

Körperschaft des öffentlichen Rechts

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By E-Mail: comments@pcaobus.org

January 26, 2004 Durchwahl: 100 INT/US/PCAOB/793 - bitte stets angeben -

Dear Sirs.

Re: PCAOB Release No. 2003-24; PCAOB Rulemaking Docket Matter No. 13

Comments on the Proposed Rules Relating to the Oversight of Non-US Public Accounting Firms

We would like to thank you for allowing us the opportunity to comment on the PCAOB proposed rules relating to the oversight of non-US public accounting firms. The Wirtschaftsprüferkammer (WPK) is by law the professional organisation of all public accountants (*Wirtschaftsprüfer* and *vereidigte Buchprüfer*) in Germany. Membership and registration with WPK is mandatory for all professionals. The WPK is a corporation established under public law and operating under the oversight of the Federal Ministry of Economics and Labour. The responsibilities assigned to the WPK by Article 57 of the Law Regulating the Profession of *Wirtschaftsprüfer* include disciplinary oversight and the organisation of external quality assurance of statutory auditors.

We seek to comment the aforementioned proposed rules since they will directly affect not only our members but also the role and operations of our organisation designated by German law.

### I. General Comments

As announced in Release No. 2003-20 of October 28, 2003 on the Oversight of Non-US Public Accounting Firms the PCAOB wants to follow a cooperative approach, i.e. the own activities of the PCAOB would depend on an individual assessment of the adequacy and integrity a foreign oversight system for public accountants. The PCAOB itself observes that inspections conducted under PCAOB Rules 4001 and 4002 raise special concerns for non-US registered firms, such as unnecessarily duplicative costs and potential conflicts of law. The Board believes that it is necessary or appropriate in the public interest or for the protection of investors to develop an efficient and effective cooperative arrangement.

However, the approach set out in Release No. 2003-24 does not establish an efficient and effective cooperative arrangement. Regardless of the individual structure and effectiveness of foreign oversight systems, the PCAOB will always claim to participate in inspections and investigations, even if the foreign oversight system fully complies with the principles set out in Rule 4011.

This does not prevent the fundamental problem of duplicative costs and potential conflicts of law for foreign public accountants. Most legal systems would not allow any participation of PCAOB staff in inspection and investigation procedures for reasons of confidentiality and data protection. Many provisions of Rule 4011 are incompatible with other constitutional and legal systems. This will cause further legal conflicts.

From our understanding, a cooperative approach should lead to mutual recognition of public oversight systems of equivalent quality sharing common objectives. This means a principle of home country control where a public accountant – even when acting under a foreign jurisdiction – is only subject to public oversight in his home country. Any other approach would harm the credibility, public trust and – in the end – the effectiveness of an oversight system.

Mutual recognition means not unilateral assimilation of a model required by one party. It needs consensus on general principles of adequacy and integrity of any oversight system giving each party sufficient scope to maintain a system in accordance with its legal system.

We share the PCAOB's objective in protecting the capital market against inadequate financial reporting and auditing. Both, prepares and auditors have to be subject to efficient public oversight. At present, the European Commission and the German legislator work on amendments of capital market regulations to strengthen public interest in the oversight.

However, internationally accepted principles on public oversight would help to establish a common framework for the supervision of public accountants. The European Commission is drafting a new Directive on qualification, registration and oversight of statutory auditors. This Directive will establish a common European framework for public oversight systems in the European Union. The 25 (with effect from May 2004) member states of the European Union will have to endorse the provisions of the Directive.

We therefore propose that the Board should continue negotiations with the European Commission aiming for true and fair mutual recognition of public oversight systems.

# II. Assessing foreign oversight systems on firm-by-firm basis

According to proposed Rule 4011 the PCAOB intends to assess the adequacy and integrity of foreign oversight systems on firm-by-firm basis based on the submission of each registrant. Apart from the principle concerns about unilateral assessment of a foreign system as stated above, we do not consider an assessment on firm-by-firm basis appropriate.

The registrant's description of the foreign system's structure, laws, rules and other information may not give a true and complete picture of its adequacy and integrity. Descriptions may differ causing contradictions. This could lead to unnecessary enquiries of the PCAOB which would be both costly and time consuming.

We therefore propose an assessment on country-by-country basis involving the competent authority in the registrant's home country.

### III. Registration of foreign public accounting firms

Concerning registration requirements we would like to refer to our general statement on the registration of German public accounting firms with the PCAOB sent to you by letter dated January 15, 2004 (copy enlosed). This general statement included a copy of a legal opinion furnished by the independent law firm Linklaters, Oppenhoff & Raedler identifying legal conflicts with German law resulting from the PCAOB's registration procedures.

The legal opinion shows that many items in the registration procedure conflict with German confidentiality rules, employment law and data protection law – the latter based on legislation of the European Union.

# IV. External Quality Assurance

Concerning external quality assurance and inspections we do not agree that a peer-to-peer approach as part of a foreign oversight system must always lead to the additional involvement of the PCAOB.

As you will know, the European Commission adopted a recommendation on the external quality assurance for statutory audits in November 2000. The Commission recommends two models; monitoring and peer review. A recent survey of the Commission showed that most EU member states established a peer review system, like Germany. As required by the Commission these peer review systems include public oversight boards, in Germany, without any participation of professionals. This guarantees sufficient consideration of public interest and the need for transparency.

Release 2003-24 (page 13) states that the PCAOB in general regards inspection systems that involve the profession as less independent and rigorous than other oversight systems. We do object to this assertion. Inspection systems administrated by independent bodies or by government, in which professionals are involved due to their technical expertise, can be organised and administered such that the inspection is equal in independence and rigor to those in systems where staff are employed directly by regulators to carry out the inspections.

We therefore encourage the PCAOB to reconsider its fundamental denial of any peer review system. Following a true and fair cooperative approach we rather recommend a detailed analysis of each individual external quality assurance system – regardless of whether it is based on monitoring or peer review.

## V. Inspections and Investigations

As stated, the PCAOB intends to participate – if necessary – in any inspections and investigations performed by a foreign public oversight authority. To what extent depends on the PCAOB's evaluation of the foreign oversight system. However, even when fully complying to the requirements, the PCOAB will reserve the right to send observers.

It is obvious that the legal obstacles referred to under section (III.) for the registration process will also effect any inspections, investigations and adjudications of the PCAOB as prescribed in Release 2003-24. For reasons of confidentiality, data protection, employment, secrecy and na-

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tional security obligations of public accounting firms and their clients under German law the PCAOB would not be able to gain access to work papers of the auditor or other sensitive documents and information.

Consequently, the PCAOB could not be allowed to participate in any investigations of German authorities – even as an observer, for reasons of confidentiality. E.g., severe violations of professional rules are sanctioned by special divisions at criminal courts. At first instance a division of the Berlin District Court (*Landgericht Berlin*) is responsible for all cases in Germany. The charge is brought to the court by the chief public prosecutor's office at the Berlin District Court after own investigations. The investigations and court procedures conform with the German Code of Criminal Procedure defining rights and obligations of all relevant persons involved. There is no provision for the involvement of third parties – like the PCOAB – in these procedures.

#### VI. Conclusion

We are concerned that the Rules foreseen in the present Release 2003-24 will cause further legal conflicts with regard to inspections and investigations. This has to be resolved before subjecting German public accounting firms to the provisions of the proposed Rules. We urge the PCAOB to forward negotiations with the European Commission working to attain a true and fair cooperative approach and solving potential legal conflicts.

We hope you will find this information helpful. For any questions about this comment letter, please, do not hesitate to contact us.

Yours sincerely,

Hubert Graf von Treuberg

President

Encl.



Chamber of Public Accountants

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15. January 2004 Durchwahl: INT/US/PCAOB/793 - bitte stets angeben -

# Registration of German public accounting firms with the Public Company Accounting Oversight Board (PCAOB)

The Wirtschaftsprüferkammer (WPK) is by law the professional organisation of all firms of Public Accountants (*Wirtschaftsprüfer* and *vereidigte Buchprüfer*) in Germany. Membership with WPK is mandatory for all professionals. The WPK is a corporation established under public law and operating under the oversight of the Federal Ministry of Economics and Labour.

The responsibilities assigned to the WPK by Article 57 of the Law Regulating the Profession of *Wirtschaftsprüfer* include to advise its members with respect to their professional obligations and to oversee members' compliance with those obligations. In addition, WPK provides legal opinions on request by courts, state authorities and others.

Based on these legal responsibilities the WPK submits the enclosed legal opinion according to Rule 2105 (b) (2) (ii) of PCAOB Release No. 2003-007, dated May 6, 2003, regarding legal impediments for their members when registering according to Form 1. The legal opinion was furnished by the independent law firm Linklaters Oppenhoff & Rädler.

With respect to the registration of German public accounting firms with the PCAOB the WPK makes the following observations based on the aforementioned legal opinion:

# (1) Item 5.1 (a) (1)

With respect to any information about criminal proceedings relating to an employee in the meaning of German employment law (this can include individuals titled as "partners"), any request of a German applicant for this information would infringe German employment law. A waiver of a works council, if existing, or a consent of the individual employees would not be valid in order to eliminate this conflict.

In addition to this conflict with German employment law, this request is in conflict with German data protection law. We believe that none of the statutory exceptions apply for a transfer of such information to the Board. Irrespective whether or not any statutory exceptions apply, a transfer of personal data of employees to the Board would still be an infringement of German data protection law as according to the assessment of the respective data protection authorities, in the US there is no data protection level corresponding to the German data protection laws. These conflicts with German data protection law, in theory, may be eliminated by a consent of each individual involved. However, according to the view of the relevant German data protection authorities, a consent of an employee would not be valid under these circumstances.

Finally, to the extent any information on clients of an applicant is part of the information requested by the Board, any disclosure of this information to the Board would be in conflict with confidentiality obligations. This conflict, however, can be eliminated by a consent of a client. However, it should be noted that such client consent cannot replace any additional consent requirement of individual employees or other data subjects.

With respect to information about the applicant itself or any associated persons not qualifying as employees in the meaning of German employment law, there are no conflicts with German employment law. There are still conflicts with German data protection law that, however, can be eliminated by a consent of the respective individuals, which in this case would be valid. There furthermore could be conflicts with confidentiality obligations, which, again, could be eliminated by a consent of the respective client. One nevertheless should bear in mind that the above stated limitations for employees will apply if information on the applicant itself or associated persons not qualifying as employees is linked with information on employees (e.g. because the proceeding in question relates to several persons, some not qualifying as employees and some qualifying as employees). Whether a consent of an associated person not qualifying as employee can be enforced by an applicant, first of all depends on their contractual obligations vis-à-vis the applicant. It is not possible to enforce any consent required under data protection law.

# (2) Item 5.1 (a) (2)

With respect to any information about civil or alternative dispute resolution proceedings initiated by governmental entities relating to an employee in the meaning of German employment law, there is a conflict with German data protection law as according to the assessment of the respective data protection authorities, in the US there is no data protection level corresponding to the German data protection laws. Furthermore, we believe that the statutory exceptions for a transfer of this information to the Board do not apply. Again, a consent of employees is no suitable means of eliminating this conflict.

If any suitable means according to the assessement of the respective data protection authorities of ensuring a sufficient data protection level in the US were in place and any of the statutory exceptions for a transfer of the data would apply, the applicant first of all would have to seek the consent of any existing works council in order to request this information from its employees. Only if such consent of the works council was given, an applicant could start to ask its employees to provide such information. Such consents must be made freely and employees have to be fully informed. At least with respect to existing employees there are no means to enforce such requests of an applicant if the employee does not give his consent.

Additionally, if any client data was part of the information requested by the Board, this would be in conflict with confidentiality obligations that may be eliminated by a consent of the respective client. Again, such client consent cannot replace any necessary consent of the employees.

With respect to information relating to the applicant itself or other associated persons not qualifying as employees, the statements made under 1 above apply respectively, i.e. any conflicts could be eliminated by consent.

## (3) Item 5.1 (a) (3)

With respect to any information about disciplinary or administrative proceedings, the same assessment applies as under (2) above.

## (4) Item 5.2

With respect to any information about civil or alternative dispute resolution proceedings initiated by private entities, the same assessment applies as under (2) above.

### (5) Item 7.1

A transfer of the requested information to the Board is in conflict with German data protection law as according to the assessment of the respective data protection authorities, in the US there is no data protection level corresponding to the German data protection laws. Whether such a transfer would be permissible at all under the "legitimate interests" exception is doubtful. These conflicts with German data protection law, in theory, may be eliminated by a consent of each individual involved. However, again, the consent of an employee would not be valid under these circumstances.

Furthermore, an applicant, although the collection and transfer of the requested information to the Board under Item 7.1 generally will be permissible according to individual employment law (potential conflicts may be eliminated by the employee's consents), needs first of all to conclude an agreement with the works council on the collection and transfer of such information.

No such restrictions apply with respect to individuals not qualifying as employees in the meaning of German employment law. In this case potential conflicts may be eliminated by consents of the respective individuals.

Finally, there might be conflicts with confidentiality obligations to the extent all the information submitted by an applicant in Form 1 enables the Board to identify for which particular issuer a person to be named under Item 7.1 provided audit services, e.g. if the applicant names only one issuer for which it provided audit services during the last calendar year (Item 2.1, 2.2). Such a conflict may be eliminated by the consent of the respective client, which, however, will not replace any additional consent requirements of any individuals with respect to data protection law.

### (6) Item 8.1

There are several actual and potential conflicts with German law as the consents requested under this Item are not limited to such requests of the Board that are in compliance with German law.

Item 8.1 (a) is in conflict with German employment law as the request includes delivery of personal files of employees. This conflict cannot be eliminated by waiver of the works council or a consent of the respective employees.

Additionally, this request is in conflict with confidentiality obligations of public accountants as they are not allowed to agree to an obligation to disclose any information on clients without any opportunity to deny such request in case such disclosure is unlawful or a client did not give his consent.

Finally, such consents, if German civil law is applicable, would be void and unenforceable as they contain obligations of an applicant that are in potential conflict with data protection law and confidentiality obligations, as the applicant would be forced to comply with any request of the Board, irrespective whether such actual request is in conflict with German law. To eliminate these conflicts by waivers or consent is not possible for legal reasons and most likely impossible for practical reasons. First of all, an employee consent to this respect would not be valid. Furthermore, a consent in order to eliminate these conflicts would be needed from each individual whose personal data are existing in the enterprises of an applicant and apart from that all clients of an applicant (not only the issuer or comparable clients) would need to consent. There are no means to enforce such consents from such individuals or such clients. Also, as such consents are revocable without any reason, the applicant would have no guarantee that he in the future will be able to comply with the obligations set up by complying with this Item.

With respect to the consents required under Item 8.1 (b) the same assessment basically applies to such consents of the associated persons. Furthermore, to the extent an associated person qualifies as employee in the meaning of German employment law, there is another conflict. No such duties can be enforced vis-à-vis the employees, in particular because they then would have no right to protect themselves from any disadvantages that may result from their testimony or the documents they have to provide.

Members of the WPK are recommended to consider the enclosed legal opinion when registering with the PCAOB according to Form 1. Any violation of professional rules resulting from non-observance of that opinion, especially with respect to the legal obligation to professional secrecy according to Article 43, paragraph 1, sentence 1 of the Law Regulating the Profession of Wirtschaftsprüfer, can lead to disciplinary investigations by the WPK or the Attorney General at the District Court of Berlin.

Sincerely yours

Hubert Graf von Treuberg

President of the Wirtschaftsprüferkammer

Encl. (by mail)

# **LEGAL OPINION**

according to Rule 2105 (b) (2) (ii) of Public Company Accounting Oversight Board (Board) Release No. 2003-007, dated May 6, 2003, as approved by the Securities and Exchange Commission (Commission) by Release No. 34-48180 dated July 16, 2003 regarding conflicts of the request for information in Form 1 with German law

dated December 5, 2003

furnished by Linklaters Oppenhoff & Rädler

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ANNEX CITED GERMAN LAW (ENGLISH/GERMAN)

### **NOTES**

- This legal opinion is intended to set out the conflicts with German law that compliance by a German applicant with the requirements of Form 1 of the PCAOB Release No. 2003-007, dated May 6, 2003, as approved by the Commission by Release No. 34-48180 dated July 16, 2003 would cause.
- The structure of this legal opinion is as follows: First of all, the relevant provisions of Form 1 that conflict with German law are cited. Then the relevant portion of conflicting German law is cited, followed by a legal analysis why and to what extent the request conflicts with German law. Finally, there is a statement in the legal analysis of each relevant portion of conflicting German law whether a consent or waiver may eliminate such conflict.
- (3) Please note that this legal opinion is intended to answer the general question whether compliance with Form 1 causes any conflicts with German law. This legal opinion was not based on actual cases regarding a specific applicant or a specific piece of information. Accordingly, the outcome of the legal analysis, i.e. whether compliance with the requirements of Form 1 would conflict with German law, to some aspects may vary subject to the actual facts of a case, e.g. whether a person working for an applicant may be qualified as employee or whether an applicant has a works council.
- (4) To the extent we cite German legal terms, e.g. names of statutes, or German statutes please be aware that there exist no official English translations of such German legal terms and statutes. Therefore, we introduced a common English translation of such terms but, for the avoidance of doubt, included the original German legal term within the text in brackets and italics. Likewise, the cited German statutes attached as an Annex, for the avoidance of doubt, contain both the English translation and the original German wording.
- (5) With respect to some terms often used, we introduced abbreviations that will be explained within the text and in the list of definitions and abbreviations below.
- (6) Some of the legal issues regarding the different types of information requested under Form 1 are the same or similar. In order to avoid unnecessary repetitions, we inserted references to previous explanations where applicable, in particular to Sec. A. of this legal opinion.

# LIST OF DEFINITIONS/ABBREVIATIONS

Definition/ Abbreviation	Full English Term	Full German Term, if applicable
AO	Accountants Ordinance	Wirtschaftsprüferordnung - WPO
APAA	Accountants' Professional Articles of Association	Berufssatzung WP/vBP
Board	Public Company Accounting Oversight Board - PCAOB	
CC	Civil Code	Bürgerliches Gesetzbuch - BGB
Commission	Securities and Exchange Commission	
DPA	Data Protection Act	Bundesdatenschutzgesetz - BDSG
Item	Any reference to "Item" or "this Item" does refer to the respective item in Form 1 of the PCAOB Release 2003-007, dated May 6, 2003. The exact wording of the respective item referred to is copied in the respective Sec. 1 of this legal analysis.	
WCA	Works Constitution Act	Betriebsverfassungsgesetz - BetrVG

### **SUMMARY**

### (1) Item 5.1 (a) (1)

With respect to any information about criminal proceedings relating to an employee in the meaning of German employment law (this can include individuals titled as "partners"), any request of a German applicant for this information would infringe German employment law. A waiver of a works council, if existing, or a consent of the individual employees would not be valid in order to eliminate this conflict.

In addition to this conflict with German employment law, this request is in conflict with German data protection law. We believe that none of the statutory exceptions apply for a transfer of such information to the Board. Irrespective whether or not any statutory exceptions apply, a transfer of personal data of employees to the Board would still be an infringement of German data protection law as according to the assessment of the respective data protection authorities, in the US there is no data protection level corresponding to the German data protection laws. These conflicts with German data protection law, in theory, may be eliminated by a consent of each individual involved. However, according to the view of the relevant German data protection authorities, a consent of an employee would not be valid under these circumstances.

Finally, to the extent any information on clients of an applicant is part of the information requested by the Board, any disclosure of this information to the Board would be in conflict with confidentiality obligations. This conflict, however, can be eliminated by a consent of a client. However, it should be noted that such client consent cannot replace any additional consent requirement of individual employees or other data subjects.

With respect to information about the applicant itself or any associated persons not qualifying as employees in the meaning of German employment law, there are no conflicts with German employment law. There are still conflicts with German data protection law that, however, can be eliminated by a consent of the respective individuals, which in this case would be valid. There furthermore could be conflicts with confidentiality obligations, which, again, could be eliminated by a consent of the respective client. One nevertheless should bear in mind that the above stated limitations for employees will apply if information on the applicant itself or associated persons not qualifying as employees is linked with information on employees (e.g. because the proceeding in question relates to several persons, some not qualifying as employees and some qualifying as employees). Whether a consent of an associated person not qualifying as employee can be enforced by an applicant, first of all depends on their contractual obligations vis-à-vis the applicant. It is not possible to enforce any consent required under data protection law.

### (2) Item 5.1 (a) (2)

With respect to any information about civil or alternative dispute resolution proceedings initiated by governmental entities relating to an employee in the meaning of German employment law, there is a conflict with German data protection law as according to the assessment of the respective data protection authorities, in the US there is no data protection level corresponding to the German data protection laws. Furthermore, we believe that the statutory exceptions for a transfer of this information to the Board do not apply. Again, a consent of employees is no suitable means of eliminating this conflict.

If any suitable means according to the assessement of the respective data protection authorities of ensuring a sufficient data protection level in the US were in place and any of the statutory exceptions for a transfer of the data would apply, the applicant first of all would have to seek the consent of any existing works council in order to request this information from its employees. Only if such consent of the works council was given, an applicant could start to ask its employees to provide such information. Such consents must be made freely and employees have to be fully informed. At least with respect to existing employees there are no means to enforce such requests of an applicant if the employee does not give his consent.

Additionally, if any client data was part of the information requested by the Board, this would be in conflict with confidentiality obligations that may be eliminated by a consent of the respective client. Again, such client consent cannot replace any necessary consent of the employees.

With respect to information relating to the applicant itself or other associated persons not qualifying as employees, the statements made under 1 above apply respectively, i.e. any conflicts could be eliminated by consent.

## (3) Item 5.1 (a) (3)

With respect to any information about disciplinary or administrative proceedings, the same assessment applies as under (2) above.

### (4) Item 5.2

With respect to any information about civil or alternative dispute resolution proceedings initiated by private entities, the same assessment applies as under (2) above.

### (5) Item 7.1

A transfer of the requested information to the Board is in conflict with German data protection law as according to the assessment of the respective data protection authorities, in the US there is no data protection level corresponding to the German data protection laws. Whether such a transfer would be permissible at all under the "legitimate interests" exception is doubtful. These conflicts with German data protection law, in theory, may be eliminated by a consent of each individual involved. However, again, the consent of an employee would not be valid under these circumstances.

Furthermore, an applicant, although the collection and transfer of the requested information to the Board under Item 7.1 generally will be permissible according to individual employment law (potential conflicts may be eliminated by the employee's consents), needs first of all to conclude an agreement with the works council on the collection and transfer of such information.

No such restrictions apply with respect to individuals not qualifying as employees in the meaning of German employment law. In this case potential conflicts may be eliminated by consents of the respective individuals.

Finally, there might be conflicts with confidentiality obligations to the extent all the information submitted by an applicant in Form 1 enables the Board to identify for which particular issuer a person to be named under Item 7.1 provided audit services, e.g. if the applicant names only one issuer for which it provided audit services during the last calendar year (Item 2.1, 2.2). Such a conflict may be eliminated by the consent of the

respective client, which, however, will not replace any additional consent requirements of any individuals with respect to data protection law.

### (6) Item 8.1

There are several actual and potential conflicts with German law as the consents requested under this Item are not limited to such requests of the Board that are in compliance with German law.

Item 8.1 (a) is in conflict with German employment law as the request includes delivery of personal files of employees. This conflict cannot be eliminated by waiver of the works council or a consent of the respective employees.

Additionally, this request is in conflict with confidentiality obligations of public accountants as they are not allowed to agree to an obligation to disclose any information on clients without any opportunity to deny such request in case such disclosure is unlawful or a client did not give his consent.

Finally, such consents, if German civil law is applicable, would be void and unenforceable as they contain obligations of an applicant that are in potential conflict with data protection law and confidentiality obligations, as the applicant would be forced to comply with any request of the Board, irrespective whether such actual request is in conflict with German law. To eliminate these conflicts by waivers or consent is not possible for legal reasons and most likely impossible for practical reasons. First of all, an employee consent to this respect would not be valid. Furthermore, a consent in order to eliminate these conflicts would be needed from each individual whose personal data are existing in the enterprises of an applicant and apart from that all clients of an applicant (not only the issuer or comparable clients) would need to consent. There are no means to enforce such consents from such individuals or such clients. Also, as such consents are revocable without any reason, the applicant would have no guarantee that he in the future will be able to comply with the obligations set up by complying with this Item.

With respect to the consents required under Item 8.1 (b) the same assessment basically applies to such consents of the associated persons. Furthermore, to the extent an associated person qualifies as employee in the meaning of German employment law, there is another conflict. No such duties can be enforced vis-à-vis the employees, in particular because they then would have no right to protect themselves from any disadvantages that may result from their testimony or the documents they have to provide.

### **LEGAL OPINION**

Legal Opinion according to Rule 2105 (b) (2) (ii) of Public Company Accounting Oversight Board (Board) Release No. 2003-007, dated May 6, 2003, as approved by the Securities and Exchange Commission (Commission) by Release No. 34-48180 dated July 16, 2003 regarding conflicts of the request for information in Form 1 with German law

# A. Item 5.1 (a) (1) of Form 1 of the PCAOB Release No. 2003-007, dated May 6, 2003

# 1 Information Request

Item 5.1 Certain Criminal, Civil and Administrative Proceedings

- Indicate whether or not the applicant or any associated person of the applicant is a defendant or respondent
  - in any pending criminal proceeding, or was a defendant in any such proceeding in which a judgement was rendered against the applicant or such person, whether by plea or after trial, during the previous five years;

. . .

- b. In the event of an affirmative response to Item 5.1.a, furnish the following information with respect to each such proceeding:
  - 1. The name, filing date, and case or docket number of the proceeding.
  - 2. The name and address of the court, tribunal, or body in which such proceeding was filed.
  - 3. The names of all defendants or respondents in such proceeding who are also the applicant, any person listed in Part VII, or any person associated with the applicant at the time that the events in question occurred.
  - 4. The name of the issuer or other client that was the subject of the audit report or comparable report.
  - 5. With respect to each person named in Item 5.1.b.3, the statutes, rules, or other requirements such person was found to have violated (or, in the case of a pending proceeding, is charged with having violated).
  - 6. With respect to each person named in Item 5.1.b.3, the outcome of the proceeding, including any sentence or sanction imposed. (If no judgement or award has yet been rendered, enter the word "pending".)
  - Note: Foreign public accounting firm applicants need only disclose such proceedings for the applicant and any proprietor, partner, principal, shareholder, officer, or manager of the applicant who provided at least ten hours of audit services for any issuer during the last calendar year.

## 2 Conflicting German Law

### 2.1 Employment Law

Item 5.1 (a) (1) is in relation to information about employees in conflict with basic principles of German employment law following Art. 2 (1) German Constitution (*Grundgesetz- GG -*); Sec. 134; 138; 242; 307 (1) German Civil Code (*Bürgerliches Gesetzbuch - BGB -;* hereinafter referred to as the "**CC**"), Sec. 2 (1); 23 (3); 75 (1); (2); 80 (1); 87 (1); 94 (1) Works Constitution Act (*Betriebsverfassungsgesetz - BetrVG -;* hereinafter referred to as the "**WCA**") and Art. 6 (2) European Convention on the Protection of Human Rights. Submission of the required information would cause the applicant to violate German employment law. It will not be possible to eliminate the conflict by obtaining consents or waivers.

### 2.2 Data Protection Law

Item 5.1 (a) (1) is in relation to personal data potentially in conflict with Sec. 4 (1) of the German Data Protection Act of 1990 (*Bundesdatenschutzgesetz - BDSG -*; hereinafter referred to as the "**DPA**") as substantially amended in 2001 in order to implement the EC Directive 95/46/EC. Apart from that, Item 5.1 (a) (1) is in conflict with Sec. 4b (2) DPA, the rules on cross-border transfers of personal data.

It is generally possible to eliminate the conflict by obtaining consents or waivers. However, according to the view of the relevant German data protection authorities, a consent of an employee would not be valid under these circumstances.

### 2.3 Confidentiality Obligations

Item 5.1 (a) (1) is in relation to client data in conflict with confidentiality obligations of the applicant and/or any associated persons as stipulated by Sec. 43 (1) Accountants Ordinance (the "AO" - Wirtschaftsprüferordnung- WPO-), Sec. 9 of the Accountants' Professional Articles of Association (the "APAA" - Berufssatzung WP/vBP), Sec. 323 (1), 333 German Commercial Code (Handelsgesetzbuch - HGB-), Sec. 203 German Penal Code (Strafgesetzbuch - StGB -). It will be possible to eliminate the conflict by obtaining consents or waivers of the clients. However, it should be noted that irrespective of a client consent additional consents of individuals regarding data protection may be necessary.

### 3 Employment Law

At the time being, there is no uniform legal code covering the rules of German employment law. Sources of law are widely scattered. A commonly recognized distinction is drawn between individual employment law, describing the rules governing the direct relationship, rights and duties of the employer and employees, and collective employment law, comprising the law on works council and trade union involvement including the rights of the works council to co-determination as provided for in the WCA.

# **3.1** Applicable rules of individual employment law on submitting information about criminal proceedings

### 3.1.1 Legal framework of German employment law

Individual German employment law is based on contract law. This means that both parties, employer and employee, are basically free to negotiate and regulate their relationship including all rights and duties by mutual consent, Sec. 311, 611 CC,

Sec. 105 German Industrial Code (Gewerbeordnung - GewO -). Each contract of employment and the whole employment relationship is governed by general principles of contract law which are stated inter alia in Sec. 242 CC, providing for a mutual obligation to respect the principle of equity and good faith, in Sec. 134 CC, providing that a contract conflicting with a legal prohibition is void, or Sec. 138 CC, according to which a contract violating generally accepted standards of morality is void. Further, it is generally understood that the basic contract law principles are not able to deal with the structural social difference between employer and employee which results in an imbalanced bargaining position, normally for the employee's detriment. E.g. the civil law rules itself provide for restrictions on the contractual freedom for employers in the use of standard terms and provisions. Sec. 305 to 310 CC. These rules have just been introduced to the CC and their scope, content and application in detail is still widely discussed and disputed in the German legal profession. In addition, a whole range of employment law legislation and individual provisions from various different statutes and jurisdiction complement to the legal rules of employment law, most of these rules are mandatory and cannot be contracted out.

As a further and most important source of law, the German Constitution and the jurisdiction of the Federal Constitutional Court (*Bundesverfassungsgericht - BVerfG*) provide for a number of basic rights (e.g.: Art. 1 (1), the basic right to human dignity; Art. 2 (1), the basic right to free development of the personality (also known as general freedom to act); Art. 3, equality before the law and principle of non-discrimination; Art. 9, the right to form associations to safeguard and improve working and economic conditions; Art. 12, occupational freedom; Art. 14, basic guarantee of property and principle "property entails obligations"; Art. 15, socialization) which partly are directly applicable, partly influence the employment law system and the relationship between employer and employees as they form part and have an impact on the contents of the principle of equity and good faith (Sec. 242 CC).

### 3.1.2 Employees as subject matter of German employment law

Even though the legal framework of employment law needs to be composed from various different sources, all these rules apply the same definition of an employment relationship and they apply only to those who qualify as an "employee". The definition of an employee itself is not provided in statute, but has been explained by the employment courts on the basis of the historical understanding, generally requiring a contractual relationship under which a person is obliged to work for someone else for a specific period of time receiving remuneration in return. The Federal Employment Court usually follows a two-fold test according to which a person who is integrated in the working organization of the contract partner (Eingliederung) and therefore personally dependent (Weisungsgebundenheit) is an employee. Executives of a company holding a position as board member (Vorstand) or managing director (Geschäftsführer) are not considered to be employees. However, the major divide here is between employment and self-employment, between a contract of employment and a contract for services. The decisive point is how the relationship is handled in practice and not whether the parties involved consider themselves to be independent or in an employment relationship. Generally, a person who is regarded as employee will be subject to the entire employment legislation, regardless of his name, title or position in the employer's organization, the amount of remuneration, his specific skills or the importance of his tasks.

The terms used in this Item to define the notion of "associated person" for "foreign public accounting firm applicants", i.e. "proprietor, partner, principle, shareholder, officer, or manager" are not legally defined terms under German employment law and thus not directly related to the German term "employee". Thus, the use of one of these terms for a public accountant working for an applicant has no influence on the legal qualification. There are different ways of organizing a public accounting firm in Germany apart from an individual public accountant practicing alone. One alternative are legal persons, which by law are not represented by all shareholders, but by the management (not all shareholders form part of the management). Most large or medium sized German public accounting firms are organized as a stock corporation (Aktiengesellschaft - AG) or a private limited company (Gesellschaft mit beschränkter Haftung - GmbH). Although some of the public accountants may have stock or share in such companies, they will be not involved in the actual management of the firm. Nevertheless, they may be awarded titles such as "partner". Accordingly, one would normally expect to find that at least the majority of "officers" and "managers", and many persons titled "partner" as well, will fall under the definition of "employee" and will therefore be covered by German employment law. A "shareholder" may as well be an employee, if he works under a contract of employment in the public accounting firm in which he holds shares. On the other hand, board members and managing directors do not qualify as employees, even if such a person does not hold any shares of the company he is working for. The shareholding relationship as such does not qualify as an employment relationship. Alternatively, a public accounting firm could be organized as a partnership in the meaning of general German civil law (Gesellschaft bürgerlichen Rechts - GbR) or in the meaning of the Partnership Act (Partnerschaftsgesetz), in which the partners by law are participating in the management (but by agreement can be excluded from management functions). Accordingly, even if "proprietor" and "principle" are no generally defined categories of German law either, but as far as they relate to the owners of a public accounting firm organized as partnership, those persons will normally not be subject to employment law provisions. As a conclusion, one has to state that the rules of Item 5.1 will in most cases relate to employees under German law.

# **3.1.3** General rule on employer's right to reveal information about its employees to third parties

There is no statutory legal rule about the right of an employer to inform third parties about personal details of an employee. Following general legal principles and case law from both, the Federal Constitutional Court (*Bundesverfassungsgericht*) and the employment courts (*Arbeitsgerichte*), the German legal position can be described as follows:

Employers are entitled to provide information to third parties about their current or former employees only if (1) there is no explicit or implied contractual term that prohibits such passing of information, (2) if the information is connected to the employment relationship and (3) the third party requesting this information has a justified interest in obtaining it. The employee has the right to be informed about all information the employer passes to third parties.

This legal position is based on the following:

Art. 2 (1) of the German Constitution stipulates the basic right to free development of the personality. The Federal Constitutional Court has developed this right to freedom of personality to a so-called general right to a respected and protected personal sphere including basic social rights, combined in the legal term of the general personal right (Allgemeines Persönlichkeitsrecht). One important application is the restriction of the disclosure of personal information to the public or third parties. The Federal Constitutional Court has further developed on the same basis a right for personal self determination of the data of a person (Informationelles Selbstbestimmungsrecht). The German law on data protection, which applies in addition to the employment law rules analyzed in this section of our legal opinon and which is discussed in detail below (see 4), is, inter alia, one consequence of the state's obligation to provide for the necessary protection of this basic right of personal data self determination. However, the scope of this basic right goes beyond the data protection and applies to all kinds of information and personal data. So far, the basic right of personal data self determination has been held to be directly applicable only in the relationship of an individual vis-à-vis the state, but it can be derived from jurisdiction that this basic right will also be applied in cases between citizens, e.g. in employment relationships.

The exact scope of these basic rights has to be defined in detail on a case by case basis. However, regarding employment relationships, they generally include the employer's obligation to protect the employee's rights of personality as far as possible. The employee shall be protected against too widely stretched controls or exploring of his personality. Further, the personal information which has come to the knowledge of the employer must be kept confidential and shall generally not be exposed to third parties, even if the process of obtaining such information was legitimate. In case the employer's legitimate interests conflict with this duty to protect, the different legal interests and basic rights have to be balanced. A core area of protection of the personality is absolutely protected against interfering and therefore not subject to a balancing of interests.

The strict approach of the courts regarding the general personal right may be illustrated by two examples:

In 1997, the Federal Constitutional Court has held that an (state) employer was not entitled to ask its employees about their involvement nor engagement in the former state intelligence service of the communist German Democratic Republic prior to 1970, thereby rendering invalid legislation which imposed such questioning as a condition of state employment (BVerfG AP No. 39 ad Art. 2 GG).

In another recent case, the Federal Employment Court ruled on the conditions under which a local public bank was allowed to investigate files from the personnel department using auditors from a regional public bank organization where the local bank was a full member. The auditors were by law bound to confidentiality. The court held that the investigation was a violation of the general personal right of the employee in question, but that this violation was justified as the purpose of the audit was to investigate fraud allegations against this employee and therefore the employer had a legitimate business interest in doing so. The court stressed that the employer had to observe the duty to review the personnel file before handing it over to the auditors and to take from the file all personal information irrelevant for

the purpose of the pertinent audit (BAG AP No. 21 ad. Sec. 611 CC Persönlichkeitsrecht).

On the basis of the before mentioned, the question on the legal position on the lawfulness of providing information about criminal proceedings to a third party needs to be addressed by answering two questions, (1) whether the necessary information can be lawfully obtained and (2) whether such information may be lawfully passed on to a third party.

### **3.1.4** Requesting the information from an employee

In general, an employer can obtain information about an employee either by the employee disclosing the information to him or by requesting the information from the employee.

The employee's duty to disclose information without being asked is very limited. Sec. 242 CC provides a mutual obligation to respect the principle of equity and good faith. Accordingly, the employee needs to disclose facts that would inhibit him from fulfilling his contractual duties or that would lead to a severe and permanent disturbance in the contractual relationship between the parties.

The right of an employer to ask is much wider. Corresponding to it, an job applicants or an employee has the duty to answer permitted questions correctly, while he, on the other hand, may answer incorrectly without facing legal consequences if the question was not admissible.

The details of the content of the legitimate questions of the employer are subject of discussions among courts, which on a European and a German level took an increasingly restrictive approach, and the legal literature. As a generally accepted starting point, it is agreed that in a contractual relationship one party has to answer questions on facts important for the exercise of the contract and about which the asking party, without any fault, has no definite information. However, this applies only if the party asked can easily provide the necessary information. Accordingly, the employer has always the right to obtain information about the professional qualifications of an employee. Furthermore, the employer may ask questions about circumstances which are related to the employment performance. These questions should always relate to the present situation. A legitimate interest of the employer will fade with time, i.e. if the instance is far back, there may be no legitimate interest anymore.

The Federal Employment Court summarized the legal position as follows (BAG AP No. 24 ad Sec. 242 CC Auskunftspflicht):

- (i) The basic condition is a recognized, justified and protected interest of the employer to request such information. This interest must be an interest connected to the employment relationship, and, more precisely, be connected with the employee's direct or indirect duties within the employment relationship. It is not sufficient to merely show a general connection between the request and the employment relationship.
- (ii) The obligation to answer such questions must not amount to an excessive burden for the employee in comparison to the employer's interest in obtaining such information. Thus, no obligation to answer exists if the employer is able to obtain such information lawfully by other means. In

case a question relates to aspects protected by the general personal right of the employee, the question is only legitimate if it appears justified after balancing the different interests of both parties applying the principle of proportionality. The core area of privacy must be protected by all means.

(iii) The existing law on the burden of proof shall be respected. The employer may not use the right to ask questions to obtain information in contrary to the legal burden of proof.

Applying these rules, neither an employee nor a job applicant has to disclose a criminal conviction to the employer, unless the conviction is registered in the Federal Central Register (*Bundeszentralregister*) and is subject to disclosure from that register which only applies for severe crimes for a certain period (for details please see 4.4.3 below). Convictions that will not be disclosed from this register may under no circumstances be requested by an employer. Furthermore, the conviction needs to be relevant for the specific occupation of the employee. Depending on the specific duties and position of the employee, the legitimate interest of the employer to ask for criminal convictions related to the employment may vary and be broader, especially in the public sector. Questions regarding pending criminal proceedings may be unlawful in Germany with respect to the presumption of innocence under Art. 6 (2) European Convention for the Protection of Human Rights. At least one case has been decided in favour of the employee on this basis by a German employment court.

### **3.1.5** Submitting the information to a third party

Regarding the question whether the employer is entitled to pass on information which he has obtained from its employees to a foreign third party, the answer is based on the same legal rules and considerations.

The German employment courts dealt with this question mainly in connection with reference letters and oral references regarding former employees to new employers. The Federal Employment Court in one of its very early rulings decided that the employer would be entitled to disclose employment related information about an ex-employee to any other person, who has a legitimate interest in obtaining such information. The Federal Employment Court further held that the employer was not bound by a duty of confidentiality except in cases where such duty was expressly agreed in the employment contract. In a later judgment in 1984, the Federal Employment Court has confirmed its view and held as a matter of principle that employers are generally free to help other employers in guarding their interests. However, the Court held in this ruling as well that the employer was not entitled to reveal information that was not connected to the performance and the conduct of the employee at work. It can further be concluded from that judgment that, when disclosing information, the employer has to respect the basic personal rights of the employee and the limits on the right to obtain information imposed thereby. Thus, the disclosure of information that legitimately cannot be requested from the employee is certainly not allowed.

German legal literature since then has taken a critical view that the Court would uphold its view in a new case that the employer would be allowed to disclose such information at all. Based on the legal development, especially regarding the basic personal right and the right on data self-determination, they argue that there exists

a duty of the employer to keep data of the employee confidential, unless there is a contractual arrangement with the employee under which an employer may be entitled to disclose specific information. The consequence would be that the employer is not allowed to disclose such information to third parties without the consent of the employee.

Finally, even if an employer would be generally entitled to pass specific information to a third party, the employer would remain responsible for the further use of this information by the third party. Under the general principle of equity and good faith, which entails an employer's duty of care for his employees, the employer would need to ensure that the information provided to a third party is kept secure and that this third party guarantees to maintain confidentiality as regards personal information of the employees. If the third party does not guarantee confidentiality, the employer would not be allowed to submit such information, regardless whether the third party has itself a legitimate interest in obtaining such information.

### **3.2** Application of these rules on Item 5.1 (a) (1) and 5.1 (b) (1) - (6)

On the basis of the above stated rules (see 3.1), the request of the Board under Item 5.1 (a) (1) and 5.1 (b) (1) - (6) conflicts with German law.

### 3.2.1 Requesting the information from an employee

Regarding this Item, requesting information about pending or past criminal proceedings during the previous five years, already the request of such information from employees of the applicant would be unlawful. The terms "any pending criminal proceeding" and "any such proceeding in which a judgment was rendered against such person during the previous five years" will apply to a very wide variety of criminal proceedings and cover all types of criminal offences, many of which, from traffic related offences to family related offences, have no connection with the employment relationship nor the specific functions of the employee. This, generally, was not changed by the Board's statements made in PCAOB Release 2003-011, published July 18, 2003 on FAQs that it in some cases will not consider a registration incomplete if offences relate to some sorts of traffic related offences are not included or if information on some groups of employees is restricted to some offences listed in the Board's statements. At least under German law it is not clear, which offences or which employees will be exempted and these statements were not contained in a ruling of the Board, but merely in a general statement that cannot be considered to be an amendement of the request under this Item. Furthermore, the terms do not only relate to severe offences which may be disclosed from the Federal Central Register, but to all convictions including minor cases. Finally, the request under this Item includes with respect to each such proceeding detailed information on the proceeding including, inter alia, the names of all defendants or respondents in such proceedings and the outcome of the proceeding including any sentence or sanction imposed.

The employer has no legitimate interest in obtaining information on any criminal proceeding which is not related to the employment relationship. The employer, furthermore, has no legitimate interest in obtaining information on minor criminal proceedings or criminal proceedings except certain severe cases which date back as far as five years ago, nor to obtain knowledge about pending criminal proceedings which are of minor importance or unrelated to the employment

relationship. There is no legitimate interest why the employer should obtain information on the names of such persons associated with the employer who by themselves are not subject to the requests of Form 1 of the Board but who have been subject to any criminal proceeding together with an employee who is now qualifying as person for whom the requirements of the Board have to be fulfilled, as this might refer to offences which have nothing to do with the employment relationship at all but severely disturb such other associated person's privacy.

### **3.2.2** Submitting the information to a third party

Even it the employer should be in possession of information about such criminal proceedings of an employee, the employer would not be entitled to disclose such information to the Board. The Board is not a future employer of the employee nor does it have a legitimate interest (in the sense as described in 3.1.4 above) to obtain information on all criminal proceedings of a specific employee. The employer would not be able to force the employee to consent to disclose such information to the Board and a consent would be likely to be held unenforceable (see 3.5.2 below for details).

Eventually, the employer would not be entitled to disclose any personal information about the employee to the Board. PCAOB Release No. 2003-007 Appendix 1 Rule 2300 provides the approach of the Board on public availability of applications and confidential treatment requests. According to Appendix 1 Rule 2300 (a) - (h) an application for registration shall be made publicly available as soon as practicable, provided that the applicant did not request confidential treatment of specific information. In case of information submitted to the Board with a request for confidential treatment, the Board's Director of Registration and Inspection shall determine whether the requested confidential treatment is granted. There shall be no guarantee that information for which confidential treatment is requested will not be published nor do the rules provide for a possibility to withdraw information submitted with a request for confidential treatment in case such confidential treatment is denied. Thus, based on these rules, without taking into consideration the possibility to generally object to the submitting of information based on PCAOB Release No. 2003-007 Appendix 1 Rule 2105, the Board does not guarantee that it will keep such information confidential. Under these circumstances, an employer would not be entitled to provide personal information of his employees such as information on pending or past criminal proceedings to the Board.

# **3.3** Applicable rules on works council involvement on submitting of information about criminal proceedings

#### 3.3.1 Basic rules of works constitution law

The German works constitution law - mainly through the WCA and the case law of the employment courts - regulates the cooperation between employer and employees on the level of the single enterprise or operation (*Betrieb*).

Under the WCA, the basic idea is that the employer is not given sole discretion over the organization of the enterprise and the operations or the assignment and the composition of the staff. The works constitution law restricts the managerial authority whenever it feels it is required in the interests of both, the workforce as a whole and the personality as well as social and health protection of the individual employee. The works council has certain legal rights of co-determination, which

can be enforced by the works council through conciliation boards even against the wishes of the employer. Such rights mainly concern operational, social or staff matters. In addition, there are numerous simple rights of participation stipulated by law that entitle the works council to be informed, heard and consulted particularly before decisions are made by the employer.

### 3.3.2 Scope of application of the WCA

The employees are not obliged to elect a works council, and if they do not do so, the provisions of the WCA, with minor exceptions, will not apply to the particular enterprise. However, employees in most enterprises of a significant size have elected a works council and it is known that works councils have been elected in some of the important German public accounting firms as well.

If a works council was established, the WCA applies to all employees who are engaged in the relevant enterprise or operation of the employer. An employee in the sense of the WCA is any person who by contract on dependent employment under private law undertakes to perform work for her or his employer. This unrestricted application of the WCA means first of all that all employees of the employer, regardless of their occupation, title or salary, are represented by the works council. The only exempted group of employees are executives.

Executives are defined by Sec. 5 (3) WCA as employees who - by their contract of employment and their position in the company or enterprise - are (1) entitled within their own responsibility to engage and dismiss employees on behalf of the enterprise, or (2) are endowed with general representation or power of procuration, the latter also being important in relation to the employer, or (3) regularly carry out other duties which are important for the existence and development of the company or the enterprise and execution of which requires special experience and knowledge, if by doing so, they either essentially make decisions within their own responsibility or substantially influence these decisions. It does not suffice therefore if, as a matter of form only, the employee is granted certain powers in his contract of employment, nor is it sufficient to qualify as executive within the meaning of the WCA if the employee actually assumes the functions pursuant to the above mentioned details but is not expressly provided with such duties according to his contract of employment. Numerous conflicts and legal actions dealt with the definition of executives, especially regarding high qualified and highly paid employees. In one case of particular importance dating back to 1975 the Federal Employment Court held that the certified auditors of a public accounting firm who were all granted power of procuration were to be regarded as executives rather than normal employees in the sense of the WCA. In this decision, the court had to consider whether the granting of power of procuration to a relatively large group of a professional company would satisfy the legal requirement that the procura shall be important in relation to the employer or whether the granting of procura in this case was more an act to appreciate a certain standing and title in the company. The decision of the court was eventually based on the fact that the certified auditors in the pertinent company were considered to be working in a position which would from itself grant them the position as executives, as the public accounting company was not able to fulfil its professional services only with the certified auditors. On the other hand, the Federal Employment Court has held that the mere transfer of project responsibility or the pro forma assignment as superior

of a number of employees would not be sufficient to qualify a person as executive, if such person was not enabled to make decisions of importance within their own responsibility or substantially influence these decisions.

As mentioned above under 3.1.2, the terms "associated person" for a "foreign accounting firm applicant" are not defined in detail and may well vary from firm to firm and indeed from jurisdiction to jurisdiction. Therefore, it depends on the internal organization of the applicant whether persons who have been assigned any titles are employees at all, are employees to whom the WCA applies or whether such persons are executives and therefore exempt from the application of the WCA. In Germany, the titles "partner", "principal", "officer" or "manager" are not legally defined and it depends solely on the applicant in question how such titles are assigned. Given that the Board rules apply in the first place to persons who are involved in the audit services for an issuer, it is most likely that those persons are professionals of the applicant and not managers of the public accounting firms internal business. Therefore, it is likely that at least some of those professionals are neither involved in the engagement or dismissal of employees, nor do they have general power of procuration which is important in relation to the employer. nor do they regularly carry out duties which are important for the existence and development of the employer company by making decisions within their own responsibility. The judgment of the Federal Employment Court cited above cannot be held generally applicable in the sense that all professional employees are to be regarded as executives in the meaning of the WCA. Under German Employment Law even highly specialized, well-paid professionals may belong to the general workforce represented by the works council, even if those persons themselves might consider such classification meaningless or even ridiculous.

Thus, it is likely that the information requested by the Board relates to persons who are considered as non-executive employees to whom the WCA is fully applicable.

**3.3.3** Important aspects and principles of works constitution law related to the request for and disclosure of employee related information

Employer and works council are expressly bound by Sec. 2 (1) WCA to cooperate in a spirit of mutual trust for the good of the employees and the enterprise. This includes the duty to generally behave with honesty and openness on both sides. The employer must seriously examine any proposal and wish brought forward by the works council.

