a day, so liquidity is not going out the window
- 13 is a reason to an IPO.
- 14 You have the JOBS Act that's now eliminated, and
- 15 this is the first meeting since the SEC adopted rules,
- 16 eliminated the general solicitation in advertising which,
- 17 I think, will have a geometric effect on the
- 18 advantageousness of private offerings.
- 19 JOBS Act has also expanded the number of
- 20 investors that require you to go public and also excluded
- 21 certain investors from being counted, and the SEC takes
- 22 a very liberal view as to how you count pass-through

1 entities toward that and that will also another reason 2 you'll have fewer public companies.

- 3 It's hard to know where this is all going to go.
- 4 The trend is pretty clear, but I think the brand that is
- 5 the public company, especially with steps that have
- 6 essentially made what it means to be a public company be
- 7 different things for different companies, 404 here, 404
- 8 not there, has really put the public company brand at
- 9 risk.
- 10 And if you want to look at a specific threat to
- 11 the importance of honest accounting, look at the filing
- 12 of confidential registration statements, where I looked
- 13 at about the last ten that have been done and you see
- 14 three to eight confidential filings. And these were
- 15 prompted, this rule was prompted by a company that you
- 16 all recall went public and had repeatedly to go back to
- 17 its registration and correct what were pretty blatant
- 18 accounting abuses.
- 19 If you were to go into those confidential filings
- 20 and you did a lot of work you'd probably find the same
- 21 thing. And that is, you know, this is a market that is
- 22 becoming more and more for retail investors only.

- 1 If you are going to go public now, it seems to me
- 2 the biggest reason to do so is to sell to the least
- 3 sophisticated group, because you will have gotten all the
- 4 money you needed out of institutional investors and
- 5 accredited investors before you go public. Because, you
- 6 know, one of the key classes I teach is the pros and cons
- 7 of an IPO, and most of the pros are disappearing.
- 8 CHAIRMAN HARRIS: Pete?
- 9 MEMBER NACHTWEY: Thanks Steve, and thanks to the
- 10 Board for putting this group together and reaching out
- 11 to us for input, and more importantly, maybe the staff
- 12 for doing all the hard work to pull it off, so much
- 13 appreciated.
- 14 Maybe three quick comments I'll canter through.
- 15 One, I do agree audit quality indicators is a key thing
- 16 coming out of the discussion today, but I think it has
- 17 to be married up with heightened expectations for audit
- 18 committees because there's got to be two levels of this.
- One that I think the PCAOB is ideally suited for
- 20 of looking at firm level quality, but where the rubber
- 21 meets the road is individual audits and audit committees
- 22 are going to be in the best position to really judge, are

1 they getting quality, both people, the scope and the work

- 2 plan that's put in place?
- 3 And then hat in hand with that has to come kind
- 4 of heightened focus on what's a financial expert
- 5 particularly for saying the auditors, the external
- 6 auditors and the internal auditors are reporting to the
- 7 audit committee, making sure we have somebody who is able
- 8 to, on those audit committees, really manage that work.
- 9 Second topic, and I'm mindful of something. Curt
- 10 will know the author of this statement, but everything's
- 11 been said just not everybody's said it, but I'll jump in
- 12 on the audit opinion, audit reporting model.
- One, I do agree around the transparency on having
- 14 audit partners. I don't why that would be any different
- 15 than the professions that Lynn listed or responsibilities
- 16 that people like I have to certify financial statements
- 17 that we submit to the SEC.
- On the other hand I think we've got to also be
- 19 mindful of the dichotomy that we can't be aghast when we
- 20 see marketing material with firms saying well, the
- 21 individual signing partner has responsibility. So we've
- 22 got to be careful a little bit of what we wish for, and

- 1 I think at the end of the day be mindful of the fact that
- 2 we are, when we're buying an audit from a firm we're
- 3 buying the firm and that's what we want. But I do agree
- 4 it crystallizes the focus of that partner who ultimately
- 5 has the signing pen.
- 6 But there were a couple other aspects of the
- 7 reporting model. The critical accounting matters I do
- 8 think can be an interesting expansion, but I think we've
- 9 got to be practical about it. So how does that marry up
- 10 with management's disclosure on critical accounting
- 11 policies and estimates?
- I would envision there would be a pretty parallel
- 13 set of disclosures there, so if it's just duplicative do
- 14 we get anything or do we just put more cost and time into
- 15 the process of getting audits and financial statements
- 16 prepared?
- 17 So, you know, whether we kind of road test that
- 18 or find some way to say what's the practical aspects of
- 19 it, then how do we make sure it doesn't end up being
- 20 heavily lawyered, and no disservice to the legal
- 21 profession but they're going to represent their clients,
- 22 in this case the Big Four.

1 If we end up with 50 pages of boilerplate in

2 their audit opinions and we can't find the pass/fail,

3 which I think when I think I talk to our portfolio

4 managers and analysts who are managing \$650 billion of

5 investor money, the thing they want to know at the end

6 of the day, did they pass or did they fail? Because I

7 don't have enough time to go through all the rest of the

8 aspects.

9 And then last but not least, being the author of

10 the fair value accounting, and I won't spend a lot of

11 time on it, Steve, because I know it's an issue we could

12 we spend eons on, but just to be clear on what I think

13 the issue is there, which is the procyclicality of fair

14 value accounting combined with the false precision that

15 when you take numbers out to two decimal places and it's

16 fair value and it's judgments and estimates on top of

17 judgments and estimates it's important that, I think,

18 somehow we have investors understand a), that level of

19 imprecision, and b) the procyclicality that's just as bad

20 in an environment that's being fueled by quantitative

21 easing as it was in '09 and '10 when there was a dramatic

22 cycle down. So enough said. Thank you.

1 CHAIRMAN HARRIS:	Barbara Roper?
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- 2 MEMBER ROPER: I think at some point in all of
- 3 these meetings I say that the audit only has value to
- 4 investors if it's conducted with an appropriate degree
- 5 of professional skepticism. And we have seen a
- 6 persistent problem with insufficient professional
- 7 skepticism which, I think, is arguably the main driver
- 8 of low audit quality.
- 9 So I would sort of review each of these issues
- 10 we've talked about today through that lens of to what
- 11 degree is there potential through whether it's audit
- 12 quality indicators or whatever, to drive a higher degree
- 13 of professional skepticism in the conduct of audits?
- And toward that end, I actually think it's the
- 15 issues that Grant's subcommittee was working on in terms
- 16 of incentives and governance where there's rather a
- 17 largely unexplored potential for further progress in
- 18 terms of driving toward a more independent and skeptical
- 19 audit.
- 20 CHAIRMAN HARRIS: Bob Tarola?
- 21 MEMBER TAROLA: Yes, thanks Steve. I guess I
- 22 want to say I hope that you don't marginalize the audit

- 1 committee. They're the primary body responsible to the
- 2 shareholders. And I'm going to also be in favor of a
- 3 pass/fail model, an auditor report for that very reason,
- 4 is that if there are difficulties in auditing and
- 5 enterprise let the audit committee explain those
- 6 difficulties. The management of the enterprise has an
- 7 obligation to do good accounting and disclose how they
- 8 did it.
- 9 So if an auditor just comes behind them and says
- 10 they did good accounting, we audited it and we're happy
- 11 with it, I'm not sure what the benefit of that is. But
- 12 if you have the audit committee explain how they
- 13 monitored that audit with respect to those difficult
- 14 issues, I think the investors, I think the system works
- 15 better. Let me just say that.
- I am in favor of transparency of the signer of
- 17 the audit opinion. I think that there should be no
- 18 difference between that signature and that of a CFO on
- 19 the financial statements. And also I think if you're
- 20 going to support the audit committee's role then you also
- 21 have to look at the qualification question.
- 22 CHAIRMAN HARRIS: Thank you Bob.

- Joe Carcello?
- 2 MEMBER CARCELLO: Yes. In the interest of time
- 3 I think we're talking about the right things. I think
- 4 the Board's looking at the right issues. I just would
- 5 second what Ann Yerger said, let's get some things across
- 6 the goal line.
- 7 CHAIRMAN HARRIS: Judge Sporkin, we've just gone
- 8 around the table concluding and we've asked everybody for
- 9 their final comment in terms of what they would most like
- 10 the Board to address in terms of improving audit quality
- 11 and investor protection.
- I know you've mentioned 10A in the past but
- 13 whatever you want to wrap this up with would be most
- 14 appreciated, as long as you keep it under five minutes.
- 15 JUDGE SPORKIN: No, I've just got a few seconds.
- 16 I agree with Chairman Doty's view on the signature on the
- 17 audit. I think that the person who has done it has got
- 18 to sign it. I think that should be a no-brainer.
- 19 The only other thing I think you, I didn't hear
- 20 what whether there was much discussion, but 10A of the
- 21 Securities Exchange Act is an extremely important
- 22 provision, and I would like to see some emphasis on that

- 1 provision. Because I do believe that it is not being
- 2 followed the way the drafters of the provision want it
- 3 to be followed. So I would hope that you would put that
- 4 on your agenda. Thank you.
- 5 CHAIRMAN HARRIS: Judge, in terms of the
- 6 transparency, since there are transcript, this is, you
- 7 know, an open release, why do you support it?
- 8 JUDGE SPORKIN: Well, when I say it's a no-
- 9 brainer is why shouldn't the person who has been involved
- 10 sign it? I don't understand why there should be any
- 11 question. It seems to me that if he knows he's got to
- 12 sign it he knows it's got to be credible.
- I'll tell you this as a lawyer that when I sign
- 14 a pleading in court I want to make sure that it has what
- 15 I wanted. There have been pleadings that I have, even
- 16 though I've been co-counsel in cases, there have been
- 17 pleadings that I have refused to sign because it didn't
- 18 have what I thought it should have.
- 19 And it seems to me the accountant will have to
- 20 make sure that he believes in it before he puts his
- 21 signature. He's not going to put his signature on
- 22 something that he has any question with. He's just not

- 1 going to sign it.
- 2 CHAIRMAN HARRIS: Are there any final closing
- 3 comments that Board members would like to make, then I'll
- 4 just make a very brief one? No? Well, in that case I
- 5 want to thank everybody for what I considered to be an
- 6 excellent meeting.
- We very much appreciate the leadership of the
- 8 working group members, all the members on the working
- 9 group, the entire membership of the Investor Advisory
- 10 Group, and I personally especially want to thank Nina
- 11 Mojiri-Azad and Tope Folarin.
- 12 Pete, you hit a home run. You mentioned that
- 13 this is not possible without really extraordinary staff
- 14 support. And I'm very lucky because I've had that
- 15 support. And so Nina, wherever you are I want to thank
- 16 you. And Tope, I want to thank you.
- 17 And Joann, you set the marker and I can think
- 18 we're carrying the ball forward with respect to our
- 19 Investor Advisory Group. So thank everybody for
- 20 participating.
- 21 (Whereupon, the foregoing matter was concluded at
- 22 5:06 p.m.)