Furthermore, Sec. 75 (1) WCA obliges employer and the works council to ensure that every person employed in the enterprise is treated according to the principle of law and equity. This means that employer and works council have to consider the employees' personal, social and economic concerns with respect to all their actions and agreements.

Sec. 75 (2) WCA provides that employer and works council must safeguard and protect the untrammelled development of the employees' personality. This involves first of all that the employees' privilege as to his general personal right and his right on data self-determination must not be impaired. The protection of the personal rights has to be ensured in all measures taken by the employer. However, Sec. 75 (2) WCA does not provide for direct legal consequences in case the employer violates his obligations imposed by this provision. Some legal authors discuss

whether the works council is entitled to obtain directly an injunction if it detects any infringement of the employer's duties under Sec. 75 (2) WCA. But the Federal Employment Court has recently held that, while Sec. 75 (2) WCA contains the duty to protect the general personal right of the employee and to take care that any violations of this right are abolished, it does not directly entitle the works council to enforce the abolition of such violation by legal means. However, according to Sec. 23 (3) WCA, which only applies to gross violations against the WCA by the employer, the works council can apply for an injunction against acts of the employer violating the principles protected in Sec. 75 (2) WCA, provided that the employer clearly and severely violates his obligations under the said provision.

Sec. 87 (1) WCA contains real co-determination rights of the works council, i.e. the employer may not decide on his own but has to ask the works council for its approval. Of particular importance is Sec. 87 (1) No. 1 WCA, which provides for codetermination rights in matters relating to the proper running of the enterprise and the conduct of employees in the enterprise. The application of this rule has been widely stretched by the courts. It e.g. includes regulation on checks at the gates or other monitoring regulations such as the use of works passes, notification of arrival at or departure from the workplace, time clocks, bans on smoking and drinking, introduction of a clothing regulation, regulations of the parking of vehicles, the safekeeping of employees' belongings on the premises, the use of company telephones, regulations on whether or not employees may listen to the radio during working hours and regulations on the conduct of employees in so far as they concern the proper running of the enterprise. The regulations in question always have to be of a general nature and not of the kind of instructions given to individual employees with regard to conduct since these are not subject to co-determination. In 2003, the Federal Employment Court held that the co-determination right according to Sec. 87 (1) No. 1 WCA is also applicable if the employer orders employees to report on a form about their individual shareholdings in public companies. It should be noted that the Federal Employment Court did recognize a case of works council co-determination rights even though the employer's order regarding the questionnaire to disclose the stock keeping was only directed to a selected number of employees and not to the entire workforce.

According to Sec. 94 (1) WCA the works council has a co-determination right if the employer wants to introduce staff questionnaires. The co-determination right of the works council relates to the structuring of the contents of such questionnaires as well as the authoring of existing ones. If no agreement is reached on their content, the matter has to be decided by the conciliation committee (for details see 3.4.2 below). This provision applies as well if the employer submits questions orally to the job applicant or employee with the aid of a standardized catalogue of questions and takes written notes on the answers. The works council's right to co-determine the content of such questionnaires was established in order to ensure that only those questions are asked for which the employer can claim a legitimate need for information. The content of a questionnaire can be considered legally admissible if the employer has asked for the individual employee's personal data within the scope of his legal entitlement. In any case, the staff questionnaires may not contain any legally inadmissible questions, even if they have been approved by the works council.

**3.4** Application of the works council rules on Item 5.1 (a) (1) and 5.1 (b) (1) - (6)

For the following considerations we assume that at least some of the persons subject to the request under this Item are employees and do not qualify as executives as defined in Sec. 5 (3) WCA (see 3.3.2 above). Furthermore, we assume that within the enterprise of the applicant a works council has been elected.

Given these assumptions, the works council has to be involved in an applicant's decision to comply with the request under this Item.

### 3.4.1 Rights of works council regarding the content of the request of employer

As stated above, already the request for information required under Item 5.1 (a) (1) by the employer from its employees would be a violation of German law (see above 3.2.1). With respect to his obligation to ensure that all laws and regulations protecting the employees are kept in the enterprise following from Sec. 80 No. 1 WCA the works council would be called to note and examine such violation and to consult with the employer to urge him to respect the law. In case the employer does not follow such advice, the works council would be entitled to discuss the matter with the employees concerned and to make official proposals to the employer stating that and why a specific act of the employer is a violation of the employee's rights. Eventually, the works council would have to initiate proceedings under Sec. 23 (3) WCA to obtain an injunction against the employer's attempt to collect information from the employees which he is not entitled to collect.

The same obligation follows from Sec. 75 (2) WCA, as the attempt to obtain the required information on all of the employee's criminal proceedings of the past five years and all pending criminal proceedings will be an infringement of the employees general personal right. Sec. 75 (2) WCA does not provide directly for consequences if the employer acts against the duties stipulated therein. But, again, the works council has the right to be heard and to discuss with the employer in particular matters raising the works council's concern on the protection of the basic personal right of the employees and, in case the employer is not willing to abolish a practice recognized as infringement of German law and in particular of Sec. 75 (2) WCA, this might be seen as a major irregularity under Sec. 23 (3) WCA. The works council could ask for a court order of injunction under Sec. 23 (3) WCA. Such court order might stop the employer from asking the pertinent questions to its employees. Furthermore, the individual employees would be entitled to claim damages from the employer as Sec. 75 (2) WCA is regarded as a rule of law made for the protection of the employees (Sec. 823 (2) CC).

It follows from both provisions that the works council has no discretion in concluding agreements with the employer which contain the sanctioning of infringements of employee's personal rights. Instead, such agreements or understandings would be void and a works council concluding such agreements would act illegally and might find itself to be subject to proceedings under Sec. 23 (1) WCA which provides that a quarter of the employees of the enterprise, the employer or a represented trade union could initiate proceedings in the employment court to dissolve and order a new election of the works council.

### 3.4.2 Rights of works council regarding implementation process

Irrespective the content of a request of the employer, the employer would not be entitled to obtain these information without prior involvement of the works council and conclusion of an agreement with the works council. Sec. 87 (1) WCA would

apply to an employer who wants to obtain information on criminal proceedings from all employees employed on specific positions which he intends to assign to an audit for a client who is an issuer. In this case, the works council has a codetermination right in all matters dealing with the running of the enterprise and the conduct of employees in the enterprise. Obtaining specific information from a group of employees which is defined according to general criteria has already been regarded by the Federal Employment Court as triggering the co-determination right of the works council (BAG NZA 2003, 166). The co-determination procedure requires that the employer informs the works council in detail about the reason. extent and further use of the information he wants to collect. Works council and employer will then negotiate a works agreement which covers all aspects of such collection of information and may include restrictions on the further use of the information collected. Even though the details of the works agreements depend entirely on the parties and the individual situation, it can be anticipated that a prudent works council would include rules in any agreement dealing with the collection of employee information for ensuring the protection of such data. If employer and works council are not able to conclude an agreement, the case can be referred by one of the parties to a conciliation board which would negotiate the matter further and eventually make a decision. The conciliation board normally consists of two or three representatives from both sides (works council and employer) and an independent chairmen, normally a judge from an employment court or regional employment court, who has the casting vote in case of a tie. It would be possible that the conciliation board comes to a decision which makes the original aim of the employer so burdensome that the employer would not consider continuing such project. In case the employer would go ahead with a project subject to co-determination rights, e.g. the collection of data from employees in connection with an assignment to a specific audit, without fulfilling the codetermination procedure, the employees would be entitled to neglect the employer's demands and the works council could obtain an injunction from the employment court to stop the employer from acting alone in matters of codetermination rights.

The organized collection of information on employees' criminal proceedings and pending criminal proceedings might further fulfil the definition of an employee questionnaire which according to Sec. 94 (1) WCA is subject to a co-determination right of the works council. The questions which an employer has to install in order to obtain the necessary information requested by the Board under this Item fall under the definition of an employee questionnaire as developed by the courts (which requires that the employer submits questions to a group of employees defined by general terms and collects the answers in a form or a form-like order). The consequences of the existence of a works council's co-determination right regarding the request of necessary information are the same as described before for Sec. 87 No. 1 WCA, i.e. the employer is obliged to initiate negotiations with the works council to agree on a works agreement and in case no agreement is reached the matter is to be referred to a conciliation board which will decide by majority voting. Acting without respecting the co-determination procedure entitles the employees to withhold the information required, furthermore the works council may initiate proceedings to stop the employer by a court injunction.

As a conclusion, it has to be stated that the works council has the duty to prevent the employer from illegally collecting information from the employees of the enterprise. Further, the employer would only be able to obtain the information, even if it was in line with the employees' rights, if he concluded the necessary works agreement to fulfil his obligations under Sec. 87, 94 WCA. As the information requested cannot be obtained in line with the law, works council and the conciliation board would be obliged to deny any works agreement necessary for the collection.

## **3.5** Elimination of conflicts by consent/waivers

#### 3.5.1 General rules on consents and waivers in an employment relationship

It follows from the contractual basis of German employment law that the parties are generally in a position to agree on additional rights and obligations. However, the supposed structural imbalance in bargaining power between employer and employee resulted in number of protective statutes and civil law rules providing for restrictions on the contractual freedom for employers in the use of standard terms and provisions, Sec. 305 to 310 CC. If the employer asks the employee to consent to a particular measure or to waive a particular right, this would be regarded as a contractual agreement and would as such fall under the restrictions on standard terms and provisions of the CC.

Apart from the restrictions of the CC for the use of standard terms and provisions, certain laws are regarded as substantial and therefore they cannot be contracted-out nor waived by the employees. This is particularly true for a core area of the basic rights and indeed for a core area of the general personal right as defined by the Federal Constitutional Court on the basis of Art. 2 (1) German Constitution.

## **3.5.2** Application of these rules to new entrants

With respect to new entrants, the employer, in general, would have the chance to include in the employment contract all the provisions and declarations which he needs to conduct the employment relationship according to his needs. However, language which covers that the employee was obliged to disclose to the employer (with regular updates) the information required for complying with the Board's request under this Item would be held unenforceable, depending on the facts of the individual case. Sec. 307 (1) CC renders unenforceable terms which unreasonably impair the employee contrary to the principle of equity and good faith. The principle of equity and good faith has to be interpreted in line with the basic rights of the German Constitution. A clause covering the request of the Board under this Item would infringe the general personal right of the employee in a way which would be regarded as quite severe, as it requires full disclosure of all criminal proceedings for the past five years and all pending criminal proceedings and does not guarantee that such information is not made available to the public. For an employee agreeing to such a clause could mean that he has to inform his employer about details of his private life which have nothing to do with the employment relationship nor with his professional qualification or career. It can well be argued that such duty to disclose infringes the core area of the general personal right and therefore is to be regarded as violating the principle of equity and good faith forming the basis of the employment contract.

As a consequence, such a clause containing the employee's consent to the collection and disclosure of information to the Board would be unenforceable.

#### **3.5.3** Application of these rules to existing employees

For employees who are already employed by the employer it can be generally anticipated that the employment contract does not include such a clause covering the request of the Board under this Item discussed above under 3.5.2. If the employer would ask the employee to consent to disclose information required by the Board, this would be qualified as an offer for an amendment of the employment contract.

Leaving aside the result from the analysis under 3.5.2 above (that such a clause would be unenforceable), which certainly applies to employed personal in the same way as it applies to new employees, the employer could not force an employee to agree to such alteration of the contract. It is one of the basic principles of contract law that both parties must agree to a change of the contract

However, German employment law provides for a specific mechanism if the employer considers a change in the terms of the contract necessary, the so-called termination for alteration (Änderungskündigung), as provided for in Sec. 2 Employment Protection Act (Kündigungsschutzgesetz - KSchG -). Such termination for alteration is only valid if made for a justified cause, which could be based on conduct or personal circumstances of the employee or on compelling business requirements of the employer. There is no case law on the question whether a termination for alteration could be based on the employer's assessment that it was necessary to introduce certain rules of conduct in the employment contract. However, there is no reason why such termination for alteration should not be acceptable if compelling business reasons on the employer's side exist. One might be able to argue that in certain circumstances a public accounting firm has compelling business reasons to fulfil requirements imposed by a foreign oversight board if the public accounting firm can show that work for a client which is subject to the supervision of such foreign oversight board accounts for a significant part of its business and that it would have to stop providing services for such client if the requirements could not be met. However, it would be a condition for such termination for alteration that the new employment term was proportionate to the pertinent compelling business reasons, reasonably acceptable for the employee and in line with general employment law. Thus, for example, compelling business reasons could never justify to reduce wages below an applicable collectively agreed minimum wage. In the case of the request of the Board under this Item, the termination for alteration to obtain a consent would not be possible, as the requirements themselves violate basic principles of German employment law (see 3.2, 3.4 above).

Accordingly, it is not legally possible to consent to a duty to report the required information to the employer nor to waive the protection granted under the general personal right following from Art. 2 (1) German Constitution. In case an employee voluntarily does provide the necessary information this would in itself not form an offence, but this employee could stop doing so any time he wishes and the employer would not have any remedies in case the employee does not tell the truth.

#### 3.5.4 Works council

Imposed by Sec. 75 (2) and 80 No. 1 WCA, the works council is under a legal duty to ensure that within the enterprise for which it is responsible employee rights are respected and the rules of law obeyed. The works council has no discretion to waive the duties or rights assigned to him by law. Further, even if some employees would voluntarily provide the employer with the necessary information and statements, the works council would still be under a duty to stop this activity. It has been discussed already under 3.4 that the works council would not be allowed to conclude a works agreement consenting to the employer requesting the information required by the Board.

# 4 Data Protection Law

It should be noted that German data protection law applies to personal data of individuals, irrespective of the qualification of such individuals as employees in the meaning of employment law. It is a separate layer of law generally applicable independently from other legal aspects (although the different areas of law may influence each other to some extent if based on similar constitutional rights). Thus, even if a request for information would be not in conflict with employment law or confidentiality obligations, there still may be a conflict with data protection law.

## **4.1** Application of DPA

According to Sec. 1; 2; 3 (1), (3), (4), (5), (7), (8) DPA, the DPA is applicable to the collection, processing (including the transfer to a third party) or use of personal data by a data controller (whether a public or a private body) located in Germany in so far as no other German federal legal provisions are applicable to such personal data.

It should be noted that the DPA is not directly applicable to all applicants as there are different state data protection laws in place in each German state (16 in total) that apply to private bodies located in the respective state. However, as these state data protection laws relevant for the present questions contain the same rules as the DPA, we refrained from citing the individual respective provisions of each of these 16 state data protection laws.

#### 4.1.1 Personal data

Personal data means any information concerning the personal or factual circumstances of an identified or identifiable individual (the data subject).

First of all, any information requested under Item 5.1 (a) (1) related to any associated person as a defendant or respondent of criminal proceedings would be qualified as personal data.

If the applicant is an individual public accountant, all information requested under this Item as well qualifies as personal data. Information relating to any other applicant will only be considered not being personal data if it is not linked to any individuals. Such a link of information to an individual could be established e.g. if the applicant is a partnership and if the name of some or all of its partners are part of the name of such partnership. In this case, all information requested under this Item would be considered as personal data.

If information requested under Item 5.1 (b) (3) contains the names of some associated persons (even if the applicant itself is a legal entity bearing not the

name of its shareholders), the whole information requested by this Item would be qualified as personal data. Please note that this would also include the name of the managing director or a member of the board of directors, if the applicant is organised as a legal entity (private limited company or stock corporation).

Finally, it has to be noted that not only personal data about public accountants may be included in the information requested by the Board, but also personal data of other individuals. In particular with respect to the information requested in Item 5.1 (b) (4), to the extent the proceeding relates to an issuer or other client, the information may be considered as personal data if such issuer or client is an individual or may lead to the identification of an individual, e.g. in case of a partnership.

#### 4.1.2 Data controller

Any applicant, be it a public accounting firm or a single accountant, will be considered as private body and data controller in the meaning of the DPA, i.e. an organization which collects, processes or uses personal data for its own purposes.

## 4.1.3 Collection, processing or use

The delivery of the requested information by an applicant to the Board under this Item involves several relevant actions under the DPA.

First of all, the applicant collects personal data, i.e. by requesting data from the data subject.

Thereafter, several forms of processing (processing includes storage, modification, transfer, blocking and erasure of personal data) are involved. The applicant would need to store the collected personal data internally. As a second step, the registration involves a transfer of personal data, i.e. the disclosure to a third party of personal data stored or obtained by means of data processing either through transmission of the data to the third party or through the third party inspecting or retrieving data held ready for inspection or retrieval, from the applicant to the Board. The Board would be qualified as a third party in the meaning of the DPA as it is a person or body other than the data controller.

#### 4.1.4 No other federal legal provisions on personal data applicable

No other federal legal provisions on personal data are applicable. In particular, as the information request under this Item does not relate specifically to tele services, media services or telecommunication services, the respective acts governing these business areas are not applicable.

#### 4.1.5 Conclusions

The rules of the DPA are applicable to the information request of the Board under this Item to the extent the requested information contains any personal data, i.e. any information relating to an identified or identifiable individual, even if the applicant itself is not such an individual.

# **4.2** Basic Rule Regarding a Transfer of Personal Data

According to Sec. 4 (1) of the DPA, any collection, processing or use of personal data by the data controller is not permitted unless one of the alternative exceptions named in this provision applies. The exceptions are:

- Compliance with legal obligations outside the DPA (see 4.3 below);
- One of the exceptions of the DPA applies (see 4.4 below); or
- The data subject gives a valid consent (see 4.5 below).

Furthermore, when applying these exceptions, one always has to apply the guiding general principles of the DPA:

- The collection, processing or use of personal data is only permissible if it is adequate, relevant and not excessive in relation to the purpose for which it is processed. Hence, only the minimum amount of personal data may be transferred to the Board.
- Personal data must not be kept longer than is necessary for the purpose for which
  it is being processed. This also applies to a public accounting firm which stores
  personal data in order to be able to comply with the Board's requests or the Board
  itself. It has to be evaluated for each type of data how long storage is necessary.

Regarding information on criminal convictions it is important to know that there exist specific rules on such information in Germany. In Germany there is a Central Federal Register (*Bundeszentralregister*) on criminal convictions that contains all criminal convictions irrespective of the amount or type of fines or imprisonments and some administrative decisions. Requests to the Central Register are only open for the affected individuals themselves (e.g. for the purposes of providing the excerpt to a perspective employer) or public authorities (see 4.4.3 for further details). One should note that some criminal proceedings, if they ended only in minor fines, will never be reported in such excerpts. Furthermore, a large number of criminal proceedings will not be reported anymore after three years. In such cases, an individual legally may claim that it never has been subject to such criminal proceedings which need not to be reported in an excerpt anymore.

Finally, even if one or several of these exceptions apply, additional requirements apply to a transfer of personal data outside the EU/EEA (see 4.6 below).

# 4.3 Compliance with legal obligations outside the DPA

This exception allows for a collection, processing or use of personal data if it is necessary in order to comply with a legal obligation outside the DPA. For this purpose, it is not sufficient that compliance with any such legal obligations in some way or the other involves dealing with personal data. For the purpose of this exception, it is necessary that the respective legal obligation explicitly allows and requests the collection, processing or use of such personal data.

Specific German laws which require registration with the Board or otherwise establish a legal obligation of an applicant to transfer personal data to the Board - and thereby justify such data processing under the DPA - do not exist.

Although not explicitly stated, the DPA makes it quite clear that only German legal obligations are within the scope of this exception. If foreign legal obligations were to be recognized as a basis for processing in Germany the entire mandatory German law could be easily circumvented. Thus, the Sarbanes-Oxley Act of 2002 or any rules of the Board and the Commission are not sufficient for this exception.

## 4.4 Exceptions based on DPA

As the applicants are private bodies in the meaning of the DPA, only the exceptions contained in Sec. 11, Sec. 28, Sec. 29 and Sec. 30 DPA are, in general, applicable.

# 4.4.1 Sec. 28 (1) No. 1 DPA

Under Sec. 28 (1) No. 1 DPA, the collection, storage, modification, transfer or use of personal data as a means of the data controller's own business purposes shall be admissible in accordance with the purposes of a contract or a quasi-contractual fiduciary relationship with the data subject.

Relating to personal data of any individual working for an applicant, first of all, no contract between these individuals persons and the Board is in place allowing such transfer. Regarding any contracts between these individuals and an applicant, a distinction has to be made with respect to the different contractual relationships.

In some cases partners or proprietors may have contractual relationships that are not qualified as employment contracts under German employment law. In such cases, it depends on the exact scope of the obligations of the individuals vis-à-vis the applicant whether a request for information containing personal data about such individuals falls within the purpose of such a contractual relationship. Thus, with respect to these contractual relationships, we cannot assess in general whether this exception is given.

With respect to all employment relationships in the meaning of German employment law, irrespective of the title of the individual, the question whether the request for such information and transfer of such information to the Board serves the purposes of the employment relationship with such individuals is closely linked to employment law issues. The collection and processing of personal data does not serve the purpose of an employment contract if the employment contract does not contain an obligation of an employee to provide such personal data to his employer for the purpose of transferring such personal data to the Board. In particular with respect to this Item relating to any criminal proceedings irrespective whether they relate to the employment relationship, according to German employment law an applicant is not allowed to collect all the information requested by the Board (for details please see 3.2 above). Accordingly, this exception does not apply.

With respect to personal data of clients, the contractual relationship to be considered under this exception would be the client contract with the applicant. Unless there is an explicit provision in such a client contract that the client has to provide personal data not only for the applicant's internal use but also for the purpose of a transfer to the Board, we do not believe that there is, at least in existing client contracts, an implied obligation of a client to provide personal data for such purposes. At least with respect to such existing client contracts, we believe that this exception does not apply.

## 4.4.2 Sec. 28 (1) No. 2 DPA

Under Sec. 28 (1) No. 2 DPA, the collection, storage, modification, transfer or use of personal data as a means of the data controller's own business purposes shall be admissible in so far as this is necessary to safeguard legitimate interests of the data controller and there is no reason to assume that the data subject has an overriding legitimate interest in his data being excluded from processing or use.

It certainly can be argued that an applicant in general has a legitimate interest in registering with the Board in order to be eligible to render professional services to a US-listed company or subsidiaries of such a company.

Whether there are any reasons to assume that a data subject has an overriding legitimate interest in his data being excluded from the processing or use has to be assessed on a case-by-case basis. This means that a data controller, when assessing whether this statutory exception applies, must carry out a general review of all circumstances relating to a specific group of individuals. There is no separate assessment needed for each individual, unless the circumstances relating to such an individual vary considerably from the circumstances of the other individuals of the same group or the data controller becomes aware of specific circumstances leading to another result. Regarding the request for information under this Item, all data subjects possibly affected on the side of an applicant may be considered as one unique group of individuals. Accordingly, an applicant must assess whether there are any reasons to believe that the affected persons may have such overriding legitimate interests. If there, based on this assessment proves to be such a reason, the statutory exception does not apply and the intended transfer of data is not permissible.

We believe that based on the following criteria there are a number of reasons to assume that the data subjects have overriding legitmate interests in their data being excluded from the processing or use of their personal data and, thus, the request for information regarding this Item does not fall into this exception:

- (i) Although the DPA does not state explicitly a ranking between the different alternatives of the exceptions contained in Sec. 28 DPA, it is the common understanding that, if there is a contractual relationship in the meaning of Sec. 28 (1) No. 1 DPA between the data controller and the data subject and the planned collection, processing or use of personal data is not in accordance with the purposes of such contractual relationship, one, within the exception of Sec. 28 (1) No. 2 DPA, only may argue in exceptional cases that the data controller has an overriding legitimate interest in such collection, processing or use of personal data. Thus, in particular with respect to employment relationships (see 4.4.1) the request for information under this Item may not fall under this exception.
- (ii) Even if one does not consider in particular the relationship between the before mentioned exceptions, the findings with respect to the applicable German employment law (see 4.4.1) whereas the applicant may not request such information from its employees, clearly indicates that the data subjects have a legitimate interest not to disclose such data to the applicant or the Board.
- (iii) The information requested by the Board under this Item is very sensitive. In particular in the light of the proposed publication of the registration by the Board, such a publication may have very far reaching consequences for a data subject. The publication of such information may impair the data subjects' professional careers in the future even if they no longer work or are associated with the applicant. Because of this sensitive nature of the information, the legitimate interest of the data subjects in excluding such a

transfer may be established easier than in other cases regarding less sensitive data.

- (iv) As the request of the Board under this Item relates to all criminal proceedings irrespective of their severity and also to all judgements during the last five years, individuals would have to report such criminal proceedings to the applicant and the Board that they would not be obliged to report to any public authority or prospective employer in Germany or that would not be available to anyone from the Central Federal Register (Bundeszentralregister) on criminal convictions (for details please see 4.2 above). This in our view is a very strong indication that a data subject, be it an employee or any other person, including any partner or shareholder, has a legitimate interest that such a collection, processing or use of personal data does not take place.
- Finally, it should be noted that the broad request for information may (v) infringe one of the basic data protection principles. The collection, processing or use of personal data is only permissible if it is adequate, relevant and not excessive in relation to the purpose for which it is processed. According to Sec. 101 (a) of the Sarbanes-Oxley Act of 2002, it is the purpose of the Board to protect the interests of investors and further the public interest in the preparation of informative, accurate, and independent audit reports. Although its seems generally to be legitimate for this purpose to request some information relating to these specific issues, the request for information under this Item seems too broad compared to the purpose of this request. The Board requests information on all criminal proceedings, irrespective whether they in any way relate to the professional behaviour of the data subjects or not. Furthermore, it requests information on any criminal proceedings irrespective of their severity. This assessement, generally, was not changed by the Board's statements made in PCAOB Release 2003-011, published July 18, 2003 on FAQs that it in some cases will not consider a registration incomplete if offences relate to some sorts of traffic related offences are not included or if information on some groups of employees is restricted to some offences listed in the Board's statements. At least under German law it is not clear, which offences or which employees will be exempted and these statements were not contained in a ruling of the Board, but merely in a general statement that cannot be considered to be an amendement of the request under this Item. Thus, this request for information has to be considered as being excessive in the meaning of the DPA.

#### 4.4.3 Sec. 28 (1) No. 3 DPA

Under Sec. 28 (1) No. 3 DPA the collection, storage, modification, transfer or use of personal data as a means of fulfilling one's own business purposes shall be admissible if the data is generally accessible or the data controller would be entitled to publish them, unless the data subject's legitimate interest in its data being excluded from processing or use clearly outweighs the justified interest of the controller of the filing system.

Accordingly, the personal data may be collected and transferred to the Board if the applicant is able to collect them from generally accessible sources. Public registers

or information that may be requested from public authorities can qualify as such generally accessible sources. However, it should be noted that not each public register or right to request information from a public authority is considered as being generally accessible. It is a common understanding that such public registers or information requests to public authorities for which a person requesting such information must prove any type of special interest will not be considered as being generally accessible.

To give an example for generally accessible public sources, data published in the professional register of public accountants (*Berufsregister*) and the commercial register (*Handelsregister*) can be submitted to the Board. E.g. a public accounting firm acting as an auditor for a stock corporation must be published in the commercial register and all certified public accountants are listed in the professional register of public accountants. Access to these data may be requested even without proving a special interest.

However, information concerning criminal proceedings as requested by the Board under this Item may not be collected by the applicant from generally accessible sources.

Information about criminal proceedings, first of all, is stored in the Federal Central Register of Germany. However, according to Sec. 30 et seq. of the Act on the Federal Central Register (*Bundeszentralregister-Gesetz*), information regarding criminal proceedings may only be requested by the data subject itself or public authorities. Hence, there is no general access.

Furthermore, judgements of courts in criminal proceedings are not generally accessible either. Although in principle any criminal trial is public and in such trials the names of the individuals will be identified, the same does not apply to criminal judgements. According to Sec. 406 e German Criminal Proceedings Act (StrafprozeBordnung) and the applying general principles, in particular of the German constitution regarding privacy rights, access to such judgements first of all is limited to persons that can claim a legal interest in obtaining such a judgement. Therefore, irrespective whether such legal interest may be applied to a transfer of such a judgement or the information contained therein to the Board, this source by itself would not qualify as generally accessible. Furthermore, it should be noted that, even if a court hands out a judgement, under normal circumstances the names of defendants or respondents and all other persons will be deleted. Thus, even if an applicant would be able to obtain a copy of such judgement, it would not be possible to retrieve the information requested by the Board under Item 5.1 (b) from such sources.

Furthermore, we cannot see any right by which an applicant or the Board would be entitled to publish such information, which would be an alternative prerequisite under this exception.

Finally, it has to be assessed on a case-by-case basis (in the meaning explained in detail in A.4.4.2) whether, even if data is generally accessible, the data subject has a legitimate interest in its data being excluded from processing which outweighs the justified interest of the data controller. A similar process considering the interests of the parties must take place as under Sec. 28 (1) No. 2 DPA. Although the difference is that there it is sufficient to show any reason for an overriding

legitimate interest of the data subject whereas under Sec. 28 (1) No. 3 DPA one has to show a clearly outweighing legitimate interest of the data subject, we believe that the different arguments regarding the interests of the data subjects mentioned before (see 4.4.2 above) also in this instance are very strong.

#### 4.4.4 Sec. 28 (3) No. 1 DPA

Under Sec. 28 (3) No. 1 DPA a transfer of personal data shall also be admissible insofar as it is necessary to protect the justified interest of a third party and if there is no reason to assume that a data subject has a legitimate interest in its data being excluded from transfer.

This exception is similar to the exception given by Sec. 28 (1) No. 2 DPA. For this exception, no legitimate interest of the data controller is relevant, but a legitimate interest of a third party receiving such data. For the purpose of this exception it may be assumed that the Board in general has such a legitimate interest.

Again, it should be noted that the decision, whether this exception applies, can only be made on a case-by-case basis (in the meaning explained in detail in A.4.4.2).

Again we believe that there are very strong indications that this is not the case and to assume that data subjects have a legitimate interest in their data being excluded from such transfer. To this respect, the same reasons apply as stated with respect to the exception given under Sec. 28 (1) No. 2 DPA (see 4.4.2 above). It should be noted that whereas under the exception of Sec. 28 (1) No. 2 DPA one has to show reasons to assume that data subjects have an <u>overriding</u> legitimate interest, for the purposes of the exception given in Sec. 28 (3) No.1 DPA it is sufficient that there reasons to assume that there <u>exist any</u> legitimate interests of the data subjects. Hence, from a viewpoint of the affected data subjects, the before stated reasons are even a stronger argument against a transfer in relation to this exception.

Furthermore, it is doubtful whether the Board has a legitimate interest with respect to all the information requested by it under this Item. The information request relates to all sorts of criminal proceedings irrespective of their severity and their relation to the professional behaviour of the applicant or associated person. At least with respect to such criminal proceedings that are irrelevant for the Board's purposes, the Board may not claim to have a legitimate interest.

#### 4.4.5 Sec. 28 (3) No. 2 DPA

Under Sec. 28 (3) No. 2 DPA a transfer of personal data shall be admissible to avoid threats to the state security and public safety and to prosecute criminal offences if there is no reason to assume that a data subject has a legitimate interest in his data being excluded from such transfer.

First of all, it is very doubtful whether the information requested by the Board serves to avoid threats to state security or public safety. Any threat must be actual and concrete, the request of the Board under this Item does not only relate to actual threats but to very general cases that may only give rise to any sort of threat in the future.

In any event, the Board may not rely on this exception as state security and public safety do only relate to national, i.e. German, state security and public safety.

**4.4.6** Sec. 11; 28 (3) No. 3; Sec. 28 (3) No. 4; Sec. 28 (6) - (9); Sec. 29; Sec. 30; Sec. 35 DPA

The DPA contains further exceptions for collection and processing of personal data by private bodies that do not apply to the information request of the Board. We only would like to mention these exceptions for the purposes of completeness:

- (i) A transfer of personal data to an entity commissioned to process data for the data controller under Sec. 11 DPA is only applicable to a commissioning of data within the EU/EEA.
- (ii) The exceptions given under Sec. 28 (3) No. 3; Sec. 29 do only relate to a transfer of personal data for the purpose of marketing and public relations. As the request of the Board does not relate to such purposes, these exceptions are not applicable.
- (iii) The exception given under Sec. 28 (3) No. 4 DPA only relates to scientific research or other scientific purposes that are not applicable to the request of the Board.
- (iv) The exceptions given under Sec. 28 (6) to (9) DPA relate only to sensitive data. According to the DPA sensitive data are data in relation to race and ethnicity, political opinions, religious or philosophical convictions, union membership, health and sexual life. As no such data are per se involved in the request of the Board, these exceptions are not applicable. Furthermore, the requirements of these exceptions are very strict. Practically, the processing of such data requires the consent of the data subjects.
- (v) The exception given by Sec. 30 DPA only relates to anonymous data. However, the request of the Board includes explicitly the names of the individuals.
- (vi) Sec. 35 DPA only relates to the correction, erasure and blocking of personal data, however, not to a transfer.

#### **4.5** Elimination of conflict by consent/waivers

The consent of the data subjects (i.e. the individual concerned, e.g. the affected employees of the public accounting firm or individuals employed by the public accounting firm's client or by a third party) generally would permit the applicant to legitimately disclose the requested data to the Board. Such consent must be individual, specific, informed, freely given, express and in writing. It should be noted that these requirements apply irrespective of any additional requirements set up by other laws, e.g. whether any such consent would be valid with respect to employment law.

A consent principally may be revoked by the data subject without any reason with effect for the future unless the consent was part of a contractual agreement and enabling the fulfillment of such agreement. In case of such a revocation the Board would no longer be entitled to use the information.

## 4.5.1 Requirements of valid consent

(i) The consent must be individual, i.e. it is not required from the applicant or its corporate client but from each and every concerned individual whose data are contained in the information to be revealed to the Board, i.e. the individual public accountants, be it shareholders, proprietors or employees and any other individual.

- (ii) The consent has to relate to a specific set of data and to a specific purpose of the intended data processing. Usually, a list of data or categories of data to be transferred is included in the consent declaration.
- (iii) Among other things, informed consent means that the data subject has to be informed in detail about the purposes of the processing and, in certain cases, about the consequences of a refusal to consent.
- (iv) Furthermore, the consent has to be freely given (regarding the question whether the consent of an employee may be freely given, please see 4.5.2 below).
- (v) In addition, the consent must be express and in writing.

#### 4.5.2 Employee consent

Under the before stated circumstances, an employee consent under German law would not be valid.

Under German law it is generally doubtful whether the before described requirements for a valid consent can be fulfilled in an employment relationship, i.e. whether employees can freely give their consent vis-à-vis their employer.

So far, the Art. 29 EC Data Protection Working Party, has taken the general view that, as a matter of fact, employees often have no choice to refuse their consent: "The Art. 29 EC Data Protection Working Party takes the view that where as a necessary and unavoidable consequence of the employment relationship an employer has to process personal data, it is misleading if it seeks to legitimise this processing through consent. Reliance on consent should be confined to cases where the worker has a genuine free choice and is subsequently able to withdraw the consent without detriment." The working party set up pursuant to Article 29 of the EC Directive 95/46/EC is an independent advisory body whose opinions are not directly legally binding for the authorities in the member states.

It has to be noted that the German data protection authorities in general take the same view as the Art. 29 EC Data Protection Working Party. The highest federal and state data protection authorities in German meet regularly in the so called "Düsseldorfer Kreis" (Düsseldorf circle) and issue common statements regarding their interpretation of the DPA. Although these statements are not directly enforceable law, they express the way how these data protection authorities interpret the DPA in a way binding upon themselves and may be considered as regulations. Thus, any data controller applying the DPA has to take into consideration these statements very carefully and runs the risk of infringing the DPA when acting other than expressed in these statements. As a consequence, the data protection authorities may impose fines upon such data controllers infringing the DPA as determined by their statements.

This does not mean that an employee consent is considered in all cases as being void. There is a distinction to be made between cases where a consent is directly linked to the employment relationship and other cases that occur only in connection to the employment relationship and do not concern the work or the core

of the employment relationship itself. E.g. the Düsseldorfer Kreis in the past has considered a case to seek an employee consent for the monitoring of Emails and the use of the Internet at the workplace as being directly linked to the employment relationship. With respect to a consent of employees to process personal data pertaining to stock option plans of the employer, some authorities may consider an employee consent being appropriate.

With respect to the information requested by the Board under this Item, the Düsseldorfer Kreis has taken the view that such information from employees is a necessary and unavoidable consequence of the employment relationship as the registration is necessary for the employer in order to carry out any audit work relating to issuers. Furthermore, the information due to its sensitive nature relates to the core of the employment relationship and may have severe consequences for an employee in case of a disclosure.

Accordingly, the German data protection authorities would not consider an employee consent as a suitable exception. This was confirmed by the responsible working group of the Düsseldorf Kreis for cross border data transfers in a unanimous assessment. An official statement of the Düsseldorfer Kreis comprising the highest German data protection authorities expressing this view is announced to be issued on the next regular meeting of the Düsseldorfer Kreis (a translation of this official statement will be included in the Annex to this Legal Opinon).

**4.6** Safeguarding of sufficient data protection level in case of a cross-border transfer outside the EU/EEA

Even if one of the before described exceptions of the general prohibition to collect, process or use personal data according to Sec. 4 (1) DPA applies, in case of a cross-border transfer of personal data outside the EU/EEA additional requirements under the DPA must be satisfied. Generally, there are several alternatives in order so safeguard a sufficient data protection level by the recipient of the personal data:

- An assessment of all circumstances within the recipient country may lead to the conclusion that there is a sufficient data protection level (see 4.6.1 below);
- Any of the statutory exceptions mentioned in Sec. 4c (1) DPA, including a consent of the data subject, is given (see 4.6.2 below); or
- An agreement guaranteeing a sufficient data protection level between the submitting and the receiving party is in place (see 4.6.3 below).

## 4.6.1 Sec. 4b (2), (3) DPA

There are different ways to assess whether a recipient country has a sufficient data protection level in the meaning of Sec. 4b (2), (3) DPA. First of all, the EU Commission has recognised some countries which laws provide in general a sufficient data protection level (at the time being Switzerland, Hungary, Argentine and partly Canada). These decisions are binding. The US are not considered in general to have such a sufficient level of data protection.

With respect to some cases, the EU Commission and the US government agreed on the so-called "safe-harbour rules". Any recipient adhering to these rules is considered as guaranteeing a sufficient data protection level unless any circumstances show the opposite. It should be noted that these rules are only applicable to private entities subject to regulation by the US Federal Trade Commission of the US Department of Transfer. As the Board has not at the time being adhered to these principles, this exception does not apply.

# 4.6.2 Sec. 4c (1) DPA

According to the exceptions stated in Sec. 4c (1) DPA, any transfer cross-border outside the EU/EEA may be admissible even if the recipient does not guarantee an adequate level of data protection. These exceptions are, per se, not given in the present case.

- (i) According to Sec. 4c (1) No. 1 DPA the data subject may give his consent. Please note that to this respect the same requirements apply as described before (see 4.5 above). In particular the consent of employees in such instances would not be valid.
- (ii) According to Sec. 4c (1) No. 2 DPA a transfer must be necessary for the performance of a contract between the data subject and the data controller. Relating to the request for the information under this Item, the employment relationship is not a suitable means of justification for such a transfer (see 4.4.1 above).
- (iii) The exception under Sec. 4c (1) No. 3 DPA only relates to a transfer necessary for the conclusion of a contract with the data subject. This is not intended by the Board's request.
- (iv) The exception of Sec. 4c (1) No. 4 DPA relating to a transfer necessary on important public interest grounds or for the enterprise, exercise or defence of legal claims does not apply either. Again, public interests only relate to German public interests.
- (v) Sec. 4c (1) No. 5 DPA allows for a transfer necessary in order to protect vital interests of the data subject. Such interests are not involved in the present case.
- (vi) Sec. 4c (1) No. 6 DPA allows for a transfer made from a register which is intended to provide information to the public and which is open to the consultation either by the public in general or by any person who can demonstrate a legitimate interest, to the extent that the statutory conditions are fulfilled in the particular case. As stated above (see 4.4.3 above), the existing German registers are either not open to the public or, in case of a request for judgements by a court, would be open in general to the applicant or the Board if they can demonstrate a legitimate interest, but would not contain the data requested by the Board under this Item.

#### 4.6.3 Sec. 4c (2) DPA

In accordance with Sec. 4c (2) DPA the competent supervisory authority may nevertheless authorise individual transfers of personal data if the data controller agrees with the recipient on adequate safeguards with respect to the protection of privacy and the exercise of the corresponding rights, in particular resulting from contractual clauses or binding corporate regulations. This exception does not apply unless there are any agreements in place between the applicant and the Board that are either based on the EU model clauses (in this case no approval of the

German data protection authorities may be needed) or based on individual clauses (in this case, an approval of German data protection authorities before their execution is required in any case).

## 4.7 Conclusions

The DPA is applicable to the information requested by the Board under this Item. It would only be inapplicable if it does not contain any data relating to an identified or identifiable individual, be it a shareholder or proprietor of the applicant, employees of the applicant or issuers or persons related to the issuer.

We believe that the statutory exceptions for the collection, processing or use of personal data, i.e. a transfer to the Board, do not apply.

In principle, the consent of the data subject may be a suitable exception permitting a transfer. However, this only applies with respect to such persons which are not employees of the applicant. With respect to the consent of employees, the relevant data protection authorities would not accept an employee consent as a suitable exception.

In addition, the requirements regarding a cross-border transfer of personal data outside the EU/EEA currently are not fulfilled. Although consent of the data subjects in general would be a suitable exception, the same problems with respect to employee consent arise.

# 5 Confidentiality Obligations

With respect to confidentiality obligations it as well should be noted that this is a different layer of German law to be applied independently from other areas of law such as employment and data protection law. It espescially should be noted that the confidentiality obligation exists vis-à-vis the client, i.e. a company, not necessarily vis-à-vis all individuals involved (e.g. employees or customers of the client). Such individuals still have their own rights, e.g. under employment and data protection law. Accordingly, a consent of a client enabling an applicant to disclose information to the Board cannot replace any necessary consent of individuals if the information relates to data on such individuals.

## **5.1** Application of Confidentiality Obligations

The confidentiality obligation of public accountants only relates to such information concerning the accountant-client relationship. Although the request under Item 5.1 (a) mostly relates to information about the applicant or any associated person, nevertheless such information may include also information protected under the confidentiality obligation. According to Item 5.1 (b) (4) the information shall contain the name of an issuer or other client that was the subject of an audit report or comparable report, if applicable to the respective criminal proceeding requested under this Item. In these cases, client information which is subject to confidentiality obligations, is part of the information requested by the Board under this Item.

## 5.2 Basic Rules and Scope of Confidentiality Obligations

As a general principle, public accountants shall keep confidential all facts and circumstances, which they are entrusted with or which they become aware of in the course of their professional work.

• This basic principle of the professional law of public accountants is set forth in Sec. 323 German Commercial Code (*Handelsgesetzbuch - HGB-*) and Sec. 43 AO.

- Also Sec. 9 of the APAA triggers the public accountant's duty to keep information confidential. In addition, Sec. 9 APAA provides that a public accountant shall take the appropriate measures to ensure that such facts and circumstances shall not be known to third parties who are not entitled to such information. Hence, public accountants shall not only refrain from revealing confidential information by providing information or documents to the Board or by allowing the Board to conduct inspections or investigations of their business, but also shall actively prevent that such information is leaking out.
- Furthermore, any illegitimate disclosure by a public accountant is a criminal offence pursuant to Sec. 203 German Penal Code (Strafgesetzbuch StGB -) and Sec. 333 German Commercial Code (Handelsgesetzbuch HGB -) and is subject to fines and imprisonment of two years maximum.
- Finally, an implied duty of confidentiality follows from the contract between the public accounting firm and the client.
- The public accountant's duty to keep information confidential is in principle mirrored by a right to refuse to testify. For example, according to Sec. 383 Civil Procedure Act (*Zivilprozessordnung ZPO -*), Sec. 53 Criminal Procedure Act (*Strafprozessordnung StPO*) and Sec. 385 General Tax Act (*Abgabenordnung AO -*), public accountants have the right to refuse to testify in civil, criminal and tax proceedings. As a rule, the public accountant is also entitled to refuse to testify in administrative proceedings vis-à-vis the tax authorities and other governmental agencies. In light of the aforementioned professional obligations, the public accountant needs an express release from such obligations in order to be legally allowed to testify.
- Furthermore, in accordance with the public accountant's right to refuse to testify, pursuant to Sec. 97 Criminal Procedure Act, the working papers of an public accountant cannot be seized for use as evidence in criminal proceedings to the extent the public accountant has a right to refuse to testify. German civil procedure, even after the introduction of certain obligations to provide documents in a court proceedings introduced recently, does neither provide for a discovery phase nor does it allow the seizure of documents otherwise.

The public accountant's duty of confidentiality is far reaching and includes all circumstances the public accountant (1) was made aware of by the client and (2) got aware of at the occasion of rendering professional services to a client. This entails not only information which the client intentionally made available to the public accountant in view of his professional activity but also all information the public accountant becomes aware of due to his professional activities even if such information is unrelated to the public accountant's professional task.

There are only limited exceptions to these confidentiality obligations. As a general rule, it should be noted that any exceptions are limited to the purposes for which they were granted. It is not possible to apply them to other cases and different purposes. The exceptions include the following.

- Statutory exceptions allowing for disclosure of client related data.
- The requested information is publicly available.
- Legitimate interests / self defence allow for a disclosure of confidential information.

#### Consent of the client.

# **5.3** Statutory exceptions

Sec. 57b (3) AO contains an explicit exception to the principle of confidentiality in order to ensure effective quality control by the German statutory oversight body, the Chamber of Public Accountants (*Wirtschaftsprüferkammer*).

However, as an exception to the general principle of confidentiality its scope of application is limited to the bodies explicitly mentioned. Thus, this exception cannot be extended to the quality control and general oversight of the Board.

Other existing statutory exceptions, e.g. relating to banking oversight or money laundering, do relate to completely different purposes and, thus, are not applicable here.

## **5.4** Publicly available information

As far as information is brought into the public domain by the client itself, e.g. by publishing it in a public register, such information does not have to be kept confidential by the public accountant. For instance, German law provides that any stock corporation has to publish the public accountants it has retained and the annual financial statements in the commercial register (Sec. 119, 130 (5) of the Stock Corporations Act (*Aktiengesetz - AktG-*) and Sec. 325 Commercial Code). Hence, an applicant is entitled to disclose the names of all German issuers for which he prepared annual financial statements, yet only after this information has become part of the commercial register.

However, the information requested by the Board under this Item, although it may contain information under public domain, is not limited to such information. It always will be connected with information on a criminal proceeding relating to an audit report issued for such a client. As stated before (see 4.4.3 above) this information is not in the public domain, but access to judgements of a court are limited to certain persons claiming a legal interest in such a judgement and, apart from that, the names may not be included in copies of such judgements.

Hence, this exception does not apply.

# **5.5** Legitimate interest / Self-defence (Notstand)

# 5.5.1 Legitimate interest

The legitimate interest exception is not explicitly stated in the statutes, but based on case law. However, no case law exists with respect to the request of the Board under this Item or comparable cases. The courts have traditionally only accepted the disclosure of client information to the extent such disclosure was required to enable the public accountant to sue the client for professional fees or to defend himself against the allegation of professional misconduct. Otherwise, it was argued that the public accountant could not collect debts or defend himself. The confidentiality obligation of lawyers, which is very similar to the public accountant's one, is explicitly only excluded in the event of alleged professional misconduct, debt collection or other statutory exceptions. The request under this Item does not fulfil the decided cases which first of all relate to civil proceedings.

Having said this, it is unlikely whether the courts will extend their decisions to the disclosure of client information to the Board even though one could argue that a public accounting firm has a legitimate interest in registering with the Board. The

client's interest in retaining a registered public accounting firm is unlikely to be taken into account as a legitimate interest in favour of a disclosure because the client can give its consent if it agrees to release the public accountant from his confidentiality obligation.

In any event, even if a legitimate interest in the transfer of data to the Board was acknowledged by the courts in general, it has to be evaluated in every single case whether an overriding interest in confidentiality exists. For example, the disclosure of a litigation involving alleged fraud in relation to audit reports could seriously impair the client's legal position and, therefore, lead to a prevailing interest of the client in confidentiality.

#### 5.5.2 Self defence

The disclosure of information to the Board can not be based on self-defence. An action in self-defence presupposes that the disclosure is required to protect prevailing legitimate interests protected by the law. Since an action in self-defence requires that both the client's interest in confidentiality and the public's trust in the confidential treatment of public accounting information is taken into account it is rather unlikely that the courts come to the conclusion that the public accountant's interest in registering with the Board prevails.

In particular, considering Appendix 1, Rule 2300 of the PCAOB Release 2003-007 regarding secrecy in case of a publication of the registration, it becomes clear that the client's interest in confidentiality is not guaranteed.

In addition, self-defence is considered to be ultima ratio. Hence, prior to acting in self-defence it has to be ensured that the disclosure cannot be based on the client's consent.

## **5.6** Elimination of conflict by consent

A public accountant is released from his duty to keep information confidential in the event the client consents to disclose client information. Such consent has to be given by the client, i.e. its legal representatives (however, not by each affected subject as would be the case in relation to data protection). In order to consent validly, the client has to have a proper understanding of the scope of information the disclosure of which he is permitting. The law does not require the consent to be given in writing. However, given the serious implications, in particular with regard to potential penal liability, we strongly recommend to rely on written express consent only.

The mere fact that a client who retains a registered public accounting firm is aware of the public accounting firm's obligations vis-à-vis the Board (and might even have an interest in an effective quality control) is not sufficient to assume an implied consent of the client, in particular given the importance of the principle of confidentiality. This is indirectly confirmed by Sec. 57b (3) AO which provides the only explicit exception to the principle of confidentiality in order to ensure effective quality control by the German statutory oversight body, the Chamber of Public Accountants (*Wirtschaftsprüferkammer*). Such an exception would not have been necessary if the client was deemed to have impliedly consented. Furthermore, it is doubtful whether such clients that are no issuers, have a full understanding of the need of public accountants to register with the Board.

Even if the representative of a corporate client, i.e. its management, is violating internal rules of corporate governance by granting consent to reveal information, such consent

would be legally binding and the public accountant could rely on it. However, whether or not the management is internally permitted to release the public accounting firm from its confidentiality obligations bears effect in relation to the likelihood whether or not a public accounting firm is able to obtain such consent. The answer to this question requires a thorough consideration of the conflicting interests in a Board approved audit report and in maintaining confidentiality. For example, the interest in confidentiality could prevail in case of a German subsidiary of a SEC-listed corporation, who itself has no interest in a Board approved audit report. Finally, we would like to draw your attention to the fact that consent is required from each and every client whose information will be released to the Board. For example, in the course of general inspections and investigations as well as disciplinary proceedings against a public accountant the Board also might get aware of information of non-SEC-listed clients who have no incentive to allow such disclosure.

Finally, it should be noted that similar to data protection law, a consent principally may be revoked by a client without any reason with effect for the future. In case of such a revocation the Board would no longer be entitled to use the information.

#### 5.7 Conclusion

To the extent the information requested by the Board under this Item contains any information about the client, i.e. the name of an issuer that was in any way subject of one of the criminal proceedings to be reported to the Board, the confidentiality obligations apply. Apart from a consent that has to be given by the client via its legal representatives, no exceptions apply to a disclosure of such information to the Board.

# B. Item 5.1 (a) (2) of Form 1 of the PCAOB Release No. 2003-007, dated May 6, 2003

## 1 Information Request

Item 5.1 Certain Criminal, Civil and Administrative Proceedings

a. Indicate whether or not the applicant or any associated person of the applicant is a defendant or respondent

. . .

2. in any pending civil or alternative dispute resolution proceeding initiated by a governmental entity (including a non-US. jurisdiction) arising out of the applicant's or such person's conduct in connection with an audit report, or a comparable report prepared for a client that is not an issuer, or was a defendant or respondent in any such proceeding in which a judgement or award was rendered against the applicant or such person, whether by consent or otherwise, during the previous five years;

. . .

- b. In the event of an affirmative response to Item 5.1.a, furnish the following information with respect to each such proceeding:
  - 1. The name, filing date, and case or docket number of the proceeding.

- 2. The name and address of the court, tribunal, or body in which such proceeding was filed.
- 3. The names of all defendants or respondents in such proceeding who are also the applicant, any person listed in Part VII, or any person associated with the applicant at the time that the events in question occurred.
- 4. The name of the issuer or other client that was the subject of the audit report or comparable report.
- 5. With respect to each person named in Item 5.1.b.3, the statutes, rules or other requirements such person was found to have violated (or, in the case of a pending proceeding, is charged with having violated).
- 6. With respect to each person named in Item 5.1.b.3, the outcome of the proceeding, including any sentence or sanction imposed. (If no judgment or award has yet been rendered, enter the word "pending".)

Note: Foreign public accounting firm applicants need only disclose such proceedings for the applicant and any proprietor, partner, principal, shareholder, officer, or manager of the applicant who provided at least ten hours of audit services for any issuer during the last calendar year.

# 2 Conflicting German Law

## 2.1 Employment Law

Item 5.1 (a) (2) is in conflict with, and submission of the required information would cause the applicant to violate German employment law according to Art. 2 (1) German Constitution; Sec. 134; 138; 242; 307 (1) CC; Sec. 2 (1); 23 (1); 75 (1); (2); 80 (1); 87 (1); 94 (1) WCA. However, it will be possible to eliminate the conflict by obtaining consents from the employees if such consents are made freely and employees have been fully informed about the possibility that the information could be made available to the public.

#### 2.2 Data Protection Law

Item 5.1 (a) (2) is in relation to personal data potentially in conflict with Sec. 4 (1) DPA. Apart from that, Item 5.1 (a) (2) is in conflict with Sec. 4b (2) DPA, the rules on cross-border transfers of personal data.

It is generally possible to eliminate the conflict by obtaining consents or waivers. However, with respect to consents of employees, such consents would not be valid.

## 2.3 Confidentiality Obligations

Item 5.1 (a) (2) is in relation to client data in conflict with confidentiality obligations of the applicant and/or any associated persons as stipulated by Sec. 43 (1) AO, Sec. 9 APAA, Sec. 323 (1), 333 German Commercial Code (*Handelsgesetzbuch - HGB-*), Sec. 203 German Penal Code (*Strafgesetzbuch - StGB -*). It will be possible to eliminate the conflict by obtaining consents or waivers of the clients.

# 3 Employment Law

**3.1** Applicable rules of individual employment law on submitting information about civil or alternative dispute resolution proceedings

The general legal position of German employment law with respect to personal information has been explained above under A.3.1. All legal aspects discussed there apply in the same way to German applicants regarding the requirements under Item 5.1 (a) (2).

# **3.2** Application of these rules on Item 5.1 (a) (2) and 5.1 (b) (1) - (6)

#### 3.2.1 Requesting the information from an employee

In respect of proceedings initiated against the applicant alone or against the applicant and one or a group of his employees, the applicant usually will know about such proceedings from his own knowledge. Concerning other proceedings, as discussed already in detail under A.3.2.1 above, an employer can obtain information from his employees either by direct disclosure or by asking questions.

The employee's duty to disclose information without being asked follows from the principle of equity and good faith and is limited to facts that would inhibit an employee from fulfilling his contractual duties or that would lead to a severe and permanent disturbance in the contractual relationship. Even if the information required under Item 5.1 (a) (2) relates to the performance of the employee, he will not generally be obliged to inform the employer about all such proceedings, but only about such proceedings the outcome of which could be severe in a sense that it hinders the employee from performing his contractual duties or forms a major disturbance in the contractual relationship.

Concerning the employer's right to obtain information from the employee, he has the right to obtain information about circumstances which are related to the employment performance. However, the legitimate interests of the employer are limited to the present situation and fade with time. Applying these rules, an employee would not be bound to disclose all his professional wrongdoings and related proceedings to the employer, unless the proceeding is still pending or the proceeding was sufficiently severe to have still some relevance for the employment relationship. However, proceedings as referred to in Item 5.1 (a) (2) will normally be sufficiently severe to be legitimately requested by the employer, especially as the Board in the case of foreign applicants requires only information on professional employees, where the employer has a wider entitlement to ask questions.

However, there may be circumstances where a particular proceeding as referred to in Item 5.1 (a) (2) is of minor significance and dates back several years. In such circumstances it will be doubtful whether the employee would still be required to inform the employer about such a proceeding; especially, should the notion "audit report, or a comparable report prepared for a client that is not an issuer" in Item 5.1 (a) (2) refer not only to reports prepared for clients of the applicant, but as well to reports prepared by or in association with the associated person for clients of the previous employer, if such proceeding had taken place during a previous employment of the employee and the employee could reasonably fear that revealing this proceedings might be detrimental to his career. As the law on the employer's right to obtain information form his employees depends form the balancing of both party's interests, the outcome of an employment court dispute in such a case is impossible to predict.

With the exception of such specific cases, it can be concluded that the employer would be able to obtain the information required under Item 5.1 (a) (2) including the details as listed in Item 5.1 (b) (1) - (6).

## **3.2.2** Submitting the information to a third party

As discussed above under A.3.2.2, the question whether the employer is entitled to disclose information which he has obtained from its employees to the Board is neither regulated in statute nor decided by the competent employment courts. It is only with the consent of the employee that an employer is entitled to reveal information that is connected to the performance and the conduct of the employee at work. When disclosing such information the employer has to respect the basic personal right of the employee and the limits on the right to obtain information imposed thereby. It was further concluded that if the third party does not guarantee confidentiality, the employer would not be allowed to submit private information, regardless whether the third party has itself a legitimate interest in obtaining such information.

On this legal basis, it is doubtful whether the employer would be entitled to submit the information required to the Board. The Board is not the employer of the employees and not a German public or governmental authority competent to issue directions to German employees. The employer's interest to disclose the information requested under this Item to the Board follows only from the fact that this is a requirement for registration of foreign public accounting firms and thus for providing audit services to certain companies, which is not directly related to the employment contract. The main concern against such disclosure of information to the Board follows from the fact that the Board does not guarantee that it will keep such information confidential. According to the PCAOB Release No. 2003-007 Appendix 1 Rule 2300 (a) - (h) an application for registration shall be made publicly available as soon as practicable, provided that the applicant did not request confidential treatment of specific information. In case of information submitted to the Board with a request for confidential treatment, the Board's Director of Registration and Inspection shall determine whether the requested confidential treatment is granted. There shall be no guarantee that information for which confidential treatment is requested will not be published nor do the rules provide for a possibility to withdraw information submitted with a request for confidential treatment in case such confidential treatment is denied.

Under these circumstances it would not be possible to fulfil the requirements of the Board without obtaining the employees explicit consent. If an employee who must be fully aware of the possibility of publishing the information provided consents to the disclosure of his information and such consent was rendered freely and without applying undue pressure on the employee, such consent would be most likely to be valid and the employer could provide the requested information to the Board. Without consent of the employee, the employer would not be entitled to fulfil the Board requirements under Item 5.1 (a) (2).

**3.3** Applicable rules on works council involvement on submitting of information about civil or alternative dispute resolution proceedings

The general legal aspects of German works constitution law with respect to personal information have been explained above under A.3.3. All legal aspects discussed there apply in the same way to German applicants and their enterprises regarding the requirements under Item 5.1 (a) (2).

However, as the information required under Item 5.1 (a) (2) is much more related to the occupation and professional conduct of the employees than the information requested under Item 5.1 (a) (1) and does not constitute a similar infringement of the employees general personal right, the conclusions are different.

3.4 Application of the works council rules on Item 5.1 (a) (2) and 5.1 (b) (1) - (6)

For the following considerations it is anticipated that the works constitution law applies to the relevant enterprise and the associated person in question (see A.3.4 above).

Under his obligation to ensure that all laws and regulations protecting the employees are guarded in the enterprise following from Sec. 80 No. 1 WCA the works council would be called to examine whether the collection and submitting of the information requested under this Item was in line with German law and especially the principles of the employees' basic rights. Sec. 75 (2) WCA contains the same obligation. As already discussed above under 3.2.1, 3.2.2, the information referred to in Item 5.1 (a) (2) is related to the employment and professional conduct and thus collecting of such information by the employer will normally not be an infringement of the general personal right of the employees. However, the works council has the right to be heard and to discuss with the employer any aspects it regards as problematic in connection with such passing of information. One area where a works council might raise concerns is the question of the Board's duty to confidentiality of the information submitted. However, in our opinion the works council would not be entitled to obtain an injunction against the employer submitting the information to the Board just on the reason that the possible publication amounts to an infringement of the employees' general personal rights and becomes therefore an issue under Sec. 75 (2), 80 No. 1, 23 (3) WCA.

However, even if the information could be obtained and disclosed in line with the law, the employer would not be entitled to obtain these information without prior conclusion of an agreement with the works council, as Sec. 87 (1) WCA provides that the works council has a co-determination right in all matters dealing with the running of the enterprise and the conduct of employees in the enterprise. Obtaining specific information from a group of employees which is defined according to general criteria has already been regarded by the Federal Employment Court as triggering the co-determination right of the works council. This rule does apply to any applicant employer who needs to obtain information on Item 5.1 (a) (2) from all employees employed on specific positions which he intends to assign with an audit for a client who is an issuer or a comparable report.

The organized collection of Item 5.1 (a) (2) - information might furthermore fulfil the definition of an employee questionnaire which according to Sec. 94 (1) WCA is subject to a similar co-determination right of the works council.

The co-determination procedure is analyzed in detail above under A.3.4. All aspects discussed there apply here as well.

Therefore, the employer would only be able to obtain the information requested in Item 5.1 (a) (2) if he concluded the necessary works agreement to fulfil his obligations under Sec. 87, 94 WCA. Prior to the conclusion of such works agreements employees could object to take part in submitting information (even if they have generally consented to provide such information) and the works council could initiate proceedings to stop the employer with a court injunction.

**3.5** Elimination of the conflict by consents or waivers

## 3.5.1 General rules on consents and waivers in an employment relationship

The general legal position of German employment law with respect to employees' consents and waivers has been explained above under A.3.5.1. All legal aspects discussed there apply in the same way to German foreign public accounting firm applicants regarding the requirements under Item 5.1(a) (2).

#### **3.5.2** Application of these rules to new entrants

The legal position regarding the contractual clause obliging new employees to inform the employer about certain circumstances and consent to the submission of such information to a foreign third party has been analyzed above under A.3.5.2. The same rules apply with respect to Item 5.1 (a) (2).

However, as the information required under Item 5.1 (a) (2) is related to the employment relationship and the professional conduct, such a clause in an employment contract to obtain information might be considered valid as it is covered by the legitimate business interest of the employer and balanced and therefore does not unreasonably impair the employee. Concerning the disclosure to a foreign third party, the outcome of a legal analysis would depend on the wording of such a clause, as is would be necessary to make the employee fully aware that the employer cannot guarantee (as explained in greater detail in A.3.2.2) that the information submitted under this term would be kept confidential.

As a consequence, such a clause including an employee consent to the collection and disclosure of information to the Board would be enforceable.

#### **3.5.3** Application of these rules to existing employees

For employees who are already employed by the employer it can be generally anticipated that the employment contract does not include such a clause covering the request of the Board under this Item discussed above under 3.5.2. If the employer would try to seek consent to obtaining the information required by the Board and to disclosing it, this would be regarded as an offer for an amendment of the employment contract. The employee would be free to accept such an offer and to give the necessary consent to the collection and disclosure of information to the Board, but, however, his consent to do would only be valid if he acted without undue pressure and had been free to refuse such offer.

On the basis of the analysis of the employer's right to issue a termination for alteration as provided already above under A.3.5.3, it can be stated here that, even if the public accounting firm can show that work for a client which is subject to the supervision of the Board accounts for a significant part of its business and that it would have to stop providing services for such client if the requirements of the Board could not be met, the termination for alteration would most probably not be effective as the employer could not guarantee that the information required by the Board is kept confidential (as explained in greater detail in A.3.2.2). No employee has to accept that private information as referred to in Item 5.1 (a) (2) is made available to the public without his explicit consent.

Accordingly, although it is legally possible for an employee to consent to an obligation to report the required information to the employer and to disclose this information to the Board, a termination for alteration of the employment contract to include such consent as a clause of the employment contract would not be valid.

#### 3.5.4 Works council

Even if all employees consent to report the required information to the employer and to the disclosure of this information to the Board, the employer still needs to conclude a works agreement with the works council based on Sec. 87 (1) No. 1, 94 WCA.

#### 4 Data Protection Law

# 4.1 Application of DPA

The statements made under A.4.1 above apply respectively. Accordingly, the rules of the DPA are applicable to the information request of the Board to the extent the requested information contains any personal data. Such personal data includes information about any individual associated persons of the applicant, however, may also include the applicant itself or the client.

# **4.2** Basic Rule Regarding a Transfer of Personal Data

The statements made under A.4.2 apply respectively. Any collection, processing or use of personal data by the data controller is prohibited unless one of the exceptions named in Sec. 4 (1) DPA applies. Furthermore, the general principles of data protection law must be complied with.

## **4.3** Compliance with legal obligations outside the DPA

The statements made under A.4.3 apply respectively. There is no German legal obligation outside the DPA to transfer these data to the Board.

## 4.4 Exceptions based on DPA

#### 4.4.1 Sec. 28 (1) No. 1 DPA

First of all, the statements made under A.4.4.1 apply respectively. However, the legal assessment varies as it, generally speaking, may be a valid content of an employment contract that an employer requests from his employees the information requested by the Board under this Item (please see 3.2.1). However, this only relates to the right of an employer to request such information for its own purposes. With respect to the fact that this information is only needed to be transferred to the Board and that no confidentiality of such information is guaranteed by the Board (as explained in greater detail in A.3.2.2), one might hardly argue that such a transfer would serve the purpose of an employment contract between the applicant and its employees. This, however, could be changed for the future with respect to the content of an employment contract if the employee gives his consent (please see 3.5 above).

Furthermore, the requirements to seek works councils' approval (please see 3.4 above) must be regarded in cases in an enterprise of the applicant exists a works council. If such works council's approval is not obtained, it can hardly be argued that a transfer serves the purpose of an employment contract.

#### **4.4.2** Sec. 28 (1) No. 2 DPA

The statements made under A.4.4.2 apply respectively. Whether the legitimate interest exception is given in this case has to be assessed on a case-by-case basis

(in the meaning explained in A.3.2.2). Even if this request is not as sensitive as the request under Item 5.1 (a) (1) regarding criminal proceedings, we believe that the data subjects still have a very strong interest in not disclosing such data. In particular, the arguments named in A.4.4.2 (iii) still apply. The request relates to data that may effect that data subject's professional career, especially regarding the planned publication of such data. Furthermore, the arguments named in A.4.4.2 (i), (ii) still apply as it is not per se in accordance with existing employment contracts to request such information from employees. Accordingly, no legitimate interest of an employer can exist.

#### 4.4.3 Sec. 28 (1) No. 3 DPA

The statements made under A.4.4.3 apply respectively. Regarding civil proceedings, there is no central register in Germany. Regarding a request for a copy of respective judgements, such requests first of all are subject to the applicant showing a legal interest in such an information according to Sec. 299 (2) of the Act on German Civil Proceedings (*Zivilprozeßordnung - ZPO-*), Sec. 78 of the Act on Financial Courts Proceedings (*Finanzgerichtsordnung - FGO -*), Sec. 120 of the Act on Social Courts Proceedings (*Sozialgerichtsgesetz - SGG -*), Sec. 46 (2) of the Act on Labour Court Proceedings (*Arbeitsgerichtsgesetz - ArbGG -*). Because of this requirement to show a special interest, this would not be qualified as publicly accessible source. Furthermore, the courts in most cases will not release the names of the parties involved which, however, are part of the request of the Board.

## 4.4.4 Sec. 28 (3) No. 1 DPA

The statements made under A.4.4.4 and B.4.4.2 apply accordingly. Even if information on civil proceedings is not as sensitive as information on criminal proceedings and related to professional behaviour of the data, we still believe that the data subjects have a legitimate interest in excluding a transfer of their data.

4.4.5 Sec. 28 (3) No. 2 DPA

The statements made under A.4.4.5 apply respectively.

**4.4.6** Sec. 11; 28 (3) No. 3; Sec. 28 (3) No. 4; Sec. 28 (6) - (9); Sec. 29; Sec. 30; Sec. 35 DPA

The statements made under A.4.4.6 apply respectively.

## **4.5** Elimination of conflict by consent/waivers

The statements made under A.4.5 apply respectively. Any consent of the data subject must be individual, specific, informed, freely given, express and in writing. Again, an employee consent would not be valid regarding this request as it is closely linked to the content of the employment relationship.

**4.6** Safeguarding of sufficient data protection level in case of a cross-border transfer outside the EU/EEA

The statements made above under A.4.6 apply accordingly. The possible options for a safeguarding of a sufficient data protection level in the country of the recipient are not given, as the Board is neither subject to the safe-harbour rules nor has concluded a respective agreement on the safeguarding of a sufficient data protection level.

Again, consent would be a possible exception apart from cases of employee consent that would not be valid.

#### **4.7** Conclusions

To the extent personal data relating to any individual are involved when complying with the request of the Board under this Item, the DPA applies. In this case, the general prohibition of any collection and processing of personal data applies. We believe that the statutory exceptions given by the DPA do not apply. Furthermore, there are no guarantees in place for a sufficient data protection level in the US. Accordingly, a transfer of information to the Board is prohibited by these provisions as well. Although in general consent of the data subject would be a suitable means of eliminating these conflicts with German law, such a consent of employees would be no suitable means.

# 5 Confidentiality Obligations

## **5.1** Application of Confidentiality Obligations

The statements made under A.5.1 apply accordingly. To the extent information about a client is requested under this Item, client confidentiality obligations apply.

#### **5.2** Basic Rules and Scope of Confidentiality Obligations

The statements made under A.5.2 apply accordingly. Client confidentiality obligations set up by several statutes and the contractual relation with the client apply. The duty of confidentiality is far reaching and includes virtually all information relating to a client. One of the existing exceptions to client confidentiality must be satisfied in case of a transfer with such exceptions to be interpreted narrowly.

## **5.3** Statutory exceptions

The statements made under A.5.3 apply accordingly. There are no statutory exceptions for a transfer of such data to the Board.

## **5.4** Publicly available information

The statements made under A.5.4 apply respectively. There are no publicly accessible sources relating to civil proceedings which are open without showing special interests and that will produce information containing the names of clients.

## **5.5** Legitimate interest / Self-defence (Notstand)

#### 5.5.1 Legitimate interest

The statements made under A.5.5.1 apply accordingly. The legitimate interest exception, even if the information request under this Item may relate to one of the cases accepted by German courts (i.e. debt collection or alleged professional misconduct), these exceptions do only apply for the purpose for which they were granted. I.e. they were made in the interest of the applicant, not in the interest of a third party like the Board. Thus, a transfer of such information may not be based on this exception.

## 5.5.2 Self defence

The statements made under A.5.5.2 apply accordingly. The request under this Item may not be considered as a case of self defence.

## **5.6** Elimination of conflict by consent

The statements made under A.5.6 apply accordingly. The applicant may seek a client consent for disclosure of any information relating to the client under this request. Such consent should be given explicitly.

#### 5.7 Conclusion

To the extent the information requested by the Board under this Item contains any information about a client, e.g. when being a party to such a civil proceeding, the confidentiality obligations apply. The only applicable exception would be a consent of the respective client.

# C. Item 5.1 (a) (3) of Form 1 of the PCAOB Release No. 2003-007, dated May 6, 2003

# 1 Information Request

Item 5.1 Certain Criminal, Civil and Administrative Proceedings

a. Indicate whether or not the applicant or any associated person of the applicant is a defendant or respondent

...

- in any pending administrative or disciplinary proceeding arising out of the applicant's or such person's conduct in connection with an audit report, or a comparable report prepared for a client that is not an issuer, or was a respondent in any such proceeding in which a finding of violation was rendered, or a sanction entered, against the applicant or such person, whether by consent or otherwise, during the previous five years. Administrative or disciplinary proceedings include those of the Commission; the Board, any other federal, state, or non-US. agency, board or administrative or licensing authority; and any professional association or body. Investigations that have not resulted in the commencement of a proceeding need not be included;
- b. In the event of an affirmative response to Item 5.1.a, furnish the following information with respect to each such proceeding:
  - 1. The name, filing date, and case or docket number of the proceeding.
  - 2. The name and address of the court, tribunal, or body in which such proceeding was filed.
  - 3. The names of all defendants or respondents in such proceeding who are also the applicant, any person listed in Part VII, or any person associated with the applicant at the time that the events in question occurred.
  - 4. The name of the issuer or other client that was the subject of the audit report or comparable report.

- 5. With respect to each person named in Item 5.1.b.3, the statutes, rules or other requirements such person was found to have violated (or, in the case of a pending proceeding, is charged with having violated).
- 6. With respect to each person named in Item 5.1.b.3, the outcome of the proceeding, including any sentence or sanction imposed. (If no judgment or award has yet been rendered, enter the word "pending".)

Note: Foreign public accounting firm applicants need only disclose such proceedings for the applicant and any proprietor, partner, principal, shareholder, officer, or manager of the applicant who provided at least ten hours of audit services for any issuer during the last calendar year.

## 2 Conflicting German Law

## 2.1 Employment Law

Item 5.1 (a) (3) is in conflict with, and submission of the required information would cause the applicant to violate, German employment law according to Art. 2 (1) German Constitution; Sec. 134; 138; 242; 307 (1) CC; Sec. 2 (1); 23 (1); 75 (1); (2); 80 (1); 87 (1); 94 (1) WCA. However, it will be possible to eliminate the conflict by obtaining consents from the employees if such consents are made freely and employees have been fully informed about the possibility that the information could be made available to the public.

# 2.2 Data Protection Law

Item 5.1 (a) (3) is in relation to personal data potentially in conflict with Sec. 4 (1) DPA. Apart from that, Item 5.1 (a) (3) is in conflict with Sec. 4b (2) DPA, the rules on cross-border transfers of personal data.

It is generally possible to eliminate the conflict by obtaining consents. However, with respect to consents of employees, such consents would not be valid.

# 2.3 Confidentiality Obligations

Item 5.1 (a) (3) is in relation to client data in conflict with confidentiality obligations of the applicant and/or any associated persons as stipulated by Sec. 43 (1) AO, Sec. 9 APAA, Sec. 323 (1), 333 German Commercial Code (*Handelsgesetzbuch- HGB-*), Sec. 203 German Penal Code (*Strafgesetzbuch - StGB -*). It will be possible to eliminate the conflict by obtaining consents or waivers of the clients.

## 3 Employment Law

**3.1** Applicable rules of individual employment law on submitting information about administrative or disciplinary proceedings

Please refer to B.3.1 above, as the legal position on the information requested in Item 5.1 (a) (2) applies entirely to the analysis on Item 5.1 (a) (3).

**3.2** Application of these rules on Item 5.1 (a) (3) and 5.1 (b) (1) - (6)

Please refer to B.3.2 above as the legal position on the information requested in Item 5.1 (a) (2) applies entirely to the analysis on Item 5.1 (a) (3).

**3.3** Applicable rules on works council involvement on submitting of information about administrative or disciplinary proceedings

Please refer to B.3.3 above, as the legal position on the information requested in Item 5.1 (a) (2) applies entirely to the analysis on Item 5.1 (a) (3).

3.4 Application of the works council rules on Item 5.1 (a) (3) and 5.1 (b) (1) - (6)

Please refer to B.3.4 above, as the legal position of the information requested in Item 5.1 (a) (2) applies entirely to the analysis on Item 5.1 (a) (3).

3.5 Elimination of the conflict by consents or waivers

Please refer to B.3.5 above, as the legal position of the information requested in Item 5.1 (a) (2) applies entirely to the analysis on Item 5.1 (a) (3).

#### 4 Data Protection Law

#### **4.1** Application of DPA

The statements made under A.4.1 above apply respectively. The rules of the DPA are applicable to information requested by the Board under this Item to the extent the information contains personal data.

4.2 Basic Rule Regarding a Transfer of Personal Data

The statements made under A.4.2 apply respectively. The collection and transfer of personal data to the Board is prohibited unless one of the exceptions applies.

**4.3** Compliance with legal obligations outside the DPA

With regard to the supervision of the public accountants' quality standards no statutory law exists providing for an information exchange between the US and the German authorities. Pursuant to Sec. 57a et seq. AO, the Chamber of Public Accountants (*Wirtschaftsprüferkammer*) is entitled to carry out a review in order to check the quality of a public accountant. As a result of such investigation, the qualification of the public accountant is described in a report. This report is strictly confidential and, as a rule, only for internal use of the Chamber of Public Accountants. The individuals who carried out the investigation shall not reveal any details of the investigation to any un-authorized third party. Therefore, the Board cannot obtain any information in relation to such investigations from the Chamber of Public Accountants.

However, with respect to insider trading the Commission and the equivalent German authority, the Federal Supervisory Authority for the Finance Sector (*Bundesanstalt für Finanzdienstleistungsaufsicht - BaFin*) have been working together on the basis of a memorandum of understanding. The authorities committed themselves to comply with requests for information within the framework of their national laws. Accordingly, the Federal Supervisory Authority for the Finance Sector is permitted to transfer data required for the supervision of stock exchanges to the Commission. However, the Commission may only use such data for the limited purpose indicated by the Federal Supervisory Authority for the Finance Sector, but not for other purposes, i.e. complying with the requests of the Board under this Item.

Other legal obligations requiring a transfer of personal data to the Board outside the DPA that might be applicable do not exist.

## 4.4 Exceptions based on DPA

Please refer to B.4.4 above as the findings apply accordingly. In particular, there are no public accessible sources available with respect to these proceedings. Access to judgements or awards of administrative proceedings are limited in the same way as access to civil proceedings. Disciplinary proceedings before the Chamber of Public Accountants (*Wirtschaftsprüferkammer*) are not publicly available at all.

## 4.5 Elimination of conflict by consent/waivers

Please refer to the statements made in A.4.5, an employee consent would not be valid.

# **4.6** Safeguarding of sufficient data protection level in case of a cross-border transfer outside the EU/EEA

Please refer to the statements made in A.4.6, there are no sufficient guarantees regarding a safeguarding of a sufficient data protection level. Again, although a consent may be a valid means of eliminating this conflict, it is very doubtful whether employee consent would be valid.

#### 4.7 Conclusions

To the extent personal data relating to any individual are involved when complying with the request of the Board under this Item, the DPA applies. In this case, the general prohibition of any collection and processing of personal data applies. We believe that the statutory exceptions given by the DPA do not apply. Furthermore, there are no guarantees in place for a sufficient data protection level in the US. Accordingly, a transfer of information to the Board is prohibited by these provisions as well. Although in general consent of the data subject would be a suitable means of eliminating these conflicts with German law, an employee consent would not be valid.

## 5 Confidentiality Obligations

Please refer to the statements made under B.5 that apply accordingly.

# D. Item 5.2 of Form 1 of the PCAOB Release No. 2003-007, dated May 6, 2003

# 1 Information Request

Item 5.2 Pending Private Civil Actions

- a. Indicate whether or not the applicant or any associated person of the applicant is a defendant or respondent in any pending civil proceeding or alternative dispute resolution proceeding initiated by a non-governmental entity involving conduct in connection with an audit report, or a comparable report prepared for a client that is not an issuer.
- b. In the event of an affirmative response to Item 5.2.a, furnish the following information with respect to each such proceeding:

- 1. The name, filing date, and case or docket number of the proceeding.
- 2. The name and address of the court, tribunal, or body in which such proceeding was filed.
- The names of all defendants or respondents in such proceeding who are also the applicant, any person listed in Part VII, or any person associated with the applicant at the time that the events in question occurred.
- 4. The name of the issuer or other client that was the subject of the audit report or comparable report.
- 5. With respect to each person named in Item 5.2.b.3, the statutes, rules or other requirements such person was found to have violated.

Note: Foreign public accounting firm applicants need only disclose such proceedings for the applicant and any proprietor, partner, principal, shareholder, officer, or manager of the applicant who provided at least ten hours of audit services for any issuer during the last calendar year.

# 2 Conflicting German Law

## 2.1 Employment Law

Item 5.2 is in conflict with, and submission of the required information would cause the applicant to violate, German employment law according to Art. 2 (1) German Constitution; Sec. 134; 138; 242; 307 (1) CC; Sec. 2 (1); 23 (1); 75 (1); (2); 80 (1); 87 (1); 94 (1) WCA. However, it will be possible to eliminate the conflict by obtaining consents from the employees if such consents are made freely and employees have been fully informed about the possibility that the information could be made available to the public.

## 2.2 Data Protection Law

Item 5.2 is in relation to personal data potentially in conflict with Sec. 4 (1) DPA. Apart from that, Item 5.2 is in conflict with Sec. 4b (2) DPA, the rules on cross-border transfers of personal data.

It is generally possible to eliminate the conflict by obtaining consents or waivers. However, with respect to consents of employees, such an employee consent would not be valid.

# 2.3 Confidentiality Obligations

Item 5.2 is in relation to client data in conflict with confidentiality obligations of the applicant and/or any associated persons as stipulated by Sec. 43 (1) AO, Sec. 9 APAA, Sec. 323 (1), 333 German Commercial Code (*Handelsgesetzbuch- HGB-*), Sec. 203 German Penal Code (*Strafgesetzbuch - StGB -*). It will be possible to eliminate the conflict by obtaining consents or waivers of the clients.

## 3 Employment Law

Please refer to the statements made under B.3 as from a German employment law perspective it makes no difference whether such proceedings are initiated by a governmental entity or a private entity.

#### 4 Data Protection Law

Please refer to the statements made under B.4. From a German data protection law perspective it makes no difference whether the proceedings where initiated by a governmental entity or a private entity.

# 5 Confidentiality Obligations

Please refer to the statements made under B.5 as from the perspective regarding confidentiality obligations it makes no difference whether such proceedings were initiated by a governmental entity or any other entity.

# E. Item 7.1 of the Form 1 of the PCAOB Release No. 2003-007, dated May 6, 2003

## 1 Information Request

List the names of all accountants associated with the applicant who participate in or contribute to the preparation of audit reports. For each such person, list every license or certification number (if any) authorizing him or her to engage in the business of auditing or accounting. For each such license or certification number, furnish the name of the issuing state, agency, board, or other authority.

Note: For purposes of this Item, applicants that are not foreign public accounting firms must list all accountants who are persons associated with the applicant and who provided at least then hours of audit services for any issuer during the last calendar year. Applicants that are foreign public accounting firms must list all accountants who are a proprietor, partner, principal, shareholder, officer, or manager of the applicant and who provided at least ten hours of audit services for any issuer during the last calendar year.

# 2 Conflicting German Law

# 2.1 Employment Law

Item 7.1 does not conflict with rules of individual German employment law. An employer will generally be entitled to collect and to disclose the requested information to the Board.

Regarding collective employment law, the collection and transfer of the requested information according to Sec. 75 (2), 80 No.1 WCA will be subject to information rights of the works council and according to Sec. 87 (1) No.1, 6 WCA will be subject to codetermination of the works council. i.e. before the necessary data are collected and transferred to the Board the conclusion of an agreement with the works council is necessary.

#### 2.2 Data Protection Law

Item 7.1 is in relation to personal data potentially in conflict with Sec. 4 (1) DPA. There are reasons to assume that one of the statutory exceptions may apply and the transfer of the requested information to the Board in general could be admissible. However, Item 7.1

would still be in conflict with Sec. 4b (2) DPA, the rules on cross-border transfers of personal data.

It is generally possible to eliminate the conflict by obtaining consents or waivers. However, with respect to consents of employees, such an employee consent would not be valid.

# 2.3 Confidentiality Obligations

Item 7.1 could in relation to client data be in conflict with confidentiality obligations of the applicant as stipulated by Sec. 43 (1) AO, Sec. 9 APAA, Sec. 323 (1), 333 German Commercial Code (*Handelsgesetzbuch- HGB-*), Sec. 203 German Penal Code (*Strafgesetzbuch - StGB -*), if, taking into consideration all information transferred by an applicant in Form 1, it is possible to make conclusions for which particular issuers the named public accountants provided audit services.

It is possible to eliminate the conflict by obtaining consents or waivers of the clients.

# 3 Employment Law

**3.1** Applicable rules of individual employment law on submitting information about employees to third parties

The general legal position of German employment law with respect to personal information has been explained above under A.3.1. All legal aspects discussed there apply in a similar way to German applicants regarding the requirements under Item 7.1.

# **3.2** Application of these rules on Item 7.1

The employer's duty under Item 7.1 requires that the employer makes the necessary arrangements and internal filings to secure his ability to deliver the requested information. As discussed already in detail under A.3.2.1 above, an employer can obtain information from his employees either by direct disclosure or by asking questions. The employee's duty to disclose information without being asked follows from the principle of equity and good faith. Concerning the employer's right to obtain information from the employee, he has the right to ask for information about circumstances which are related to the employment relationship and performance. Applying these rules, it seems more or less obvious that an employer has the right to obtain information on the license or certification number and on the authorizing authority. In most cases, the employer will already have such information, e.g. in its personal files of the employees. Furthermore, the employer will have access to the data providing in detail in which audit reports the employee has participated or contributed.

As discussed above under A.3.2.2, the question whether the employer is entitled to disclose information which he has obtained from its employees to the Board, is neither regulated in statute nor decided by the competent employment courts. When disclosing information about his employees the employer has to respect the basic personal right of the employee and the limits on the right to obtain and disclose information imposed thereby.

For the information requested by the Board under Item 7.1 there is no conflict to these general legal rules. Even though the Board is not a German public or governmental authority competent to issue directions to German employees, the employer's interest to disclose the information requested under Item 7.1 to the Board follows from the fact that this is a requirement for registration of foreign public accounting firms and thus for

providing audit services to certain companies (issuers). The information requested under 7.1 would generally not be regarded as information on which the employee has a specific interest for keeping such information confidential nor which the employer needs to consider as an infringement of the basic personal right. Further, it will generally not conflict with German employment law that the Board does not guarantee keeping confidential information received (as explained in detail in A.3.2.2) as the information is of a rather general type. However, it cannot be excluded that employees whose names have been disclosed in official publications of the Board request from their employer not to provide such information any more and that an employment court would grant an injunction to this effect based on the specific circumstances of any specific case. Consequently, employers will have to consider the individual circumstances of the employees whose data are sent to the Board and whether it follows from the specific circumstances of each employee that the personal basic rights demand that the information requested remains confidential. In such an exceptional case, the employer would indeed be prohibited to provide the Board with the information requested, and there would consequently be an exceptional conflict between German employment law and Item 7.1.

In general, therefore, it would be possible to fulfil the requirements of the Board even without obtaining an employee's explicit consent.

**3.3** Applicable rules on works council involvement on submitting information about employees to third parties

The general legal aspects of German works constitution law with respect to personal information have been explained above under A.3.3. All legal aspects discussed there apply principally in the same way to the requirements under Item 7.1.

**3.4** Application of the works council rules on Item 7.1

For the following considerations it is anticipated that the works constitution law applies to the relevant enterprise and the associated person in question (see A.3.4 above).

As the information required under Item 7.1 is limited to name, no. of authorizing certificate, pertinent authority and working for an issuer, the restrictions based on an infringement of the basic personal right should not apply here. However, under his obligation to ensure that all laws and regulations protecting the employees are guarded in the enterprise following from Sec. 80 No. 1 WCA the works council would be called to examine whether the collection and submitting of the information requested under Item 7.1 was in line with German law and especially the principles of the employees' basic rights. Sec. 75 (2) WCA contains the same obligation. As already discussed above the information referred to in Item 7.1 will normally not lead to an infringement of the general personal right of the employees. However, the works council has the right to be heard and to discuss with the employer any aspects it regards as problematic in connection with such passing of information. One area where a works council might raise concerns is the question of the Board's duty of confidentiality of the information submitted. However, in our opinion the works council would not be entitled to obtain an injunction against the employer submitting the information to the Board just on the reason that the possible publication amounts to an infringement of the employees' general personal rights and becomes therefore an issue under Sec. 75 (2), 80 No. 1, 23 (3) WCA.

However, even if the information could be obtained and disclosed in line with the law, the employer would not be entitled to obtain these information without prior conclusion of an agreement with the works council, as Sec. 87 (1) No. 1 WCA provides that the works

council has a co-determination right in all matters dealing with the running of the enterprise and the conduct of employees in the enterprise. This rule does apply to any applicant employer who needs to obtain information on Item 7.1 from all employees employed on specific positions which he intends to assign with an audit for a client who is an issuer or a comparable report, and it will further apply on the transfer of the information on Item 7.1 to the Board.

The computerized collection of Item 7.1 information, including the implementation of new technical means to obtain such information from data present somewhere in databases, might furthermore be subject of a co-determination right under Sec. 87 (1) No. 6 WCA which prevents the use of technical devices capable of supervising the employee without prior conclusion of an agreement with the works council.

The co-determination procedure is analyzed in detail above under A.3.4.2. All aspects discussed there apply here as well. Therefore, the employer would only be able to obtain and transfer the information requested in Item 7.1 if he concluded the necessary works agreement.

## 3.5 Elimination of the conflict by consents or waivers

The potential conflicts with employees could be eliminated by obtaining the individual employees consent. In any case, it will be necessary to conclude a works agreement with the works council as otherwise the works council could obtain an injunction and stop the employer from providing the information as requested in Item 7.1. However, the works council would be entitled to waive its right to conclude such works agreement.

## 4 Data Protection Law

#### **4.1** Application of DPA

The statements made under A.4.1 above apply respectively. The rules of the DPA are applicable to information requested by the Board under this Item to the extent the information contains personal data. The information requested under Item 7.1 contains several sets of data: (1) the respective individual is a certified public accountant with the named license or certification number; (2) the respective individual is employed by or a member of the applicant; (3) the respective individual is either a proprietor, partner, principal, shareholder, officer or manager of the applicant (not any other staff); (4) the individual provided at least ten hours of audit services for any issuer during the last calendar year. All these statements qualify as personal data in the meaning of the DPA even if it is not entirely clear which position the individual has within the applicant or for which issuer the individual carried out audit services.

# 4.2 Basic Rule Regarding a Transfer of Personal Data

The statements made under A.4.2 apply respectively. The collection and transfer of personal data to the Board is prohibited unless one of the exceptions applies.

## 4.3 Compliance with legal obligations outside the DPA

The statements made under A.4.3 apply respectively. There is no German legal obligation outside the DPA requiring a transfer of the requested information to the Board.

#### **4.4** Exceptions based on DPA

4.4.1 Sec. 28 (1) No. 1 DPA

Under Sec. 28 (1) No. 1 DPA, the transfer of personal data to the Board would be admissible if such a transfer was in accordance with the purposes of a contract or similar relationship between the applicant and the accountants in the meaning of this Item. Accordingly, a transfer of the Board must not only be permissible with respect to employment law (which it actually is, provided the works council's consent has been obtained), but it must serve the purpose of an employment contract that such information is transferred to the Board. Whether or not this is the case, depends on the individual contracts between the applicant and the public accountants. Regarding existing employment contracts, there will be no such contractual purpose. Thus, this exception, usually, does not apply.

#### 4.4.2 Sec. 28 (1) No. 2 DPA

Accordingly, a transfer of personal data to the Board by an applicant could be admissible if it is necessary to safeguard a legitimate interest of the applicant and there is no reason to assume that the data subject has an overriding legitimate interest in his data being excluded from the transfer. As described in further detail under A.4.4.2, this has to be assessed based on a case-by-case analysis.

Generally, it can be argued that the desire of an applicant to register with the Board is a legitimate interest of an applicant in order to be eligible to render professional services relating to issuers.

Whereas, regarding the information requested by the Board under Item 5, there is some strong indication that the data subjects have an overriding interest in their data being excluded from such a transfer mainly based on the sensitive nature of such information (like e.g. criminal or disciplinary proceeding), it is not entirely clear whether the data subjects also have an overriding interest regarding the information requested by the Board under this Item. Nevertheless, there are some reasons to be considered:

- (i) Although the information requested by the Board under this Item is not of a highly sensitive nature, it contains some information which usually is not publicly available or may be retrieved only by considerable efforts. For example the professional register of public accountants in Germany does not contain the exact position inside a public accounting firm (e.g. manager or partner). This usually as well isn't published by the public accounting firms in Germany themselves. Furthermore, information to what extent public accountants are involved in providing audit services for a particular client normally is no publicly available information (for details regarding the professional register please see E.4.4.3 below). Making available such information to the Board will not make only the applicant but also the listed employees subject to supervision of the Board which could end in personal consequences for the public accountants which they otherwise would not be subject to.
- (ii) The Board intends to publish the information requested under this Item without a guarantee that it will be kept confidential (as explained in detail in A.3.2.2). This would mean that information, which in Germany can be kept confidential and not even has to be published within the professional register, may become public even if the public accountants and public accounting firms chose not to publish such information.

(iii) According to one of the basic principles of German data protection law, personal data may only be collected and transferred for a specific purpose. Such a purpose must be determined in sufficient detail before the intended transfer. Although the general purposes of protecting the interests of investors and further the public interest in the preparation of audit reports are defined in the Sarbanes Oxley Act of 2002, it, from a data subject's perspective, is not entirely clear what the Board will do with the requested information.

Thus, although there are some indications that the data subjects have an overriding interest in their data being excluded from a transfer to the Board, we cannot exclude that this exception could apply.

#### 4.4.3 Sec. 28 (1) No. 3 DPA

Under Sec. 28 (1) No. 3 DPA, the transfer of personal data to the Board would be admissible if the data was generally accessible or the applicant would be entitled to publish them unless the public accountant's legitimate interest in its data being excluded from transfer clearly outweighs the justified interest of the applicant. Generally accessible sources are public registers if they are generally accessible, i.e. without having to establish a special interest in order to get access to them.

With respect to public accountants in Germany, there is a professional register of public accountants operated by the German Chamber of Public Accounts (*Wirtschaftsprüferkammer*). According to Sec. 37 (2) AO, this professional register is open to the public without limitation, thus establishing a generally accessible source in the meaning of Sec. 28 (1) No. 3 DPA. The professional register for public accountants contains data such as the name, date of birth, day of certification and issuing authority, the business address, professional status (e.g. proprietor, (managing) director or employed public accountant) and the name of other proprietors and business addressed of further branches of a partnership. Furthermore, each public accounting firm is listed including the names of all public accountants it engages.

Accordingly, all this information generally may be transferred to the Board by an applicant based on this exception if the information is limited to the scope of publicly available data.

However, the information requested under this Item is not limited to the set of data published in the professional register. By submitting the name of a public accountant, an applicant furthermore makes the statement that the respective public accountant was employed at least on the manager level and provided at least ten hours of audit services for any issuer during the last calendar year. This information cannot be split from the before described information available from the professional register. Accordingly, this exception does not apply to the information requested by the Board under this Item, unless there are other generally accessible sources for the whole set of information requested under this Item, which we are not aware of. To the extent, any information is required under this Item with respect to persons that are not accountants in the meaning of the German AO, no information is included in this register anyway.

#### 4.4.4 Sec. 28 (3) No. 1 DPA

Similar to the analysis made under E.4.4.2 above, a transfer may be in the legitimate interest of the Board. Whether this exception applies, is subject to a case-by-case analysis taking into consideration whether the data subjects have a legitimate interest in their data being excluded from such a transfer. Similar to above exceptions, there are reasons to assume that the data subjects may have such a legitimate interest although the nature of the requested information is not as sensitive as the information requested under Item 5.

4.4.5 Sec. 28 (3) No. 2 DPA

This exception does not apply, for details please see A.4.4.5.

**4.4.6** Sec. 11; 28 (3) No. 3; Sec. 28 (3) No. 4; Sec. 28 (6) - (9); Sec. 29; Sec. 30; Sec. 35 DPA

This exception does not apply, for details please see A.4.4.6.

4.5 Elimination of conflict by consent/waivers

Please refer to the statements made in A.4.5, an employee consent would not be valid.

**4.6** Safeguarding of sufficient data protection level in case of a cross-border transfer outside the EU/EEA

Please refer to the statements made in A.4.6, there are no sufficient guarantees regarding a safeguarding of a sufficient data protection level. Again, although a consent may be a valid means of eliminating this conflict, an employee consent again would not be valid.

#### 4.7 Conclusions

All information requested under this Item qualifies as personal data. Thus, the DPA applies. The transfer of the requested information by an applicant to the Board generally cannot be based on the "publicly available information" exception. It is doubtful, but, however, cannot be excluded that such a transfer could be based on the "legitimate interests" exception. Therefore, such a transfer from an applicant to a third party located in the EU/EEA could be admissible. However, regarding a transfer to the Board, there are no guarantees in place for a sufficient data protection level in the US. Accordingly, a transfer of information to the Board is prohibited. Although in general consent of the data subjects would be a suitable means of eliminating these conflicts with German data protection law, a consent of employees would not be a suitable means.

#### 5 Confidentiality Obligations

By submitting the information requested under this Item to the Board, an applicant makes the statement that the named public accountants were involved in providing at least ten hours of audit services for <u>any</u> issuer during the last calendar year. As explained in greater detail in A.5 above, the confidentiality obligations are far stretched and include the existence of a client relationship as such. By disclosing the names of public accountants involved in providing audit services for a particular issuer, this client relationship would be disclosed as well. Thus, if it is possible to make the conclusion from a registration of an applicant, that one or several public accountants were engaged in providing audit services for a particular client, the confidentiality obligations would be infringed. This, for example, could be the case if an applicant under Item 2 of Form 1 only names one issuer. In this case, although under Item 7.1 an applicant is not requested to name the particular issuer

for which the public accountants provided audit services and this as well could have been work for another issuer, it cannot be excluded that there may be some correct assumptions for which particular issuer work has been carried out. In such cases there would be also a conflict with confidentiality obligations.

As described before, such conflicts with confidentiality obligations can be eliminated by the consent of the respective clients.

# F. Item 8.1 (a) of Form 1 of the PCAOB Release No. 2003-007, dated May 6, 2003

### 1 Information Request

Item 8.1 Consent to Cooperate with the Board and Statement of Acceptance of Registration Condition

Furnish, as Exhibit 8.1, a statement, signed on behalf of the applicant by an authorised partner or officer of the applicant in accordance with Rule 2104, in the following form:

a. [Name of applicant] consents to cooperate in and comply with any request for testimony or the production of documents made by the Public Company Accounting Oversight Board in furtherance of its authority and responsibilities under the Sarbanes-Oxley Act of 2002.

. . .

- Note 1: Other than the insertion of the name of the applicant in paragraphs (a), (b) and (c) of this Item, Exhibit 8.1 must be in the exact words contained in this instruction. The consents required by paragraph (b) of this Item must be in the words of Note 2 below and must be secured by the applicant not later than 45 days after submitting this application or, for persons who become associated persons of the firm subsequent to the submission of this application, at the time of the person's association with the firm. Consents required by paragraph (b) of this Item are not required to be furnished as an exhibit to this form.
- Note 2: Other than the insertion of the name of the associated person, the consents required by paragraph (b) of this Item must state: [Name of associated person] consents to cooperate in and comply with any request for testimony or the production of documents made by the Public Company Accounting Oversight Board in furtherance of its authority and responsibilities under the Sarbanes-Oxley Act of 2002. [Name of associated person] understands and agrees that this consent is a condition of their continued employment by or other association with [name of applicant].
- Note 3: For applicants that are foreign public accounting firms, the term "associated persons" as used in this Item means all accountants who are a proprietor, partner, principal, shareholder, officer, or manager of the applicant and who provided at least ten hours of audit services for any issuer during the last calendar year.

# 2 Interpretation of Item 8.1 (a)

This legal opinion is based on the assumption that Item 8.1 (a) has to be interpreted in such a way that the applicant's consent to cooperate in and comply with any request for testimony or the production of documents made by the Board is intended to be binding upon the applicant in such a way that in case of any request the applicant does not have the opportunity to object to the request based on the reason that the actual request infringes German law. This understanding is based on the wording of Item 8.1 (a): "comply with any request for testimony or the production of documents". No exceptions are indicated here. Furthermore, we believe that there is no reason such exceptions were meant to be implied. Otherwise the Board's explanations made in PCAOB Release No. 2003-007 published May 6, 2003 that Rule 2105 of the Board shall apply as well to Item 8.1 would not be necessary.

Accordingly, this legal opinion deals only with questions relating to a situation where an applicant has to give this consent to comply with any future requests of the Board. It is not intended to deal with questions whether an actual request of the Board may infringe German law.

#### 3 Conflicting German Law

#### 3.1 Employment Law

Item 8.1 (a) is in potential conflict with German employment law as according to Art. 2 (1) German Constitution as interpreted by the Federal Employment Court; Sec. 134; 138 CC; Sec. 75; 80 WCA the employer may not consent to disclose employee files. Thus, the applicant will not be able to comply with all requests for the production of documents.

#### 3.2 Data Protection Law

Item 8.1 (a) is in potential conflict with Sec. 4 (1), 4b (2) DPA law to the extent personal data are involved. This results from the fact that an applicant must comply with any request without being able to assess whether this is in accordance with data protection law. Furthermore, taking into consideration that statutory exceptions and measures for a sufficient data protection level in the US are not in place, compliance with this Item in the absence of a valid consent will constitute a conflict with data protection law.

#### 3.3 Confidentiality Obligations

Item 8.1 (a) constitutes, first of all, a potential conflict with confidentiality obligations as stipulated by Sec. 43 (1) AO, Sec. 9 APAA, Sec. 323 (1), 333 German Commercial Code (*Handelsgesetzbuch- HGB-*), Sec. 203 German Penal Code (*Strafgesetzbuch - StGB -*) as compliance with an actual request of the Board is only legal if the affected client gave his consent. Furthermore, as public accountants have a general duty to take precautions to prevent infringements of confidentiality obligations, this also can be considered as an actual conflict with confidentiality obligations as stipulated by Sec. 43 AO, Sec. 9 APAA, Sec. 323, 333 German Commercial Code (*Handelsgesetzbuch- HGB-*), Sec. 203 German Penal Code (*Strafgesetzbuch - StGB -*).

#### **3.4** Validity of obligation

As a consent of an applicant, at least from a German law perspective, would be qualified as binding contractual obligation to comply with any requests of the Board, and compliance with such requests may result in conflicts with German law or even may lead to criminal

offences by an applicant, this contractual obligation would be in conflict with Sec. 134, 138, 307 (2) CC and thus void and not enforceable.

# **3.5** Other professional duties

In the light of the before mentioned actual and potential conflicts with German law, compliance with Item 8.1 (a) would also lead to a conflict with the general duty of public accountants of honourable professional conduct as stipulated by Sec. 13 APAA.

## 4 Legal nature of consent according to Item 8.1 (a) and applicable law

In order to assess whether the consent required by the Board under this Item infringes German law, it, first of all, is necessary to assess what legal nature this consent has and what law is applicable to such a consent.

# 4.1 Legal nature of consent

When qualifying the legal nature of the consent requested under this Item, under German law there are several possibilities what legal nature the consent requested by the Board under this Item could have. Basically, the consent could be:

- an obligation under German public or administrative law;
- a non-binding declaration of the applicant with no specific legal nature; or
- a binding contractual obligation under German private law.

Regarding a qualification of the obligation under this Item as an obligation under German public or administrative law, it should be noted that similar obligations exist vis-à-vis the German Chamber of Public Accountants (Wirtschaftsprüferkammer). These obligations may be qualified, depending on the actual case, as an obligation under German public or administrative law as the German Chamber of Public Accountants (Wirtschaftsprüferkammer) is the statutory oversight body for public accountants and it performs public functions under state authorisation and supervision by the Federal Ministry of Economics and Labour. However, in our view this cannot apply to the request of the Board under this Item. First of all, an obligation to be qualified under German public law must relate to a German public or administrative authority. Foreign public authorities would not be accepted as having public authority in Germany. Secondly, the Board according to Sec. 101 (b) of the Sarbanes-Oxley Act of 2002 shall not be an agency or establishment of the United States government and no member or person employed by or agent for the Board shall be deemed to be an officer or employee or agent for the federal government. The Board rather shall be qualified as a non-profit corporation. Accordingly, the consent and the obligation contained in the consent under this Item cannot be qualified as an obligation subject to German public or administrative law.

Considering the content and the intent of this request, it is pretty obvious that the consent shall not be considered as a one-sided declaration of an applicant without any legal consequences.

As the Board, a non-profit organisation subject to the laws of the US, has to be qualified as a private body, and the applicant is a private body, i.e. either a company or an individual, and it is, by requesting the applicant to give such a consent intended to establish a binding obligation of the applicant, the applicant's statement under this Item would be qualified as an obligation subject to civil or private law from a German law perspective. Under German

civil law, a contractual obligation can be established even if it only contains obligations for one of the parties concluding such a contractual obligation without any consideration of the other party (einseitig verpflichtender Vertrag). Accordingly, the rules of German law regarding legal transactions (Rechtsgeschäfte) and contracts would apply.

# 4.2 Applicable venue and applicable law

#### 4.2.1 Applicable venue

With respect to the question whether the Board can enforce the obligation to give testimony and produce documents vis-à-vis a German applicant there are two alternatives.

According to Sec. 106 (a) (1) of the Sarbanes-Oxley Act of 2002, controversies between applicants and the Board relating to the registration shall be subject to the jurisdiction of the courts of the United States. Thus, the Board could try an applicant before U.S. courts. However, the enforcement of such a judgement against an applicant in Germany would be subject to the normal way of enforcing civil law judgements. As there are no special agreements in place between Germany and the U.S. regarding an automatic recognition and enforcement of judgements of the other jurisdiction, the Board would have to seek recognition and enforcement of the US judgement by a German court.

One should note that, although a German court when recognizing a foreign judgement is generally not entitled to assess whether a foreign judgement is in line with German law, it is entitled according to Sec. 328 No.4 German Civil Procedures Act (*Zivilprozeßordnung - ZPO -*) to deny the recognition if recognition of such a judgement would lead to an infringement of the German ordre public. This would be the case if a judgement is in gross conflict with mandatory German law, in particular with constitutional rights of a plaintiff. As stated before, the rights affected by actual requests of the Board may relate to basic constitutional rights of employees or data subjects as the right of privacy is protected by the German Constitution. Furthermore, the right of public accountants to act in accordance with their professional obligations might as well be protected by the German Constitution. Thus, in case the Board wants to enforce a judgement of U.S. courts in Germany, it cannot be excluded that German court will deny the recognition and the enforcement of such a judgement if it is in conflict with German law.

As the jurisdiction of U.S. courts established by Sec. 106 (a) (1) of Sarbanes-Oxley Act of 2002 is not exclusive, the Board at its discretion could as well choose to directly enforce the obligations to give testimony or produce documents established by the consent under this Item before a German court. Based on the qualification of the consent requested under this Item as a legal contractual obligation subject to German private law, such an obligation would have to be enforced before a German civil court.

Regarding the actual enforcement of a judgement of U.S. or German courts, the same means of enforcements apply. If a respective judgement was rendered to either give testimony or produce documents, such a judgement could be enforced by first of all threatening and imposing fines upon the applicant if he does not comply with such judgement. If the applicant or any individual involved nevertheless resists to give testimony, imprisonment could be ordered. In case of a

request for the production of documents, German state officers could by force seize such documents.

#### 4.2.2 Applicable law

The question, which law is applicable to the obligation set up by the consent given by an applicant under this Item, is subject to the respective conflict of law rules that the court in charge would apply. In case of a U.S. proceeding, it is likely that U.S. courts would consider an agreed submission to U.S. courts and U.S. law, especially given that the subject matter of the action would be an application by a German auditor to register with a U.S. regulatory body for the purpose of being permitted to submit audit reports to the Commission.

In case the Board wants to enforce this legal obligation before a German court, a German court would apply the German rules on conflicts, i.e. the rules on international private law as, at least from a German law perspective, the obligation of a German applicant established by the consent requested by the Board under this Item would be qualified as a private law contractual obligation and such an obligation is concluded between a German and a US entity.

Although, Sec. 106 (a) (1) of Sarbanes Oxley Act of 2002 contains explicit provisions on jurisdiction, they do not contain an explicit choice of U.S. law. As they cannot be interpreted as establishing the exclusive jurisdiction of U.S. courts, this furthermore would not necessarily be interpreted by a German court as implied choice of law either.

In the absence of an explicit or implied choice of law, the general principles of German private international law would apply. According to Art. 28 German Introductory Act to the Civil Code (Einführungsgesetz zum Bürgerlichen Gesetzbuch - EGBGB -), the law of such country would be applicable in which the party having to fulfil the typical contractual obligations has its seat. As the obligation established by a consent under this Item from a German law perspective would be considered as a one-sided contractual obligation on the part of the applicant who has to give testimony or produce documents, German law would be applicable. However, it cannot be excluded that even a German court will decide that US law is applicable. This could be based on the notion that the before stated rule does not apply if all circumstances connected with a case show that the whole case is connected more closely with another country. Regarding the consents required by the Board under this Item, one could argue that this is just one part of the whole registration procedure with the Board and that at least considering the whole process and purpose of registration with Board is more closely linked to the US, i.e. US law would be applicable.

In any case, it should be noted that even if a German court would apply U.S. law (e.g. based on an implied choice of law clause), it has according to Art. 6 German Introductory Act to the Civil Code to assess whether such U.S. law would be an infringement of German ordre public. Again, this would be the case if U.S. law infringes mandatory German law, in particular constitutional rights of the parties. Whether this is the case is subject to a case-by-case analysis. It should be noted that an infringement of German ordre public will only be given in rare cases. A court would assess whether a German legislator would make a similar law to the US law in conflict with German law or whether he would not make such a law

based on the assumption that such a law would infringe basic and essential German principles that may not be waived. As explained before, all aspects raised herein relate to some extent to German constitutional rights of the parties involved, be it data protection law, confidentiality obligations or employment law. Each of these areas of law serves to protect the constitutional rights of individuals. Hence, this might be at least a strong indication that courts could consider that German ordre public is affected by this Item.

#### 4.2.3 Conclusions

Whether German law applies, depends on a number of issues. First of all, the Board can choose either US courts or German courts as a venue. US courts most likely will apply US law. German courts more likely would apply German law, however, may also come to the conclusion that US law applies. In either case, even if a US court rendered a judgement against a German applicant, a German court at some stage would be involved and based on the principle of ordre public may apply to German law. Thus, we set out the basic principles of German law that may be infringed. Apart from that the question of applicable law relates only to civil law aspects, however not to the general application of employment law, data protection law or professional law of public accountants as far as public or administrative law aspects are concerned. With respect to these aspects German law applies anyway.

# 5 Employment Law

# **5.1** Possible conflicts with German employment law

While Item 8.1 (a) does provide for an obligation of the applicant only, the details of the obligation refer to the production of any document requested by the Board. This would include documents belonging to the employee files of the applicant or even to the whole employee files themselves and thus would conflict with German employment law.

#### **5.2** Conflicts with relevant German employment law

German employment law recognizes the so-called personal files, defined as an employer's collection of any documents and data related to an employee, as files of a particular sensitive nature as those files could contain various private information on the employee. Consequently, the law provides that personal files have to be well protected and must be kept strictly confidential. Such rules are not laid down in statute but have been developed by the Federal Employment Court. The special protection of personal files comes in addition to the protection awarded to all collections of data by the Data Protection Act. The court has based its decisions regarding the strict confidentiality on the basic personal right following from Art. 2 (1) German Constitution. The court has expressly held that the employer may only grant access to third parties if the employee has consented to such access or if German law provides for a right to access, e.g. for tax authorities in case of tax audits. Further, the court has frequently stated that the employer is responsible to take the necessary precautions to ensure that the personal files are not disclosed to unauthorized persons.

As there is no German legal provision which entitles the Board to access the personal files and there is no general consent from the employees to such effect, the employer is not allowed to produce documents to the Board which belong to the personal files of an

employee. Consequently, the employer cannot provide the Board with a statement to comply with any request for the production of documents, as such statement would form an obligation as against the Board which would endanger the confidentiality of the personal files. Further, depending on the details of an individual case, such statement might be held to be void according to Sec. 134 CC or Sec. 138 CC as it would result in an obligation contrary to the legal requirement to keep the personal files confidential and to safeguard these files against any infringement of confidentiality.

The attempt to comply with this provision would as well trigger the works councils duties under Sec. 75 (2), 80 No. 1 WCA, which provide that the works council is legally obliged to safeguard the employees' general personal right and to ensure that all laws and regulations protecting the employees are kept in the enterprise. The works council would be entitled to negotiate with the employer and to eventually stop the employer interfering with the employees' personal right (for details please see under A.3.3, A.3.4 above).

#### **5.3** Elimination of conflict by consent/waivers

It will not be possible to obtain a consent from each employee affected by the obligation imposed by Item 8.1 (a), i.e. providing all documents the Board asks for including documents for the employees personal files, as such consent would have to be given not only by the restricted number of employees defined in Note 3 to Item 8.1 on the notion of "associated person" for "foreign public accounting firm applicants", as "proprietor, partner, principle, shareholder, officer, or manager", but by the whole workforce of the applicant, as the duty to produce any document is not restricted. Such consent would be a general amendment of the employment terms and would be subject to the principle of equity and good faith. The principle of equity and good faith has to be interpreted in line with the basic rights of the German Constitution. The consent discussed would infringe the general personal right of the employee in a way which would be regarded as severe and probably unforeseeable in its content. The employee giving such consent will not know whether his employer will one day be asked to produce documents from the personal file which reveal details of his private life which should have remained confidential and accessible to the competent staff in the employers' personnel department only. Even if in cases where the employer can proof that the consent was given freely and in full knowledge about the consequences such consent would be held to be valid and enforceable, the employee could withdraw such consent any time.

Concerning the works council's involvement, it follows from both provisions cited above that the works council has no discretion in concluding agreements with the employer which contain the sanctioning of infringements of employee's personal rights.

#### 6 Data Protection Law

If any information to be disclosed by either giving testimony or producing documents contains any personal data about any individual, German data protection law applies. For this purpose, it does, from a data protection point of view, make no difference whether information is disclosed by giving testimony or producing documents. It should be noted that personal data can relate to virtually any individual involved, be it employees of the applicant, other individuals on the part of an applicant, e.g. partners or shareholders, or any individuals on the part of the client, e.g. employees of the client or customers of the client.

To a request for information by the Board based on the consent to be given by an applicant under this Item, the general prohibition of processing of such personal data would apply unless one of the exceptions described above under A.4 is given. Whether or not such an exception applies or whether any potential conflict can be eliminated by obtaining the consent of the data subjects, is subject to a case by case analysis (as explained in A.4.4.2 above). Thus, it cannot be assessed now whether an actual request to give testimony or produce documents would infringe German data protection law. At least with respect to the fact that no means of ensuring a sufficient data protection level in the recipient country is in place (for details please see A.4.6), compliance with any requests of the Board would lead to a conflict with German data protection law in the absence of a valid consent of the data subjects.

Furthermore, one has to take into account the general principle of German data protection law that any collection, processing or use of personal data must be adequate, relevant and not excessive in relation to the purpose for which it is processed. The obligation to comply with any request of the Board does not give an applicant the opportunity to assess whether any of the statutory exceptions applies and whether and to what extent he is allowed to disclose the respective information. Thus, it is a fair statement to say that compliance with the obligation of an applicant set up by the consent requested by the Board under this Item will be an infringement of German data protection law if such a request involves personal data.

However, even if compliance with an actual request was in conflict with the German data protection law, the question arises whether the applicant by giving a consent requested by the Board under this Item already infringes German data protection law. The mere obligation to disclose personal data in the absence of an actual request to disclose such personal data by itself does not constitute an actual conflict with German data protection law, in particular the DPA, but a potential conflict.

A consent of the data subjects is no suitable means of eliminating these potential conflicts with data protection law. First of all, this, due to the unlimited scope of the possible requests of the Board under this Item, would mean to obtain a consent of any individual whose personal data are in possession of an applicant. Secondly, it is doubtful whether the requirements for a valid consent are given (see A.4.5.1 above), as it will not be possible to describe and inform the individual in detail about any transfer or his or her personal data to the Board. And thirdly, it should be noted that a consent principally may be revoked by a data subject without any reason with effect for the future. In case of such a revocation there would be no legal basis for a transfer to the Board and thus there always remains a potential risk.

#### 7 Confidentiality Obligations

#### **7.1** Disclosure of confidential information

As explained in detail under A.5, the confidentiality obligation of a German applicant first of all includes the obligation not to disclose any client information unless one of the exceptions apply or a client gave his consent. This corresponds to a right not to be obliged to give testimony. Thus, in case of an actual request by the Board based on the consent to be given by the applicant under this Item, a disclosure of information would be a breach of the confidentiality obligations of an applicant unless the client has consented. With respect to such consent, it should be noted that the request relates to any type of information

whatsoever. The request is not limited to information about an issuer or other companies related in any way to an issuer. The request of the Board could also relate to other clients that have no connection whatsoever with an issuer. In particular with respect to such clients, it is not realistic that such clients will give their consent to disclosure of information to the Board. Furthermore, such consent could be revoked anytime and, thus, there is no certainty that the applicant will be able to fufil its obligations under this Item without infringing German law, even if he, before given the declaration requested by the Board under this Item, has obtained the respective consents of all his clients.

However, similar to data protection law, although in case of an actual request, this might result in an infringement of the confidentiality obligations of an applicant, the obligation to act in accordance with such request is established by the consent of the applicant under this Item, by itself would not be considered as an actual conflict with confidentiality obligations in the before stated meaning, but as a potential conflict.

# **7.2** Obligation to take precautions

As described in further detail under A.5.2, Sec. 9 APAA provides that a public accountant shall take the appropriate measures to ensure that protected information shall not be disclosed to third parties who are not entitled to obtain such information. Thus, an applicant shall also actively prevent that such information is leaking out. First of all, this includes that a public accountant has to impose confidentiality obligations on all its employees. Furthermore, he is obliged to organize his enterprise in such a way that third parties do not have access to any information or documents stored at an applicant's offices. This includes the obligation to limit access to the offices or to the documents to authorized persons. Finally, a public accountant has the obligation to resist to a seizure of documents to the extent legally possible.

Given the legal nature of the obligation of an applicant to comply with requests of the Board under this Item and the possibilities of enforcement of such an obligation in Germany as explained under 4.1 above, it becomes obvious that any applicant would have to comply with any request of the Board without having the opportunity to asses whether in an actual case a disclosure of information would lead to an infringement of the confidentiality obligation or not. This certainly would qualify as a similar infringement of the confidentiality obligations as a failure to organize the enterprise of the applicant in such a way that the confidentiality obligations are gathered. This e.g. can be compared to a case where an applicant grants any third parties, whether authorized or not, access to his client files.

Thus, the obligation to comply with any request of the Board irrespective of any infringements of confidentiality obligations has to be considered as being an actual infringement of the confidentiality obligation.

# 8 Legal validity of an obligation containing potential conflicts with German law

As explained before, the obligation to disclose information under this Item or the actual requests made by the Board in accordance with the obligations contained in the consent under this Item are in potential or actual conflict with data protection law and confidentiality obligations. Taking furthermore into account that, at least from a German law perspective, the obligation established by the consent under this Item has to be qualified as a contractual civil law obligation, the question arises whether such an obligation would be valid at all under German law or whether it would be in conflict with German law. The

following statements are made under the assumption that German civil law applies to the obligation of an applicant. But even if that would not be the case, according to the applicable rules on conflicts of law described above under 4.2, the same aspects may still be relevant with respect to the application of the principle of German ordre public.

**8.1** Invalidity of contractual obligations providing for infringements of German law intended to protect individuals (Sec. 134 CC)

According to Sec. 134 CC, any civil law obligations directed at the infringement of any laws aimed to protect individuals are void. It has to be noted that not each and every breach of German law that is part of such an obligation can also be considered as an infringement of a law protecting the rights of individuals in this meaning. This has to be decided on a case by case basis regarding the nature of the respective law that will be infringed.

Saying this, it has been widely recognized that in particular obligations to commit criminal offences may be qualified as laws protecting the rights of individuals in the meaning of Sec. 134 CC. Although there is no explicit case law regarding the consent requested by the Board under this Item, there is extensive case law of German civil courts stating that a criminal offence in the meaning of Sec. 203 German Criminal Code (*Strafgesetzbuch - StGB*), resulting from an infringement of confidentiality obligations will qualify as such law. The cases decided relate to an obligation to sell either a specific claims against an client or the whole business of lawyers, tax advisers, public accountants or medical doctors (which are all subject to very similar confidentiality obligations). E.g. the German Federal Supreme Court (BGHZ 116, 268) held that such an obligation in an agreement on the purchase of a business of a medical doctor could be void as this would include a transfer of client information unless the client has consented to such a transfer.

In our view an obligation of an applicant under this Item will basically have the same effect as an applicant in case of an actual request is not entitled to deny compliance with the request of the Board if no client consent was given.

The same arguments may apply with respect to potential infringements of data protection law. As stated before under 6, compliance with an actual request of the Board based on the consent given under this Item may result in an infringement of data protection law. Such infringements may either lead to administrative fines or even criminal offences according to Sec. 43, 44 DPA. Although, there is no case law yet on the question whether such a criminal offence would also be considered as a law protecting the rights of individuals in the meaning of Sec. 134 CC, this is a realistic scenario as the DPA is based on the constitutional rights of individuals regarding protection of their privacy.

Thus, it becomes clear that an obligation to comply with any request of the Board based on the consent given by an applicant under this Item is in conflict with German law as, at least from a German law perspective, such an obligation would be void and unenforceable.

**8.2** Invalidity of immoral contracts (Sec. 138 CC)

Furthermore, any contract containing immoral obligations is void as well according to Sec. 138 CC. Thus, in cases when a contractual obligation is not already void according to Sec. 134 CC, such a contractual obligation nevertheless could be void according to this principle. This again has to be assessed on a case-by-case basis. This will not only include contractual obligations relating to an infringement of laws intended to protect individuals, but would also include infringements of other laws. In general, it has been acknowledged

that this might include infringements of professional duties even if they will not lead to the invalidity of a contract according to Sec. 134 CC.

# 8.3 Invalidity of the obligation based on the German law in general terms and conditions

Sec. 305 et. seq. CC contain limitations regarding the content of general terms and conditions if they are not fair terms. At least from a German law perspective, the obligation established by a consent of an applicant under this Item would be qualified as contractual relation between the Board and an applicant. The consent will furthermore be considered as general terms and conditions established by the Board as according to Note 1 of this Item the words of the consents required by the Board may not be changed in any way. Apart from that, the consent form established by the Board shall be used by each applicant, i.e. in an indefinite number of cases. Thus, this would be qualified as standard terms or general terms and conditions of the Board. As both, the Board and the applicant, will not be considered as being consumers or private persons acting not with respect to their professional obligations, different, less strict rules apply compared to such standard terms to be used vis-à-vis a consumer.

According to Sec. 307 CC, standard terms are void if they contain disadvantages for the other party (i.e. the applicant) which are not in line with the general principle to act in good faith. An action being not in good faith, inter alia, is given if the obligation is not in line with essential principles of the ruling statutory provisions usually to be applied to such an obligation.

Taking into account that the obligations set up by the consent of an applicant under this Item potentially infringe German employment law, data protection law and confidentiality obligations without giving an applicant the opportunity in case of an actual request by the Board to decide whether or not comply with such a request, this has to be considered as being unfair and not in good faith. This applies even more as compliance with such an obligation would expose an applicant to administrative or even criminal liability. It is likely that courts would held such a clause only be held valid if it has an option for the applicant, not to comply with an actual request of the Board if such an actual request was in conflict with German law.

The consequence of this infringement of the German law on general terms and conditions again would be that such a contractual obligation would be void.

#### 8.4 Elimination of conflict

Although the conflict with German law stated before may not be eliminated by the consent or a waiver of individual parties, a conflict with German law could be eliminated by the Board by allowing a different wording for the consent under this Item, e.g. that the applicant will not be bound by his consent to the extent that compliance with such an obligation would infringe German law.

#### 9 Other professional duties

Apart from specific professional obligations like the confidentiality obligation described under 7 above, any public accountant is subject to the general principle of honourable professional conduct (*Pflicht des berufswürdigen Verhaltens*). Accordingly, a public accountant shall refrain from any actions that may not be in line with his professional obligations. Some examples of such infringements of honourable professional conduct are listed in Sec. 13 APAA. As an obligation established by a consent of an applicant under

this Item potentially conflicts with confidentiality obligations and furthermore employment law and data protection law and such an obligation from civil law perspective would be void, it becomes clear that giving such a consent that causes the before stated conflicts with German law cannot be considered as being honourable professional conduct of a public accountant.

Thus, compliance with the request of the Board for consent of the applicant under this Item also is in conflict with this principle of German professional law governing public accountants.

# G. Item 8.1 (b) of Form 1 of the PCAOB Release No. 2003-007, dated May 6, 2003

## 1 Information Request

Item 8.1 Consent to Cooperate with the Board and Statement of Acceptance of Registration Condition

Furnish, as Exhibit 8.1, a statement, signed on behalf of the applicant by an authorised partner or officer of the applicant in accordance with Rule 2104, in the following form:

. . .

b. [Name of applicant] agrees to secure and enforce similar consents from each of its associated persons as a condition of their continued employment by or other associated with the firm.

\_ \_ .

- Note 1: Other than the insertion of the name of the applicant in paragraphs (a), (b) and (c) of this Item, Exhibit 8.1 must be in the exact words contained in this instruction. The consents required by paragraph (b) of this Item must be in the words of Note 2 below and must be secured by the applicant not later than 45 days after submitting this application or, for persons who become associated persons of the firm subsequent to the submission of this application, at the time of the person's association with the firm. Consents required by paragraph (b) of this Item are not required to be furnished as an exhibit to this form.
- Note 2: Other than the insertion of the name of the associated person, the consents required by paragraph (b) of this Item must state: [Name of associated person] consents to cooperate in and comply with any request for testimony or the production of documents made by the Public Company Accounting Oversight Board in furtherance of its authority and responsibilities under the Sarbanes-Oxley Act of 2002. [Name of associated person] understands and agrees that this consent is a condition of their continued employment by or other association with [name of applicant].
- Note 3: For applicants that are foreign public accounting firms, the term "associated persons" as used in this Item means all accountants who are a proprietor, partner, principal, shareholder, officer, or manager of the applicant and who provided at least ten hours of audit services for any issuer during the last calendar year.

# 2 Interpretation of Item 8.1 (b)

For the purposes of this legal opinion we assume that Item 8.1 (b) has also to be interpreted in such a way that the applicant's obligation to agree to secure and enforce similar consents from each of its associated persons and the consents requested by the associated persons are intended to be binding upon the applicant and/or the associated persons in such a way that in case of any request, the applicant and/or the associated persons do not have the opportunity to object to the request based on a conflict with German law.

# 3 Conflicting German Law

#### 3.1 Employment Law

Item 8.1 (b) is in conflict with German employment law following Art. 2 (1) German Constitution as interpreted by the Federal Employment Court (BAG AP No. 8, 14, 21 ad Sec. 611 CC Persönlichkeitsrecht); Sec. 134; 138; 242; 307 (1) CC; Sec. 2 (1); 23 (3); 75 (1); (2); 80 (1); 87 (1) WCA, and the applicant will not be able to secure and enforce the required statements from all relevant associated persons. It will not be possible to eliminate the conflict by obtaining consents or waivers.

#### 3.2 Data Protection Law

A consent of the respective associated persons as requested by the Board causes the same potential conflicts with respect to Sec. 4 (1), 4b (2) DPA as the consent required from the applicant in relation to personal data of other individuals.

#### **3.3** Confidentiality Obligations

A consent of an associated persons causes the same problems with respect to actual or potential conflicts with confidentiality obligations as stipulated by Sec. 43 (1) AO, Sec. 9 APAA, Sec. 323 (1), 333 German Commercial Code (*Handelsgesetzbuch- HGB-*), Sec. 203 German Penal Code (*Strafgesetzbuch - StGB -*) as a consent given by the applicant.

#### 3.4 Legal validity

As this again would be an obligation that may lead to potential conflicts, such an obligation of the applicant to enforce the consents and the consent of the associated persons themselves would be considered as being in conflict with German law or even void.

### **3.5** Other professional duties

Again, compliance with this Item would not be in line with the general principle of honourable professional conduct both of the applicant and any associated person to the extent such an associated person is subject to the professional duties.

#### 4 Applicable law

The statements made under F.4 apply respectively.

#### 5 Employment Law

#### **5.1** Possible conflicts with German employment law

Item 8.1(b) provides for a number of obligations which need to be looked at separately:

- The first obligation is that the specific employees as defined in Item 5.1 shall make statements similar to the statement of the applicant provided under Item 8.1(a). The statement shall further contain the employee's understanding that he agrees to make this consent a condition of the continued employment by or other association with the applicant.
- The second obligation is that the specific employees shall consent to cooperate in and to comply with any request for testimony made by the Board.
- The third obligation is that the specific employees shall consent to cooperate in and to comply with any request for the production of documents made by the Board.

#### **5.2** Conflicts with relevant German employment law

Regarding the first obligation, the underlying legal concept is fundamentally different from the German employment law concept which is based on the contract and the principle that contracts are binding. The employer is not in a position to force its employees to agree to alterations of their contracts except in cases where the employer triggers a termination for alteration of the employment contract, which requires a justified cause and a legitimate, i.e. proportionate and reasonable, alteration of the contract (please see A.3.5.3 above for details). Furthermore, it is not possible to implement certain clauses in an employment contract which form a condition of the continued employment as such clauses are regarded as unreasonably impairing the employee.

Regarding the second aspect, it will not be possible to force an employee in Germany to agree to comply with any request for testimony made by a foreign authority. It is further questionable whether the statement of an employee to comply with any such request would be valid and enforceable.

As to the first issue, it needs to be discussed whether the implied duties of the employment relationship comprise the employee's general duty to give testimony on any issue connected with the employment. While such duty may be deemed to exist in certain circumstances, e.g. where the employer wants to bring claims for damages about which the employee is the sole witness, a number of restrictions to such duty would apply which relate to the interests of the employee, e.g. the right to refrain from any testimony which might cause the employee to initiate proceedings against himself or the employee's interest to his personal security under which he may object to travel to certain countries. As, therefore, already the obligation to provide testimony for the contract partner is restricted, the implied duty to generally give testimony for a third party unrelated to the employment contract is subject to additional restrictions, e.g. an employee forced to give testimony which might be detrimental for his employer and indirectly for his further employment could not be forced to do so as this would cause conflicting interests for the employee. Further, contractual duties do normally not last longer than the contract and will have to be expressly agreed if a post contractual duty shall be constituted. As a result it can be stated that no implied duty to render a statement pursuant Item 8.1 (b) exists. But also an expressly agreed clause to such effect - which would be deemed to be a general term of the contract and thus subject to the provisions of Sec. 305 et. seq. CC - would be regarded to unreasonably disadvantage the employee and would therefore be void, as the employee cannot foresee which testimony will have to be rendered and the wording of Item 8.1 (b) does not limit the duty to provide testimony to the term of the employment.

As to the second issue just raised in connection to the duty to provide testimony, the employee's statement pursuant Item 8.1 (b) would also be - at least partially - void and unenforceable, as it would not allow the employee to prevent his own and possibly conflicting interests and rights, such as the right to refrain from any testimony which might cause the employee to initiate proceedings against himself, the employee's interest to his personal security under which he may object to travel to certain countries or to expose himself to foreign judicial systems and procedures, or the employee's interest to avoid obligations which last longer that the term of the employment contract.

As to the third obligation, it must be stated that employees will not be obliged to agree in uncontrolled disclosure of all documents including their personal files and any documents which might endanger themselves or their employer to being prosecuted. As to the disclosure of the personal files the legal situation is as discussed under F.5.2 above. Concerning the other aspect that nobody can be contractually obliged to give information which might lead to prosecution of himself or his employer, it has just been explained in the context of the assessment of the obligation to follow any call for testimony that such agreement would be legally unenforceable and the employer would not be able to force its employees to agree to such terms.

#### **5.3** Elimination of conflict by consents or waivers

As the obligation under Item 8.1 (b) rests with the special employees of the employer themselves, the question whether such consent or waiver would be possible has been already considered under 5.2 and E.5.3 above.

# 6 Data protection law

The statements made above under F.6 apply respectively.

#### 7 Confidentiality obligations

The statements made above under F.7 apply respectively.

By such an enforceable obligation of an associated person there is no possibility for them or the applicant to deny any request of the Board based on infringements of the confidentiality obligations.

This furthermore also would be an actual infringement of the applicant's obligation to take precautions in order to avoid any disclosure of confidential information. Sec. 9 APAA explicitly provides that a public accountant has to impose confidentiality obligations on all its employees. Acting in accordance with the requirements of this Item, a public accountant would not comply with this obligation but do the opposite, i.e. impose an obligation on its associated persons not to comply with confidentiality obligations. Thus, this would be considered as an actual infringement of confidentiality obligations by the applicant.

# 8 Legal validity of obligations

The statements made above under F.8 apply, depending on a case-by-case analysis, respectively.

# 9 Other professional duties

The statements made above under F.9 apply respectively.

# H. Item 8.1 (c) of Form 1 of the PCAOB Release No. 2003-007, dated May 6, 2003

#### 1 Information Request

Item 8.1 Consent to Cooperate with the Board and Statement of Acceptance of Registration Condition

Furnish, as Exhibit 8.1, a statement, signed on behalf of the applicant by an authorised partner or officer of the applicant in accordance with Rule 2104, in the following form:

. . .

- c. [Name of applicant] understands and agrees that cooperation and compliance, as described in the firm's consent in paragraph (a), and the securing and enforcement of such consents from its associated persons in accordance with paragraph (b), shall be a condition to the continuing effectiveness of the registration of the firm with the Public Company Accounting Oversight Board.
- Note 1: Other than the insertion of the name of the applicant in paragraphs (a), (b) and (c) of this Item, Exhibit 8.1 must be in the exact words contained in this instruction. The consents required by paragraph (b) of this Item must be in the words of Note 2 below and must be secured by the applicant not later than 45 days after submitting this application or, for persons who become associated persons of the firm subsequent to the submission of this application, at the time of the person's association with the firm. Consents required by paragraph (b) of this Item are not required to be furnished as an exhibit to this form.
- Note 2: Other than the insertion of the name of the associated person, the consents required by paragraph (b) of this Item must state: [Name of associated person] consents to cooperate in and comply with any request for testimony or the production of documents made by the Public Company Accounting Oversight Board in furtherance of its authority and responsibilities under the Sarbanes-Oxley Act of 2002. [Name of associated person] understands and agrees that this consent is a condition of their continued employment by or other association with [name of applicant].
- Note 3: For applicants that are foreign public accounting firms, the term "associated persons" as used in this Item means all accountants who are a proprietor, partner, principal, shareholder, officer, or manager of the applicant and who provided at least ten hours of audit services for any issuer during the last calendar year.

#### 2 Conflicting German Law

The statement of the applicant requested under this Item in our view does not contain any additional conflicts with German law apart from the conflicts explained under F and G

made under	Item 8.1 (a) a	and 8.1 (b).		

Legal Opinion according to Rule 2105 (b) (2) (ii) of Public Company Accounting Oversight Board (Board) Release No. 2003-007, dated May 6, 2003, as approved by the Securities and Exchange Commission (Commission) by Release No. 34-48180 dated July 16, 2003 regarding conflicts of the request for information in Form 1 with German law

Annex

Cited German Law (English/German)

Note:

Please be aware that the English versions of the German statutes and case law listed below are neither official English versions nor certified translations issued by the German legislator or courts, but merely common publicly available English translations of such statutes. We do not assume any responsibility for their accuracy or completeness. Only the German versions are binding.

Both German statutes and German cases are listed in the alphabetical order of the Englisch names of the respective statutes or cases as used in the English version of the Legal Opinion.

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# **Cited German Law**

# 1 Cited German Statutes

# 1.1 Accountants Ordinance - AO

Accountants Ordinance - AO	Wirtschaftsprüferordnung- WPO
§ 43 General Professional Duties	§ 43 Allgemeine Berufspflichten
(1) The Wirtschaftsprüfer [Public Accountant] has to exercise his profession in an independent, conscientious, confidential manner and on his own responsibility. In particular he must be impartial in reporting on examinations and expressing opinions.	(1) Der Wirtschaftsprüfer hat seinen Beruf unabhängig, gewissenhaft, verschwiegen und eigenverantwortlich auszuführen. Er hat sich insbesondere bei der Erstattung von Prüfungsberichten und Gutachten unparteilsch zu verhalten.
(2) The Wirtschaftsprüfer must abstain from all activities which are incompatible with his profession or the reputation of the profession. He has to be particularly conscious of the professional duties arising out of his entitlement to issue reports on statutory examinations. Also outside the exercise of his profession he has to carry himself in a manner so as to justify the confidence and esteem which is indispensable for the profession. He is obliged to extend his professional knowledge.	(2) Der Wirtschaftsprüfer hat sich jeder Tätigkeit zu enthalten, die mit seinem Beruf oder mit dem Ansehen des Berufs unvereinbar ist. Er hat sich der besonderen Berufspflichten bewußt zu sein, die ihm aus der Befugnis erwachsen, gesetzlich vorgeschriebene Bestätigungsvermerke zu erteilen. Er hat sich auch außerhalb der Berufstätigkeit des Vertrauens und der Achtung würdig zu erweisen, die der Beruf erfordert. Er ist verpflichtet, sich fortzubilden.
§ 57a Quality Assurance System	§ 57a Qualitätskontrolle
(1) The quality control system of Wirtschaftsprüfer in own practice and Wirtschaftsprüfungsgesellschaften performing statutory audit engagements has to be reviewed every three years. Upon application, the Wirtschaftsprüferkammer may grant exemption permits limited in time, in order to avoid cases of hardship. The exemption permit may be granted again.	(1) Wirtschaftsprüfer in eigener Praxis und Wirtschaftsprüfungsgesellschaften sind verpflichtet, sich im Abstand von drei Jahren einer Qualitätskontrolle zu unterziehen, wenn sie gesetzlich vorgeschriebene Abschlußprüfungen durchführen. Zur Vermeidung von Härtefällen kann die Wirtchaftsprüferkammer auf Antrag befristete Ausnahmegenehmigungen erteilen. Die Ausnahmegenehmigung kann wiederholt erteilt werden.
(2) The review serves to control the professional's compliance with the principles and measures of quality control in accordance with the laws and the by-laws of the Wirtschaftsprüferkammer in general and	(2) Die Qualitätskontrolle dient der Überwachung, ob die Grundsätze und Maßnahmen zur Qualitätssicherung nach Maßgabe der gesetzlichen Vorschriften und der Berufssatzung insgesamt und bei der

Wirtschaftsprüferordnung- WPO
Durchführung einzelner Aufträge eingehalten werden. Sie erstreckt sich auf betriebswirtschaftliche Prüfungen im Sinne von § 2 Abs. 1, bei denen das Siegel geführt wird.
(3) Die Qualitätskontrolle wird durch bei der Wirtschaftsprüferkammer registrierte Wirtschaftsprüfer in eigener Praxis oder Wirtschaftsprüfungsgesellschaften (Prüfer für Qualitätskontrolle) durchgeführt. Ein Wirtschaftsprüfer ist auf Antrag zu registrieren, wenn er
seit mindestens drei Jahren als Wirtschaftsprüfer bestellt und dabei im Bereich der Abschlußprüfung tätig gewesen ist;
Z. über Kenntnisse in der Qualitätssicherung verfügt;
3. in den letzten fünf Jahren nicht berufsgerichtlich wegen der Verletzung einer Pflicht nach § 43 Abs. 1 verurteilt worden ist, die seine Eignung als Prüfer für Qualitätskontrolle ausschließt.
Die Registrierung setzt für einen Wirtschaftsprüfer in eigener Praxis voraus, daß er über eine wirksame Bescheinigung nach Absatz 6 Satz 3 verfügt. Eine Wirtschaftsprüfungsgesellschaft ist auf Antrag zu registrieren, wenn mindestens ein Vorstandsmitglied, Geschäftsführer, persönlich haftender Gesellschafter oder Partner nach Satz 2 registriert ist und die Geselschaft die Voraussetzung nach Satz 3 erfüllt. Wird einer Wirtschaftsprüfungsgesellschaft der Auftrag zur Durchführung einer Qualitätskontrolle erteilt, so muß der für die Qualitätskontrolle verantwortliche Wirtschaftsprüfer entweder dem Personenkreis nach Satz 4 angehören oder Gesellschafter der Wirtschaftsprüfungsgesellschaft und nach Satz 2 registriert sein.

#### Accountants Ordinance - AO

Wirtschaftsprüfungsgesellschaft may not be a reviewer, if capital, financial or personal relationships exist with the Wirtschaftsprüfer or Wirtschaftsprüfungsgesellschaft to be reviewed. Apart from that, mutual reviews are excluded

(5) The reviewer has to summarise the results of the review in a report (reviewer's report). Apart from the description of subject, form and scope of the review engagement, the reviewer's report has to include a review opinion. If no material deficiencies in the system of quality control anv obstacles concerning performance of the review werde found by the reviewer, he must confirm that the system of quality control implemented in the reviewed practice complies with the requirements set up by law and the by-laws of the Wirtschaftsprüferkammer and the quality control system implemented ensures reasonable certainty proper performance of audits as defined in Article 2. paragraph 1, where the professional seal is used. If material deficiencies in the system of quality control or obstacles concerning the performance of the review were found, the reviewer must qualify or refuse his opinion according to the 3<sup>rd</sup> sentence. He must give reasons for the qualification or refusal. In the case of a qualification due to material deficiencies found out in the system of quality assurance, the reviewer must recommend measures to eliminate the deficiencies.

(6) The reviewer is engaged by the Wirtschaftsprüfer in own practice or by the Wirtschaftsprüfungsgesellschaft. Upon completion of the review, the reviewer immediately submits a copy of the reviewer's report to the Wirtschaftsprüferkammer. After receipt of

#### Wirtschaftsprüferordnung- WPO

Wirtschaftsprüfungsgesellschaft darf nicht Prüfer für Qualitätskontrolle sein, wenn kapitalmäßige, finanzielle oder persönliche Bindungen zum zu prüfenden Wirtschaftsprüfer oder zur zu prüfenden Wirtschaftsprüfungsgesellschaft bestehen. Ferner sind wechselseitige Prüfungen ausgeschlossen.

(5) Der Prüfer für Qualitätskontrolle hat das Ergebnis der Qualitätskontrolle in einem Bericht (Qualitätskontrollbericht) zusammenzufassen. Der Qualitätskontrollbericht hat neben einer Beschreibung von Gegenstand, Art und Umfang der Prüfung auch eine Beurteilung des Prüfungsergebnisses zu enthalten. Sind vom Prüfer für Qualitätskontrolle keine wesentlichen Mängel Qualitätssicherungssystem oder Prüfungshemmnisse festgestellt worden, hat er zu erklären, daß das in der Prüfungspraxis eingeführte Qualitätssicherungssystem im Einklang mit den gesetzlichen satzungsmäßigen Anforderungen steht und mit hinreichender Sicherheit eine ordnungsgemäß Abwicklung Prüfungsaufträgen nach § 2 Abs. 1, bei denen das Berufssiegel verwendet wird, gewährleistet. Sind wesentliche Mängel im Qualitätssicherungssysystem Prüfungshemmnisse festgestellt worden, so hat der Prüfer für Qualitätskontrolle seine Erklärung nach Satz 3 einzuschränken oder zu versagen. Die Einschränkung oder die Versagung sind zu begründen. Im Fall der Einschränkung aufgrund festgestellter wesentlicher Mängel Qualitätssicherungssystem hat der Prüfer für Qualitätskontrolle Empfehlungen zur Beseitigung der Mängel zu geben.

(6) Der Prüfer für Qualitätskontrolle wird von dem Wirtschaftsprüfer in eigener Praxis oder der Wirtschaftsprüfungsgesellschaft beauftragt. Nach Abschluß der Prüfung leitet der Prüfer für Qualitätskontrolle eine Ausfertigung des Qualitätskontrollberichs der Wirtschaftsprüferkammer unverzüglich

# Accountants Ordinance - AO the reviewer's report, Wirtschaftsprüferkammer certif

Wirtschaftsprüferkammer certifies the participation in a quality review to the Wirtschaftsprüfer in own practice or to the Wirtschaftsprüfungsgesellschaft. The certificate is limited to the date when the next review has to be carried out according to paragraph 1 (1st sentence). The certificate may not be granted, if the review was carried out violating paragraph 3 (1st and 5th sentence), or the review opinion according to paragraph 5 (3rd sentence) was refused.

# Wirtschaftsprüferordnung- WPO

the

zu. Nach Eingang des Qualitätskontrollberichts bescheiniat die Wirtschaftsprüferkammer Wirtschaftsprüfer in eigener Praxis oder der Wirtschaftsprüfungsgesellschaft Teilnahme an der Qualitätskontrolle. Die Bescheinigung ist bis zu dem Zeitpunkt, zu dem die nächste Qualitätskontrolle nach Absatz 1 Satz 1 durchzuführen ist, zu befristen. Sie wird nicht erteilt, wenn die Qualitätskontrolle unter Verstoß gegen Absatz 3 Sätze 1 und 5 durchgeführt oder die Erklärung nach Absatz 5 Satz 3 versagt wurde.

- (7) A review engagement can only be cancelled by an important reason. It is not considered to be an important reason if disagreements about the contents of the review report arise. The reviewer has to report on the results of his review so far and the reason for termination. In the case of a later review, the report according to the 3<sup>rd</sup> sentence must be submitted to the next reviewer by the *Wirtschaftsprüfer* in own practice or the *Wirtschaftsprüfungsgesellschaft*.
- (7) Ein Auftrag zur Durchführung der Qualitätskontrolle kann nur aus wichtigem Grund gekündigt werden. Als wichtiger Grund ist es nicht anzusehen, wenn Meinungsverschiedenheiten über den Inhalt des Qualitätskontrollberichts bestehen. Der Prüfer für Qualitätskontrolle hat über das Ergebnis seiner bisherigen Prüfung und den Kündigungsgrund zu berichten. Der Bericht nach Satz 3 ist von dem Wirtschaftsprüfer in eigener **Praxis** oder Wirtschaftsprüfungsgesellschaft im Falle einer späteren Qualitätskontrolle nächsten Prüfer für Qualitätskontrolle vorzulegen.
- (8) The reviewer's report must be destroyed seven years after receipt by the Wirtschaftsprüferkammer. In case of a pending lawsuit concerning measures of the Commission for Quality control, the period determined in the 1st sentence will be extended until the judgement is res judicata.
- (8) Der Qualitätskontrollbericht ist sieben Jahre nach Eingang in der Wirtschaftsprüferkammer zu vernichten. Im Falle eines anhängigen Rechtsstreits über Maßnahmen der Kommission für Qualitätskontrolle verlängert sich die in Satz 1 bestimmte Frist zur Rechtskraft des Urteils.

# § 57b Duty to Observe Secrecy and Liability

(1) The reviewer and his assistants, the members of the Commission on Quality Assurance (Article 57e), the members of the Public Oversight Board on Quality Assurance (Article 57f) and the employees

# § 57b Verschwiegenheitspflicht und Verantwortlichkeit

(1) Der Prüfer für Qualitätskontrolle und seine Gehilfen, die Mitglieder der Kommission für Qualitätskontrolle (§ 57e), die Mitglieder des Qualitätskontrollbeirats (§ 57f) und die Bediensteten der

Accountants Ordinance - AO	Wirtschaftsprüferordnung- WPO
of Wirtschaftsprüferkammer are obliged to maintain confidentiality regarding the matters known to them during the reviews even after completion of their activities.	Wirtschaftsprüferkammer sind, auch nach Beendigung ihrer Tätigkeit, verpflichtet, über die ihnen im Rahmen der Qualitätskontrolle bekannt gewordenen Angelegenheiten Verschwiegenheit zu bewahren.
(2) Article 64, paragraph 2 applies to the members of the Commission on Quality Assurance, the members of the Public Oversight Board on Quality Assurance and the employees of the Wirtschaftsprüferkammer accordingly. The presentation or delivery of ducments to courts or other authorities must be approved by the Wirtschaftsprüferkammer. In case of the 1 <sup>st</sup> and 2 <sup>nd</sup> sentences, approval is granted by the commission on Quality Assurance. It may only be granted if the reviewed Wirtschaftsprüfer or the reviewed Wirtschaftsprüfungsgesellschaft or the reviewer have been released by the defendant from their duty to observe secrecy.	(2) Für die Mitglieder der Kommission für Qualitätskontrolle, die Mitglieder des Qualitätskontrollbeirats und die Bediensteten er Wirtschaftsprüferkammer gilt § 64 Abs. 2 entsprechend. Der Genehmigung bedarf auch die Vorlegung oder Auslieferung von Schriftstücken durch die Wirtschaftsprüferkammer an Gerichte oder Behörden. Die Genehmigung erteilt in den Fällen der Sätze 1 und 2 die Kommission für Qualitätskontrolle. Sie kann nur erteilt werden, wenn der Beschuldigte den geprüften Wirtschaftsprüfer, die geprüfte Wirtschaftsprüfungsgesellschaft oder den Prüfer für Qualitätskontrolle von der Pflicht zur Verschwiegenheit entbunden hat.
(3) As far as it is required for duly performing a review engagement, the professional's duty to observe secrecy according to paragraph 1 of this Article, Article 43, paragraph 1 (1 <sup>st</sup> sentence) and Article 64, paragraph 1 of this law and Article 323, paragraph 1 (1 <sup>st</sup> sentence) of the Commercial Code as well as the duty to observe secrecy of those persons with whom the <i>Wirtschaftsprüfer</i> in own practice jointly exercises his profession is restrained.	(3) Soweit dies zur Durchführung der Qualitätskontrolle erforderlich ist, ist die Pflicht zur Verschwiegenheit nach Absatz 1, § 43 Abs. 1 Satz 1, § 64 Abs. 1 dieses Gesetzes und § 323 Abs. 1 Satz 1 des Handelsgesetzbuchs sowie die Pflicht zur Verschwiegenheit der Personen, die den Beruf gemeinsam mit dem Wirtschaftsprüfer in eigener Praxis ausüben, eingeschränkt.
(4) With the reservation stated in paragraph 3, Article 323 of the Commercial Code applies accordingly.	(4) § 323 des Handelsgesetzbuchs gilt vorbehaltlich des Absatzes 3 entsprechend.

# 1.2 Accountants' Professional Articles of Association - APAA

Accountants' Professional Articles of Association - APAA	Berufssatzung WP/vBP
§ 9 Confidentiality	§ 9 Verschwiegenheit
(1) WP/vBPs [Public Accountants/Sworn	(1) WP/vBP dürfen Tatsachen und
Auditors]are not permitted to reveal without	Umstände, die ihnen bei ihrer

Accountants' Professional Articles of	Berufssatzung WP/vBP
Association - APAA	
authorisation facts and circumstances which have been entrusted to them or which they became aware of the exercise of their	Berufstätigkeit anvertraut oder bekannt werden, nicht unbefugt offenbaren.
profession.	
(2) WP/vBPs have to take care that facts and circumstances within the meaning of Section 1 are not revealed to unauthorised persons. To this effect they have to take the appropriate precautions.	(2) WP/vBP haben dafür Sorge zu tragen, daß Tatsachen und Umstände im Sinne von Absatz 1 Unbefugten nicht bekannt werden. Sie haben entsprechende Vorkehrungen zu treffen.
(3) The duties in Sections 1 and 2 continue after the end of an engagement.	(3) Die Pflichten nach Absatz 1 und 2 bestehen nach Beendigung eines Auftragsverhältnisses fort.
§ 13 Dignified professional conduct	§ 13 Berufswürdiges Verhalten
(1) WP/vBPs have to express their views objectively.	(1) WP/vBP haben sich sachlich zu äußern.
(2) WP/vBPs are obliged to draw their clients' attention to infringements of law of which they have become aware in the performance of their duties.	(2) WP/vBP sind verpflichtet, ihre Auftraggeber auf Gesetzesverstöße, die sich bei Wahrnehmung ihrer Aufgaben fostgestellt behom aufmerkenn zu machen
	festgestellt haben, aufmerksam zu machen.
(3) WP/vBPs are only permitted to have their names and/or qualifications used for publicity purposes by third parties if the product or service and the method of publicity is compatible with the reputation of the profession. The rules contained in part four remain unaffected.	(3) WP/vBP dürfen die Verwendung ihres Namens und/oder ihrer Qualifikation zu werblichen Zwecken Dritter nur zulassen, wenn die Werbung nach Produkt oder Dienstleistung und Durchführung mit dem Ansehen des Berufes vereinbar ist. Die Vorschriften des vierten Teils bleiben unberührt.

# 1.3 Act on Federal Central Register

Act on Federal Central Register	Bundeszentralregistergesetz
§ 30 Application	§ 30 Antrag
(1) Any person who has reached the age of	(1) Jeder Person, die das 14. Lebensjahr
14 shall, upon application, be issued with a	vollendet hat, wird auf Antrag ein Zeugnis
certificate revealing the contents of the	über den sie betreffenden Inhalt des
Central Register concerning this person	Zentralregisters erteilt (Führungszeugnis).
(conduct certificate). If the person	Hat der Betroffene einen gesetzlichen
concerned has a statutory representative,	Vertreter, so ist auch dieser
this representative is also entitled to make	antragsberechtigt. Ist der Betroffene
such application. If the person concerned	geschäftsunfähig, so ist nur sein

Act on Federal Central Register	Bundeszentralregistergesetz
does not have legal capacity to conclude transactions, only the statutory representative shall be entitled to make such application.	gesetzlicher Vertreter antragsberechtigt.
(2) The application is to be made to the registration office. The applicant is to provide evidence of his identity and, if he is acting as statutory representative, his power of representation. The person concerned and his statutory representative cannot be represented by an authorised agent in making the application. The registration authority shall accept payment of the fee for the conduct certificate, retain two fifths thereof and pass on the rest to the Federal Treasury.	(2) Der Antrag ist bei der Meldebehörde zu stellen. Der Antragsteller hat seine Identität und, wenn er als gesetzlicher Vertreter handelt, seine Vertretungsmacht nachzuweisen. Der Betroffene und sein gesetzlicher Vertreter können sich bei der Antragstellung nicht durch einen Bevollmächtigten vertreten lassen. Die Meldebehörde nimmt die Gebühr für das Führungszeugnis entgegen, behält davon zwei Fünftel ein und führt den Restbetrag an die Bundeskasse ab.
(3) If the applicant lives outside the area of application of this law, he may submit his application to the registration authority directly. Paragraph 2, sentences 2 and 3 shall apply accordingly.	(3) Wohnt der Antragsteller außerhalb des Geltungsbereichs dieses Gesetzes, so kann er den Antrag unmittelbar bei der Registerbehörde stellen. Absatz 2 Satz 2 und 3 gilt entsprechend.
(4) It shall be inadmissible to send the conduct certificate to any person other than the applicant.	(4) Die Übersendung des Führungszeugnisses an eine andere Person als den Antragsteller ist nicht zulässig.
(5) If the conduct certificate is requested for submission to an authority, it shall be sent to that authority directly. The authority shall grant the applicant access to view the conduct certificate on request. If the conduct certificate contains entries, the applicant may demand that he send the conduct certificate for viewing purposes to a local court which he shall name. The registration authority shall inform the applicant of this possibility in cases where the application is submitted to the registration authority. The local court may only grant viewing access to the applicant personally. After viewing, the conduct certificate shall be returned to the authority or, if the applicant objects to this, the local court shall destroy the conduct certificate.	(5) Wird das Führungszeugnis zur Vorlage bei einer Behörde beantragt, so ist es der Behörde unmittelbar zu übersenden. Die Behörde hat dem Antragsteller auf Verlangen Einsicht in das Führungszeugnis zu gewähren. Der Antragsteller kann verlangen, daß das Führungszeugnis, wenn es Eintragungen enthält, zunächst an ein von ihm benanntes Amtsgericht zur Einsichtnahme durch ihn übersandt wird. Die Meldebehörde hat den Antragsteller in den Fällen, in denen der Antrag bei ihr gestellt wird, auf diese Möglichkeit hinzuweisen. Das Amtsgericht darf die Einsicht nur dem Antragsteller persönlich gewähren. Nach Einsichtnahme ist das Führungszeugnis an die Behörde weiterzuleiten oder, falls der Antragsteller dem widerspricht, vom Amtsgericht zu vernichten.

# 1.4 Act on Financial Courts Proceedings

Act on Financial Courts Proceedings	Finanzgerichtsordnung
Sec. 120	§ 120
(1) The participants may view the court files and the files submitted to the court, and may have official copies, excerpts and transcripts issued by the court office at their expense. If the original court files have been transferred to an image carrier or other data carrier, sec. 299a of the Code of Civil Procedure shall apply accordingly.	(1) Die Beteiligten können die Gerichtsakten und die dem Gericht vorgelegten Akten einsehen und sich durch die Geschäftsstelle auf ihre Kosten Ausfertigungen, Auszüge und Abschriften erteilen lassen. Sind die Gerichtsakten zur Ersetzung der Urschrift auf einen Bild- oder anderen Datenträger übertragen worden, gilt § 299a der Zivilprozessordnung sinngemäß.
(2) There shall be neither submission nor transcriptive notification of any draft judgements, draft decisions or draft orders, of any preparatory work for the above or, moreover, of any written documents concerning voting or administrative penalties of the court.	(2) Die Entwürfe zu Urteilen, Beschlüssen und Verfügungen, die Arbeiten zu ihrer Vorbereitung, ferner die Schriftstücke, die Abstimmungen oder Ordnungsstrafen des Gerichts betreffen, werden weder vorgelegt noch abschriftlich mitgeteilt.

# 1.5 Act on Labour Law Proceedings

Act on Labour Law Proceedings	Arbeitsgerichtsgesetz
Sec. 46 Principle	§ 46 Grundsatz
	(1) Das Urteilsverfahren findet in den in § 2 Abs. 1 bis 4 bezeichneten bürgerlichen Rechtsstreitigkeiten Anwendung.
(2) The judgement procedure in the first	(2) Für das Urteilsverfahren des ersten

#### Act on Labour Law Proceedings

instance the provisions of the Code of Civil Procedure shall apply accordingly to the proceedings before the local courts, where this law provides for nothing else. The provisions on the earliest initial date for an oral hearing and the written preliminary proceedings (secs. 275 to 277 of the Code of Civil Procedure), on the simplified procedure (sec. 495a of the Code of Civil Procedure), on proceedings restricted to documentary evidence and proceedings based on bills of exchange (secs. 592 to 605a of the Code of Civil Procedure), on decisions without an oral hearing (sec. 128, para. 2 of the Code of Civil Procedure) and on the postponement of dates during the period from 1 July to 31 August (sec. 227, para. 3, sentence 1 of the Code of Civil Procedure) shall not be applicable. Sec. 127, para, 2 of the Code of Civil Procedure shall be applicable with the proviso that where disputes on the protection of vested rights are concerned, immediate appeal shall be admissible irrespective of the value in dispute.

#### Arbeitsgerichtsgesetz

Rechtszugs gelten die Vorschriften der Zivilprozeßordnung über das Verfahren vor den Amtsgerichten entsprechend, soweit dieses Gesetz nichts anderes bestimmt. Die Vorschriften über den frühen ersten Termin zur mündlichen Verhandlung und das schriftliche Vorverfahren (§§ 275 bis 277 der Zivilprozeßordnung), über das vereinfachte Verfahren (§ 495a der Zivilprozeßordnung), über den Urkunden- und Wechselprozeß (§§ 592 bis 605a der Zivilprozeßordnung), über die Entscheidung ohne mündliche Verhandlung (§ 128 2 Abs. der Zivilprozeßordnung) und über die Verlegung von Terminen in der Zeit vom 1. Juli bis 31. August (§ 227 Abs. 3 Satz 1 Zivilprozeßordnung) finden keine Anwendung. 127 Abs. 2 der Zivilprozessordnung findet mit der Maßgabe Anwendung, daß die sofortige Beschwerde bei Bestandsschutzstreitigkeiten unabhängig von dem Streitwert zulässig ist.

#### 1.6 Act on Social Courts Proceedings

Act on Social Courts Proceedings	Sozialgerichtsordnung
Sec. 120	§ 120
(1) The participants shall have the right to view files where this has not been forbidden by the authority sending the files.	(1) Die Beteiligten haben das Recht der Einsicht in die Akten, soweit die übersendende Behörde dieses nicht ausschließt.
(2) The participants may have transcripts issued by the court office at their expense. If the files have been transferred to an image carrier or other data carrier, sec. 299a of the Code of Civil Procedure shall apply accordingly. No costs shall be charged for the dispatch of files where, pursuant to sec. 197a, the Court Costs Act does not apply.	(2) Die Beteiligten können sich durch die Geschäftsstelle auf ihre Kosten Abschriften erteilen lassen. Sind die Akten zur Ersetzung der Urschrift auf einen Bild- oder anderen Datenträger übertragen worden, gilt § 299a der Zivilprozeßordnung entsprechend. Für die Versendung von Akten werden Kosten nicht erhoben, sofern nicht nach § 197a das Gerichtskostengesetz gilt.

Act on Social Courts Proceedings	Sozialgerichtsordnung
(3) The presiding judge may, for specific reasons, refuse to grant or may restrict access to view the files or part of the files, and may refuse to allow or restrict the production or issuing of excerpts and transcripts. The refusal or restriction of access to view the files may be brought before the court; the court's decision shall be final.	(3) Der Vorsitzende kann aus besonderen Gründen die Einsicht in die Akten oder in Aktenteile sowie die Fertigung oder Erteilung von Auszügen und Abschriften versagen oder beschränken. Gegen die Versagung oder die Beschränkung der Akteneinsicht kann das Gericht angerufen werden; es entscheidet endgültig.
(4) There shall be neither submission nor transcriptive notification of any draft judgements, draft decisions or draft orders, of any preparatory work for the above, or of any written documents concerning voting.	(4) Die Entwürfe zu Urteilen, Beschlüssen und Verfügungen, die zu ihrer Vorbereitung angefertigten Arbeiten sowie die Schriftstücke, welche Abstimmungen betreffen, werden weder vorgelegt noch abschriftlich mitgeteilt.

# 1.7 Civil Code - CC

Civil Code - CC	Bürgerliches Gesetzbuch - BGB
§ 134 Statutory Prohibition	§ 134 Gesetzliches Verbot
A legal transaction which violates a statutory prohibition is void, unless a contrary intention appears from the statute.	Ein Rechtsgeschäft, das gegen ein gesetzliches Verbot verstößt, ist nichtig, wenn sich nicht aus dem Gesetz ein anderes ergibt.
§ 138 Legal transaction against public policy; usury	§ 138 Sittenwidriges Rechtsgeschäft; Wucher
(1) A legal transaction which is against public policy is void.	(1) Ein Rechtsgeschäft, das gegen die guten Sitten verstößt, ist nichtig.
(2) A legal transaction by which a person exploiting the need, inexperience, lack of sound judgement or substantial lack of will power of another, causes to be promised or granted to himself or to a third party in exchange for a performance, pecuniary advantages which are in obvious disproportion to the performance is also void.	(2) Nichtig ist insbesondere ein Rechtsgeschäft, durch das jemand unter Ausbeutung der Zwangslage, der Unerfahrenheit, des Mangels an Urteilsvermögen oder der erheblichen Willensschwäche eines anderen sich oder einem Dritten für eine Leistung Vermögensvorteile versprechen oder gewähren lässt, die in einem auffälligen Mißverhältnis zu der Leistung stehen.

Civil Code - CC	Bürgerliches Gesetzbuch - BGB
§ 242 Performance according to good faith	§ 242 Leistung nach Treu und Glauben
The debtor is bound to effect performance according to the requirements of good faith, giving consideration to common usage.	Der Schuldner ist verpflichtet, die Leistung so zu bewirken, wie Treu und Glauben mit Rücksicht auf die Verkehrssitte es erfordern.
§ 305 Incorporation of standard business terms into the contract	§ 305 Einbeziehung Allgemeiner Geschäftsbedingungen in den Vertrag
(1) Standard business terms are all contractual terms pre-established for a multitude of contracts which one party to the contract (the user) presents to the other party upon the conclusion of the contract. It is irrelevant whether the provisions appear as a separate part of a contract or are included in the contractual document itself, how extensive they are, what script is used for them, or what form the contract takes. Contractual terms do not constitute standard business terms where they have been individually negotiated between the parties.	(1) Allgemeine Geschäftsbedingungen sind alle für eine Vielzahl von Verträgen vorformulierten Vertragsbedingungen, die eine Vertragspartei (Verwender) der anderen Vertragspartei bei Abschluß eines Vertrages stellt. Gleichgültig ist, ob die Bestimmungen einen äußerlich gesonderten Bestandteil des Vertrags bilden oder in die Vertragsurkunde selbst aufgenommen werden, welchen Umfang sie haben, in welcher Schriftart sie verfasst sind und welche Form der Vertrag hat. Allgemeine Geschäftsbedingungen liegen nicht vor, soweit die Vertragsbedingungen zwischen den Vertragsparteien im einzelnen ausgehandelt sind.
(2) Standard business terms are incorporated into the contract only if, during the conclusion of the contract, the user	(2) Allgemeine Geschäftsbedingungen werden nur dann Bestandteil eines Vertrags, wenn der Verwender bei Vertragsschluß
expressly draws the other party's attention to them, or if, on account of the way in which the contract is concluded, an express reference to them is unreasonably difficult, he draws his attention to them by means of a clearly visible sign at the place where the contract is concluded and	die andere Vertragspartei ausdrücklich oder, wenn ein ausdrücklicher Hinweis wegen der Art des Vertragsschlusses nur unter unverhältnismäßigen Schwierigkeiten möglich ist, durch deutlich sichtbaren Aushang am Ort des Vertragsschlusses auf sie hinweist und
<ol> <li>gives the other party, in a reasonable manner that also appropriately takes account of any physical handicap of the other party discernible by the user, the possibility of gaining knowledge of their content,</li> </ol>	<ol> <li>der anderen Vertragspartei die Möglichkeit verschafft, in zumutbarer Weise, die auch eine für den Verwender erkennbare körperliche Behinderung der anderen Vertragspartei angemessen berücksichtigt, von ihrem Inhalt Kenntnis zu nehmen,</li> </ol>
and if the other party agrees that they are	und wenn die andere Vertragspartei mit ihrer

Civil Code - CC	Bürgerliches Gesetzbuch - BGB
to apply.	Geltung einverstanden ist.
(3) Subject to observance of the requirements set out in subsection (2) above, the parties may agree in advance that particular standard business terms will apply to a particular type of legal transaction.	(3) Die Vertragsparteien können für eine bestimmte Art von Rechtsgeschäften die Geltung bestimmter Allgemeiner Geschäftsbedingungen unter Beachtung der in Absatz 2 bezeichneten Erfordernisse im Voraus vereinbaren.
§ 307 Review of subject-matter	§ 307 Inhaltskontrolle
(1) Provisions in standard business terms are invalid if, contrary to the requirement of good faith, they place the contractual partner of the user at an unreasonable disadvantage. An unreasonable disadvantage may also result from the fact that the provision is not clear and comprehensible.	(1) Bestimmungen in Allgemeinen Geschäftsbedingungen sind unwirksam, wenn sie den Vertragspartner des Verwenders entgegen den Geboten von Treu und Glauben unangemessen benachteiligen. Eine unangemessene Benachteiligung kann sich auch daraus ergeben, daß die Bestimmung nicht klar und verständlich ist.
(2) In case of doubt, an unreasonable disadvantage is assumed if a provision	(2) Eine unangemessene Benachteiligung ist im Zweifel anzunehmen, wenn eine Bestimmung
cannot be reconciled with essential basic principles of the statutory rule from which it deviates, or	mit wesentlichen Grundgedanken der gesetzlichen Regelung, von der abgewichen wird, nicht zu vereinbaren ist, oder
<ol> <li>restricts essential rights or duties resulting from the nature of the contract in such a manner that there is a risk that the purpose of the contract will not be achieved.</li> </ol>	wesentliche Rechte oder Pflichten, die sich aus der Natur des Vertrags ergeben, so einschränkt, daß die Erreichung des Vertragszwecks gefährdet ist.
(3) Subsections (1) and (2) above, and §§ 308 and 309 apply only to provision in standard business terms by means of which provision derogating from legal rules or provisions supplementing those rules are agreed. Other provisions may be invalid under subsection (1), sentence 2, above, in conjunction with subsection (1), sentence 1, above.	(3) Die Absätze 1 und 2 sowie die §§ 308 und 309 gelten nur für Bestimmungen in Allgemeinen Geschäftsbedingungen, durch die von Rechtsvorschriften abweichende oder diese ergänzende Regelungen vereinbart werden. Andere Bestimmungen können nach Absatz 1 Satz 2 in Verbindung mit Absatz 1 Satz 1 unwirksam sein.
§ 311 Obligations created by legal transaction and similar obligations	§ 311 Rechtsgeschäftliche und rechtsgeschäftsähnliche

Civil Code - CC	Bürgerliches Gesetzbuch - BGB
	Schuldverhältnisse
(1) Unless otherwise provided by statute, a contract between the parties is necessary in order to create an obligation by legal transaction or to alter the content of an obligation.	(1) Zur Begründung eines Schuldverhältnisses durch Rechtsgeschäft sowie zur Änderung des Inhalts eines Schuldverhältnisses ist ein Vertrag zwischen den Beteiligten erforderlich, soweit nicht das Gesetz ein anderes vorschreibt.
(2) An obligation with duties in accordance with § 241 (2) also arises as a result of	(2) Ein Schuldverhältnis mit Pflichten nach § 241 Abs. 2 entsteht auch durch
entry into contractual negotiations,	die Aufnahme von Vertragsverhandlungen,
2. preparations undertaken with a view to creating a contractual relationship if one party permits the other party to affect his rights, his legally protected interest or other interests or entrusts them to that party, or	2. die Anbahnung eines Vertrags, bei welcher der eine Teil im Hinblick auf eine etwaige rechtsgeschäftliche Beziehung dem anderen Teil die Möglichkeit zur Einwirkung auf seine Rechte, Rechtsgüter und Interessen gewährt oder ihm diese anvertraut, oder
similar business contact.	ähnliche geschäftliche Kontakte.
(3) An obligation with duties in accordance with § 241 (2) may also arise towards persons who are not intended to be parties to the contract. Such an obligation arises in particular if the third party by enlisting a particularly high degree of reliance materially influences the contractual negotiations or the conclusion of the contract.	(3) Ein Schuldverhältnis mit Pflichten nach § 241 Abs. 2 kann auch zu Personen entstehen, die nicht selbst Vertragspartei werden sollen. Ein solches Schuldverhältnis entsteht insbesondere, wenn der Dritte in besonderem Maße Vertrauen für sich in Anspruch nimmt und dadurch die Vertragsverhandlungen oder den Vertragsschluß erheblich beeinflusst.
§ 611 Essence of contract of services	§ 611 Vertragstypische Pflichten beim Dienstvertrag
(1) By the contract for service, the person who promises service is bound to perform the service promised, and the other party is bond to pay the remuneration agreed upon.	(1) Durch den Dienstvertrag wird derjenige, welcher Dienste zusagt, zur Leistung der versprochenen Dienste, der andere Teil zur Gewährung der vereinbarten Vergütung verpflichtet.
(2) Service of any kind may be the object of the contract for service.	(2) Gegenstand des Dienstvertrages können Dienste jeder Art sein.
§ 823 Duty to compensate for damage	§ 823 Schadensersatzpflicht
(1) A person who, wilfully or negligently,	(1) Wer vorsätzlich oder fahrlässig das

Civil Code - CC	Bürgerliches Gesetzbuch - BGB
unlawfully injures the life, body, health, freedom, property or other right of another is bound to compensate him for any damage arising therefrom.	Leben, den Körper, die Gesundheit, die Freiheit, das Eigentum oder ein sonstiges Recht eines anderen widerrechtlich verletzt, ist dem anderen zum Ersatz des daraus entstehenden Schadens verpflichtet.
(2) The same obligation is placed upon a person who infringes a statute intended for the protection of others. If, according to the provisions of the statute, an infringement of this is possible even without fault, the duty to make compensation arises only in the event of fault.	(2) Die gleiche Verpflichtung trifft denjenigen, welcher gegen ein den Schutz eines anderen bezweckendes Gesetz verstößt. Ist nach dem Inhalt des Gesetzes ein Verstoß gegen dieses auch ohne Verschulden möglich, so tritt die Ersatzpflicht nur im Falle des Verschuldens ein.

#### 1.8 Civil Procedure Act

Civil Procedure Act	Zivilprozeßordnung - ZPO
§ 299 Inspection of case file, copies	§ 299 Akteneinsicht, Abschriften
(1) The parties may inspect the court files and have the registry to prepare for them duplicates, extracts and copies.	(1) Die Parteien können die Prozeßakten einsehen und sich aus ihnen durch die Geschäftsstelle Ausfertigungen, Auszüge und Abschriften erteilen lassen.
(2) The presiding judge of the court may only permit inspection of the case file by a third party without the consent of the parties if a justified legal interest is shown.	(2) Dritten Personen kann der Vorstand des Gerichts ohne Einwilligung der Parteien die Einsicht der Akten nur gestatten, wenn ein rechtliches Interesse glaubhaft gemacht wird.
(3) If the court files are presented as electronic documents, inspection of the files is limited to print-outs. The print-outs shall only be prepared by the registry.	(3) Soweit die Prozessakten als elektronische Dokumente vorliegen, ist die Akteneinsicht auf Ausdrucke beschränkt. Die Ausdrucke sind von der Geschäftsstelle zu fertigen.
(4) Draft of judgments, decisions and dispositions, materials delivered for their preparation, as well as the documents which concern voting, shall not be presented or notified in writing.	(4) Die Entwürfe zu Urteilen, Beschlüssen und Verfügungen, die zu ihrer Vorbereitung gelieferten Arbeiten sowie die Schriftstücke, die Abstimmungen betreffen, werden weder vorgelegt noch abschriftlich mitgeteilt.
§ 328 Recognition of Foreign Judgements	§ 328 Anerkennung ausländischer Urteile
(1) The recognition of a foreign judgement	(1) Die Anerkennung des Urteils eines

Civil Procedure Act	Zivilprozeßordnung - ZPO
is excluded:	ausländischen Gerichts ist ausgeschlossen:
if the courts of the State to which the foreign court belongs are not competent according to German Law;	wenn die Gerichte des Staates, dem das ausländische Gericht angehört, nach den deutschen Gesetzen nicht zuständig sind;
<ol> <li>if the defendant who has not participated in the proceedings and raises this plea has not been served with the written pleadings initiating the proceedings in the regular way or in a timely manner, so that he was not in a position to defend himself;</li> </ol>	<ol> <li>wenn dem Beklaten, der sich auf das Verfahren nicht eingelassen hat und sich hierauf beruft, das Verfahren einleitende Schritftstück nicht ordnungsgemäß oder nicht so rechtzeitig zugestellt worden ist, daß er sich verteidigen konnte;</li> </ol>
<ol> <li>if the judgement is inconsistant with a judgement issued here or with an earlier foreign judgement subject to recognition or if the proceedings on which it is based are in consistance with an earlier proceeding here which has become filed to a court here;</li> </ol>	wenn das Urteil mit einem hier erlassenen oder einem anzuerkennenden früheren ausländischen Urteil oder wenn das ihm zugrunde liegende Verfahren mit einem früher hier rechtshängig gewordenen Verfahren unvereinbar ist;
<ol> <li>if the recognition of the judgement would give rise to a result which is manifestly incompatible with the basic principles of German law, especially when the recognition would be inconsistant with the Constitution;</li> </ol>	4. wenn die Anerkennung des Urteils zu einem Ergebnis führt, das mit wesentlichen Grundsätzen des deutschen Rechts offensichtlich unvereinbar ist, insbesondere wenn die Anerkennung mit den Grundrechten unvereinbar ist;
5. if reciprocity is not assured.	5. wenn die Gegenseitigkeit nicht verbürgt ist.
(2) The provision of number 5 does not bother recognition of the judgement if the judgement concerns the claim other than a monetary claim and under German law no jurisdiction was established in Germany or if it concerns an affililation matter (§ 640) or a life partnership matter in the meaning of § 661 para. 1 no. 1 and 2.	(2) Die Vorschrift der Nummer 5 steht der Anerkennung des Urteils nicht entgegen, wenn das Urteil einen nichtvermögensrechtlichen Anspruch betrifft und nach den deutschen Gesetzen ein Gerichtsstand im Inland nicht begründet war oder wenn es sich um eine Kindschaftssache (§ 640) oder um eine Lebenspartnerschaftsache im Sinne des § 661 Abs. 1 Nr. 1 und 2 handelt.
§ 383 Refusal to testify	§ 383 Zeugnisverweigerung aus persönlichen Gründen
(1) The following are entitled to refuse to	(1) Zur Verweigerung des Zeugnisses sind

Civ	ril Procedure Act	Zivilprozeßordnung - ZPO
test	tify:	berechtigt:
1.	the person engaged to be married to a party;	der Verlobte einer Partei;
2.	the spouse of a party, also when the marriage no longer exists;	der Ehegatte einer Partei, auch wenn die Ehe nicht mehr besteht;
2a.	the living partner of a party, also when the life partnership no longer exists.	der Lebenspartner einer Partei, auch wenn die Lebenspartnerschaft nicht mehr besteht;
3.	those who are or were related in the direct line to a party or related by marraige, collaterally related to the third degree;	3. diejenigen, die mit einer Partei in gerader Linie verwandt oder verschwägert, in der Seitenlinie bis zum dritten Grad verwandt oder bis zum zweiten Grad verschwägert sind oder waren;
4.	clergymen with respect to matters entrusted to them in the exercise of their pastoral duties;	Geistliche in Ansehung desjenigen, was ihnen bei der Ausübung der Seelsorge anvertraut ist;
5.	persons who collaborate in the preparation, production or distribution of periodicals or broadcasts in their professional capacity, or did so in the past, concerning the person of the editor, contributor or source of contribution with regard to contributions and documents, as well as concerning information related to them with regard to their activities, insofar as it deals with contributions, documents and information for the editorial part;	5. Personen, die bei der Vorbereitung, Herstellung oder Verbreitung von periodischen Druckwerken oder Rundfunksendungen berufsmäßig mitwirken oder mitgewirkt haben, über die Person des Verfassers, Einsenders oder Gewährsmanns von Beiträgen und Unterlagen sowie über die ihnen im Hinblick auf ihre Tätigkeit gemachten Mitteilungen, soweit es sich um Beiträge, Unterlagen und Mitteilungen für den redaktionellen Teil handelt;
6.	persons to whom matters are entrusted by virtue of their office, profession or trade, which are to be kept secret due to their nature or by law, with respect to the facts to which the duty of secrecy pertains.	6. Personen, denen kraft ihres Amtes, Standes oder Gewerbes Tatsachen anvertraut sind, deren Geheimhaltung durch ihre Natur oder durch gesetzliche Vorschrift geboten ist, in betreff der Tatsachen, auf welche die Verpflichtung zur Verschwiegenheit sich bezieht.
abo	The persons indicated in nos. 2 and 3 we shall be informed of their right to use to testify before they are examined.	(2) Die unter Nummern 1 bis 3 bezeichneten Personen sind vor der Vernehmung über ihr Recht zur Verweigerung des Zeugnisses zu belehren.
	e examination of persons indicated in . 4 and 6 above shall, also when	(3) Die Vernehmung der unter Nummern 4 bis 6 bezeichneten Personen ist, auch wenn

Civil Procedure Act	
1	tsachen nicht zu richten, in Ansehung

#### 1.9 Commercial Code

Commercial Code	Handelsgesetzbuch - HGB
§ 323 The auditor's responsibilities	§ 323 Verantwortlichkeit des Abschlußprüfers
(1) The auditor, his assistants and the legal representatives of an auditing firm assisting in the examination are obligated to make a conscientious and impartial examination and to maintain confidentiality; § 57 b of the Certified Accountants Code shall not be affected. They may not exploit without authorisation business secrets learned in their work. Whoever intentionally or negligently violates his duties is obligated to compensate the company for the damages incurred, and, if a related enterprise is damaged, that one as well. If there is more than one person, they are liable as joint and several debtors.	(1) Der Abschlußprüfer, seine Gehilfen und die bei der Prüfung mitwirkenden gesetzlichen Vertreter einer Prüfungsgesellschaft sind zur gewissenhaften und unparteiischen Prüfung und zur Verschwiegenheit verpflichtet; § 57 b der Wirtschaftsprüferordnung bleibt unberührt. Sie dürfen nicht unbefugt Geschäfts- und Betriebsgeheimnisse verwerten, die sie bei ihrer Tätigkeit erfahren haben. Wer vorsätzlich oder fahrlässig seine Pflichten verletzt, ist der Kapitalgesellschaft und, wenn ein verbundenes Unternehmen geschädigt worden ist, auch diesem zum Ersatz des daraus entstehenden Schadens verpflichtet. Mehrere Personen haften als Gesamtschuldner.
(2) The liability for damages of persons who have acted negligently is limited to one million EUR per examination. Where a stock corporation whose shares are admitted to trading on the official market is audited, the liability for damages of persons who have acted negligently is limited, deviating from sentence 1, to four million EUR per examination. This also applies if several persons participated in the examination or several acts giving rise to liability for damages were committed, and this is so without regard to whether other participants acted intentionally.	(2) Die Ersatzpflicht von Personen, die fahrlässig gehandelt haben, beschränkt sich auf eine Million Euro für eine Prüfung. Bei Prüfung einer Aktiengesellschaft, deren Aktien zum Handel im amtlichen Markt zugelassen sind, beschränkt sich die Ersatzpflicht von Personen, die fahrlässig gehandelt haben, abweichend von Satz 1 auf vier Millionen Euro für eine Prüfung. Dies gilt auch, wenn an der Prüfung mehrere Personen beteiligt gewesen oder mehrere zum Ersatz verpflichtende Handlungen begangen worden sind, und ohne Rücksicht darauf, ob andere Beteiligte vorsätzlich gehandelt haben.

#### Commercial Code

- (3) If an auditing firm is the auditor, the obligation to maintain confidentiality also exists vis-à-vis the auditing supervisory board and the members of the firm's supervisory board.
- (4) The liability for damages pursuant to these regulations may be neither excluded nor limited by contract.
- (5) The claims based on these regulations are subject to a five-year statute of limitations.

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- (3) Die Verpflichtung zur Verschwiegenheit besteht, wenn eine Prüfungsgesellschaft Abschlußprüfer ist, auch gegenüber dem Aufsichtsrat und den Mitgliedern des Aufsichtsrats der Prüfungsgesellschaft.
- (4) Die Ersatzpflicht nach diesen Vorschriften kann durch Vertrag weder ausgeschlossen noch beschränkt werden.
- (5) Die Ansprüche aus diesen Vorschriften verjähren in fünf Jahren.

#### § 325 Disclosure

## The legal representatives corporations must file at the Commercial Register of the corporation's domicile the annual financial statements with the certification of the financial statements or the notation as to refusal without undue delay after their presentation to the shareholders, but at the latest prior to the expiration of the twelfth month of the fiscal year following the close of the fiscal year. At the same time, the management report, report of the supervisory board and, to the extent that the proposal for the use of the results and the resolution as to its use are not apparent from the filed annual financial statements, the proposal for the use of the results and the resolution as to their use, specifying the annual surplus or annual deficit as well as the statement required under § 161 of the Stock Corporation Act [Aktiengesetz], shall be filed; limited liability companies need not make disclosures as to use of the results if such disclosures can serve to determine profit shares of natural persons who are shareholders. The legal representatives shall announce in the Federal Gazette without undue delay after filing the records designated in sentence 1 at which Commercial Register and under which number these records have been filed. If in order to meet the time limit set in sentence 1 the annual financial statements

#### § 325 Offenlegung

Die gesetzlichen Vertreter von Kapitalgesellschaften haben den Jahresabschluß unverzüglich nach seiner Vorlage an die Gesellschafter, jedoch spätestens vor Ablauf des zwölften Monats des dem Abschlußstichtag nachfolgenden Geschäftsjahrs, mit dem Bestätigungsvermerk oder dem Vermerk dessen Versagung zum Handelsregister des Sitzes der Kapitalgesellschaft einzureichen; gleichzeitig sind der Lagebericht, der Bericht des Aufsichtsrats und, soweit sich der Vorschlag für die Verwendung des Ergebnisses und der Beschluß über seine Verwendung aus dem eingereichten Jahreabschluß nicht ergeben, der Vorschlag für die Verwendung des Ergebnisses und der Beschluß über seine Verwendung unter Angabe des Jahresüberschusses oder Jahrefehlbetrags sowie die nach § 161 des Aktiengesetzes vorgeschriebene Erklärung einzureichen; Angaben über die Ergebnisverwendung brauchen von Gesellschaften beschränkter Haftung nicht gemacht zu werden, wenn sich anhand dieser Angaben die Gewinnanteile von natürlichen Personen feststellen lassen, die Gesellschafter sind. gesetzlichen Vertreter haben unverzüglich nach der Einreichung der in Satz 1 bezeichneten Unterlagen im Bundesanzeiger bekanntzumachen, bei

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and management report are filed without the other records, then the report and proposal shall be filed without undue delay after their availability, the resolutions after the adoption and the notation after its issuance. If the annual financial statements are changed after subsequent examination or determinations, then that change shall also be filed pursuant to sentence 1.

- (2) Subsection 1 shall be applied to large corporations (§ 267 Subsection 3), subject to the provison that the records designated in Subsection 1 shall first be published in the Federal Gazette and the publication shall be filed at the Commercial Register at the corporation's domicile with the enclosure of the designated records. The publication pursuant to Subsection 1 sentence 2 shall be omitted. The list of share ownership (§ 287) need not be published in the Federal Gazette.
- The of a legal representatives corporation which must prepare consolidated financial statements must publish consolidated financial the statements, along with the certification of the financial statements or the notation as to its refusal, and the consolidated management report as well as the report of the supervisory board [Aufsichtsrat] in the Federal Gazette without undue delay after their presentation to the shareholders, but at the latest prior to the expiration of the twelfth month of the fiscal year following the close of the fiscal year of the consolidated financial statements and shall file the publication at the Commercial Register at the corporation's domicile with the enclosure of the designated records. If the reporting of the supervisory board regarding consolidated financial the statements and consolidated

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welchem Handelsregister und unter welcher Nummer diese Unterlagen eingereicht worden sind. Werden zur Wahrung der Frist nach Satz 1 der Jahresabschluß und der Lagebericht ohne die anderen Unterlagen eingereicht, so sind der Bericht und der Vorschlag nach ihrem Vorliegen, die Beschlüsse nach der Beschlußfassung und der Vermerk nach der Erteilung unverzüglich einzureichen; wird der Jahresabschluß bei nachträglicher Prüfung oder Feststellung geändert, so ist auch die Änderung nach Satz 1 einzureichen.

- (2) Absatz große ist auf Kapitalgesellschaften (§ 267 Abs. 3) mit der Maßgabe anzuwenden, daß die in Absatz 1 bezeichneten Unterlagen zunächst Bundesanzeiger bekanntzumachen sind und die Bekanntmachung unter Beifügung der bezeichneten Unterlagen zum Handelsregister des Sitzes der die Kapitalgesellschaft einzureichen ist; Bekanntmachung nach Absatz 1 Satz 2 entfällt. Die Aufstellung des Anteilsbesitzes (§ 287) braucht nicht im Bundesanzeiger bekannt gemacht zu werden.
- Die gesetzlichen Vertreter einer Kapitalgesellschaft, die einen Konzernabschluß aufzustellen hat, haben den Konzernabschluß unverzüglich nach seiner Vorlage an die Gesellschafter, jedoch spätestens vor Ablauf des zwölften Monats dem Konzernabschlußstichtag des nachfolgenden Geschäftsjahrs, mit dem Bestätigungsvermerk oder dem Vermerk über dessen Versagung und den Konzernlagebericht sowie den Bericht des Aufsichtsrats im Bundesanzeiger bekanntzumachen und die Bekanntmachung Beifügung der bezeichneten Unterlagen zum Handelsregister des Sitzes der Kapitalgesellschaft einzureichen. Ist die Berichterstattung des Aufsichtsrats über Konzernabschluß und Konzernlagebericht in einem nach Absatz 2 Satz 1 erste Halbsatz in Verbindung mit Absatz 1 Satz 1 zweiter Halbsatz offen gelegten Bericht des

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management report is contained in a report published pursuant to Subsection 2 sentence 1 first half-sentence in connection with Subsection 1 sentence 2 second half-sentence, then the publication of the report under sentence 1 can be replaced by a reference to the earlier or concurrent publication pursuant to Subsection 2 sentence 1 first half-sentence. The list of share ownership (§ 313 Subsection 4) need not be published in the Federal Gazette. Subsection 1 sentence 3 shall apply analogously.

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Aufsichtsrats enthalten, so kann die Bekanntmachung des Berichts nach Satz 1 durch einen Hinweis auf die frühere oder gleichzeitige Bekanntmachung nach Absatz 2 Satz 1 erster Halbsatz ersetzt werden. Die Aufstellung des Anteilsbesitzes (§ 313 Abs. 4) braucht nicht im Bundesanzeiger bekannt gemacht zu werden. Absatz 1 Satz 3 ist entsprechend anzuwenden.

- (4) In applying Subsections 2 and 3, the time of the filing of the records in the Federal Gazette governs the observance of the time period pursuant to Subsection 1 sentence 1 and Subsection 3 sentence 1.
- (5) The company's obligations pursuant to law or the articles of association to differently publish, file or make accessible to persons the annual financial statements, management report, consolidated financial statements or the consolidated management report remain unaffected.
- (4) Bei Anwendung der Absätze 2 und 3 ist für die Wahrung der Fristen nach Absatz 1 Satz 1 und Absatz 3 Satz 1 der Zeitpunkt der Einreichung der Unterlagen beim Bundesanzeiger maßgebend.
- (5) Auf Gesetz, Gesellschaftsvertrag oder Satzung beruhende Pflichten Gesellschaft. Jahresabschluß. den Lagebericht, Konzernabschluß oder Konzernlagebericht in anderer Weise bekanntzumachen, einzureichen oder Personen zugänglich zu machen, bleiben unberührt.

# § 333 Violation of the duty of confidentiality

- (1) A term of imprisonment of up to one year or a monetary fine shall be imposed on anyone who without authorisation discloses a secret of the corporation, a subsidiary (§ 290 Subsections 1 and 2), a jointly run enterprise (§ 310) or an associated enterprise (§ 311), especially a trade or business secret that became known to him in his capacity as an auditor or auditor's assistant while examining the annual financial statements or the consolidated financial statements.
- (2) If the perpetrator acts for pay or with the intent to enrich himself or another or to

# § 333 Verletzung der Geheimhaltungspflicht

- (1) Mit Freiheitsstrafe bis zu einem Jahr oder mit Geldstrafe wird bestraft, wer ein Geheimnis der Kapitalgesellschaft, eines Tochterunternehmens (§ 290 Abs. 1, 2), eines gemeinsam geführten Unternehmens 310) oder eines assoziierten Unternehmens (§ 311), namentlich ein Betriebs- oder Geschäftsgeheimnis, das ihm in seiner Eigenschaft als Abschlußprüfer oder Gehilfe eines Abschlußprüfers bei Prüfung des Jahresabschlusses oder des Konzernabschlusses bekannt geworden ist, unbefugt offenbart.
- (2) Handelt der Täter gegen Entgelt oder in der Absicht, sich oder einen anderen zu

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harm another, then the punishment shall be a term of imprisonment of up to two years or a monetary fine. The same punishment shall be imposed on anyone who without authorisation exploits a secret in the way described in Subsection 1, especially a trade or business secret that became known to him under the conditions described in Subsection 1.	bereichern oder einen anderen zu schädigen, so ist die Strafe Freiheitsstrafe bis zu zwei Jahren oder Geldstrafe. Ebenso wird bestraft, wer ein Geheimnis der in Absatz 1 bezeichneten Art, namentlich ein Betriebs- oder Geschäftsgeheimnis, das ihm unter den Voraussetzungen des Absatzes 1 bekannt geworden ist, unbefugt verwertet.
(3) The action will only be prosecuted upon the application of the corporation.	(3) Die Tat wird nur auf Antrag der Kapitalgesellschaft verfolgt.

# 1.10 Criminal Proceedings Act

Criminal Proceedings Act	Strafprozeßordnung - StPO
§ 53 Right to refuse testimony on professional grounds	§ 53 [Zeugnisverweigerungsrecht aus beruflichen Gründen]
(1) The following persons may also refuse to testify	(1) Zur Verweigerung des Zeugnisses sind ferner berechtigt
clergymen, concerning the information that was entrusted to them or became known to them in their capacity as spiritual advisers;	Geistliche über das, was ihnen in ihrer Eigenschaft als Seelsorger anvertraut worden oder bekannt geworden ist;
defense counsel of the accused, concerning the information that was entrusted to them or became known to them in this capacity;	Verteidiger des Beschuldigten über das, was ihnen in dieser Eigenschaft anvertraut worden oder bekannt geworden ist;
3. attorneys-at-law, patent attorneys, notaries, auditors, sworn certified accountants, tax consultants and tax representatives, doctors, dentists, psychological psychotherapists, psychotherapists specialising in the treatment of children and juveniles, pharmacists and midwives, concerning information entrusted to them or which became known to them in their professional capacity;	<ol> <li>Rechtsanwälte, Patentanwälte, Notare, Wirtschaftsprüfer, vereidigte Buchprüfer, Steuerberater und Steuerbevollmächtigte, Ärzte, Zahnärzte, Psychologische Psychotherapeuten, Kinder- und Jugendlichenpsychotherapeuten, Apotheker und Hebammen über das, was ihnen in dieser Eigenschaft anvertraut worden oder bekannt geworden ist, Rechtsanwälte stehen dabei sonstige Mitglieder einer Rechtsanwaltskammer gleich;</li> </ol>
3a. members or representatives of a recognized counselling agency pursuant to Sections 3 and 8 of the	3a. Mitglieder oder Beauftragte einer anerkannten Beratungsstelle nach den §§ 3 und 8 des

#### **Criminal Proceedings Act**

# Act on Pregnancies in Conflict Situations, concerning the information that was entrusted to them or became known to them in this capacity:

- 3b. drugs dependency counsellors in a counselling agency recognized or set up by an authority, a body, institution or foundation under public law, concerning the information that was entrusted to them or became known to them in this capacity;
- 4. members of the Federal Parliament, of a Land Parliament or a second chamber, concerning persons who confided to them facts in their capacity as members of these bodies, or to whom they confided facts in this particular capacity, as well as the facts themselves;
- 5. individuals who are or were the professionally involved in production preparation, or dissemination of periodically printed materials, radio or visual broadcasts or information and communication services intended to inform or build opinions.

The persons stated in sentence 1 no. 5 may refuse to give testimony on the author or submitter of contributions or documents or on other informants, as well as on the notifications given with regard to their activities, on their contents and well as on the contents of materials which they have compiled themselves and the subject of occupational observations. This shall only apply where it concerns contributions, documents, notifications and materials for editorial purposes or for editorially processed information and communication services.

(2) The persons named in paragraph 1, sentence 1, nos. 2 to 3b may not refuse to testify if they have been released from

### Strafprozeßordnung - StPO

Schwangerschaftskonfliktgesetzes über das, was ihnen in dieser Eigenschaft anvertraut worden oder bekannt geworden ist;

- 3b. Berater für Fragen der Betäubungsmittelabhängigkeit in einer Beratungsstelle, die eine Behörde oder eine Körperschaft, Anstalt oder Stiftung des öffentlichen Rechts anerkannt oder bei sich eingerichtet hat, über das, was ihnen in dieser Eigenschaft anvertraut worden oder bekannt geworden ist;
- 4. Mitglieder des Bundestages, eines Landtages oder einer zweiten Kammer über Personen, die ihnen in ihrer Eigenschaft als Mitglieder dieser Organe oder denen sie in dieser Eigenschaft Tatsachen anvertraut haben sowie über diese Tatsachens selbst;
- 5. Personen, die bei der Vorbereitung, Herstellung oder Verbreitung von Druckwerken, Rundfunksendungen, Filmberichten oder der Unterrichtung oder Meinungsbildung dienenden Informations- und Kommunikationsdiensten berufsmäßig mitwirken oder mitgewirkt haben.

Die in Satz 1 Nr. 5 genannten Personen dürften das Zeugnis verweigern über die Person des Verfassers oder Einsenders von Beiträgen und Unterlagen oder sonstigen Informanten sowie über die ihnen im Hinblick auf ihre Tätigkeit gemachten Mitteilungen, über deren Inhalt sowie über den Inhalt selbst erarbeiteter Materialien und den Gegenstand berufsbezogener Wahrnehmungen. Dies gilt nur, soweit es sich um Beiträge, Unterlagen, Mitteilungen und Materialien für den redaktionellen Teil oder redaktionell aufbereitete Informationsund Kommunikationsdienste handelt.

(2) Die in Absatz 1 Satz 1 Nr. 2 bis 3b Genannten dürfen das Zeugnis nicht verweigern, wenn sie von der Verpflichtung

#### **Criminal Proceedings Act** Strafprozeßordnung - StPO their obligation of secrecy. The entitlement zur Verschwiegenheit entbunden sind. Die of the persons named in paragraph 1, Berechtigung zur Zeugnisverweigerung der sentence 1, no. 5 to refuse to testify on the in Absatz 1 Satz 1 Nr. 5 Genannten über den contents of materials produced by them Inhalt selbst erarbeiteter Materialien und den and on the subject of corresponding Gegenstand entsprechender observations shall expire if the statement is Wahrnehmungen entfällt, wenn die Aussage intended to clarify a crime or if the subject zur Aufklärung eines Verbrechens beitragen Gegenstand of the investigation is oder wenn Untersuchung 1. an offence of treasonably endangering 1. eine Straftat des Friedensverrats und der the peace and of endangering the Gefährdung des demokratischen democratic constitutional state, or of Rechtsstaats oder des Landesverrats und treason and of endangering external der Gefährdung des äußeren Sicherheit (§§ 80a, 85, 87, 88, 95, auch in security (secs. 80a, 85, 87, 88, 95, also in connection with sec. 97b, secs. 97a, Verbindung mit § 97b, §§ 97a, 98 bis 98 to 100a of the Criminal Code). 100a des Strafgesetzbuches). 2. a sexual offence pursuant to secs. 174 Straftat gegen die to 176, 179 of the Criminal Code or Selbstbestimmung nach den §§ 174 bis 176, 179 des Strafgesetzbuches oder 3. money laundering, concealment of 3. eine Geldwäsche, eine Verschleierung illicitly obtained assets pursuant to unrechtmäßig erlangter Vermögenswerte nach § 261 Abs. 1 bis 4 des sec. 261, paras. 1 to 4 of the Criminal Strafgesetzbuches and if the investigatioon of the case or the ist und die Erforschung des Sachverhalts determination of the whereabouts of the oder die Ermittlung des Aufenthaltsortes des accused would otherwise be futile or Beschuldiaten auf andere significantly more difficult. In these cases, aussichtslos oder wesentlich erschwert wäre. Der Zeuge kann jedoch auch in diesen however, the witness may also refuse to testify where such testimony would lead to Fällen die Aussage verweigern, soweit sie the disclosure of the identity of the author zur Offenbarung der Person des Verfassers or submitter of contributions oder Einsenders von Beiträgen und documents or of the identity of other Unterlagen oder des sonstigen Informanten informants, or would lead to the disclosure oder der ihm im Hinblick auf seine Tätigkeit of information, or the contents thereof, nach Absatz 1 Satz 1 Nr. 5 gemachten supplied to the witness in respect of his or Mitteilungen oder deren Inhalts führen her activities pursuant to paragraph 1, würde. sentence 1, no. 5. Beschlagnahme § 97 Objects not subject to seizure [Der nicht unterliegende Gegenständel (1) The following objects shall not be (1) Der Beschlagnahme unterliegen nicht subject to seizure:

1. schriftliche Mitteilungen zwischen dem

written communications between the

#### **Criminal Proceedings Act**

# who.

#### Strafprozeßordnung - StPO

accused and the persons according to Section 52 or Section 53 subsection (1), numbers 1 to 3b, may refuse to testify.

Beschuldigten und den Personen, die nach § 52 oder § 53 Abs. 1 Satz 1 Nr. 1 bis 3b das Zeugnis verweigern dürfen;

- 2. notes by persons specified in Section 53 subsection (1), numbers 1 to 3b, concerning confidential information entrusted to them by the accused or other circumstances concerning covered by the right of refusal to testify.
- 2. Aufzeichnungen, welche die in § 53 Abs. 1 Satz 1 Nr. 1 bis 3b Genannten über die ihnen vom Beschuldigten anvertrauten Mitteilungen oder über andere Umstände gemacht haben, auf die sich das Zeugnisverweigerungsrecht erstreckt;
- 3. other objects, including the findings of medical examinations, covered by the right of the persons specified in Section 53 subsection (1), numbers 1 to 3b, of refusal to testify.
- 3. andere Gegenstände einschließlich der ärztlichen Untersuchungsbefunde, auf die sich das Zeugnisverweigerungsrecht der in § 53 Abs. 1 Satz 1 Nr. 1 bis 3b Genannten erstreckt.
- (2) These restrictions shall apply only if these objects are in the custody of a person entitled to refuse to testify. Objects covered by the right of physicians, dentists, psychological psychotherapists, psychotherapists specialising in treatment of children and juveniles, pharmacists and midwives to refuse to testify shall also not be subject to seizure if they are in the custody of a hospital, nor are objects to which the right of the person to refuse to testify mentioned in Section 53 subsection (1), numbers 3a and 3b, extends if they are in the custody of the counselling agency referred to in that provision. The restrictions of seizure shall not apply if the persons entitled to refuse to testify are suspected of incitement or accessoryship, obstruction of justice or handling stolen goods or where the objects concerned have been obtained by a criminal offense or have been used or are intended for use in perpetrating a criminal offense or where they emanate from a criminal offense.
- (2) Diese Beschränkungen gelten nur, wenn die Gegenstände im Gewahrsam der zur Verweigerung des Zeugnisses Berechtigten sind. Der Beschlagnahme unterliegen auch nicht Gegenstände, auf die sich das Zeugnisverweigerungsrecht der Ärzte. Zahnärzte, Psychologischen Psychotherapeuten, Kinderund Jugendlichenpsychotherapeuten, Apotheker und Hebammen erstreckt, wenn sie im Gewahrsam einer Krankenanstalt sind, sowie Gegenstände, auf die sich Zeugnisverweigerungsrecht der in § 53 Abs. 1 Satz 1 Nr. 3a und 3b genannten Personen erstreckt, wenn sie im Gewahrsam der in Vorschrift dieser bezeichneten Beratungsstelle sind. Die Beschränkungen der Beschlagnahme gelten nicht, wenn die Verweigerung des Zeugnisses Berechtigten einer Teilnahme oder einer Begünstigung, Strafvereitelung oder Hehlerei verdächtig sind oder wenn es sich um Gegenstände handelt, die durch eine Straftat hervorgebracht oder zur Begehung einer Straftat gebraucht oder bestimmt sind oder die aus einer Straftat herrühren.
- (3) The seizure of documents shall be inadmissible, insofar as they are covered by the right of Members of the Federal Parliament, or a Land Parliament or
- (3) Soweit das Zeugnisverweigerungsrecht der Mitglieder des Bundestages, eines Landtages oder einer zweiten Kammer reicht (§ 53 Abs. 1 Satz 1 Nr. 4), ist die

#### **Criminal Proceedings Act** Strafprozeßordnung - StPO second chamber (Section 53 subsection Beschlagnahme Schriftstücken von (1), number 4) to refuse to testifv. unzulässia. (4) Subsections (1) to (3) shall apply (4) Die Absätze 1 bis 3 sind entsprechend mutatis mutandis to the case where anzuwenden, soweit die in § 53a Genannten persons mentioned in Section 53 a may das Zeugnis verweigern dürfen. refuse to testify. (5) The seizure of documents, audio, visual (5) Soweit das Zeugnisverweigerungsrecht and data recording media, illustrations and der in § 53 Abs. 1 Satz 1 Nr. 5 genannten other images in the custody of persons Personen reicht, ist die Beschlagnahme von Schriftstücken, Ton-, Bild- und Datenträgern, referred to in Section 53 subsection (1), number 5, or of the editorial office, the Abbildungen und anderen Darstellungen, die publishing house, the printing works or the sich im Gewahrsam dieser Personen oder broadcasting company shall der Redaktion, des Verlages, der Druckerei Rundfunkanstalt befinden. inadmissible insofar as they are covered oder der by the right of such persons to refuse to Absatz unzulässia. 2 Satz 3 ailt testify. The third sentence of subsection (2) entsprechend; die Beschlagnahme ist jedoch shall apply mutatis muntandis; however, auch in diesen Fällen nur zulässig, wenn sie unter Berücksichtigung der Grundrechte aus the seizure in these cases shall only be Artikel 5 Abs. 1 Satz 2 des Grundgesetzes admissible if it is, with respect to the basic rights of Article 5 (1) sentence 2 of the nicht außer Verhältnis zur Bedeutung der German constitution, not unproportionally Sache steht und die Erforschung des in relation to the importance of the case Sachverhaltes oder die Ermittlung des Aufenthaltsortes des Täters auf andere and if any research of the facts of the case or the investigation of the whereabouts of Weise aussichtslos oder wesentlich the perpetrator by other means are erschwert wäre. impossible or materially complicated. § 406 e Inspection of files § 406 e [Akteneinsicht] (1) An attorney-at-law may inspect for the (1) Für den Verletzten kann ein Rechtsanwalt aggrieved person the files which are die Akten, die dem Gericht vorliegen oder available to the court or, if public charges diesem im Falle der Erhebung der were preferred, would have to be öffentlichen Klage vorzulegen wären. amtlich submitted to it, and may inspect officially einsehen sowie verwahrte impounded pieces of evidence, if he shows Beweisstücke besichtigen, soweit er hierfür a legitimate interest. ein berechtigtes Interesse darlegt. In den in § In the cases mentioned in Section 395 such legitimate 395 genannten Fällen bedarf es der interest need not be shown. Darlegung eines berechtigten Interesses nicht. (2) Inspection of the files shall be refused if (2) Die Einsicht in die Akten ist zu versagen, overriding interests worthy of protection. überwiegende schutzwürdige either of the accused or of other persons. Interessen des Beschuldigten oder anderer constitute an obstacle thereto. It may be Personen entgegenstehen. Sie kann versagt

refused if the purpose of the investigation

appears to be jeopardized or if the

werden, soweit der Untersuchungszweck

gefährdet erscheint oder durch sie das

Criminal Proceedings Act	Strafprozeßordnung - StPO
proceedings would be considerably delayed thereby.	Verfahren erheblich verzögert würde.
(3) Upon application and unless important reasons constitute an obstacle, the attorney-at-aw may be handed the files, but not the pieces of evidence, to take to his office or private premises.	(3) Auf Antrag können dem Rechtsanwalt, soweit nicht wichtige Gründe entgegenstehen, die Akten mit Ausnahme der Beweisstücke in seine Geschäftsräume oder seine Wohnung mitgegeben werden. Die Entscheidung ist nicht anfechtbar.
(4) The public prosecution office shall decide whether to grant inspection of the files in preparatory proceedings and after final conclusion of the proceedings, or otherwise the presiding judge of the court seized of the case. If the public prosecution office refuses inspection of the files, a court decision pursuant to Section 161a subsection (3), second to fourth sentences, may be applied for; the presiding judge's decision shall be incontestable. These decisions will not contain any reasons if by a disclosure of such reasons the purpose of the investigation might be endangered.	(4) Über die Gewährung der Akteneinsicht entscheidet im vorbereitenden Verfahren und nach rechtskräftigem Abschluß des Verfahrens die Staatsanwaltschaft, im übrigen der Vorsitzende des mit der Sache befaßten Gerichts. Gegen die Entscheidung der Staatsanwaltschaft nach Satz 1 kann gerichtliche Entscheidung nach Maßgabe des § 161a Abs. 3 Satz 2 bis 4 beantragt werden. Die Entscheidung des Vorsitzenden ist unanfechtbar. Diese Entscheidungen werden nicht mit Gründen versehen, soweit durch deren Offenlegung der Untersuchungszweck gefährdet werden könnte.
(5) Under the conditions in subsection (1) the aggrieved person may be given information and copies from the files; subsection (2) and (4), and Section 478 subsection (1), third and fourth sentence, shall apply mutatis mutandis.  (6) Section 477 subsection (5) shall apply accordingly.	(5) Unter den Voraussetzungen des Absatzes 1 können dem Verletzten Auskünfte und Abschriften aus den Akten erteilt werden; die Absätze 2 und 4 sowie § 478 Abs. 1 Satz 3 und 4 gelten entsprechend.  (6) § 477 Abs. 5 gilt entsprechend.

# 1.11 Data Protection Act - DPA

Data Protection Act - DPA	Bundesdatenschutzgesetz - BDSG
§ 1 Purpose and scope	§ 1 Zweck und Anwendungsbereich des Gesetzes
(1) The purpose of this Act is to protect the individual against his right to privacy being impaired through the handling of his personal data.	(1) Zweck dieses Gesetzes ist es, den Einzelnen davor zu schützen, dass er durch den Umgang mit seinen personenbezogenen Daten in seinem Persönlichkeitsrecht beeinträchtigt wird.

Data Protection Act - DPA	Bundesdatenschutzgesetz - BDSG
(2) This Act shall apply to the collection processing and use of personal data by	n, (2) Dieses Gesetz gilt für die Erhebung, Verarbeitung und Nutzung personenbezogener Daten durch
public bodies of the Federation,	öffentliche Stellen des Bundes,
<ol> <li>public bodies of the Länder in so fa as data protection is not governe by Land legislation and in so far a they</li> </ol>	d Datenschutz nicht durch Landesgesetz
a) execute federal law or,	a) Bundesrecht ausführen oder
<ul> <li>act as bodies of the judicature an are not dealing with administrative matters.</li> </ul>	, ,
3. non-public bodies, where the process, use or collect the data be means of or for data processin systems or where they process, us or collect the data in or from or for non-automated filing systems unless the collection, processing of use of the data is solely for personal or domestic activities.	Daten unter Einsatz von Datenverarbeitungsanlagen verarbeiten, nutzen oder dafür erheben oder die Daten in oder aus nicht automatisierten Dateien verarbeiten, nutzen oder dafür erheben, es sei denn, die Erhebung,
(3) In so far as other legal provisions of the Federation are applicable to personal data, including their publication, such provisions shall take precedence over the provisions of this Act. This shall not affect the duty to observe the legal obligation of maintaining secrecy, or professional or special official confidentiality not based on legal provisions.	Bundes auf personenbezogene Daten einschließlich deren Veröffentlichung anzuwenden sind, gehen sie den Vorschriften dieses Gesetzes vor. Die Verpflichtung zur Wahrung gesetzlicher Geheimhaltungspflichten oder von Berufsoder besonderen Amtsgeheimnissen, die
(4) The provisions of this Act shall tak precedence over those of th Administrative Procedures Act in so fa as personal data are processed in ascertaining the facts.	denen des Verwaltungsverfahrensgesetzes vor, soweit bei der Ermittlung des
(5) This Act shall have no application where a data controller located is another Member State of the European Union or in another contracting state to the Agreement on the European Economic Area collects, processes of	sofern eine in einem anderen Mitgliedstaat der Europäischen Union oder in einem anderen Vertragsstaat des Abkommens über den Europäischen Wirtschaftsraum belegene

#### Data Protection Act - DPA

uses personal data in Germany, unless this is carried out by a German branch. This Act shall apply where a data controller which is not located in a Member State of the European Union or in another contracting state to the Agreement on the European Economic Area collects, processes or uses personal data in Germany. Where this Act requires the data controller to be named, particulars shall also be required of its representative based in Germany. The previous two sentences shall not apply where data media are used only for the purpose of transit through Germany. The first sentence of §38, paragraph (1), is unaffected.

#### Bundesdatenschutzgesetz - BDSG

Daten im Inland erhebt, verarbeitet oder nutzt, es sei denn, dies erfolgt durch eine Niederlassung im Inland. Dieses Gesetz findet Anwendung, sofern eine verantwortliche Stelle, die nicht in einem Mitgliedstaat der Europäischen Union oder in einem anderen Vertragsstaat über Abkommens den Europäischen Wirtschaftsraum belegen personenbezogene Daten im Inland erhebt. verarbeitet oder nutzt. Soweit verantwortliche Stelle nach diesem Gesetz zu nennen ist, sind auch Angaben über im Inland ansässige Vertreter zu machen. Die Sätze 2 und 3 gelten nicht, sofern Datenträger nur zum Zweck des Transits durch das Inland eingesetzt werden. § 38 Abs. 1 Satz 1 bleibt unberührt.

#### § 2 Public and private bodies

#### (1) "Public bodies of the Federation" means the authorities, the bodies of the iudicature and other public-law institutions of the Federation, of the federal corporations, establishments and foundations under public law as well as of their associations irrespective of their legal structure. The enterprises established by law out of the Special Fund of the German Federal Postal Administration are to be considered as public bodies, as long as they have an

exclusive right according to the Postal

Administration Law.

- (2) "Public bodies of the Länder" means the authorities, the bodies of the judicature and other public law institutions of a Land, of a municipality, an association of municipalities or other legal persons under public law subject to Land supervision as well as of their associations irrespective of their legal structure.
- (3) Private-law associations of public bodies of the Federation and the Länder performing public administration duties

#### § 2 Öffentliche und nicht-öffentliche Stellen

- (1) Öffentliche Stellen des Bundes sind die Behörden, die Organe der Rechtspflege und andere öffentlich-rechtlich organisierte Einrichtungen des Bundes. der bundesunmittelbaren Körperschaften. Anstalten und Stiftungen des öffentlichen Rechts sowie deren Vereinigungen ungeachtet ihrer Rechtsform. Als öffentliche Stellen gelten die aus dem Sondervermögen Deutsche Bundespost durch hervorgegangenen Unternehmen, solange ihnen ein ausschließliches Recht nach dem Postaesetz zusteht
- (2) Öffentliche Stellen der Länder sind die Behörden, die Organe der Rechtspflege und andere öffentlich-rechtlich organisierte Einrichtungen eines Landes, einer Gemeinde, eines Gemeindeverbandes und sonstiger der Aufsicht des Landes unterstehender juristischer Personen des öffentlichen Rechts sowie deren Vereinigungen ungeachtet ihrer Rechtsform.
- (3) Vereinigungen des privaten Rechts von öffentlichen Stellen des Bundes und der Länder, die Aufgaben der öffentlichen

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shall be regarded as public bodies of the Federation, irrespective of private shareholdings, if	Verwaltung wahrnehmen, gelten ungeachtet der Beteiligung nicht-öffentlicher Stellen als öffentliche Stellen des Bundes, wenn
they operate beyond the territory of a Land or	sie über den Bereich eines Landes hinaus tätig werden oder
the Federation possesses the absolute majority of shares or votes.	dem Bund die absolute Mehrheit der Anteile gehört oder die absolute Mehrheit der Stimmen zusteht.
Otherwise they shall be regarded as public bodies of the Länder.	Andernfalls gelten sie als öffentliche Stellen der Länder.
(4) "Private bodies" means natural or legal persons, companies and other private law associations in so far as they are not covered by paragraphs 1 to 3 above. To the extent that a private body performs sovereign public administration duties, it shall be treated as a public body for the purposes of this Act.	(4) Nicht-öffentliche Stellen sind natürliche und juristische Personen, Gesellschaften und andere Personenvereinigungen des privaten Rechts, soweit sie nicht unter die Absätze 1 bis 3 fallen. Nimmt eine nicht-öffentliche Stelle hoheitliche Aufgaben der öffentlichen Verwaltung wahr, ist sie insoweit öffentliche Stelle im Sinne dieses Gesetzes.
§ 3 Further definitions	§ 3 Weitere Begriffsbestimmungen
(1) "Personal data" means any information concerning the personal or material circumstances of an identified or identifiable individual (the data subject).	(1) Personenbezogene Daten sind Einzelangaben über persönliche oder sachliche Verhältnisse einer bestimmten oder bestimmbaren natürlichen Person (Betroffener).
(2) "Automatic processing" means the collection, processing or use of personal data by means of data-processing equipment. A non-automated filing	(2) Automatisierte Verarbeitung ist die Erhebung, Verarbeitung oder Nutzung personenbezogener Daten unter Einsatz von Datenverarbeitungsanlagen. Eine nicht
system is any non-automated set of personal data which is uniformly structured and can be accessed and evaluated according to specified characteristics.	automatisierte Datei ist jede nicht automatisierte Sammlung personenbezogener Daten, die gleichartig aufgebaut ist und nach bestimmten Merkmalen zugänglich ist und ausgewertet werden kann.
personal data which is uniformly structured and can be accessed and evaluated according to specified	automatisierte Sammlung personenbezogener Daten, die gleichartig aufgebaut ist und nach bestimmten Merkmalen zugänglich ist und ausgewertet
personal data which is uniformly structured and can be accessed and evaluated according to specified characteristics.  (3) "Collection" means the acquisition of	automatisierte Sammlung personenbezogener Daten, die gleichartig aufgebaut ist und nach bestimmten Merkmalen zugänglich ist und ausgewertet werden kann.  (3) Erheben ist das Beschaffen von Daten

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or preservation of personal data on a storage medium so that they can be processed or used again,	oder Aufbewahren personenbezogener Daten auf einem Datenträger zum Zwecke ihrer weiteren Verarbeitung oder Nutzung,
"modification" means the alteration of the substance of stored personal data,	Verändern das inhaltliche Umgestalten gespeicherter personenbezogener Daten,
"transfer" means the disclosure to a third party of personal data stored or obtained by means of data processing either	Übermitteln das Bekanntgeben gespeicherter oder durch Datenverarbeitung gewonnener personenbezogener Daten an einen Dritten in der Weise, dass
a) through transmission of the data to the third party or	die Daten an den Dritten weitergegeben werden oder
b) through the third party inspecting or retrieving data held ready for inspection or retrieval,	b) der Dritte zur Einsicht oder zum Abruf bereitgehaltene Daten einsieht oder abruft,
"blocking" means labelling stored personal data so as to restrict their further processing or use,	Sperren das Kennzeichnen gespeicherter personenbezogener Daten, um ihre weitere Verarbeitung oder Nutzung einzuschränken,
"erasure" means the deletion of stored personal data.	5. Löschen das Unkenntlichmachen gespeicherter personenbezogener Daten.
(5) "Use" means any utilization of personal data other than processing.	(5) Nutzen ist jede Verwendung personenbezogener Daten, soweit es sich nicht um Verarbeitung handelt.
(6) "Depersonalization" means the modification of personal data so that the information concerning personal or material circumstances can no longer or only with a disproportionate amount of time, expense and labour be attributed to an identified or identifiable individual.	(6) Anonymisieren ist das Verändern personenbezogener Daten derart, dass die Einzelangaben über persönliche oder sachliche Verhältnisse nicht mehr oder nur mit einem unverhältnismäßig großen Aufwand an Zeit, Kosten und Arbeitskraft einer bestimmten oder bestimmbaren natürlichen Person zugeordnet werden können.
(6a) "Pseudonymisation" means the replacement of the name and other identifying attributes with a code with a view to making it impossible or significantly more difficult to identify the data subject.  (7) "Data controller" means any person	(6a) Pseudonymisieren ist das Ersetzen des Namens und anderer Identifikationsmerkmale durch ein Kennzeichen zu dem Zweck, die Bestimmung des Betroffenen auszuschließen oder wesentlich zu erschweren.  (7) Verantwortliche Stelle ist jede Person oder

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or body which collects, processes or uses personal data for itself or which engages others to do so on its behalf.	Stelle, die personenbezogene Daten für sich selbst erhebt, verarbeitet oder nutzt oder dies durch andere im Auftrag vornehmen lässt.
(8) "Recipient" means any person or body which receives data. "Third party" means any person or body other than the data controller. Third party does not include the data subject or persons and bodies in another Member State of the European Union or in another contracting state to the Agreement on the European Economic Area which collect, process or use data on behalf of others.	(8) Empfänger ist jede Person oder Stelle, die Daten erhält. Dritter ist jede Person oder Stelle außerhalb der verantwortlichen Stelle. Dritte sind nicht der Betroffene sowie Personen und Stellen, die im Inland, in einem anderen Mitgliedstaat der Europäischen Union oder in einem anderen Vertragsstaat des Abkommens über den Europäischen Wirtschaftsraum personenbezogene Daten im Auftrag erheben, verarbeiten oder nutzen.
(9) "Special categories of personal data" means data on racial and ethnic origin, political opinions, religious or philosophical beliefs, trade-union membership, health or sexual life.	(9) Besondere Arten personenbezogener Daten sind Angaben über die rassische und ethnische Herkunft, politische Meinungen, religiöse oder philosophische Überzeugungen, Gewerkschaftszugehörigkeit, Gesundheit oder Sexualleben.
(10) "Mobile personal recording and processing media" are data media,	(10) Mobile personenbezogene Speicher- und Verarbeitungsmedien sind Datenträger,
which are supplied to the data subject,	die an den Betroffenen ausgegeben werden,
on which personal data can be automatically processed, other than mere recording, by the supplying body or by another body and	<ol> <li>auf denen personenbezogene Daten über die Speicherung hinaus durch die ausgebende oder eine andere Stelle automatisiert verarbeitet werden können und</li> </ol>
where the data subject can influence this processing only by using the medium.	bei denen der Betroffene diese Verarbeitung nur durch den Gebrauch des Mediums beeinflussen kann.
§ 4 Lawfulness of data collection, processing and use	§ 4 Zulässigkeit der Datenerhebung, - verarbeitung und -nutzung
(1) The collection, processing and use of personal data shall be lawful only if this Act or another legal provision permits or prescribes them or if the data subject has consented.	(1) Die Erhebung, Verarbeitung und Nutzung personenbezogener Daten sind nur zulässig, soweit dieses Gesetz oder eine andere Rechtsvorschrift dies erlaubt oder anordnet oder der Betroffene eingewilligt hat.
(2) Personal data shall be collected from the data subject. They may be collected	(2) Personenbezogene Daten sind beim Betroffenen zu erheben. Ohne seine Mitwirkung dürfen sie nur erhoben werden,

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without his participation only if	wenn
a statutory provision so provides or requires or	eine Rechtsvorschrift dies vorsieht oder zwingend voraussetzt oder
2.a) the administrative task to be fulfilled     by its nature or purpose makes     collection from other persons or     bodies necessary or	2.a)die zu erfüllende Verwaltungsaufgabe ihrer Art nach oder der Geschäftszweck eine Erhebung bei anderen Personen oder Stellen erforderlich macht oder
b) collection from the data subject would entail disproportionate effort and there are no grounds for believing that overriding legitimate interests of the data subject would be prejudiced.	b) die Erhebung beim Betroffenen einen unverhältnismäßigen Aufwand erfordern würde und keine Anhaltspunkte dafür bestehen, dass überwiegende schutzwürdige Interessen des Betroffenen beeinträchtigt werden.
(3) If personal data are collected from the data subject he shall be informed by the data controller, unless he has already received the information by some other means, of	(3) Werden personenbezogene Daten beim Betroffenen erhoben, so ist er, sofern er nicht bereits auf andere Weise Kenntnis erlangt hat, von der verantwortlichen Stelle über
the identity of the data controller,	die Identität der verantwortlichen Stelle,
the purposes of the collection, processing or use and	die Zweckbestimmungen der Erhebung, Verarbeitung oder Nutzung und
the categories of recipients only where in the particular circumstances the data subject cannot be assumed to know of such disclosure.	die Kategorien von Empfängern nur, soweit der Betroffene nach den Umständen des Einzelfalles nicht mit der Übermittlung an diese rechnen muss,
If personal data are collected from a data subject on the basis of a statutory provision which requires the information to be furnished or if the furnishing of the information is a prerequisite for obtaining some benefit under the law, then the data subject shall be so advised or, if that is not the case, he shall be advised that provision of data is voluntary. Where necessary in the circumstances of the particular case or at his request he shall be informed of the statutory provision and of the consequences of refusing to provide the data.	zu unterrichten. Werden personenbezogene Daten beim Betroffenen aufgrund einer Rechtsvorschrift erhoben, die zur Auskunft verpflichtet, oder ist die Erteilung der Auskunft Voraussetzung für die Gewährung von Rechtsvorteilen, so ist der Betroffene hierauf, sonst auf die Freiwilligkeit seiner Angaben hinzuweisen. Soweit nach den Umständen des Einzelfalles erforderlich oder auf Verlangen, ist er über die Rechtsvorschrift und über die Folgen der Verweigerung von Angaben aufzuklären.
§ 4b Transfer of personal data abroad and to supranational and inter-state	§ 4b Übermittlung personenbezogener Daten ins Ausland sowie an über- oder

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bodies	zwischenstaatliche Stellen
(1) The transfer of personal data to bodies	(1) Für die Übermittlung personenbezogener Daten an Stellen
in other Member States of the European Union,	in anderen Mitgliedstaaten der Europäischen Union,
in other contracting states to the Agreement on the European Economic Area or	in anderen Vertragsstaaten des     Abkommens über den Europäischen     Wirtschaftsraum oder
within the institutions and bodies of the European Communities	der Organe und Einrichtungen der Europäischen Gemeinschaften
shall be governed by § 15, paragraph (1), § 16, paragraph (1) and §§ 28 to 30 in accordance with the laws and agreements applicable to such transfer, provided the transfer takes place in connection with activities which fall wholly or partly within the scope of the law of the European Communities.	gelten § 15 Abs. 1, § 16 Abs. 1 und §§ 28 bis 30 nach Maßgabe der für diese Übermittlung geltenden Gesetze und Vereinbarungen, soweit die Übermittlung im Rahmen von Tätigkeiten erfolgt, die ganz oder teilweise in den Anwendungsbereich des Rechts der Europäischen Gemeinschaften fallen.
(2) The transfer of personal data to the bodies referred to in paragraph (1), which does not take place in connection with activities which fall wholly or partly within the scope of the law of the European Communities, and to other foreign or supranational or inter-state bodies shall be governed by paragraph (1) mutatis mutandi. No transfer shall take place where the data subject has a legitimate interest in opposing transfer, especially where the bodies referred to in paragraph (1) do not offer an adequate level of data protection. The previous sentence shall not apply where the transfer is necessary for the discharge of a Federal public body's own duties on urgent grounds of security or for the performance of multilateral or bilateral obligations in the area of crisis management or conflict prevention or for humanitarian measures.	(2) Für die Übermittlung personenbezogener Daten an Stellen nach Absatz 1, die nicht im Rahmen von Tätigkeiten erfolgt, die ganz oder teilweise in den Anwendungsbereich des Rechts der Europäischen Gemeinschaften fallen, sowie an sonstige ausländische oder über- oder zwischenstaatliche Stellen gilt Absatz 1 entsprechend. Die Übermittlung unterbleibt, soweit der Betroffene ein schutzwürdiges Interesse an dem Ausschluss der Übermittlung hat, insbesondere wenn bei den in Satz 1 genannten Stellen ein angemessenes Datenschutzniveau nicht gewährleistet ist. Satz 2 gilt nicht, wenn die Übermittlung zur Erfüllung eigener Aufgaben einer öffentlichen Stelle des Bundes aus zwingenden Gründen der Verteidigung oder der Erfüllung über- oder zwischenstaatlicher Verpflichtungen auf dem Gebiet der Krisenbewältigung oder Konfliktverhinderung oder für humanitäre Maßnahmen erforderlich ist.
(3) The adequacy of the level of protection shall be assessed in the light of all the circumstances surrounding a data transfer operation or set of data	(3) Die Angemessenheit des Schutzniveaus wird unter Berücksichtigung aller Umstände beurteilt, die bei einer Datenübermittlung oder einer Kategorie von Datenübermittlungen von

#### Data Protection Act - DPA Bundesdatenschutzgesetz - BDSG particular transfer operations; Bedeutung sind; insbesondere können die Art consideration can be given to the nature der Daten, die Zweckbestimmung, die Dauer of the data, the purpose and duration of der geplanten Verarbeitung, das Herkunftsund das Endbestimmungsland, die für den the proposed processing operation, the country of origin and country of final betreffenden Empfänger geltenden destination, the rules of law, applicable to Rechtsnormen sowie die für ihn geltenden Standesregeln und Sicherheitsmaßnahmen the recipient and the professional rules and security measures applicable to him. herangezogen werden. (4) In the cases referred to in the second (4) In den Fällen des § 16 Abs. 1 Nr. 2 unterrichtet die übermittelnde Stelle den subparagraph of § 16, paragraph (1), the Betroffenen von der Übermittlung seiner transferring body shall notify the data subject of the fact that his data have Daten. Dies gilt nicht, wenn damit zu rechnen been transferred. The foregoing shall not ist, dass er davon auf andere Weise Kenntnis apply if it can be expected that the data erlangt, oder wenn die Unterrichtung die subject will obtain the information by öffentliche Sicherheit gefährden oder sonst some other means or if the notification dem Wohl des Bundes oder eines Landes would endanger public security or would Nachteile bereiten würde. otherwise be prejudicial to the Federal Republic or to a Land. (5) Responsibility for the lawfulness of a (5) Die Verantwortung für die Zulässigkeit der transfer shall be borne the Übermittlung trägt die übermittelnde Stelle. transferring body. (6) The body to which the data are (6) Die Stelle, an die die Daten übermittelt transferred shall be notified of the werden, ist auf den Zweck hinzuweisen, zu dessen Erfüllung die Daten übermittelt purpose for which the data are being transferred. werden. § 4c Exceptions § 4c Ausnahmen (1) In connection with activities which fall (1) Im Rahmen von Tätigkeiten, die ganz oder wholly or partly within the scope of the teilweise in den Anwendungsbereich des Rechts der Europäischen Gemeinschaften law of the European Communities, the transfer of personal data to bodies other fallen. ist Übermittlung eine than those referred to in § 4b, paragraph personenbezogener Daten an andere als die (1), shall be lawful, even where the level in § 4b Abs. 1 genannten Stellen, auch wenn of data protection offered is not bei ihnen angemessenes ein adequate, if Datenschutzniveau nicht gewährleistet ist, zulässig, sofern 1. der Betroffene 1. the data subject has given his seine Einwilligung consent. gegeben hat, 2. the transfer is necessary for the 2. die Übermittlung für die Erfüllung eines Vertrags zwischen dem Betroffenen und performance of a contract between the data subject and the data der verantwortlichen Stelle oder zur controller or for the implementation Durchführung von vorvertraglichen of pre-contractual measures which Maßnahmen, die auf Veranlassung des

have been arranged at the data

Betroffenen getroffen

worden sind,

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subject's behest,	erforderlich ist,
3. the transfer is necessary for the formation or performance of a contract which has been or is to be entered into in the data subject's interest by the data controller with a third party,	<ol> <li>die Übermittlung zum Abschluss oder zur Erfüllung eines Vertrags erforderlich ist, der im Interesse des Betroffenen von der verantwortlichen Stelle mit einem Dritten geschlossen wurde oder geschlossen werden soll,</li> </ol>
<ol> <li>the transfer is necessary on important public interest grounds or for the establishment, exercise or defence of legal claims,</li> </ol>	<ol> <li>die Übermittlung für die Wahrung eines wichtigen öffentlichen Interesses oder zur Geltendmachung, Ausübung oder Verteidigung von Rechtsansprüchen vor Gericht erforderlich ist,</li> </ol>
the transfer is necessary in order to protect vital interests of the data subject or	5. die Übermittlung für die Wahrung lebenswichtiger Interessen des Betroffenen erforderlich ist oder
6. the transfer is made from a register which is intended to provide information to the public and is open to inspection either by the public in general or by all those who can demonstrate a legitimate interest, provided that the conditions laid down by law are met in the particular case.	6. die Übermittlung aus einem Register erfolgt, das zur Information der Öffentlichkeit bestimmt ist und entweder der gesamten Öffentlichkeit oder allen Personen, die ein berechtigtes Interesse nachweisen können, zur Einsichtnahme offen steht, soweit die gesetzlichen Voraussetzungen im Einzelfall gegeben sind.
The body to whom the data are transferred shall be advised that the data transferred may be processed or used only for the purpose for which they were transferred.	Die Stelle, an die die Daten übermittelt werden, ist darauf hinzuweisen, dass die übermittelten Daten nur zu dem Zweck verarbeitet oder genutzt werden dürfen, zu dessen Erfüllung sie übermittelt werden.
(2) Without prejudice to the first sentence of paragraph (1), the competent supervisory authority may authorize individual transfer operations or particular sets of transfer operations whereby personal data are transferred to bodies other than those referred to in § 4b, paragraph (1), if the data controller shows adequate safeguards with respect to the protection of privacy and the exercise of the associated rights; the safeguards may consist in particular of contract clauses or binding rules of an enterprise. In the case of post and telecommunications organizations, the	(2) Unbeschadet des Absatzes 1 Satz 1 kann die zuständige Aufsichtsbehörde einzelne Übermittlungen oder bestimmte Arten von Übermittlungen personenbezogener Daten an andere als die in § 4b Abs. 1 genannten Stellen genehmigen, wenn die verantwortliche Stelle ausreichende Garantien hinsichtlich des Schutzes des Persönlichkeitsrechts und der Ausübung der damit verbundenen Rechte vorweist; die Garantien können sich insbesondere aus Vertragsklauseln oder verbindlichen Unternehmensregelungen ergeben. Bei den Post- und Telekommunikationsunternehmen ist der Bundesbeauftragte für den

#### Data Protection Act - DPA Bundesdatenschutzgesetz - BDSG Federal Data Protection Commissioner Datenschutz zuständia. Sofern die Stellen shall be competent. Where the transfer is Übermittlung durch öffentliche to be made by public bodies, these erfolgen soll, nehmen diese die Prüfung nach whether the Satz 1 vor. bodies shall assess conditions described in the first sentence of this paragraph are satisfied. (3) The Länder shall notify the Federal (3) Die Länder teilen dem Bund die nach Government of decisions taken pursuant Absatz 2 Satz 1 ergangenen Entscheidungen to the first sentence of paragraph (2). § 11 Collection, processing or use of § 11 Erhebung, Verarbeitung oder Nutzung personal data by an agent personenbezogener Daten im Auftrag Where other bodies (1) Werden personenbezogene Daten im are Auftrag durch andere Stellen erhoben, commissioned to collect, process or use data. responsibility verarbeitet oder genutzt, ist der Auftraggeber compliance with the provisions of this Act für die Einhaltung der Vorschriften dieses Gesetzes und anderer Vorschriften über den and with other data protection provisions shall rest with the principal. The rights Datenschutz verantwortlich. Die in den §§ 6, referred to in sections 6, 7 and 8 of this 7 und 8 genannten Rechte sind ihm Act shall be asserted vis-à-vis the gegenüber geltend zu machen. principal. (2) The agent shall be carefully selected, (2) Der Auftragnehmer ist unter besonderer with particular regard for the suitability of Berücksichtigung der Eignung der von ihm technical technischen and organizational getroffenen und measures taken by him. The commission organisatorischen Maßnahmen sorafältia shall be given in writing, specifying the auszuwählen. Der Auftrag ist schriftlich zu data collection, processing and use of erteilen. wobei die Datenerhebung, the data, the technical and organizational verarbeitung oder -nutzung, die technischen measures and any subcommissions. In und organisatorischen Maßnahmen und the case of public bodies. Unterauftragsverhältnisse commission may be given by the festzulegen sind. Er kann bei öffentlichen supervisory authority. The principal must Stellen auch durch die Fachaufsichtsbehörde satisfy himself that the agent's technical erteilt werden. Der Auftraggeber hat sich von der Einhaltung der beim Auftragnehmer organizational measures complied with. getroffenen technischen und organisatorischen Maßnahmen zu überzeugen. (3) Der Auftragnehmer darf die Daten nur im (3) The agent may collect, process or use the data only as instructed by the Rahmen der Weisungen des Auftraggebers principal. If he thinks that an instruction erheben, verarbeiten oder nutzen. Ist er der of the principal infringes this Act or other Ansicht, daß eine Weisung des Auftraggebers data protection provisions, he shall point dieses Gesetz oder andere gegen Vorschriften über den Datenschutz verstößt, this out to the principal without delay. hat er den Auftraggeber unverzüglich darauf

hinzuweisen.

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(4) For the agent the only applicable provisions other than those of sections 5, 9, 43 (1), (3) and (4) as well as sections 44 (1), Nos. 2, 5, 6 and 7 and (2) of this Act shall be the provisions on data protection control or supervision, namely for	(4) Für den Auftragnehmer gelten neben den §§ 5, 9, 43 Abs. 1 Nr 2, 10 und 11, Abs. 2 Nr. 1 bis 3 und Abs. 3 sowie § 44 nur die Vorschriften über die Datenschutzkontrolle oder die Aufsicht, und zwar für
1.a) public bodies,	1.a) öffentliche Stellen,
b) private bodies where the public sector possesses the majority of shares or votes and where the principal is a public body, sections 18, 24 to 26 of this Act or the relevant data protection laws of the Länder,	b) nicht-öffentliche Stellen, bei denen der öffentlichen Hand die Mehrheit der Anteile gehört oder die Mehrheit der Stimmen zusteht und der Auftraggeber eine öffentliche Stelle ist, die §§ 18, 24 bis 26 oder die entsprechenden Vorschriften der Datenschutzgesetze der Länder,
2. other private bodies in so far as they are commissioned to collect, process or use personal data in the normal course of business as service enterprises, sections 4f, 4g and 38 of this Act.	2. die übrigen nicht-öffentlichen Stellen, soweit sie personenbezogene Daten im Auftrag als Dienstleistungsunternehmen geschäftsmäßig erheben, verarbeiten oder nutzen, die §§ 4f, 4g und 38.
(5) Paragraphs (1) to (4) shall apply mutatis mutandi where the testing or maintenance of automated procedures or data-processing systems is carried out by other bodies and the possibility of personal data being accessed cannot be ruled out.	(5) Die Absätze 1 bis 4 gelten entsprechend, wenn die Prüfung oder Wartung automatisierter Verfahren oder von Datenverarbeitungsanlagen durch andere Stellen im Auftrag vorgenommen wird und dabei ein Zugriff auf personenbezogene Daten nicht ausgeschlossen werden kann.
§ 28 Collection, processing and use of data for one's own purposes	§ 28 Datenerhebung, -verarbeitung und - nutzung für eigene Zwecke
(1) The collection, storage, modification or communication of personal data or their use as a means of fulfilling one's own business purposes shall be admissible	(1) Das Erheben, Speichern, Verändern oder Übermitteln personenbezogener Daten oder ihre Nutzung als Mittel für die Erfüllung eigener Geschäftszwecke ist zulässig,
for the purposes of a contract or a quasi contractual fiduciary relationship with the data subject,	wenn es der Zweckbestimmung eines Vertragsverhältnisses oder vertragsähnlichen Vertrauensverhältnisses mit dem Betroffenen dient,
in so far as this is necessary to safeguard justified interests of the data controller and there is no	soweit es zur Wahrung berechtigter Interessen der verantwortlichen Stelle erforderlich ist und kein Grund zu der

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reason to assume that the data subject has an overriding legitimate interest in his data being excluded from processing or use, or	Annahme besteht, dass das schutzwürdige Interesse des Betroffenen an dem Ausschluss der Verarbeitung oder Nutzung überwiegt, oder
3. if the data are generally accessible or if the data controller can lawfully publish them, unless the data subject's legitimate interest in precluding processing or use clearly outweighs the justified interest of the data controller.	3. wenn die Daten allgemein zugänglich sind oder die verantwortliche Stelle sie veröffentlichen dürfte, es sei denn, dass das schutzwürdige Interesse des Betroffenen an dem Ausschluss der Verarbeitung oder Nutzung gegenüber dem berechtigten Interesse der verantwortlichen Stelle offensichtlich überwiegt.
In the collection of personal data the purposes for which the data are to be processed or used shall be recorded specifically.	Bei der Erhebung personenbezogener Daten sind die Zwecke, für die die Daten verarbeitet oder genutzt werden sollen, konkret festzulegen.
(2) They may be disclosed or used for a different purpose only subject to the conditions set forth in subparagraphs 2 and 3 of the first sentence of paragraph (1).	(2) Für einen anderen Zweck dürfen sie nur unter den Voraussetzungen des Absatzes 1 Satz 1 Nr. 2 und 3 übermittelt oder genutzt werden.
(3) Disclosure or use for another purpose shall also be lawful:	(3) Die Übermittlung oder Nutzung für einen anderen Zweck ist auch zulässig:
where it is necessary to protect the legitimate interests of a third party or	soweit es zur Wahrung berechtigter     Interessen eines Dritten oder
where it is necessary to avert threats to national or public security or for the investigation of crime, or	zur Abwehr von Gefahren für die staatliche und öffentliche Sicherheit sowie zur Verfolgung von Straftaten erforderlich ist, oder
for purposes of marketing, market research and opinion polling, in relation to data in list form or otherwise combined data on members of a category of persons and restricted to	3. für Zwecke der Werbung, der Markt- und Meinungsforschung, wenn es sich um listenmäßig oder sonst zusammengefasste Daten über Angehörige einer Personengruppe handelt, die sich auf
a) whether or not the data subject belongs to that category of persons,	a) eine Angabe über die Zugehörigkeit des Betroffenen zu dieser Personengruppe,
b) occupation, trade or business,	b) Berufs-, Branchen- oder Geschäftsbezeichnung,

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d) title,	d) Titel,
e) academic degrees	e) akademische Grade,
f) address and	f) Anschrift und
g) year of birth	g) Geburtsjahr
and there are no grounds for believing that the data subject has a legitimate interest in precluding the disclosure or use or	beschränken und kein Grund zu der Annahme besteht, dass der Betroffene ein schutzwürdiges Interesse an dem Ausschluss der Übermittlung oder Nutzung hat, oder
4. it is necessary in the interest of a research institution for carrying out scientific research and the scientific interest in carrying out the research project substantially outweighs the data subject's interest in precluding the change of purpose and the object of the research could not be achieved by other means without unreasonable effort or at all.	4. wenn es im Interesse einer Forschungseinrichtung zur Durchführung wissenschaftlicher Forschung erforderlich ist, das wissenschaftliche Interesse an der Durchführung des Forschungsvorhabens das Interesse des Betroffenen an dem Ausschluss der Zweckänderung erheblich überwiegt und der Zweck der Forschung auf andere Weise nicht oder nur mit unverhältnismäßigem Aufwand erreicht werden kann.
In the cases covered by subparagraph 3, there shall be a presumption that such an interest exists where in accordance with the stated object of a contractual agreement or a quasi-contractual relationship of trust, stored data are disclosed relating to	In den Fällen des Satzes 1 Nr. 3 ist anzunehmen, dass dieses Interesse besteht, wenn im Rahmen der Zweckbestimmung eines Vertragsverhältnisses oder vertragsähnlichen Vertrauensverhältnisses gespeicherte Daten übermittelt werden sollen, die sich
1. criminal offences,	auf strafbare Handlungen,
administrative offences and     in the case of disclosure by an employer, relating to employment relationships.	<ol> <li>auf Ordnungswidrigkeiten sowie</li> <li>bei Übermittlung durch den Arbeitgeber auf arbeitsrechtliche Rechtsverhältnisse beziehen.</li> </ol>
(4) If the data subject objects vis-à-vis the data controller to the use or communication of his data for purposes of advertising or of market or opinion research, use or communication for such purposes shall be inadmissible. Upon being approached for the purposes of marketing or market research or opinion polling, the data subject shall be	(4) Widerspricht der Betroffene bei der verantwortlichen Stelle der Nutzung oder Übermittlung seiner Daten für Zwecke der Werbung oder der Markt- oder Meinungsforschung, ist eine Nutzung oder Übermittlung für diese Zwecke unzulässig. Der Betroffene ist bei der Ansprache zum Zweck der Werbung oder der Markt- oder Meinungsforschung über die verantwortliche

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informed of the identity of the data controller and of his right of objection referred to in the previous sentence; if the party making the approach is using data which are held by a body unknown to him, that party shall also ensure that the data subject can find out the origin of the data. Where the data subject objects vis-à-vis the third party to whom the data are disclosed under paragraph (3) above to processing or use for purposes of advertising or of market or opinion research, the recipient shall block the

- data for such purposes. (5) The third party to whom the data
- were disclosed may process or use them only for the purpose for which they were communicated to him. Processing or use for other purposes by non-public bodies shall be admissible only if the requirements of paragraphs (2) and (3) above are met; and by public bodies only subject to the requirements of § 14, paragraph (2). The communicating body shall point this out to him.
- (6) The collection, processing or use of special categories of personal data (§ 3. paragraph (9)) for a party's own business purposes shall be lawful, where the data subject has not given consent in accordance with § 4a, paragraph (3), if
- 1. it is necessary in order to safeguard vital interests of the data subject or of a third party where the data subject is physically or legally incapable of giving his consent,
- 2. the data in question has manifestly been placed in the public domain by the data subject,
- 3. it is necessary for the establishment. exercise or defense of legal claims and there are no grounds for believing that the data subject has an overriding legitimate interest in

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Stelle sowie über das Widerspruchsrecht nach Satz 1 zu unterrichten; soweit der Ansprechende personenbezogene Daten des Betroffenen nutzt, die bei einer ihm nicht bekannten Stelle gespeichert sind, hat er auch sicherzustellen, dass der Betroffene Kenntnis über die Herkunft der Daten erhalten kann. Widerspricht der Betroffene bei dem Dritten, dem die Daten nach Absatz 3 übermittelt werden, der Verarbeitung oder Nutzung für Zwecke der Werbung oder der Markt- oder Meinungsforschung, hat dieser die Daten für diese Zwecke zu sperren.

- (5) Der Dritte, dem die Daten übermittelt worden sind, darf diese nur für den Zweck verarbeiten oder nutzen, zu dessen Erfüllung sie ihm übermittelt werden. Eine Verarbeitung oder Nutzung für andere Zwecke ist nichtöffentlichen Stellen nur unter den Voraussetzungen der Absätze 2 und 3 und öffentlichen Stellen nur unter den Voraussetzungen des § 14 Abs. 2 erlaubt. Die übermittelnde Stelle hat ihn darauf hinzuweisen.
- (6) Das Erheben. Verarbeiten und Nutzen von besonderen Arten personenbezogener Daten (§ 3 Abs. 9) für eigene Geschäftszwecke ist zulässig, soweit nicht der Betroffene nach Maßgabe des § 4a Abs. 3 eingewilligt hat, wenn
- Schutz 1. dies zum lebenswichtiger Interessen des Betroffenen oder eines Dritten erforderlich ist. der Betroffene aus physischen oder rechtlichen Gründen außerstande ist, seine Einwilligung zu geben,
- es sich um Daten handelt, die der Betroffene offenkundig öffentlich gemacht hat.
- 3. dies zur Geltendmachung, Ausübung oder Verteidigung rechtlicher Ansprüche erforderlich ist und kein Grund zu der Annahme besteht, dass schutzwürdige Interesse des Betroffenen

#### Data Protection Act - DPA Bundesdatenschutzgesetz - BDSG an dem Ausschluss der Erhebung. excluding the collection, processing Verarbeitung oder Nutzung überwiegt, or use, or 4. it is necessary for conducting dies zur Durchführung wissenschaftlicher scientific research and the scientific Forschung erforderlich ist. das interest in carrying out the research wissenschaftliche Interesse an der project substantially outweighs the Durchführung des Forschungsvorhabens das Interesse des Betroffenen an dem data subject's interest in precluding collection and the purpose of the Ausschluss der Erhebung, Verarbeitung research could not be achieved by und Nutzung erheblich überwiegt und der other means without unreasonable Zweck der Forschung auf andere Weise effort or at all. nicht oder nur mit unverhältnismäßigem Aufwand erreicht werden kann. (7) The collection of special categories of (7) Das Erheben von besonderen Arten personal data (§ 3, paragraph (9)) shall personenbezogener Daten (§ 3 Abs. 9) ist also be lawful if necessary for the ferner zulässig, wenn dies zum Zweck der purposes of preventive medicine, Gesundheitsvorsorge, der medizinischen medical diagnosis, the provision of care Diagnostik, der Gesundheitsversorgung oder Behandlung oder für die Verwaltung von or treatment or the management of health-care services, and where those Gesundheitsdiensten erforderlich ist und die Verarbeitung dieser Daten durch ärztliches data are processed by a health Personal oder durch sonstige Personen professional or by another person subject to an equivalent obligation of erfolat. die einer entsprechenden secrecy. The processing and use of data Geheimhaltungspflicht unterliegen. for the purposes specified in the previous Verarbeitung und Nutzung von Daten zu den sentence shall be in accordance with the in Satz 1 genannten Zwecken richtet sich secrecy obligations by which the persons nach den für die in Satz 1 genannten referred to in the previous sentence are Personen aeltenden Geheimhaltungspflichten. Werden zu einem bound. If for a purpose specified in the first sentence hereof data on the health in Satz 1 genannten Zweck Daten über die of individuals are collected, processed or Gesundheit von Personen durch Angehörige used by members of a profession not eines anderen als in § 203 Abs. 1 und 3 des referred to in § 203, paragraphs (1) and Strafgesetzbuchs genannten Berufes, dessen (3) of the Penal Code involving the Ausübung die Feststellung, Heilung oder diagnosis, curing or alleviation of von Krankheiten oder Linderuna Herstellung oder den Vertrieb von Hilfsmitteln diseases or the manufacture distribution of medicines, this shall be mit sich bringt, erhoben, verarbeitet oder lawful only subject to the conditions dies nur unter aenutzt. ist den under it would be lawful for a doctor. Voraussetzungen zulässig, unter denen ein Arzt selbst hierzu befugt wäre. (8) Für einen anderen Zweck dürren die (8) The special categories of personal data (§ 3, paragraph (9)) may be besonderen Arten personenbezogener Daten disclosed or used for another purpose (§ 3 Abs. 9) nur unter den Voraussetzungen des Absatzes 6 Nr. 1 bis 4 oder des Absatzes only subject to the conditions set out in

paragraph (6), subparagraphs 1 to 4, or

the first sentence of paragraph (7).

7 Satz 1 übermittelt oder genutzt werden.

Eine Übermittlung oder Nutzung ist auch

#### Data Protection Act - DPA Bundesdatenschutzgesetz - BDSG Disclosure or use shall also be lawful if it zulässig, wenn dies zur Abwehr is necessary to avert substantial threats erheblichen Gefahren für die staatliche und to national or public security or for the öffentliche Sicherheit sowie zur Verfolgung investigation of major crime. von Straftaten von erheblicher Bedeutung erforderlich ist. (9) Organizations of a non-profit nature Organisationen. (9) die politisch, with a political, philosophical, religious or philosophisch, religiös oder gewerkschaftlich trade-union aim may collect, process use ausgerichtet sind und keinen Erwerbszweck special categories of personal data (§ 3, verfolgen, dürfen besondere paragraph (9)) if it is necessary for the personenbezogener Daten (§ 3 Abs. 9) organization's activity. The foregoing erheben, verarbeiten oder nutzen, soweit dies applies only to the personal data of their für die Tätigkeit der Organisation erforderlich members or of persons who have regular ist. Dies ailt nur für personenbezogene Daten contact with them in connection with their ihrer Mitglieder oder von Personen, die im purposes. The disclosure of these Zusammenhang mit deren Tätigkeitszweck personal data to individuals or bodies regelmäßig Kontakte mit ihr unterhalten. Die personenbezogenen outside the organization shall be lawful Übermittlung dieser only subject to the conditions of § 4a, Daten an Personen oder Stellen außerhalb paragraph (3). Paragraph der Organisation ist nur unter subparagraph 2 shall apply mutatis Voraussetzungen des § 4a Abs. 3 zulässig. mutandi. Absatz 3 Nr. 2 gilt entsprechend. § 29 Collection and recording of data § 29 Geschäftsmäßige Datenerhebung und in the course of business with a view -speicherung zum Zweck der Übermittlung to disclosure (1) The collection. storage or (1) Das geschäftsmäßige Erheben, Speichern oder Verändern personenbezogener Daten modification of personal data in the normal course of business for the zum Zweck der Übermittlung, insbesondere purpose of communication, in particular if wenn dies der Werbung, der Tätigkeit von this is for purposes of marketing, Auskunfteien, dem Adresshandel oder der Markt und Meinungsforschung dient, ist information services. commercial address lists or market research and zulässig, wenn opinion polling, shall be admissible if 1. there is no reason to assume that 1. kein Grund zu der Annahme besteht. the data subject has a legitimate dass der Betroffene ein schutzwürdiges interest in his data being excluded Interesse an dem Ausschluss der from collection, storage Erhebung. Speicherung oder modification or Veränderung hat, oder 2. the data can be taken from generally die Daten aus allgemein zugänglichen accessible sources or the data Quellen entnommen werden können oder controller would be entitled to die verantwortliche Stelle publish them, unless the data veröffentlichen dürfte, es sei denn, dass subject clearly has an overriding schutzwürdige Interesse des legitimate interest in his data being Betroffenen an dem Ausschluss der

excluded from collection, use or

Erhebung,

Speicherung

oder

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processing.	Veränderung offensichtlich überwiegt.
The second sentence of section 28 (1) of this Act shall apply.	§ 28 Abs. 1 Satz 2 ist anzuwenden.
(2) Communication in connection with the purposes referred to in paragraph (1) shall be admissible if	(2) Die Übermittlung im Rahmen der Zwecke nach Absatz 1 ist zulässig, wenn
the third party to whom the data are disclosed credibly proves a justified interest in knowledge of the data or	1.a) der Dritte, dem die Daten übermittelt werden, ein berechtigtes Interesse an ihrer Kenntnis glaubhaft dargelegt hat oder
b) the data pursuant to section 28 (3), subparagraph 3 of this Act have been compiled in lists or otherwise combined and are to be communicated for purposes of advertising or of market or opinion research and	b) es sich um listenmäßig oder sonst zusammengefasste Daten nach § 28 Abs. 3 Nr. 3 handelt, die für Zwecke der Werbung oder der Markt- oder Meinungsforschung übermittelt werden sollen, und
<ol><li>there is no reason to assume that the data subject has a legitimate interest in his data being excluded from communication.</li></ol>	kein Grund zu der Annahme besteht, dass der Betroffene ein schutzwürdiges Interesse an dem Ausschluss der Übermittlung hat.
The second sentence of section 28 (3) of this Act shall apply <i>mutatis mutandis</i> . In the case of communication under No. 1 (a) above, the reasons for the existence of a justified interest and the means of credibly presenting them shall be recorded by the communicating body. In the case of communication through automated retrieval, such recording shall be required of the third party to whom the data are disclosed.	§ 28 Abs. 3 Satz 2 gilt entsprechend. Bei der Übermittlung nach Nummer 1 Buchstabe a sind die Gründe für das Vorliegen eines berechtigten Interesses und die Art und Weise ihrer glaubhaften Darlegung von der übermittelnden Stelle aufzuzeichnen. Bei der Übermittlung im automatisierten Abrufverfahren obliegt die Aufzeichnungspflicht dem Dritten, dem die Daten übermittelt werden.
(3) The recording of personal data in electronic or printed directories of addresses, telephone numbers, businesses and the like must not take place if the data subject's wishes to the contrary are apparent from the electronic or printed directory or register on which they are based. The recipient of the data must ensure that annotations from electronic or printed directories or registers are included when being	(3) Die Aufnahme personenbezogener Daten in elektronische oder gedruckte Adress-, Telefon-, Branchen oder vergleichbare Verzeichnisse hat zu unterbleiben, wenn der entgegenstehende Wille des Betroffenen aus dem zugrunde liegenden elektronischen oder gedruckten Verzeichnis oder Register ersichtlich ist. Der Empfänger der Daten hat sicherzustellen, dass Kennzeichnungen aus elektronischen oder gedruckten Verzeichnissen oder Registern bei der Übernahme in Verzeichnisse oder Register

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incorporated into directories or registers.	übernommen werden.
(4) Section 28 (4) and (5) of this Act shall apply to the processing or use of communicated data.	(4) Für die Verarbeitung oder Nutzung der übermittelten Daten gilt § 28 Abs. 4 und 5.
(5) § 28, paragraphs (8) to (9) shall apply mutatis mutandi.	(5) § 28 Abs. 6 bis 9 gilt entsprechend.
§ 30 Collection and keeping of data in	§ 30 Geschäftsmäßige Datenerhebung und
the course of business with a view to disclosure in anonymized form	-speicherung zum Zweck der Übermittlung in anonymisierter Form
(1) If personal data are collected and stored in the normal course of business in order to communicate them in anonymized form, the characteristics enabling information concerning personal or material circumstances to be attributed to an identified or identifiable individual shall be stored separately. Such characteristics may be combined with the information only where necessary for storage or scientific purposes.	(1) Werden personenbezogene Daten geschäftsmäßig erhoben und gespeichert, um sie in anonymisierter Form zu übermitteln, sind die Merkmale gesondert zu speichern, mit denen Einzelangaben über persönliche oder sachliche Verhältnisse einer bestimmten oder bestimmbaren natürlichen Person zugeordnet werden können. Diese Merkmale dürfen mit den Einzelangaben nur zusammengeführt werden, soweit dies für die Erfüllung des Zwecks der Speicherung oder zu wissenschaftlichen Zwecken erforderlich ist.
(2) The modification of personal data shall be admissible if	(2) Die Veränderung personenbezogener Daten ist zulässig, wenn
there is no reason to assume that the data subject has a legitimate interest in his data being excluded from modification or	kein Grund zu der Annahme besteht, dass der Betroffene ein schutzwürdiges Interesse an dem Ausschluss der Veränderung hat, oder
the data can be taken from generally accessible sources or the data controller would be entitled to publish them, unless the data subject clearly has an overriding legitimate interest in his data being excluded from modification.	die Daten aus allgemein zugänglichen Quellen entnommen werden können oder die verantwortliche Stelle sie veröffentlichen dürfte, soweit nicht das schutzwürdige Interesse des Betroffenen an dem Ausschluss der Veränderung offensichtlich überwiegt.
(3) Personal data shall be erased if their storage is inadmissible.	(3) Die personenbezogenen Daten sind zu löschen, wenn ihre Speicherung unzulässig ist.
(4) § 29 shall not apply.	(4) § 29 gilt nicht.
(5) § 28, paragraphs (6) to (9) shall apply mutatis mutandi.	(5) § 28 Abs. 6 bis 9 gilt entsprechend.
§ 35 Correction, erasure and blocking	§ 35 Berichtigung, Löschung und

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of data	Sperrung von Daten
(1) Incorrect personal data shall be corrected.	(1) Personenbezogene Daten sind zu berichtigen, wenn sie unrichtig sind.
(2) Apart from the cases mentioned in paragraph 3, Nos. 1 and 2, below personal data may be erased at any time. They shall be erased if	(2) Personenbezogene Daten können außer in den Fällen des Absatzes 3 Nr. 1 und 2 jederzeit gelöscht werden. Personenbezogene Daten sind zu löschen, wenn
their storage is inadmissible,	ihre Speicherung unzulässig ist,
2. the data concerns racial or ethnic origin, political opinions, religious or philosophical beliefs, trade-union membership, health or sexual life, criminal or administrative offences and the data controller cannot prove that they are correct,	2. es sich um Daten über die rassische oder ethnische Herkunft, politische Meinungen, religiöse oder philosophische Überzeugungen oder die Gewerkschaftszugehörigkeit, über Gesundheit oder das Sexualleben, strafbare Handlungen oder Ordnungswidrigkeiten handelt und ihre Richtigkeit von der verantwortlichen Stelle nicht bewiesen werden kann,
they are processed for one's own purposes, as soon as knowledge of them is no longer needed for fulfilling the purpose for which they are stored, or	sie für eigene Zwecke verarbeitet werden, sobald ihre Kenntnis für die Erfüllung des Zwecks der Speicherung nicht mehr erforderlich ist, oder
4. they are processed in the course of business for the purpose of disclosure and a review at the end of the fourth calendar year after their first being recorded shows that their further retention is not necessary.	4. sie geschäftsmäßig zum Zweck der Übermittlung verarbeitet werden und eine Prüfung jeweils am Ende des vierten Kalenderjahres beginnend mit ihrer erstmaligen Speicherung ergibt, dass eine längerwährende Speicherung nicht erforderlich ist.
(3) Instead of erasure, personal data shall be blocked in so far as	(3) An die Stelle einer Löschung tritt eine Sperrung, soweit
in the case of paragraph 2, No. 3 above, preservation periods prescribed by law, statutes or contracts rule out any erasure,	<ol> <li>im Fall des Absatzes 2 Nr. 3 einer Löschung gesetzliche, satzungsmäßige oder vertragliche Aufbewahrungsfristen entgegenstehen,</li> </ol>
there is reason to assume that erasure would impair legitimate interests of the data subject or	Grund zu der Annahme besteht, dass durch eine Löschung schutzwürdige Interessen des Betroffenen beeinträchtigt würden, oder
3. erasure is not possible or is only	3. eine Löschung wegen der besonderen

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possible with disproportionate effort due to the specific type of storage.	Art der Speicherung nicht oder nur mit unverhältnismäßig hohem Aufwand möglich ist.
(4) Personal data shall also be blocked if the data subject disputes that they are correct and it cannot be ascertained whether they are correct or incorrect.	(4) Personenbezogene Daten sind ferner zu sperren, soweit ihre Richtigkeit vom Betroffenen bestritten wird und sich weder die Richtigkeit noch die Unrichtigkeit feststellen läßt.
(5) Personal data may not be collected, processed or used for automated processing or processing in non-automated filing systems if the data subject objects to the data controller and it is found upon inquiry that the data subject's legitimate interest by reason of his particular personal situation outweighs the data controller's interest in the collection, processing or use. The previous sentence shall not apply if the collection, processing or use is required by a mandatory provision of law.	(5) Personenbezogene Daten dürfen nicht für eine automatisierte Verarbeitung oder Verarbeitung in nicht automatisierten Dateien erhoben, verarbeitet oder genutzt werden, soweit der Betroffene dieser bei der verantwortlichen Stelle widerspricht und eine Prüfung ergibt, dass das schutzwürdige Interesse des Betroffenen wegen seiner besonderen persönlichen Situation das Interesse der verantwortlichen Stelle an dieser Erhebung, Verarbeitung oder Nutzung überwiegt. Satz 1 gilt nicht, wenn eine Rechtsvorschrift zur Erhebung, Verarbeitung oder Nutzung verpflichtet.
(6) Where they are stored in the normal course of business for the purpose of communication, personal data which are incorrect or whose correctness is disputed need not be corrected, blocked or erased except in the cases mentioned in paragraph 2, No. 2 above, if they are taken from generally accessible sources and are stored for documentation purposes. At the request of the data subject, his counterstatement shall be added to the data for the duration of their storage. The data may not be communicated without this counterstatement.	(6) Personenbezogene Daten, die unrichtig sind oder deren Richtigkeit bestritten wird, müssen bei der geschäftsmäßigen Datenspeicherung zum Zweck der Übermittlung außer in den Fällen des Absatzes 2 Nr. 2 nicht berichtigt, gesperrt oder gelöscht werden, wenn sie aus allgemein zugänglichen Quellen entnommen und zu Dokumentationszwecken gespeichert sind. Auf Verlangen des Betroffenen ist diesen Daten für die Dauer der Speicherung seine Gegendarstellung beizufügen. Die Daten dürfen nicht ohne diese Gegendarstellung übermittelt werden.
(7) If this does not require disproportionate effort and legitimate interests of the data subject do not stand in the way, the correction of incorrect data, the blocking of disputed data and the erasure or blocking of data due to inadmissible storage shall be notified to the bodies to which these data are	(7) Von der Berichtigung unrichtiger Daten, der Sperrung bestrittener Daten sowie der Löschung oder Sperrung wegen Unzulässigkeit der Speicherung sind die Stellen zu verständigen, denen im Rahmen einer Datenübermittlung diese Daten zur Speicherung weitergegeben werden, wenn dies keinen unverhältnismäßigen Aufwand

transmitted for storage within the

erfordert und schutzwürdige Interessen des

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framework of data communication.	Betroffenen nicht entgegenstehen.
(8) Blocked data may be communicated or used without the consent of the data subject only if	(8) Gesperrte Daten dürfen ohne Einwilligung des Betroffenen nur übermittelt oder genutzt werden, wenn
this is indispensable for scientific purposes, for use as evidence or for other reasons in the overriding interests of the data controller or a third party and	es zu wissenschaftlichen Zwecken, zur Behebung einer bestehenden Beweisnot oder aus sonstigen im überwiegenden Interesse der verantwortlichen Stelle oder eines Dritten liegenden Gründen unerlässlich ist und
communication or use of the data for this purpose would be admissible if they were not blocked.	die Daten hierfür übermittelt oder genutzt werden dürften, wenn sie nicht gesperrt wären.
§ 43 Administrative offenses	§ 43 Bußgeldvorschriften
(1) An administrative offense is committed by anyone who, whether intentionally or through negligence,	(1) Ordnungswidrig handelt, wer vorsätzlich oder fahrlässig
<ol> <li>contrary to § 4d, paragraph (1), and, as the case may be, in conjunction with § 4e, second sentence, fails to register or to do so within the prescribed time limit or fails, when registering, to provide the required particulars or to provide correct or complete particulars,</li> </ol>	entgegen § 4d Abs. 1, auch in Verbindung mit § 4e Satz 2, eine Meldung nicht, nicht richtig, nicht vollständig oder nicht rechtzeitig macht,
2. contrary to § 4f, paragraph (1), first or second sentence, and, as the case may be, in conjunction with the third and sixth sentences, fails to appoint a data protection officer either in the prescribed manner or within the prescribed time limit or at all,	entgegen § 4f Abs. 1 Satz 1 oder 2, jeweils auch in Verbindung mit Satz 3 und 6, einen Beauftragten für den Datenschutz nicht, nicht in der vorgeschriebenen Weise oder nicht rechtzeitig bestellt,
3. contrary to § 28, paragraph (4), second sentence, fails to inform the data subject within the prescribed time limit, or in due form, or at all, or fails to satisfy himself that the data subject has acquired the knowledge otherwise,	entgegen § 28 Abs. 4 Satz 2 den     Betroffenen nicht, nicht richtig oder nicht     rechtzeitig unterrichtet oder nicht     sicherstellt, dass der Betroffene Kenntnis     erhalten kann,
4. contrary to § 28, paragraph (5), second sentence, discloses or uses	entgegen § 28 Abs. 5 Satz 2 personenbezogene Daten übermittelt

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personal data,	oder nutzt,
5. contrary to the third or fourth sentence of § 29, paragraph (2), fails to record the reasons specified therein or the means of credibly presenting them,	5. entgegen § 29 Abs. 2 Satz 3 oder 4 die dort bezeichneten Gründe oder die Art und Weise ihrer glaubhaften Darlegung nicht aufzeichnet,
<ol> <li>contrary to § 29, paragraph (3), first sentence, records personal data in electronic or printed directories of addresses, telephone numbers, businesses and the like,</li> </ol>	6. entgegen § 29 Abs. 3 Satz 1 personenbezogene Daten in elektronische oder gedruckte Adress-, Rufnummern-, Branchen- oder vergleichbare Verzeichnisse aufnimmt,
<ol> <li>contrary to § 29, paragraph (3), second sentence, fails to ensure the inclusion of markings,</li> </ol>	7. entgegen § 29 Abs. 3 Satz 2 die Übernahme von Kennzeichnungen nicht sicherstellt,
contrary to § 33, paragraph (1), fails to notify the data subject correctly, or completely, or at all,	entgegen § 33 Abs. 1 den Betroffenen nicht, nicht richtig oder nicht vollständig benachrichtigt,
contrary to § 35, paragraph (6), third sentence, discloses data without a counter-statement,	entgegen § 35 Abs. 6 Satz 3 Daten ohne Gegendarstellung übermittelt,
10. contrary to § 38, paragraph (3), first sentence, or paragraph (4), first sentence, fails to provide information or fails to do so correctly, completely or within the prescribed time limit or refuses to permit a measure or	entgegen § 38 Abs. 3 Satz 1 oder Abs. 4     Satz 1 eine Auskunft nicht, nicht richtig, nicht vollständig oder nicht rechtzeitig erteilt oder eine Maßnahme nicht duldet oder
11. fails to comply with an enforcement notice issued pursuant to § 38 (5), first sentence.	11. einer vollziehbaren Anordnung nach § 38 Abs. 5 Satz 1 zuwiderhandelt.
(2) An administrative offense is committed by anyone who, whether intentionally or through negligence,	(2) Ordnungswidrig handelt, wer vorsätzlich oder fahrlässig
without authorization collects or processes personal data which are not generally accessible,	unbefugt personenbezogene Daten, die nicht allgemein zugänglich sind, erhebt oder verarbeitet,
<ol> <li>without authorization makes available for retrieval by automated processes personal data which are not generally accessible,</li> </ol>	unbefugt personenbezogene Daten, die nicht allgemein zugänglich sind, zum Abruf mittels automatisierten Verfahrens bereithält,
without authorization retrieves     personal data which are not	unbefugt personenbezogene Daten, die nicht allgemein zugänglich sind, abruft

Data Protection Act - DPA	Bundesdatenschutzgesetz - BDSG
generally accessible or obtains such data for himself or for another from automated processing operations or from non-automated filing systems,	oder sich oder einem anderen aus automatisierten Verarbeitungen oder nicht automatisierten Dateien verschafft,
by misrepresentation procures the disclosure of personal data which are not generally accessible,	die Übermittlung von personenbezogenen Daten, die nicht allgemein zugänglich sind, durch unrichtige Angaben erschleicht,
5. contrary to § 16, paragraph (4), first sentence, § 28, paragraph (5), first sentence, and, as the case may be, in conjunction with § 29, paragraph (4), § 39, paragraph (1), first sentence or § 40, paragraph (1), uses the disclosed data for other purposes by passing them on to a third party, or	5. entgegen § 16 Abs. 4 Satz 1, § 28 Abs. 5 Satz 1, auch in Verbindung mit § 29 Abs. 4, § 39 Abs. 1 Satz 1 oder § 40 Abs. 1, die übermittelten Daten für andere Zwecke nutzt, indem er sie an Dritte weitergibt, oder
6. contrary to § 30, paragraph (1), second sentence, combines the features referred to in § 30, paragraph (1), first sentence or, contrary to § 40, paragraph (2), third sentence, the features referred to in § 40, paragraph (2), second sentence, with the individual particulars.	6. entgegen § 30 Abs. 1 Satz 2 die in § 30 Abs. 1 Satz 1 bezeichneten Merkmale oder entgegen § 40 Abs. 2 Satz 3 die in § 40 Abs. 2 Satz 2 bezeichneten Merkmale mit den Einzelangaben zusammenführt.
(3) An administrative offense under paragraph (1) is punishable by a fine of up to fifty thousand deutschemarks and an administrative offense under paragraph (2) is punishable by a fine of up to five hundred thousand deutschemarks.	(3) Die Ordnungswidrigkeit kann im Fall des Absatzes 1 mit einer Geldbuße bis zu fünfundzwanzigtausend Euro, in den Fällen des Absatzes 2 mit einer Geldbuße bis zu zweihundertfünfzigtausend Euro geahndet werden.
§ 44 Criminal offenses	§ 44 Strafvorschriften
(1) It is an offense punishable by up to two years imprisonment or a fine to commit a deliberate act contrary to § 43, paragraph (2), with a view to enriching oneself or another or with a view to harming another.	(1) Wer eine in § 43 Abs. 2 bezeichnete vorsätzliche Handlung gegen Entgelt oder in der Absicht, sich oder einen anderen zu bereichern oder einen anderen zu schädigen, begeht, wird mit Freiheitsstrafe bis zu zwei Jahren oder mit Geldstrafe bestraft.
(2) Such acts shall be prosecuted only on foot of a complaint. A complaint may be brought by the data subject, the data controller, the Federal Data Protection	(2) Die Tat wird nur auf Antrag verfolgt. Antragsberechtigt sind der Betroffene, die verantwortliche Stelle, der Bundesbeauftragte für den Datenschutz und die

Data Protection	n Act	- DPA		Bundesdatenschutzgesetz - BDSG
Commissioner authority.	or	the	supervisory	Aufsichtsbehörde.

## 1.12 Employment Protection Act

Protection Against Unfair Dismissal Act	Kündigungsschutzgesetz
§ 2 Dismissal with Option of Modified	§ 2 Änderungskündigung
Conditions of Employment	
Where the employer terminates the employment relationship and, in connection with the dismissal, offers the employee continued employment under modified working conditions, the employee may accept this offer subject to the proviso that the modified working conditions are not socially unjustified (§1 para. (2) sent. 1 to 3, para. (3) sent. 1 and 2). The employee must declare this proviso to the employer within the dismissal notice period, at the latest, however, within three	Kündigt der Arbeitgeber das Arbeitsverhältnis und bietet er dem Arbeitnehmer im Zusammenhang mit der Kündigung die Fortsetzung des Arbeitsverhältnisses zu geänderten Arbeitsbedingungen an, so kann der Arbeitnehmer dieses Angebot unter dem Vorbehalt annehmen, daß die Änderung der Arbeitsbedingungen nicht sozial ungerechtfertigt ist (§ 1 Abs. 2 Satz 1 bis 3, Abs. 3 Satz 1 und 2). Diesen Vorbehalt muß der Arbeitnehmer dem Arbeitgeber innerhalb der Kündigungsfrist, spätestens jedoch
weeks after having been given notice of dismissal.	innerhalb von drei Wochen nach Zugang der Kündigung erklären.

## 1.13 European Convention for the Protection of Human Rights

European Convention for the	Europäische Menschenrechtskonvention
Protection of Human Rights	
Article 6 Right to a Fair Trial	Artikel 6 Recht auf ein faires Verfahren
(1) In the determination of his civil rights and obligations or of any criminal charge against him, everyone is entitled to a fair and public hearing within a reasonable time by an independent and impartial tribunal established by law. Judgement shall be pronounced publicly but the press and public may be excluded from all or part of the trial in the interests of morals, public order or national security in a democratic society, where the interests of juveniles or the protection of the private life of the parties so require, or to the extent strictly necessary in the opinion of	(1) Jede Person hat ein Recht darauf, daß über Streitigkeiten in bezug auf ihre zivilrechtlichen Ansprüche und Verpflichtungen oder über eine gegen sie erhobene strafrechtliche Anklage von einem unabhängigen und unparteilschen, auf Gesetz beruhenden Gericht in einem fairen Verfahren, öffentlich und innerhalb angemessener Frist verhandelt wird. Das Urteil muß öffentlich verkündet werden; Presse und Öffentlichkeit können jedoch während des ganzen oder eines Teiles des Verfahrens ausgeschlossen werden, wenn dies im Interesse der Moral, der öffentlichen
the court in special circumstances where	Ordnung oder der nationalen Sicherheit in

European Convention for the Protection of Human Rights	Europäische Menschenrechtskonvention
publicity would prejudice the interests of justice.	einer demokratischen Gesellschaft liegt, wenn die Interessen von Jugendlichen oder der Schutz des Privatlebens der Prozeßparteien es verlangen oder - soweit das Gericht es für unbedingt erforderlich hält - wenn unter besonderen Umständen eine öffentliche Verhandlung die Interessen der Rechtspflege beeinträchtigen würde.
(2) Everyone charged with a criminal offence shall be presumed innocent until proved guilty according to law.	(2) Jede Person, die einer Straftat angeklagt ist, gilt bis zum gesetzlichen Beweis ihrer Schuld als unschuldig.
(3) Everyone charged with a criminal offence has the following minimum rights:	(3) Jede angeklagte Person hat mindestens folgende Rechte:
to be informed promptly, in a language which he understands and in detail, of the nature and cause of the accusation against him;	innerhalb möglichst kurzer Frist in einer ihr verständlichen Sprache in allen Einzelheiten über Art und Grund der gegen sie erhobenen Beschuldigung unterrichtet zu werden;
to have adequate time and facilities for the preparation of his defence;	ausreichende Zeit und Gelegenheit zur Vorbereitung ihrer Verteidigung zu haben;
3. to defend himself in person or through legal assistance of his own choosing or, if he has not sufficient means to pay for legal assistance, to be given it free when the interests of justice so require;	sich selbst zu verteidigen, sich durch einen Verteidiger ihrer Wahl verteidigen zu lassen oder, falls ihr die Mittel zur Bezahlung fehlen, unentgeltlich den Beistand eines Verteidiger zu erhalten, wenn dies im Interesse der Rechtspflege erforderlich ist;
4. to examine or have examined witnesses against him and to obtain the attendance and examination of witnesses on his behalf under the same conditions as witnesses against him;	4. Fragen an Belastungszeugen zu stellen oder stellen zu lassen und die Ladung und Vernehmung von Entlastungszeugen unter denselben Bedingungen zu erwirken, wie sie für Belastungszeugen gelten;
5. to have free assistance of an interpreter if he cannot understand or speak the language used in court.	<ol> <li>unentgeltliche Unterstützung durch einen Dolmetscher zu erhalten, wenn sie die Verhandlungssprache des Gerichts nicht versteht oder spricht.</li> </ol>

## 1.14 General Tax Act

General Tax Act	Abgabenordnung
Sec. 385 Validity of Rules of Procedure	§ 385 Geltung von Verfahrensvorschriften
(1) Where nothing else is specified in the following provisions, criminal proceedings for tax offences shall be subject to the general laws on the criminal procedure, namely the Criminal Code, the Judicature Act and the Juvenile Court Act.	(1) Für das Strafverfahren wegen Steuerstraftaten gelten, soweit die folgenden Vorschriften nichts anderes bestimmen, die allgemeinen Gesetze über das Strafverfahren, namentlich die Strafprozessordnung, das Gerichtsverfassungsgesetz und das Jugendgerichtsgesetz.
(2) With the exception of sec. 386 para. 2 and secs. 399 to 401, the provisions of this section applicable to tax offences shall be correspondingly applicable in the event of a suspected offence which, through the fraudulent misrepresentation of fiscally relevant circumstances, is directed at the fiscal authorities or at any other authorities for the purpose of obtaining pecuniary benefit and does not infringe any criminal law relating to tax offences.	(2) Die für Steuerstraftaten geltenden Vorschriften dieses Abschnitts, mit Ausnahme des § 386 Abs. 2 sowie der §§ 399 bis 401, sind bei dem Verdacht einer Straftat, die unter Vorspiegelung eines steuerlich erheblichen Sachverhalts gegenüber der Finanzbehörde oder einer anderen Behörde auf die Erlangung von Vermögensvorteilen gerichtet ist und kein Steuerstrafgesetz verletzt, entsprechend anzuwenden.

## 1.15 German Constitution

German Constitution	Grundgesetz - GG
Article 1 Human dignity	Artikel 1 Schutz der Menschenwürde
(1) Human dignity shall be inviolable. To respect and protect it shall be the duty of all state authority.	(1) Die Würde des Menschen ist unantastbar. Sie zu achten und zu schützen ist Verpflichtung aller staatlichen Gewalt.
(2) The German people therefore acknowledge inviolable and inalienable human rights as the basis of every community, of peace and of justice in the world.	(2) Das Deutsche Volk bekennt sich darum zu unverletzlichen und unveräußerlichen Menschenrechten als Grundlage jeder menschlichen Gemeinschaft, des Friedens und der Gerechtigkeit in der Welt.
(3) The following basic rights shall bind the legislature, the executive, and the judiciary as directly applicable law.	(3) Die nachfolgenden Grundrechte binden Gesetzgebung, vollziehende Gewalt und Rechtsprechung als unmittelbar geltendes Recht.
Article 2 Personal freedoms	Artikel 2 Freie Entfaltung der Persönlichkeit, Recht auf Leben, körperliche Unversehrtheit, Freiheit der Person

German Constitution	Grundgesetz - GG
(1) Every person shall have the right to free development of his personality insofar as he does not violate the rights of others or offend against the constitutional order or the moral law.	(1) Jeder hat das Recht auf die freie Entfaltung seiner Persönlichkeit, soweit er nicht die Rechte anderer verletzt und nicht gegen die verfassungsmäßige Ordnung oder das Sittengesetz verstößt.
(2) Every person shall have the right to life and physical integrity. Freedom of the person shall be inviolable. These rights may be interfered with only pursuant to a law.	(2) Jeder hat das Recht auf Leben und körperliche Unversehrtheit. Die Freiheit der Person ist unverletzlich. In diese Rechte darf nur auf Grund eines Gesetzes eingegriffen werden.
Article 3 Equality before the law	Artikel 3 Gleichheit vor dem Gesetz
(1) All persons shall be equal before the law.	(1) Alle Menschen sind vor dem Gesetz gleich.
(2) Men and women shall have equal rights. The state shall promote the actual implementation of equal rights for women and men and take steps to eliminate disadvantages that now exist.	(2) Männer und Frauen sind gleichberechtigt. Der Staat fördert die tatsächliche Durchsetzung der Gleichberechtigung von Frauen und Männern und wirkt auf die Beseitigung bestehender Nachteile hin.
(3) No person shall be favored or disfavored because of sex, parentage, race, language, homeland and origin, faith, or religious or political opinions. No person shall be disfavored because of disability.	(3) Niemand darf wegen seines Geschlechtes, seiner Abstammung, seiner Rasse, seiner Sprache, seiner Heimat und Herkunft, seines Glaubens, seiner religiösen oder politischen Anschauungen benachteiligt oder bevorzugt werden. Niemand darf wegen seiner Behinderung benachteiligt werden.
Article 9 Freedom of association	Artikel 9 Vereinigungsfreiheit
(1) All Germans shall have the right to form corporations and other associations.	(1) Alle Deutschen haben das Recht, Vereine und Gesellschaften zu bilden.
(2) Associations whose aims or activities contravene the criminal laws, or that are directed against the constitutional order or the concept of international understanding, shall be prohibited.	(2) Vereinigungen, deren Zwecke oder deren Tätigkeit den Strafgesetzen zuwiderlaufen oder die sich gegen die verfassungsmäßige Ordnung oder gegen den Gedanken der Völkerverständigung richten, sind verboten.
(3) The right to form associations to safeguard and improve working and economic conditions shall be guaranteed to every individual and to every occupation or profession. Agreements that restrict or seek	(3) Das Recht, zur Wahrung und Förderung der Arbeits- und Wirtschaftsbedingungen Vereinigungen zu bilden, ist für jedermann und für alle Berufe gewährleistet. Abreden, die dieses Recht einschränken oder zu

German Constitution	Grundgesetz - GG
to impair this right shall be null and void; measures directed to this end shall be unlawful. Measures taken pursuant to Article 12a, to paragraphs (2) and (3) of Article 35, to paragraph (4) of Article 87a, or to Article 91 may not be directed against industrial disputes engaged in by associations within the meaning of the first sentence of this paragraph in order to safeguard and improve working and economic conditions.	behindern suchen, sind nichtig, hierauf gerichtete Maßnahmen sind rechtswidrig. Maßnahmen nach den Artikeln 12a, 35 Abs. 2 und 3, Artikel 87a Abs. 4 und Artikel 91 dürfen sich nicht gegen Arbeitskämpfe richten, die zur Wahrung und Förderung der Arbeits- und Wirtschaftsbedingungen von Vereinigungen im Sinne des Satzes 1 geführt werden.
Article 12 Occupational freedom;	Artikel 12 Berufsfreiheit
prohibition of forced labor  (1) All Germans shall have the right freely to choose their occupation or profession, their place of work, and their place of training. The practice of an occupation or profession may be regulated by or pursuant to a law.	(1) Alle Deutschen haben das Recht, Beruf, Arbeitsplatz und Ausbildungsstätte frei zu wählen. Die Berufsausübung kann durch Gesetz oder auf Grund eines Gesetzes geregelt werden.
(2) No person may be required to perform work of a particular kind except within the framework of a traditional duty of community service that applies generally and equally to all.	(2) Niemand darf zu einer bestimmten Arbeit gezwungen werden, außer im Rahmen einer herkömmlichen allgemeinen, für alle gleichen öffentlichen Dienstleistungspflicht.
(3) Forced labor may be imposed only on persons deprived of their liberty by the judgment of a court.	(3) Zwangsarbeit ist nur bei einer gerichtlich angeordneten Freiheitsentziehung zulässig.
Article 14 Property, inheritance, expropriation	Artikel 14 Eigentum, Erbrecht und Enteignung
(1) Property and the right of inheritance shall be guaranteed. Their content and limits shall be defined by the laws.	(1) Das Eigentum und das Erbrecht werden gewährleistet. Inhalt und Schranken werden durch die Gesetze bestimmt.
(2) Property entails obligations. Its use shall also serve the public good.	(2) Eigentum verpflichtet. Sein Gebrauch soll zugleich dem Wohle der Allgemeinheit dienen.
(3) Expropriation shall only be permissible for the public good. It may only be ordered by or pursuant to a law that determines the nature and extent of compensation. Such compensation shall be determined by	(3) Eine Enteignung ist nur zum Wohle der Allgemeinheit zulässig. Sie darf nur durch Gesetz oder auf Grund eines Gesetzes erfolgen, das Art und Ausmaß der Entschädigung regelt. Die Entschädigung ist

German Constitution	Grundgesetz - GG
establishing an equitable balance between the public interest and the interests of those affected. In case of dispute respecting the amount of compensation, recourse may be had to the ordinary courts.	unter gerechter Abwägung der Interessen der Allgemeinheit und der Beteiligten zu bestimmen. Wegen der Höhe der Entschädigung steht im Streitfalle der Rechtsweg vor den ordentlichen Gerichten offen.
Article 15 Socialisation	Artikel 15 Sozialisierung
Land, natural resources, and means of production may for the purpose of socialization be transferred to public ownership or other forms of public enterprise by a law that determines the nature and extent of compensation. With respect to such compensation the third and fourth sentences of paragraph (3) of Article 14 shall apply mutatis mutandis.	Produktionsmittel können zum Zwecke der

## 1.16 German Industrial Code

German Industrial Code	Gewerbeordnung - GewO
Sec. 105 Freedom to formulate	§ 105 Freie Gestaltung des
employment agreements	Arbeitsvertrages
Employers and employees shall be free to	Arbeitgeber und Arbeitnehmer können
agree on the conclusion, contents and form	Abschluß, Inhalt und Form des
of the employment agreement where this is	Arbeitsvertrages frei vereinbaren, soweit
not opposed by any compulsory legal	nicht zwingende gesetzliche Vorschriften,
provisions, by terms of the respective	Bestimmungen eines anwendbaren
collective wage agreement or by any	Tarifvertrages oder einer
individual works agreement. Where the	Betriebsvereinbarung entgegenstehen.
contractual conditions are of the essence,	Soweit die Vertragsbedingungen wesentlich
proof of these conditions shall be subject to	sind, richtet sich ihr Nachweis nach den
the provisions of the Proof of Essential	Bestimmungen des Nachweisgesetzes.
Terms of Employment Act.	

## 1.17 Introductory Act to Civil Code

Introductory Act to Civil Code	Einführungsgesetz zum Bürgerlichen Gesetzbuch - EGBBG
Art. 6 Public Order	Art. 6 Öffentliche Ordnung (ordre public)
A legal rule of another state shall not be	Eine Rechtsnorm eines anderen Staates ist

#### **Introductory Act to Civil Code** Einführungsgesetz Bürgerlichen zum Gesetzbuch - EGBBG applied if its application would give rise to nicht anzuwenden, wenn ihre Anwendung zu einem Ergebnis führt, das mit wesentlichen a result which is manifestly inconsistent with the fundamental principles of German Grundsätzen des deutschen Rechts law. It is especially unapplicable if its offensichtlich unvereinbar ist. Sie application is inconsistent with civil rights. insbesondere nicht anzuwenden, wenn die Anwendung mit den Grundrechten unvereinbar ist. Art. 28 Applicable law in the absence of 28 Mangels Rechtswahl choice of law anzuwendendes Recht (1) Insofar as the law applicable to the Soweit das auf den Vertrag contract has not been agreed upon as anzuwendende Recht nicht nach Artikel 27 provided in Art. 27, the contract is vereinbart worden ist, unterliegt der Vertrag governed by the law of the state with which dem Recht des Staates, mit dem er die engsten Verbindungen aufweist. Läßt sich it shows the closest connections. If, however, a part of the contract is separable jedoch ein Teil des Vertrages von dem Rest from the remainder of the contract and this des Vertrages trennen und weist dieser Teil part shows a closer connection with eine engere Verbindung mit einem anderen Staat auf, so kann auf ihn ausnahmsweise another state, the law of the other state may be made applicable to it by way of das Recht dieses Staates angewandt exception. werden. (2) It is presumed that the contract shows (2) Es wird vermutet, daß der Vertrag die the closest connection with the state in engsten Verbindungen mit dem Staat which the party, which is required to make aufweist, in dem die Partei, welche die the specific performance, had his usual charakteristische Leistung zu erbringen hat, residence at the conclusion of the contract im Zeitpunkt des Vertragsabschlusses ihren or, if a company, an association or a juristic gewöhnlichen Aufenthalt oder, wenn es sich person is concerned, it had therein its head um eine Gesellschaft, einen Verein oder eine office. If, however, the contract was made juristische Person handelt, ihre in the exercise of a professional or Hauptverwaltung hat. Ist der Vertrag jedoch vocational activity of such party, it will be in Ausübung einer beruflichen oder presumed that it shows the closest Tätiakeit gewerblichen dieser connection with the state in which he has geschlossen worden, so wird vermutet, daß his head office or in which, if the er die engsten Verbindungen zu dem Staat performance is to be made by another aufweist. in dem sich deren office than the head office, that other office Hauptniederlassung befindet oder in dem, is located. This subarticle shall not apply if wenn die Leistung nach dem Vertrag von the specific performance cannot be einer anderen als der Hauptniederlassung zu determined. erbringen ist, sich die andere Niederlassung befindet. Dieser Absatz ist nicht anzuwenden. wenn sich die charakteristische Leistung nicht bestimmen läßt.

(3) Insofar as the subject matter of the

(3) Soweit der Vertrag ein dingliches Recht

Introductory Act to Civil Code	Einführungsgesetz zum Bürgerlichen Gesetzbuch - EGBBG
contract is a real right in a plot of land or the right of use of a plot of land, it is presumed that it shows the closest connection to the state in which the plot of land is located.	an einem Grundstück oder ein Recht zur Nutzung eines Grundstücks zum Gegenstand hat, wird vermutet, daß er die engsten Verbindungen zu dem Staat aufweist, in dem das Grundstück belegen ist.
(4) As regards contracts for the carriage of goods, it is presumed that they show the closest connection with the state in which the carrier has its principal office at the time of conclusion of the contract, insofar as also the place of shipping, the place of unloading or the main office of the sender is located in this state. As regards the applicability of this subarticle, also charter parties for a single trip and other contracts, the main subject matter of which is the carriage of goods, are deemed as contracts for the carriage of goods.	(4) Bei Güterbeförderungsverträgen wird vermutet, daß sie mit dem Staat die engsten Verbindungen aufweisen, in dem der Beförderer im Zeitpunkt des Vertragsabschlusses seine Hauptniederlassung hat, sofern sich in diesem Staat auch der Verladeort oder der Entladeort oder die Hauptniederlassung des Absenders befindet. Als Güterbeförderungsverträge gelten für die Anwendungen dieses Absatzes auch Charterverträge für eine einzige Reise und andere Verträge, die in der Hauptsache der Güterbeförderung dienen.
(5) The presumptions contained in subarticles (2), (3) and (4) are not valid when it is indicated by the entirety of circumstances that the contract shows closer connections with another state.	(5) Die Vermutungen nach den Absätzen (2), (3), und (4) gelten nicht, wenn sich aus der Gesamtheit der Umstände ergibt, daß der Vertrag engere Verbindungen mit einem anderen Staat aufweist.

## 1.18 Penal Code

Penal Code	Strafgesetzbuch - StGB
§ 203 Violation of private secrets	§ 203 Verletzung von Privatgeheimnissen
(1) Whoever, without authorization, discloses a secret of another, in particular, a secret which belongs to the realm of personal privacy or a business or trade secret, which was confided to, or otherwise made known to him in his capacity as a:	(1) Wer unbefugt ein fremdes Geheimnis, namentlich ein zum persönlichen Lebensbereich gehörendes Geheimnis oder ein Betriebs- oder Geschäftsgeheimnis, offenbart, das ihm als
physician, dentist, veterinarian, pharmacist or member of another healing profession which requires state-regulated education for engaging in the profession or to use the professional designation;	Arzt, Zahnarzt, Tierarzt, Apotheker oder Angehörigen eines anderen Heilberufs, der für die Berufsausübung oder die Führung der Berufsbezeichnung eine staatlich geregelte Ausbildung erfordert,
2. professional psychologist with a final	2. Berufspsychologen mit staatlich

Penal Code	Strafgesetzbuch - StGB
scientific examination recognized by the State;	anerkannter wissenschaftlicher Abschlußprüfung,
3. lawyer, patent attorney, notary, defense counsel in a statutorily regulated proceeding, certified public accountant, sworn auditor, tax consultant, tax agent, or organ or member of an organ of a law, patent law, accounting, auditing or tax consulting firm;	3. Rechtsanwalt, Patentanwalt, Notar, Verteidiger in einem gesetzlich geordneten Verfahren, Wirtschaftsprüfer, vereidigtem Buchprüfer, Steuerberater, Steuerbevollmächtigten oder Organ oder Mitglied eines Organs einer Rechtsanwalts-, Patentanwalts-, Wirtschaftsprüfungs-, Buchprüfungs- oder Steuerberatungsgesellschaft,
<ol> <li>marriage, family, upbringing or youth counselor as well as counselor in matters of addiction at a counseling agency which is recognized by a public authority or body, institution or foundation under public law;</li> </ol>	<ol> <li>Ehe-, Familien-, Erziehungs- oder Jugendberater sowie Berater für Suchtfragen in einer Beratungsstelle, die von einer Behörde oder Körperschaft, Anstalt oder Stiftung des öffentlichen Rechts anerkannt ist.</li> </ol>
4a. member or agent of a counseling agency recognized under Sections 3 and 8 of the Act on Pregnancies in Conflict Situations;	4a. Mitglied oder Beauftragten einer anerkannten Beratungsstelle nach den §§ 3 und 8 des Schwangerschaftskonfliktgesetzes,
a state-recognized social worker or state-recognized social education worker; or	staatlich anerkanntem Sozialarbeiter oder staatlich anerkanntem Sozialpädagogen oder
<ol> <li>member of a private health, accident or life insurance company or a private medical clearing house,</li> </ol>	Angehörigen eines Unternehmens der privaten Kranken-, Unfall- oder Lebensversicherung oder einer privatärztlichen Verrechnungsstelle
shall be punished with imprisonment for not more than one year or a fine.	anvertraut worden oder sonst bekanntgeworden ist, wird mit Freiheitsstrafe bis zu einem Jahr oder mit Geldstrafe bestraft.
(2) Whoever, without authorization, discloses a secret of another, in particular, a secret which belongs to the realm of personal privacy or a business or trade secret, which was confided to, or otherwise made known to him in his capacity as a:	(2) Ebenso wird bestraft, wer unbefugt ein fremdes Geheimnis, namentlich ein zum persönlichen Lebensbereich gehörendes Geheimnis oder ein Betriebs- oder Geschäftsgeheimnis, offenbart, das ihm als
1. public official;	1. Amtsträger,
person with special public service obligations;	für den öffentlichen Dienst besonders Verpflichteten,
3. person who exercises duties or	3. Person, die Aufgaben oder Befugnisse

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powers under the law on staff representation;	nach dem Personalvertretungsrecht wahrnimmt,
4. member of an investigative committee working for a legislative body of the Federation or a Land, another committee or council which is not itself a member of the legislative body, or as an assistant for such a committee or council; or	4. Mitglied eines für ein Gesetzgebungsorgan des Bundes oder eines Landes tätigen Untersuchungsausschusses, sonstigen Ausschusses oder Rates, das nicht selbst Mitglied des Gesetzgebungsorgans ist, oder als Hilfskraft eines solchen Ausschusses oder Rates,
5. publicly appointed expert who is formally obligated by law to conscientiously fulfill his duties, or shall be similarly punished.	<ol> <li>öffentlich bestelltem Sachverständigen, der auf die gewissenhafte Erfüllung seiner Obliegenheiten auf Grund eines Gesetzes förmlich verpflichtet worden ist, oder</li> </ol>
6. Individuals who are formerly obligated by law to conscientiously fulfil their duties of confidentiality with respect to carrying out scientific research.	<ol> <li>Personen, die auf die gewissenhafte Erfüllung ihrer Geheimhaltungspflicht bei der Durchführung wissenschaftlicher Forschungsvorhaben auf Grund eines Gesetzes förmlich verpflichtet worden ist,</li> </ol>
Particular statements about personal or material relationships of another which have been collected for public administration purposes, shall be deemed to be the equivalent of a secret within the meaning of sentence 1; sentence 1 shall not, however, be applicable to the extent that such particular statements have been made known to other public authorities or other agencies for public administration purposes and the law does not prohibit it.	anvertraut worden oder sonst bekanntgeworden ist. Einem Geheimnis im Sinne des Satzes 1 stehen Einzelangaben über persönliche oder sachliche Verhältnisse eines anderen gleich, die für Aufgaben der öffentlichen Verwaltung erfaßt worden sind; Satz 1 ist jedoch nicht anzuwenden, soweit solche Einzelangaben anderen Behörden oder sonstigen Stellen für Aufgaben der öffentlichen Verwaltung bekanntgegeben werden und das Gesetz dies nicht untersagt.
(3) Other members of a bar association shall be deemed to be the equivalent of a lawyer named in subsection (1), number 3. Equivalent of the persons named in subsection (1) and sentence 1 shall be their professionally active assistants and those persons who work with them in preparation for exercise of the profession. After the death of the person obligated to safeguard the secret, whoever acquired the secret from the deceased or from his estate shall, furthermore, be the equivalent	(3) Einem in Absatz 1 Nr. 3 genannten Rechtsanwalt stehen andere Mitglieder einer Rechtsanwaltskammer gleich. Den in Absatz 1 und Satz 1 Genannten stehen ihre berufsmäßig tätigen Gehilfen und die Personen gleich, die bei ihnen zur Vorbereitung auf den Beruf tätig sind. Den in Absatz 1 und den in Satz 1 und 2 Genannten steht nach dem Tod des zur Wahrung des Geheimnisses Verpflichteten ferner gleich, wer das Geheimnis von dem Verstorbenen

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of the persons named in subsection (1) and in sentences 1 and 2.	oder aus dessen Nachlaß erlangt hat.
(4) Subsections (1) to (3) shall also be applicable if the perpetrator, without authorization, discloses the secret of another after the death of the affected person.	(4) Die Absätze 1 bis 3 sind auch anzuwenden, wenn der Täter das fremde Geheimnis nach dem Tod des Betroffenen unbefugt offenbart.
(5) If the perpetrator acts for compensation or with the intent of enriching himself or another or of harming another, then the punishment shall be imprisonment for not more than two years or a fine.	(5) Handelt der Täter gegen Entgelt oder in der Absicht, sich oder einen anderen zu bereichern oder einen anderen zu schädigen, so ist die Strafe Freiheitsstrafe bis zu zwei Jahren oder Geldstrafe.

## 1.19 Stock Corporation Act

Stock Corporatio	n Act	Aktiengesetz -AktG
§ 119 Rights Meeting	of the Shareholders'	§ 119 Rechte der Hauptversammlung
resolve on all ma	olders' meeting shall iters expressly provided articles of association, in	(1) Die Hauptversammlung beschließt in den im Gesetz und in der Satzung ausdrücklich bestimmten Fällen, namentlich über
supervisory b be appointed or electe representative board pu Codeterminati Supplemental	es of the supervisory ursuant to the	1. die Bestellung der Mitglieder des Aufsichtsrats, soweit sie nicht in den Aufsichtsrat zu entsenden oder als Aufsichtsratsmitglieder der Arbeitnehmer nach dem Mitbestimmungsgesetz, dem Mitbestimmungsergänzungsgesetz oder dem Betriebsverfassungsgesetz 1952 zu wählen sind;
the appropriation profits;	tion of any net retained	2. die Verwendung des Bilanzgewinns;
	n of the acts of the the management board visory board;	die Entlastung der Mitglieder des Vorstands und des Aufsichtsrats;
4. the appointme	ent of auditors;	4. die Bestellung des Abschlußprüfers;
5. the amendmassociation;	ent of the articles of	5. Satzungsänderungen;
6. measures to r	aise or reduce capital;	6. Maßnahmen der Kapitalbeschaffung

	und der Kapitalherabsetzung;
7. the appointment of auditors for the examination of matters in connection with the formation or the management of the stock corporation;	<ol> <li>die Bestellung von Prüfern zur Prüfung von Vorgängen bei der Gründung oder der Geschäftsführung;</li> </ol>
the dissolution of the stock corporation.	8. die Auflösung der Gesellschaft.
(2) The shareholders' meeting may only resolve on matters concerning the management of the stock corporation if the management board so requires.	(2) Über Fragen der Geschäftsführung kann die Hauptversammlung nur entscheiden, wenn der Vorstand es verlangt.
§ 130 Minutes	§ 130 Niederschrift
(1) Each resolution of the shareholders' meeting shall be recorded in the minutes of the proceedings, which shall be prepared in the form of a notarial deed. The same applies to any request made by minority shareholders pursuant to § 120 (1) sentence 2, §§ 137 and 147 (1). For companies whose shares are not listed on a stock exchange, if no resolutions are adopted for which the law requires a vote by a majority of three-quarters or larger, it shall suffice if the minutes are signed by the chairperson of the supervisory board.	(1) Jeder Beschluß der Hauptversammlung ist durch eine über die Verhandlung notariell aufgenommene Niederschrift zu beurkunden. Gleiches gilt für jedes Verlangen einer Minderheit nach § 120 Absatz 1 Satz 2, §§ 137 und 147 Absatz 1. Bei nichtbörsennotierten Gesellschaften reicht eine vom Vorsitzenden des Aufsichtsrats zu unterzeichnende Niederschrift aus, soweit keine Beschlüsse gefaßt werden, für die das Gesetz eine Dreiviertel- oder größere Mehrheit bestimmt.
(2) The minutes shall state the place and date of the meeting, the notary's name, the form and result of the voting and any conclusions of the chairperson regarding any resolutions.	(2) In der Niederschrift sind der Ort und der Tag der Verhandlung, der Name des Notars sowie die Art und das Ergebnis der Abstimmung und die Feststellung des Vorsitzenden über die Beschlußfassung anzugeben.
(3) The documents regarding notice of the meeting shall be attached to the minutes if their contents are not recorded in the minutes.	(3) Die Belege über die Einberufung sind der Niederschrift als Anlage beizufügen, wenn sie nicht unter Angabe ihres Inhalts in der Niederschrift aufgeführt werden.
(4) The minutes shall be signed by the notary. The presence of witnesses is not required.	(4) Die Niederschrift ist von dem Notar zu unterschreiben. Die Zuziehung von Zeugen ist nicht nötig.
(5) After the meeting, the management board shall promptly submit to the commercial register an officially certified copy of the minutes and any attachments thereto, which shall be signed by the	(5) Unverzüglich nach der Versammlung hat der Vorstand eine öffentlich beglaubigte, im Falle des Absatzes 1 Satz 3 eine vom Vorsitzenden des Aufsichtsrats unterzeichnete Abschrift der Niederschrift und

chairperson of the supervisory board if	ihrer Anlagen zum Handelsregister
paragraph (1) sentence 3 applies.	einzureichen.

#### 1.20 Works Council Act -WCA

#### Works Council Act - WCA Betriebsverfassungsgesetz - BetrVG § 2 Status of trade unions and § 2 Stellung der Gewerkschaften und employers' associates Vereinigungen der Arbeitgeber (1) The employer and the works council (1) Arbeitgeber und Betriebsrat arbeiten unter shall work together in a spirit of mutual Beachtung der geltenden Tarifverträge trust having regard to the applicable vertrauensvoll und im Zusammenwirken mit collective agreements and in co-operation den im Betrieb vertretenen Gewerkschaften with the trade unions and employers' und Arbeitgebervereinigungen zum Wohl der associations represented in the Arbeitnehmer und des Betriebs zusammen. establishment for the good of the employees and of the establishment. (2) In order to permit the trade unions (2) Zur Wahrnehmung der in diesem Gesetz represented in the establishment to genannten Aufgaben und Befugnisse der im exercise the powers and duties Betrieb vertretenen Gewerkschaften ist deren established by this Act, their agents shall, Beauftragten nach Unterrichtung after notification of the employer or his Arbeitgebers oder seines Vertreters Zugang representative, be granted access to the zum Betrieb zu gewähren, soweit dem nicht establishment, in so far as this does not unumgängliche Notwendigkeiten run counter to essential operational Betriebsablaufs. zwingende requirements, mandatory safety rules or Sicherheitsvorschriften oder der Schutz von the protection of trade secrets. Betriebsgeheimnissen entgegenstehen. (3) This Act shall not affect the functions of (3) Die Aufgaben der Gewerkschaften und trade unions and employers' associations Vereinigungen der Arbeitgeber, and more particularly the protection of insbesondere die Wahrnehmung their members' interests. Interessen ihrer Mitglieder, werden durch dieses Gesetz nicht berührt. § 5 Employees § 5 Arbeitnehmer (1) In this Act the term "employee" (male (1) Arbeitnehmer (Arbeitnehmerinnen und and female) comprises wage earners and Arbeitnehmer) im Sinne dieses Gesetzes salaried employees including persons sind Arbeiter und Angestellte einschließlich employed for the purpose of their der zu ihrer Berufsausbildung Beschäftigten, vocational training, regardless of whether unabhängig davon, ob sie im Betrieb, im they are engaged in indoor work, in field Außendienst oder mit Telearbeit beschäftigt service, or in tele-work. The term includes werden. Als Arbeitnehmer gelten auch die in persons engaged in home work who work Heimarbeit Beschäftigten, die principally for one and the same Hauptsache für den Betrieb arbeiten. establishment.

Works Council Act - WCA	Betriebsverfassungsgesetz - BetrVG
(2) The following shall not be considered as employees for the purposes of this Act:	(2) Als Arbeitnehmer im Sinne dieses Gesetzes gelten nicht
in establishments belonging to a corporation, the members of the organs that are legally empowered to represent the corporation;	in Betrieben einer juristischen Person die Mitglieder des Organs, das zur gesetzlichen Vertretung der juristischen Person berufen ist;
2. partners in an ordinary commercial partnership or members of another association of persons in the establishment belonging to the partnership or association, in so far as they are empowered by law, its own by-laws or the articles of association to represent the association or to exercise management functions;	die Gesellschafter einer offenen Handelsgesellschaft oder die Mitglieder einer anderen Personengesamtheit, soweit sie durch Gesetz, Satzung oder Gesellschaftsvertrag zur Vertretung der Personengesamtheit oder zur Geschäftsführung berufen sind, in deren Betrieben;
<ol> <li>persons whose employment is not primarily for the purpose of earning their livelihood but is chiefly inspired by charitable or religious motives;</li> </ol>	Personen, deren Beschäftigung nicht in erster Linie ihrem Erwerb dient, sondern vorwiegend durch Beweggründe karitativer oder religiöser Art bestimmt ist;
<ol> <li>persons whose employment is not primarily for the purpose of earning their livelihood but principally for their cure or recovery, rehabilitation, moral improvement or education;</li> </ol>	4. Personen, deren Beschäftigung nicht in erster Linie ihrem Erwerb dient und die vorwiegend zu ihrer Heilung, Wiedereingewöhnung, sittlichen Besserung oder Erziehung beschäftigt werden;
5. the spouse, the life partner, as well as the relatives by blood or marriage of the first degree living with the employer.	<ol> <li>der Ehegatte, der Lebenspartner, Verwandte und Verschwägerte ersten Grades, die in häuslicher Gemeinschaft mit dem Arbeitgeber leben.</li> </ol>
(3) Unless this Act expressly provides to the contrary, it shall not apply to executive staff. Executive staff are employees who, under their contract of employment and by their status in the company or establishment,	(3) Dieses Gesetz findet, soweit in ihm nicht ausdrücklich etwas anderes bestimmt ist, keine Anwendung auf leitende Angestellte. Leitender Angestellter ist, wer nach Arbeitsvertrag und Stellung im Unternehmen oder im Betrieb
are entitled on their own responsibility to engage and dismiss employees on behalf of the establishment or one of its departments; or	zur selbständigen Einstellung und Entlassung von im Betrieb oder in der Betriebsabteilung beschäftigten Arbeitnehmern berechtigt ist oder
2. are endowed with general authority (power of procuration) or full power of representation or power to sign, the latter also being important in relation	Generalvollmacht oder Prokura hat und die Prokura auch im Verhältnis zum Arbeitgeber nicht unbedeutend ist oder

Works Council Act - WCA	Betriebsverfassungsgesetz - BetrVG
to the employer; or	
3. regularly carry out other duties which are important for the existence and development of the company or an establishment and fulfilment of which requires particular experience and knowledge, if, in doing so, they either essentially make decisions on their own responsibility or substantially influence these decisions; this may also be the case with stipulated procedures, particularly those based on legal provisions, plans or guidelines and when co-operating with other executive staff.	3. regelmäßig sonstige Aufgaben wahrnimmt, die für den Bestand und die Entwicklung des Unternehmens oder eines Betriebs von Bedeutung sind und deren Erfüllung besondere Erfahrungen und Kenntnisse voraussetzt, wenn er dabei entweder die Entscheidungen im Wesentlichen frei von Weisungen trifft oder sie maßgeblich beeinflusst; dies kann auch bei Vorgaben insbesondere aufgrund von Rechtsvorschriften, Plänen oder Richtlinien sowie bei Zusammenarbeit mit anderen leitenden Angestellten gegeben sein.
(4) In case of doubt, executive staff under subsection (3), clause 3, are employees who	(4) Leitender Angestellter nach Absatz 3 Nr. 3 ist im Zweifel, wer
1. have been assigned to the executive staff on the occasion of the last election of the works council, the executives' committee or of supervisory board members of the employees or by means of a final and conclusive legal decision; or	aus Anlass der letzten Wahl des Betriebsrats, des Sprecherausschusses oder von Aufsichtsratsmitgliedern der Arbeitnehmer oder durch rechtskräftige gerichtliche Entscheidung den leitenden Angestellten zugeordnet worden ist oder
belong to a management level at which executive staff are predominantly represented in the company; or	einer Leitungsebene angehört, auf der in dem Unternehmen überwiegend leitende Angestellte vertreten sind, oder
<ol> <li>regularly receive an annual salary which is customary for executive staff in the company; or</li> </ol>	1
4. if there is still doubt on application of clause 3, regularly receive an annual salary which is three times greater than the reference figure as per section 18 of Book Four of the Social Code.	4. falls auch bei der Anwendung der Nummer 3 noch Zweifel bleiben, ein regelmäßiges Jahresarbeitsentgelt erhält, das das Dreifache der Bezugsgröße nach § 18 des Vierten Buches Sozialgesetzbuch überschreitet.
§ 23 Dereliction of statutory duties	§ 23 Verletzung gesetzlicher Pflichten
(1) One-fourth or more of the employees with voting rights or the employer or a trade union represented in the	(1) Mindestens ein Viertel der wahlberechtigten Arbeitnehmer, der Arbeitgeber oder eine im Betrieb vertretene

### **Works Council Act - WCA**

establishment may apply to the labour court for an order to remove from office any member of the works council or to dissolve the council on the grounds of grave dereliction of its statutory duties. The works council itself may also apply for the removal of a member.

- (2) Where a works council is dissolved, the labour court shall without delay appoint an electoral board for a fresh election. Section 16 (2) shall apply, mutatis mutandis.
- (3) Where the employer has grossly violated his duties under this Act, the works council or a trade union represented in the establishment may apply to the labour court for an order to the employer enjoining him to cease and desist from an act. allow an act to be performed or perform an act. If the employer does not obey an executory court order to cease and desist from an act or allow an act to be performed, the labour court shall, on application and after prior warning, impose a fine on him for each such violation. If the employer does not carry out an act imposed on him by an executory court the labour court shall, on application, give a decision that he shall be made to perform the act imposed on him subject to payment of fines. Such application may be made by the works council or by a trade union represented in the establishment. The maximum amount of the fine shall be Euro 10,000.

### Betriebsverfassungsgesetz - BetrVG

Gewerkschaft können beim Arbeitsgericht den Ausschluss eines Mitglieds aus dem Betriebsrat oder die Auflösung des Betriebsrats wegen grober Verletzung seiner gesetzlichen Pflichten beantragen. Der Ausschluss eines Mitglieds kann auch vom Betriebsrat beantragt werden.

- (2) Wird der Betriebsrat aufgelöst, so setzt das Arbeitsgericht unverzüglich einen Wahlvorstand für die Neuwahl ein. § 16 Abs. 2 gilt entsprechend.
- (3) Der Betriebsrat oder eine im Betrieb vertretene Gewerkschaft können bei groben Verstößen des Arbeitgebers gegen seine Verpflichtungen aus diesem Gesetz beim Arbeitsgericht beantragen, dem Arbeitgeber aufzugeben, eine Handlung zu unterlassen, die Vornahme einer Handlung zu dulden oder eine Handlung vorzunehmen. Handelt der Arbeitgeber der ihm durch rechtskräftige gerichtliche Entscheidung auferlegten Verpflichtung zuwider, eine Handlung zu unterlassen oder die Vornahme einer Handlung zu dulden, so ist er auf Antrag vom Arbeitsgericht weaen einer ieden Zuwiderhandlung nach vorheriger Androhung zu einem Ordnungsgeld zu verurteilen. Führt der Arbeitgeber die ihm durch eine rechtskräftige gerichtliche Entscheidung auferlegte Handlung nicht durch, so ist auf Antrag vom Arbeitsgericht zu erkennen, dass er zur Vornahme der Handlung durch Zwangsgeld anzuhalten Antragsberechtigt sind der Betriebsrat oder eine im Betrieb vertretene Gewerkschaft. Das Höchstmaß des Ordnungsgeldes Zwangsgeldes beträgt 10.000 Euro.

# § 75 Principles for the treatment of persons employed in the establishment

(1) The employer and the works council shall ensure that every person employed in the establishment is treated in accordance with the principles of law and

## § 75 Grundsätze für die Behandlung der Betriebsangehörigen

(1) Arbeitgeber und Betriebsrat haben darüber zu wachen, dass alle im Betrieb tätigen Personen nach den Grundsätzen von Recht und Billigkeit behandelt werden,

Works Council Act - WCA	Betriebsverfassungsgesetz - BetrVG
equity and in particular that there is no discrimination against persons on account of their race, creed, nationality, origin, political or trade union activity or convictions, gender or sexual identity. They shall make sure that employees do not suffer any prejudice because they have exceeded a certain age.	insbesondere, dass jede unterschiedliche Behandlung von Personen wegen ihrer Abstammung, Religion, Nationalität, Herkunft, politischen oder gewerkschaftlichen Betätigung oder Einstellung oder wegen ihres Geschlechts oder ihrer sexuellen Identität unterbleibt. Sie haben darauf zu achten, dass Arbeitnehmer nicht wegen Überschreitung bestimmter Altersstufen benachteiligt werden.
(2) The employer and the works council shall safeguard and promote the untrammelled development of the personality of the employees of the establishment. They shall promote the independence and personal initiative of the employees and working groups.	(2) Arbeitgeber und Betriebsrat haben die freie Entfaltung der Persönlichkeit der im Betrieb beschäftigten Arbeitnehmer zu schützen und zu fördern. Sie haben die Selbständigkeit und Eigeninitiative der Arbeitnehmer und Arbeitsgruppen zu fördern.
§ 80 General duties	§ 80 Allgemeine Aufgaben
(1) The works council shall have the following general duties:	(1) Der Betriebsrat hat folgende allgemeine Aufgaben:
to see that effect is given to Acts, ordinances, safety regulations, collective agreements and works agreements for the benefit of the employees;	darüber zu wachen, dass die zugunsten der Arbeitnehmer geltenden Gesetze, Verordnungen,     Unfallverhütungsvorschriften,     Tarifverträge und Betriebsvereinbarungen durchgeführt werden;
to make recommendations to the employer for action benefiting the establishment and the staff;	Maßnahmen, die dem Betrieb und der Belegschaft dienen, beim Arbeitgeber zu beantragen;
2a. to promote the implementation of actual equality between women and men, in particular, as regards recruitment, employment, training, further training and additional training and vocational advancement;	2a. die Durchsetzung der tatsächlichen Gleichstellung von Frauen und Männern, insbesondere bei der Einstellung, Beschäftigung, Aus-, Fort- und Weiterbildung und dem beruflichen Aufstieg, zu fördern;
2b. to promote reconciliation of family and work;	2b. die Vereinbarkeit von Familie und Erwerbstätigkeit zu fördern;
3. to receive suggestions from employees and the youth and trainee delegation and, if they are found to be justified, to negotiate with the employer for their implementation; it shall inform the employees concerned	Anregungen von Arbeitnehmern und der Jugend- und Auszubildendenvertretung entgegenzunehmen und, falls sie berechtigt erscheinen, durch Verhandlungen mit dem Arbeitgeber auf eine Erledigung hinzuwirken; er hat

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	of the state of the negotiations and their results;	die betreffenden Arbeitnehmer über den Stand und das Ergebnis der Verhandlungen zu unterrichten;
4.	to promote the rehabilitation of severely handicapped persons and other persons in particular need of assistance;	die Eingliederung Schwerbehinderter und sonstiger besonders schutzbedürftiger Personen zu fördern;
5.	to prepare and organise the election of a youth and trainee delegation and to collaborate closely with said delegation in promoting the interests of the employees referred to in section 60 (1); it may invite the youth and trainee delegation to make suggestions and to state its view on various matters;	5. die Wahl einer Jugend- und Auszubildendenvertretung vorzubereiten und durchzuführen und mit dieser zur Förderung der Belange der in § 60 Abs. 1 genannten Arbeitnehmer eng zusammenzuarbeiten; er kann von der Jugend- und Auszubildendenvertretung Vorschläge und Stellungnahmen anfordern;
6.	to promote the employment of elderly workers in the establishment;	die Beschäftigung älterer Arbeitnehmer im Betrieb zu fördern;
7.	to promote the integration of foreign workers in the establishment and to further understanding between them and their German colleagues, and to request activities to combat racism and xenophobia in the establishment;	7. die Integration ausländischer Arbeitnehmer im Betrieb und das Verständnis zwischen ihnen und den deutschen Arbeitnehmern zu fördern, sowie Maßnahmen zur Bekämpfung von Rassismus und Fremdenfeindlichkeit im Betrieb zu beantragen;
8.	to promote and safeguard employment in the establishment;	die Beschäftigung im Betrieb zu fördern und zu sichern;
9.	to promote health and safety at work and the protection of the environment in the establishment.	Maßnahmen des Arbeitsschutzes und des betrieblichen Umweltschutzes zu fördern.
disciplification dentered the south of the corrections of the corrections of the correction dentered t	The employer shall supply in prehensive information to the works uncil in good time to enable it to charge its duties under this Act; such ormation shall also refer to the ployment of persons who have not ered into a contract of employment with employer. The works council shall, if it requests, be granted access at any is to any documentation it may require the discharge of its duties; in this infection the works committee or a mittee set up in pursuance of section shall be entitled to inspect the payroll	(2) Zur Durchführung seiner Aufgaben nach diesem Gesetz ist der Betriebsrat rechtzeitig und umfassend vom Arbeitgeber zu unterrichten; die Unterrichtung erstreckt sich auch auf die Beschäftigung von Personen, die nicht in einem Arbeitsverhältnis zum Arbeitgeber stehen. Dem Betriebsrat sind auf Verlangen jederzeit die zur Durchführung seiner Aufgaben erforderlichen Unterlagen zur Verfügung zu stellen; in diesem Rahmen ist der Betriebsausschuss oder ein nach § 28 gebildeter Ausschuss berechtigt, in die Listen über die Bruttolöhne und -gehälter Einblick zu nehmen. Soweit es zur ordnungsgemäßen

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showing the gross wages and salaries of the employees. The employer shall provide knowledgeable personnel as informers to the works council, if necessary for the proper discharge of its functions, having due regard to the suggestions of the works council, except where this is precluded by imperative operational requirements.	Erfüllung der Aufgaben des Betriebsrats erforderlich ist, hat der Arbeitgeber ihm sachkundige Arbeitnehmer als Auskunftspersonen zur Verfügung zu stellen; er hat hierbei die Vorschläge des Betriebsrats zu berücksichtigen, soweit betriebliche Notwendigkeiten nicht entgegenstehen.
(3) In discharging its duties the works council may, after making a more detailed agreement with the employer, call on the advice of experts in as far as the proper discharge of its duties so requires.	(3) Der Betriebsrat kann bei der Durchführung seiner Aufgaben nach näherer Vereinbarung mit dem Arbeitgeber Sachverständige hinzuziehen, soweit dies zur ordnungsgemäßen Erfüllung seiner Aufgaben erforderlich ist.
(4) The informers and experts shall be bound to observe secrecy as prescribed in section 79, mutatis mutandis.	(4) Für die Geheimhaltungspflicht der Auskunftspersonen und der Sachverständigen gilt § 79 entsprechend.
§ 87 Right of co-determination	§ 87 Mitbestimmungsrechte
(1) The works council shall have a right of co-determination in the following matters in so far as they are not prescribed by legislation or collective agreement:	(1) Der Betriebsrat hat, soweit eine gesetzliche oder tarifliche Regelung nicht besteht, in folgenden Angelegenheiten mitzubestimmen:
<ol> <li>matters relating to the rules of operation of the establishment and the conduct of employees in the establishment;</li> </ol>	Fragen der Ordnung des Betriebs und des Verhaltens der Arbeitnehmer im Betrieb;
<ol> <li>the commencement and termination of the daily working hours including breaks and the distribution of working hours among the days of the week;</li> </ol>	<ol> <li>Beginn und Ende der täglichen Arbeitszeit einschließlich der Pausen sowie Verteilung der Arbeitszeit auf die einzelnen Wochentage;</li> </ol>
<ol> <li>any temporary reduction or extension of the hours normally worked in the establishment;</li> </ol>	<ol> <li>vorübergehende Verkürzung oder Verlängerung der betriebsüblichen Arbeitszeit;</li> </ol>
<ol> <li>the time and place for and the form of payment of remuneration;</li> </ol>	Zeit, Ort und Art der Auszahlung der Arbeitsentgelte;
5. the establishment of general principles for leave arrangements and the preparation of the leave schedule as well as fixing the time at which the leave is to be taken by individual	5. Aufstellung allgemeiner Urlaubsgrundsätze und des Urlaubsplans sowie die Festsetzung der zeitlichen Lage des Urlaubs für einzelne Arbeitnehmer, wenn zwischen dem

Wo	rks Council Act - WCA	Betriebsverfassungsgesetz - BetrVG
	employees, if no agreement is reached between the employer and the employees concerned;	Arbeitgeber und den beteiligten Arbeitnehmern kein Einverständnis erzielt wird;
6.	the introduction and use of technical devices designed to monitor the behaviour or performance of the employees;	Einführung und Anwendung von technischen Einrichtungen, die dazu bestimmt sind, das Verhalten oder die Leistung der Arbeitnehmer zu überwachen;
7.	arrangements for the prevention of accidents at work and occupational diseases and for the protection of health on the basis of legislation or safety regulations;	7. Regelungen über die Verhütung von Arbeitsunfällen und Berufskrankheiten sowie über den Gesundheitsschutz im Rahmen der gesetzlichen Vorschriften oder der Unfallverhütungsvorschriften;
8.	the form, structuring and administration of social services whose scope is limited to the establishment, company or combine;	Form, Ausgestaltung und Verwaltung von Sozialeinrichtungen, deren Wirkungsbereich auf den Betrieb, das Unternehmen oder den Konzern beschränkt ist;
9.	the assignment of and notice to vacate accommodation that is rented to employees in view of their employment relationship as well as the general fixing of the conditions for the use of such accommodation;	<ol> <li>Zuweisung und Kündigung von Wohnräumen, die den Arbeitnehmern mit Rücksicht auf das Bestehen eines Arbeitsverhältnisses vermietet werden, sowie die allgemeine Festlegung der Nutzungsbedingungen;</li> </ol>
10.	questions related to remuneration arrangements in the establishment, including in particular the establishment of principles of remuneration and the introduction and application of new remuneration methods or modification of existing methods;	Fragen der betrieblichen Lohngestaltung, insbesondere die Aufstellung von Entlohnungsgrundsätzen und die Einführung und Anwendung von neuen Entlohnungsmethoden sowie deren Änderung;
11.	the fixing of job and bonus rates and comparable performance-related remuneration including cash coefficients;	Festsetzung der Akkord- und Prämiensätze und vergleichbarer leistungsbezogener Entgelte, einschließlich der Geldfaktoren;
12.	principles for suggestion schemes in the establishment;	12. Grundsätze über das betriebliche Vorschlagswesen;
13.	principles governing the performance of group work; group work within the meaning of this provision is defined as a group of employees performing a complex task within the	13. Grundsätze über die Durchführung von Gruppenarbeit; Gruppenarbeit im Sinne dieser Vorschrift liegt vor, wenn im Rahmen des betrieblichen Arbeitsablaufs eine Gruppe von Arbeitnehmern eine ihr

Works Council Act - WCA	Betriebsverfassungsgesetz - BetrVG
establishment's workflows, which has been assigned to it and is executed in a largely autonomous way.	übertragene Gesamtaufgabe im Wesentlichen eigenverantwortlich erledigt.
(2) If no agreement can be reached on a matter covered by the preceding subsection, the conciliation committee shall make a decision. The award of the conciliation committee shall take the place of an agreement between the employer and the works council.	(2) Kommt eine Einigung über eine Angelegenheit nach Absatz 1 nicht zustande, so entscheidet die Einigungsstelle. Der Spruch der Einigungsstelle ersetzt die Einigung zwischen Arbeitgeber und Betriebsrat.
§ 94 Staff questionnaires, assessment criteria	§ 94 Personalfragebogen, Beurteilungsgrundsätze
(1) Staff questionnaires shall require the approval of the works council. If no agreement is reached on their contents, the matter shall be decided by the conciliation committee. The award of the conciliation committee shall take the place of an agreement between the employer and the works council.	(1) Personalfragebogen bedürfen der Zustimmung des Betriebsrats. Kommt eine Einigung über ihren Inhalt nicht zustande, so entscheidet die Einigungsstelle. Der Spruch der Einigungsstelle ersetzt die Einigung zwischen Arbeitgeber und Betriebsrat.
(2) Subsection (1) shall apply, mutatis mutandis, to any personal data contained in written employment contracts that are to be generally used in the establishment and to the formulation of general assessment criteria.	(2) Absatz 1 gilt entsprechend für persönliche Angaben in schriftlichen Arbeitsverträgen, die allgemein für den Betrieb verwendet werden sollen, sowie für die Aufstellung allgemeiner Beurteilungsgrundsätze.

#### 2 Cited German Cases

2.1 Federal Constitutional Court, judgement of 8 July 1997 - 1 BvR 2111/94, 195/95, 2189/95 (BVerfG AP no. 39 on Art. 2 GG)

Federal Constitutional Court, judgement of 8 July 1997 - 1 BvR 2111/94, 195/95, 2189/95 (BVerfG AP no. 39 on Art. 2 GG) Bundesverfassungsgericht, Urteil vom 08.07.1997 - 1 BvR 2111/94, 195/95, 2189/95 (BVerfG AP Nr. 39 zu Art. 2 GG)

Under the general right to privacy (art. 2, para. 1 in connection with art. 1, para. 1 German Constitution (GG)), it was agreed with all employees taken over from the public service of the German Democratic Republic that before any decision on a termination under the provisions of the conciliation agreement was taken, their employers required that they reply to questions on previous party activities within the SED [Socialist United Party of the German Democratic Republic] and activities with the Ministry for State Security.

However, questions relating to proceedings concluded prior to 1970 infringed the employees' general right to privacy. If they were answered incorrectly, it would not be permitted for this to have any labour-law consequences.

Where the constitutional complaints are admissible, they are also justified. As a result of the contested decisions, there is an infringement of the occupational freedom of Complainants 1 (art. 12, para. 1 in connection with art. 33, para. 2 GG) and of the right to privacy of Complainants 2 and 3 (art. 2, para. 1 in connection with art. 1 para. 1 GG).

Both occupational freedom and the general right to privacy have a bearing on the interpretation and application of the statutory provisions. On the basis of the constitution, therefore, the judge must ascertain whether the application of these provisions affects this basic right in any individual case. If so, then he has to interpret and apply the provisions in the

Es war mit dem allgemeinen Persönlichkeitsrecht (Art. 2 Abs. 1 i. V. mit Art. 1 Abs. 1 GG) der aus dem öffentlichen Dienst der Deutschen Demokratischen Republik übernommenen Arbeitnehmer grundsätzlich vereinbart, daß die Arbeitgeber von ihnen vor der Entscheidung über eine Kündigung nach den Vorschriften des Einigungsvertrages verlangten, Fragen über frühere Parteifunktionen in der SED und für das Ministerium für Tätigkeiten Staatssicherheit zu beantworten.

Fragen nach Vorgängen, die vor dem Jahre 1970 abgeschlossen waren, verletzten jedoch das allgemeine Persönlichkeitsrecht der Beschäftigten. Wurden sie unzutreffend beantwortet, dürfen daraus keine arbeitsrechtlichen Konsequenzen gezogen werden.

Die Verfassungsbeschwerden sind, soweit sie zulässig sind, auch begründet. Durch die jeweils angegriffenen Entscheidungen werden die Beschwerdeführerinnen zu 1) in ihrer Berufsfreiheit (Art. 12 Abs. 1 i. V. mit Art. 33 Abs. 2 GG), die Beschwerdeführer zu 2) und 3) außerdem in ihrem allgemeinen Persönlichkeitsrecht (Art. 2 Abs. 1 i. V. mit Art. 1 Abs. 1 GG) verletzt.

Wie die Berufsfreiheit strahlt auch das allgemeine Persönlichkeitsrecht auf die Auslegung und Anwendung der gesetzlichen Vorschriften aus. Der Richter hat daher von Verfassungs wegen zu prüfen, ob von ihrer Anwendung im Einzelfall dieses Grundrecht berührt wird. Trifft das zu, dann hat er diese Vorschriften im Lichte der Grundrechte auszulegen und anzuwenden.

# 2.2 Federal Labour Court, 18 December 1984 - 3 AZR 389/83 (BAG AP no. 8 - Sec. 611 German Civil Code right to privacy)

Federal Labour Court, 18 December 1984
- 3 AZR 389/83 (BAG AP no. 8 - Sec. 611
German Civil Code right to privacy)

The employer infringes the employee's general right to privacy if it grants third parties access to the employee's personal files without his knowledge. This is the case, for example, if the employment agreement and a personal loan agreement are shown to another employer to whom the employee intends to apply.

An infringement of the right to privacy is deemed to exist where an invasion of personal privacy occurs, which also includes an intrusion into the professional activities of the person concerned. Whether the right to privacy is infringed in a personal case can only be evaluated on the basis of a balance of legally protected values and of interests giving careful consideration to all the relevant circumstances. In the present case, this leads to the conclusion that the Defendant acted unlawfully.

The information to which the employer is entitled concern only the performance and conduct of the employee during the employment relationship. The additional information issued by the Defendant in the present case were not covered by the employer's right to information. This applies particularly to viewing access to the employment agreement. The disclosure of employment conditions agreed between the parties to an employer to whom the Plaintiff wished to apply was sufficient to weaken the Plaintiff's negotiating position. The employer is ultimately not entitled to encroach upon on-going negotiations.

Bundesarbeitsgericht, 18.12.1984 - 3 AZR 389/83 (BAG AP Nr. 8 zu § 611 BGB Persönlichkeitsrecht)

Der Arbeitgeber verletzt das allgemeine Persönlichkeitsrecht des Arbeitnehmers, wenn er dessen Personlakten einem Dritten ohne Wissen des Betroffenen zugänglich macht. Dies ist z. B. dann der Fall, wenn der Arbeitsvertrag und ein Personalkreditvertrag einem anderen Arbeitgeber gezeigt werden, bei dem sich der Arbeitnehmer bewerben will.

Eine Verletzung des Persönlichkeitsrechts liegt vor bei einem Eingriff in die Individualsphäre, zu der auch das berufliche Wirkung des Betroffenen gehört. Ob das Persönlichkeitsrecht im einzelnen Fall verletzt ist, läßt sich nur aufgrund einer Güter- und Interessenabwägung unter sorgsamer Würdigung aller Umstände beurteilen. Diese führt im vorliegenden Fall zu dem Ergebnis, daß die Beklagte rechtwidrig gehandelt hat.

Die Auskünfte, zu denen der Arbeitgeber berechtigt ist, betreffen nur Leistung und Verhalten des Arbeitnehmers während des Arbeitsverhältnisses. Die weitergehenden Informationen. die die Beklagte vorliegenden Fall erteilt hat, waren vom Auskunftsrecht des Arbeitgebers gedeckt. Dies gilt insbesondere für die in den Arbeitsvertrag. Einsicht Bekanntgabe der zwischen den Parteien vereinbarten Arbeitsbedingungen an einen Arbeitgeber, bei dem sich die Klägerin bewerben wollte. war aeeianet. die Verhandlungsposition der Klägerin schwächen. Zu einem solchen Eingriff in schwebende Verhandlungen der Arbeitgeber grundsätzlich nicht berechtigt.

## 2.3 Federal Labour Court, 15 July 1987 - 5 AZR 215/86 (BAG AP No. 14 - Sec. 611 German Civil Code right to privacy)

Federal Labour Court, 15 July 1987 - 5 AZR 215/86 (BAG AP No. 14 - Sec. 611 German Civil Code right to privacy)

On the basis of the protection of privacy granted under constitutional law, the employer is obliged to hold careful custody of the employee's personal files, to treat certain information confidentially and to ensure that the relevant information officer also treats the information confidentially (continuation of the Senate's previous established case law). The employer must also ensure that as few employees as possible have access to personnel files.

Claims on the basis of infringements of rights to privacy are not covered by exclusivity stipulations whose scope of applications covers claims arising from the employment agreement or the employment relationship.

The general right of privacy granted by art. 1 and art. 2 protects employees not only from excessive monitoring and investigation of their private lives, such as with the aid of medical or psychological reports, but also covers protection from the divulgence of personal data, such as that which the employer has acquired by admissible means.

This results in the following with regard to the keeping of personnel files: personnel files must not be made generally accessible but must be kept in safe custody. The employer must treat particular information confidentially or ensure that the relevant information officer treats the information confidentially. As few employees as possible must granted access to personnel files. Sensitive information. including information concerning an employee's physical. mental or psychological state of health and general statements on the employee's personality increased shall require

Bundesarbeitsgericht, 15.07.1987 - 5 AZR 215/86 (BAG AP Nr. 14 zu § 611 BGB Persönlichkeitsrecht)

verfassungsrechtlich Aufgrund des gewährleisteten Persönlichkeitsschutzes ist Arbeitgeber verpflichtet. Personalakten des Arbeitnehmers sorgfältig zu verwahren, bestimmte Informationen vertraulich zu behandeln und für die vertrauliche Behandlung durch die Sachbearbeiter Sorge zu tragen (Fortführung der bisherigen Rechtsprechung des Senats). Auch muß der Arbeitgeber den Kreis der mit Personalakten befaßten Mitarbeiter möglichst eng halten.

Ansprüche aus Persönlichkeitsverletzungen fallen als absolute Rechte nicht unter Ausschlußklauseln, die ihren Wirkungsbereich auf Ansprüche aus dem Arbeitsvertrag oder dem Arbeitsverhältnis erstrecken.

Das durch Art. 1 und Art. 2 gewährleistete allgemeine Persönlichkeitsrecht schützt den Arbeitnehmer nicht nur vor einer zu weitgehenden Kontrolle und Ausforschung seiner Persönlichkeit, etwa mit Hilfe ärztlicher oder psychologischer Gutachten; es umfaßt ebenfalls den Schutz vor der Offenlegung personenbezogener Daten, und zwar auch solcher, von denen der Arbeitgeber in zulässiger Weise Kenntnis erlangt hat.

Für die Führung von Personalakten ergibt sich daraus: Die Personalakten dürfen nicht allgemein zugänglich sein, sondern müssen sorgfältig verwahrt werden. Der Arbeitgeber muß bestimmte Informationen vertraulich die vertrauliche behandeln oder für Behandlung durch die Sachbearbeiter Sorge tragen. Auch muß der Kreis der mit befaßten Personalakten Beschäftigten möglichst eng gehalten werden. Sensible Daten, zu denen insbesondere auch solche über den körperlichen, geistigen oder Gesundheitszustand und seelischen allgemeine Aussagen über die Persönlichkeit

protection.	des Arbeitnehmers gehören, bedürfen des
	verstärkten Schutzes.

# 2.4 Federal Labour Court 04 April 1990 - 5 AZR 299/89 (BAG AP NO. 21 - Sec. 611 BGB right of privacy)

## Federal Labour Court 04 April 1990 - 5 AZR 299/89 (BAG AP NO. 21 - Sec. 611 BGB right of privacy)

It does not constitute a violation of a savings bank employee's right of personality, as protected by constitutional law, if personnel of the savings bank's accounting control department who are subject to a professional duty of confidentiality examine an employee's personal file in a given instance in order to examine the employer's personnel expenditure.

If the employer infringes the employee's right of personality within the scope of the employment, this also comprises a violation of his duties under the employment contract. In the event of objectively illegal interventions in his right of personality, the employee has a claim to forbearance of further interventions. The general right of personality guaranteed by Art. 1 and 2 of the German Constitution not only protects the employee from an excessive control and sounding out of his personality, but also includes protection against disclosure of personal data, including data of which the employer admissibly obtained knowledge. However, the right to protection of personal data is not without limitation. The limits to the inviolable private sphere of lifestyle and personal information is determined in each individual case in accordance with the principle of proportionality. According to this principle, interventions in the right of personality can be justified within the scope of protecting interests meriting greater protection. To this extent, it is necessary to balance a consideration of legally protected values and interests in the individual case, in order to clarify

Bundesarbeitsgericht 04.04.1990 - 5 AZR 299/89 (BAG AP Nr. 21 zu § 611 BGB Persönlichkeitsrecht)

verstößt nicht gegen das verfassungsrechtlich geschützte Persönlichkeitsrecht des Arbeitnehmers einer Sparkasse. wenn zur Verschwiegenheit verpflichtete Mitarbeiter der Sparkassenrevision im Einzelfall zur Überprüfung der Personalausgaben seines Arbeitgebers Einsicht in seine Personalakte nehmen.

Verletzt der Arbeitgeber innerhalb Arbeitsverhältnisses das Persönlichkeitsrecht des Arbeitnehmers, so liegt darin zugleich ein Verstoß gegen seine arbeitsvertraglichen Pflichten. Bei objektiv rechtswidrigen Eingriffen in sein Persönlichkeitsrecht hat der Arbeitnehmer entsprechend den §§ 12, 862, 1004 BGB Anspruch auf Unterlassung weiterer Eingriffe. Das durch Art. 1 und 2 GG gewährleistete allgemeine Persönlichkeitsrecht schützt den Arbeitnehmer nicht nur vor einer zu weitgehenden Kontrolle und Ausforschung seiner Persönlichkeit, sondern es umfaßt ebenfalls den Schutz vor der Offenlegung personenbezogener Daten, und zwar auch solcher, von denen der Arbeitgeber in zulässiger Weise Kenntnis erlangt hat. Das Recht auf informationelle Selbstbestimmung ist iedoch nicht schrankenlos. Wo die Grenze eines unantastbaren Bereichs privater Lebens- und Informationsgestaltung endet, bestimmt sich im Einzelfall nach dem Verhältnismäßigkeitsgrundsatz. Danach können Eingriffe in das Persönlichkeitsrecht durch die Wahrnehmung überwiegend schutzwürdiger Interessen gerechtfertigt sein. Insoweit bedarf es im Einzelfall einer Güterund Interessenabwägung um zu klären, ob dem Persönlichkeitsrecht des einen

whether the right of personality on the one hand is opposed by equivalent interests meriting protection on the other.

gleichwertige und schutzwürdige Interessen anderer gegenüber stehen.

# 2.5 Federal Labour Court, 07 September 1995 - 8 AZR 823/93 (BAG AP No. 24 to sec. 242 BGB Duty to provide Information)

Federal Labour Court, 07 September 1995 - 8 AZR 823/93 (BAG AP No. 24 to sec. 242 BGB Duty to provide Information) Bundesarbeitsgericht, 07.09.1995 - 8 AZR 828/93 (BAG AP Nr. 24 zu § 242 BGB Auskunftspflicht)

Even after his employment, the employee is obliged to answer questions put to him by the employer concerning his education and training if it is to be assumed that the declarations made at the time of employment and any subsequent additions are no longer complete.

The employee is not obliged to submit extra-judicial declarations concerning possible reasons for termination unless there are particular legal principles in support thereof.

According to principles of good faith, there is a duty to provide information if the legal relations existing between the parties are such that the entitled person is excusably uncertain as to the existence or scope of his rights, and the obliged person can easily provide the necessary information required to eliminate such uncertainty. This legal principle has in the meantime been established as customary law.

Prerequisite for this is that the employer has a legitimate interest, meriting sanction and protection, in the question being answered. This interest must precisely be connected with the existing employment relationship. As the information can only relate to the existence and scope of rights arising from the employment relationship, there must be a connection with the fulfilment of the employee's contractual performance, with his other obligations or with the employer's obligations. A mere general connection with the employment

Der Arbeitnehmer ist auch nach seiner Einstellung verpflichtet. Fragen des Arbeitgebers zu seiner Vor- und Ausbildung zu beantworten, wenn davon auszugehen ist, daß die bei der Einstellung abgegebenen Erklärungen und danach erfolgten Ergänzungen nicht mehr vollständig vorhanden sind.

Der Arbeitnehmer ist nicht verpflichtet, außergerichtliche Erklärungen zu möglichen Kündigungsgründen abzugeben, soweit nicht besondere rechtliche Grundlagen hierfür bestehen.

Nach Treu und Glauben besteht eine Auskunftspflicht, wenn die zwischen den Parteien bestehenden Rechtsbeziehungen es mit sich bringen, daß der Berechtigte in entschuldbarer Weise über Bestehen oder Umfang seines Rechts im Ungewissen ist und der Verpflichtete die zur Beseitigung der erforderliche Unwissenheit Auskunft unschwer aeben Dieser kann Rechtsgrundsatz inzwischen ailt als Gewohnheitsrecht.

Voraussetzung ist ein berechtiates. billigenswertes und schutzwürdiges Interesse des Arbeitgebers an der Beantwortung der Frage. Dieses Interesse muß gerade im Zusammenhang mit dem bestehenden Arbeitsverhältnis vorliegen. Da sich die Auskunft nur auf das Bestehen und den Umfang von Rechten aus dem Arbeitsverhältnis beziehen kann, muß ein Zusammenhang mit der Erfüllung der vom Arbeitnehmer geschuldeten vertraglichen Leistuna. dessen mit sonstiger

relationship is not sufficient.

The obligation to provide information cannot be allowed to constitute an excessive burden for the employees. It must correspond to the relevance of the interest in information. If the employer can reasonably obtain the information elsewhere, the claim is excluded. If the question intervenes in the employee's general riaht of personality. intervention must withstand a balancing of mutual interests in accordance with the principle of proportionality. An inviolable private sphere of lifestyle must in any event be allowed.

The statutory allocation of the burden of presentation and proof legal proceedings. and the statutory rules concerning burden of proof are to be taken into account. The situation regarding presentation and proof cannot be inadmissibly changed by granting claims to information under substantive law. According to principles of good faith, the claim to information can only apply as a supplementary measure where the basic allocation of the burden of presentation and proof requires corresponding correction.

Pflichtenbindung oder mit der Pflichtenbindung des Arbeitgebers bestehen. Ein bloßer allgemeiner Zweckzusammenhang mit dem Arbeitsverhältnis reicht hier nicht aus.

Auskunftsverpflichtung übermäßige Belastung für den Arbeitnehmer darstellen. Sie muß der Bedeutung des Auskunftsinteresses entsprechen. Kann sich der Arbeitgeber die Informationen auf zumutbare Weise anderweitig verschaffen, ist der Anspruch ausgeschlossen. Greift die Frage in das allgemeine Persönlichkeitsrecht des Arbeitnehmers ein, so muß dieser Eingriff einer Abwägung der beiderseitigen Interessen nach dem Grundsatz standhalten. Ein Verhältnismäßigkeit privater unangetasteter Bereich Lebensgestaltung muß in jedem Fall gewahrt bleiben.

Die gesetzliche Verteilung der Darlegungsund Beweislast im Prozeß und gesetzliche Beweislastregeln sind zu berücksichtigen. Die Darlegungs- und Beweissituation darf nicht durch die Gewährung materiell rechtlicher Auskunftsansprüche unzulässig verändert werden. Der Auskunftsanspruch kann nach Treu und Glauben nur da ergänzend einareifen. wo auch grundsätzliche Verteilung der Darlegungs-Beweislast entsprechenden einer Korrektur bedarf.

## 2.6 Federal Labour Court, 28 May 2002 - 1 ABR 32/01 (NZA 2003, 166)

Federal Labour Court, 28 May 2002 - 1 ABR 32/01 (NZA 2003, 166)

The works council has a right of codetermination in respect of the introduction of a formula by which editors of a financial newspaper are obliged, on the basis of a contractual collateral agreement, to notify the possession of particular securities to the employer in accordance with sec. 87 para. 1 no. 1 Works Constitution Act (BetrVG). This measure is not subject to the partial

Bundesarbeitsgericht, 28.05.2002 - 1 ABR 32/01 (NZA 2003, 166)

Dem Betriebsrat steht bei der Einführung eines Formulars, in dem Redakteure einer Wirtschaftszeitung aufgrund einer vertraglichen Nebenabrede den Besitz bestimmter Wertpapiere dem Arbeitgeber anzuzeigen haben, ein Mitbestimmungsrecht nach § 87 Abs. 1 Nr. 1 BetrVG zu. Diese Maßnahme unterliegt nicht dem Tendenzschutz nach § 118 Abs. 1 Nr. 1 BetrVG.

exemption from codetermination pursuant to sec. 118 para. 1 no. 1 BetrVG.

For a right of co-determination to take effect within the meaning of sec. 87 para.

1 BetrVG, it is irrelevant whether the matter in question is a unilateral measure of the employer or a standard contractual regulation.

If a provision in the interests of the operational procedure (also) affects the private conduct of the employees, a codetermination of the works councils pursuant to sec. 87 para. 1 no. 1 comes into consideration.

It remains undecided whether sec. 75 para. 1 BetrVG establishes a claim to forbearance in favour of the works council.

According to the consistent case law of the senate, the works council has a right of codetermination in accordance with sec. 87 para 1 no. 1 BetrVG in respect of measures relating to the employees' conduct in the business. According to sec. 87 para. 1 no. 1 BetrVG, only measures regulating the employees' performance of are free from riahts codetermination. Employees' performance of work is affected if the employer, by means of its power of organisation and direction, specifies in more detail what work is to be carried out and how this is to occur. Accordingly, only regulations in which the performance of work is directly specified are not subject codetermination. Regulations which serve to coordinate other conduct of the employees relate to the order of the business. The works council has a right of codetermination in respect of the introduction and contents of such regulations.

The case law of the senate recognises that a gross violation by the employer of its duties specified in sec. 75 para. 2 sentence 1 BetrVG, can lead to a claim to forbearance on the part of the works council in the event of the further

Für das Eingreifen eines Mitbestimmungsrechtes im Sinne des § 87 Abs. 1 BetrVG ist es unerheblich, ob es sich in der fraglichen Angelegenheit um eine einseitige Maßnahme des Arbeitgebers oder um eine vertragliche Einheitsregelung handelt.

Betrifft eine Regelung im Interesse der betrieblichen Abläufe (auch) das private Verhalten der Arbeitnehmer, kommt eine Mitbestimmung des Betriebsrats nach § 87 Abs. 1 Nr. 1 in Betracht.

Es bleibt offen, ob § 75 Abs. 1 BetrVG einen Unterlassungsanspruch zugunsten des Betriebsrats begründet.

Nach der ständigen Rechtsprechung des Senats hat der Betriebsrat nach § 87 Abs. 1 Nr. 1 BetrVG bei solchen Maßnahmen mitzubestimmen, die das Ordnungsverhalten der Arbeitnehmer im Betrieb betreffen. Mitbestimmungsfrei sind nach 87 Abs. 1 Nr. 1 BetrVG lediglich Maßnahmen, die das Arbeitsverhalten regeln sollen. Dieses ist berührt, wenn der Arbeitgeber kraft seiner Organisations- und Leitungsmacht näher bestimmt, welche Arbeiten auszuführen sind und in welcher Weise das geschehen soll. Danach unterliegen nur solche Anordnungen nicht der Mitbestimmung, in denen die Arbeitspflicht unmittelbar konkretisiert wird. Anordnungen, die dazu dienen, das sonstige Verhalten der Arbeitnehmer zu koordinieren. betreffen die Ordnung des Betriebs. Über deren Einführung und über deren Inhalt hat der Betriebsrat mitzubestimmen.

In der Rechtsprechung des Senats ist anerkannt, daß ein grober Verstoß des Arbeitgebers gegen seine in § 75 Abs. 2 Satz 1 BetrVG normierten Pflichten bei Vorliegen der weiteren Voraussetzungen des § 23 Abs. 3 BetrVG zu einem Anspruch des Betriebsrats auf Unterlassung führen kann.

preconditions of sec. 2	para. 3 BetrVG
being fulfilled.	
J	

## 2.7 Federal Supreme Court (BGHZ 116, 268)

#### Federal Supreme Court (BGHZ 116, Bundesgerichtshof (BGHZ 116, 268) 268) Any provision in any agreement on the Eine Bestimmung in einem Vertrag über die sale of a medical practice which stipulates Veräußerung einer Arztpraxis, die den the handing-over of files concerning Veräußerer auch ohne Einwilligung patients and consultations even without betroffenen Patienten verpflichtet, die the consent of the patients concerned, Patientenund Beratungskartei shall be deemed to infringe both the übergeben, verletzt das informationelle patients' right of informational self-Selbstbestimmungsrecht der Patienten und determination and the obligation to die ärztliche Schweigepflicht (Art. 2 Abs. 1 medical confidentiality (art. 2, para. 1, GG, § 203 StGB); sie ist wegen Verstoßes German Constitution (GG), sec. 203 gegen ein gesetzliches Verbot (§ 134 BGB) Criminal Code (StGB)); any such nichtig. agreement shall be deemed to infringe a legal prohibition (sec. 134 GG) and shall thus be null and void.